J-PAL Executive Education Course in Evaluating Social Programmes

Course Material

University of Cape Town
14 – 18 January 2013
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J-PAL Executive Education Course in Evaluating Social Programmes, 14 – 18 January 2013, University of Cape Town

**PROGRAME**

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<tr>
<td>8:30 – 10:00</td>
<td>Welcoming Remarks</td>
<td>Lecture 1: <em>What is Evaluation</em> by Esther Duflo, MIT</td>
<td>Lecture 4: <em>How to Randomise</em> by Sebastian Galiani, University of Maryland</td>
<td>Lecture 7: <em>Project from Start to Finish</em> by Bruno Crepon, ENSAE et École Polytechnique</td>
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<td>10:30 – 12:30</td>
<td>Introduction to group members Group work: case study 1 -Reforming School Monitoring- Decision on group project</td>
<td>Lecture 3: <em>Why Randomise</em> by Roland Rathelot, Centre de Recherche en Économie et Statistique (CREST)</td>
<td>Group exercise A on random sampling (60min) Primer on Power Calculations (30min)</td>
<td>Round table discussion: Challenges of Implementing an RCT Group work to finalise presentations</td>
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<td>Lunch</td>
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<td>15:30 – 17:00</td>
<td>Group work: presentations -Theory of change, research question, indicators-</td>
<td>Group work on presentation</td>
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Braai (barbecue) at UCT
Cape Town – University of Cape Town

Directions to UCT Middle Campus from the airport
To reach the university from the airport, proceed on the N2 towards Cape Town and take the Muizenberg (M3) off-ramp. Continue until you reach and turn off at the Woolsack Drive / University of Cape Town off ramp. Go straight at the traffic lights on Woolsack Drive and enter middle campus. Follow Cross Campus Road until you come to a stop sign. Take a left and after 100m you see the parking lot for the All Africa House and New Economics Building on the left side (K3 on map on next page).

Directions to UCT Middle Campus from down town Cape Town
UCT’s Middle Campus (Groote Schuur Campus) is situated on the slopes of Devil’s Peak in the suburb of Rondebosch. To reach the middle campus from the city, drive along De Waal Drive or Eastern Boulevards, passing Groote Schuur Hospital on the way. Just past the hospital the road forks. Take the right-hand fork (M3 to Muizenberg). Just beyond Mostert’s Mill (windmill) on your left, take the Woolsack Drive / University of Cape Town turn-off. Go straight at the traffic lights on Woolsack Drive and enter middle campus. Follow the road until you come to a stop sign. Take a left and after 100m you will see the parking lot for the All Africa House and New Economics Building on the left side (K3 on map on next page)
UCT Middle Campus: New Economics Building is in Cell K3 below:
Course Objectives

Our executive training programme is designed for people from a variety of backgrounds: managers and researchers from international development organisations, foundations, governments and non-governmental organisations from around the world, as well as trained economists looking to retool.

The course is a full-time course. It is important for participants to attend all lectures and group work in order to successfully complete the course and receive the certificate of completion.

Key Questions

The following key questions and concepts will be covered:

- Why and when is a rigorous evaluation of social impact needed?
- The common pitfalls of evaluations, and how randomization can help.
- The key components of a good randomised evaluation design
- Alternative techniques for incorporating randomisation into project design.
- How do you determine the appropriate sample size, measure outcomes, and manage data?
- Guarding against threats that may undermine the integrity of the results.
- Techniques for the analysis and interpretation of results.
- How to maximise policy impact and test external validity.

The programme will achieve these goals through a diverse set of integrated teaching methods. Expert researchers will provide both theoretical and example-based classes complemented by workshops where participants can apply key concepts to real world examples. By examining both successful and problematic evaluations, participants will better understand the significance of various specific details of randomised evaluations. Furthermore, the programme will offer extensive opportunities to apply these ideas ensuring that participants will leave with the knowledge, experience, and confidence necessary to conduct their own randomized evaluations.
J-PAL Lecturers

Esther Duflo
*Abdul Latif Jameel Professor of Poverty Alleviation and Development Economics*
Massachusetts Institute of Technology

Esther Duflo is the Abdul Latif Jameel Professor of Poverty Alleviation and Development Economics in the Department of Economics at MIT and a founder and director of J-PAL. Duflo is an NBER Research Associate, serves on the board of the Bureau for Research and Economic Analysis of Development (BREAD), and is Director of the Center of Economic Policy Research’s development economics program. Her research focuses on microeconomic issues in developing countries, including household behavior, education, access to finance, health and policy evaluation.

William Pariente
*Assistant Professor*
Université Catholique de Louvain

William holds a Ph.D. from the University of Paris, Sorbonne. He wrote his dissertation on the analysis of credit demand and the evaluation of policies improving access to credit in three countries: Serbia, Brazil and Morocco, where he worked before joining J-PAL in 2006. His current research focuses on access to credit, poverty, and health issues. He is currently working on several randomized evaluations in Morocco, Pakistan and France.

Roland Rathelot
*Economist*
Centre de Recherche en Économie et Statistique (CREST)

Roland Rathelot is a Researcher at the Centre de Recherche en Économie et Statistique (CREST). His areas of interest include labor economics, public economics and economics of immigration, with a particular focus on the spatial dimension. He is currently conducting randomized evaluations of counseling programs dedicated to the youth in France.
Sebastian Galiani  
*Professor of Economics*  
University of Maryland

Sebastian Galiani is a Professor of Economics at University of Maryland and Visiting Professor at Universidad de San Andres, Argentina. He is a member of the executive committee of LACEA. Sebastian obtained his Ph.D. in Economics from Oxford University and works in the areas of Development Economics and Applied Microeconomics. Sebastian has also worked as consultant for United Nations, Inter-American Development Bank, World Bank, and the governments of Argentina, Mexico, Panama and South Africa.

Michael Rosholm  
*Professor*  
Aarhus University

Michael Rosholm received a Ph.D. in economics from the University of Aarhus, Denmark for his thesis "Transitions in the Labor Market." Since 2006 he has been a professor at the Business and Social Sciences School at Aarhus University, and the Research Director of the Centre for Research in Integration, Education, Qualifications and Marginalization. He is a chairman of the Danish Economic Council and researches the effects of active labor market policies on individuals and firms, immigrants in the labor market, and health and employment.

Mũthoni Ngatia  
*Post-Doctoral Fellow*  
J-PAL Africa

Mũthoni received her PhD in Economics from Yale, and has joined the Urban Services Initiative as a Post-Doctoral Fellow at J-PAL Africa. Her research focuses on the role of social networks in individuals’ decisions. She has conducted field experiments in Malawi and Kenya examining the impact of social interactions on individuals’ decision to get tested for HIV and farmers’ decision to purchase drought insurance.

Bruno Crépon  
*Associate Professor*  
ENSAE and École Polytechnique

Bruno Crépon is a researcher at Centre de Recherche en Économie et Statistique (CREST) and an Associate Professor at ENSAE and École Polytechnique. The focus of his research is on policy evaluation with special attention to labor market policies.
List of Participants

<table>
<thead>
<tr>
<th>Surname</th>
<th>First Name</th>
<th>Organization</th>
<th>Country</th>
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<tbody>
<tr>
<td>Abdulaziz</td>
<td>Fatima</td>
<td>Planned Parenthood Federation of Nigeria</td>
<td>Nigeria</td>
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<tr>
<td>Abdullah Kainuwa</td>
<td>Mohammad</td>
<td>Ministry of Health, Jigawa State</td>
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<td>Abraham</td>
<td>Natasha</td>
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<td>Brick</td>
<td>Kerri</td>
<td>Environmental-Economics Policy Research Unit, UCT</td>
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<td>Bryson</td>
<td>Lindsay</td>
<td>Clinton Health Access Initiative</td>
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<td>Bulangu</td>
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<td>44 Yanore</td>
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<td>CHF International</td>
<td>Ghana</td>
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Case Study 1: Reforming School Monitoring

Measuring Impact of a School Monitoring Reform

Thinking about measurement and outcomes

This case study is based on the J-PAL Study “Primary Education Management in Madagascar” by Esther Duflo, Gerard Lassibille, and Trang van Nguyen.

J-PAL thanks the authors for allowing us to use their study.
Case Study 1: Reforming School Monitoring

1. **Hypothesis**: a proposed explanation of and for the effects of a given intervention. Hypotheses are intended to be made ex-ante, or prior to the implementation of the intervention.

2. **Indicators**: metrics used to quantify and measure the needs that a program aims to address (needs assessment), how a program is implemented (process evaluation) and whether it affects specific short-term and long-term goals (impact evaluation).

3. **Logical Framework (LogFrame)**: a management tool used to facilitate the design, execution, and evaluation of an intervention. It involves identifying strategic elements (inputs, outputs, outcomes and impact) and their causal relationships, indicators, and the assumptions and risks that may influence success and failure.

4. **Theory of Change (ToC)**: describes a strategy or blueprint for achieving a given long-term goal. It identifies the preconditions, pathways and interventions necessary for an initiative’s success.

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**Background**

Over the last 10 years, low-income countries in Africa have made striking progress in expanding coverage of primary education. However, in many of these countries the education system continues to deliver poor results, putting the goal of universal primary school completion at risk. Incompetent administration, inadequate focus on learning outcomes, and weak governance structures are thought to be some of the reasons for the poor results. This case study will look at a program which aimed to improve the performance and efficiency of education systems by introducing tools and a monitoring system at each level along the service delivery chain.

**Madagascar School System Reforms: “Improving Outputs not Outcomes”**

Madagascar’s public primary school system has been making progress in expanding coverage in primary education thanks in part due to increases in public spending since the late 1990s. As part of its poverty reduction strategy, public expenditure on education rose from 2.2 to 3.3 percent of GDP between 2001 and 2007. In addition to increased funding, the government introduced important reforms such as the elimination of school fees for primary education, free textbooks to primary school students, public subsidies to supplement the wages of non–civil service teachers in public schools (in the past they were hired and paid entirely by parent associations), and new pedagogical approaches.

The most visible sign of progress was the large increase in coverage in primary education in recent years. In 2007, the education system enrolled some 3.8 million students in both public and private schools—more than twice the enrolment in 1996. During the last 10 years, more than 4000 new public primary schools have been created, and the number of primary school teachers in the public sector more than doubled.

While this progress is impressive, enormous challenges remain. Entry rates into grade 1 are high, but less than half of each cohort reaches the end of the five-year primary cycle. Despite government interventions, grade repetition rates are still uniformly high throughout the primary cycle, averaging about 18 percent. Furthermore, test scores reveal poor performance: students scored an average of 30 percent on French and 50 percent on Malagasy and mathematics.
Case Study 1: Reforming School Monitoring

Discussion Topic 1:

1. Would you regard the reforms as successful? Why or why not?
2. What are some of the potential reasons for why the reforms did not translate into better learning outcomes?

Problems remain....

As the starting point of the study, researchers worked with the Ministry of Education to identify the remaining constraints in the schooling system. A survey conducted in 2005 revealed the following key problems:

1. Teacher absenteeism: At 10 percent, teacher absenteeism remains a significant problem. Only 8 percent of school directors monitor teacher attendance (either by taking daily attendance or tracking and posting a monthly summary of attendance), and more than 80 percent fail to report teacher absences to sub-district and district administrators.

2. Communication with parents: Communication between teachers and parents on student learning is often perfunctory, and student absenteeism is rarely communicated to parents.

3. Teacher performance: Essential pedagogical tasks are often neglected: only 15 percent of teachers consistently prepare daily and biweekly lessons plans while 20 percent do not prepare lesson plans at all. Student academic progress is also poorly monitored: results of tests and quizzes are rarely recorded and 25 percent of teachers do not prepare individual student report cards.

Overall, many of the problems seem to be a result of a lack of organization, control and accountability at every stage of the system, all of which are likely to compromise the performance of the system and lower the chance of the reforms being successful.

Intervention

In order to address these issues, the Madagascar Ministry of Education seeks to tighten the management and accountability at each point along the service delivery chain (see Figure 1) by making explicit to the various administrators and teachers what their responsibilities are, supporting them with teaching tools, and increasing monitoring.

The ministry is considering two approaches to evaluate¹:

1. Top-Down:

¹ The actual evaluation included further interventions such as training of teachers. For more details, please refer to the paper. For pedagogical reasons, we focus only on two approaches in this case study.
Case Study 1: Reforming School Monitoring

Operational tools and guidebooks which outline their responsibilities are given to the relevant administrators. During a meeting, administrators are trained on how to carry out their tasks, and their performance criteria are clarified. This is followed up by regular monitoring of their performance, which is communicated through (sub-) district report cards to higher levels.

2. Bottom-Up:
This program promotes the ability of parents to monitor their schools and hold teachers accountable when they perform below expectation. Report cards with easy-to-understand content are given to parents and members of poor rural communities. They contain a small set of performance indicators, information on enrolments and school resources, as well as data that allow a school’s performance to be compared with that of other schools. In addition, greater community participation in school-based management is encouraged through structured school meetings in which staff of the school, parents, and community members review the report card and discuss their school improvement plan.

Discussion Topic 2:

1. Before setting up the RCT, researchers carefully analysed the existing problem. Why do you think this is important as the starting point of an evaluation?

2. What are the intermediate and ultimate goals that this program hopes to achieve?

3. What is the key hypothesis being tested through this impact evaluation?

Theory of Change

A theory of change (ToC) identifies the causal link between the intervention and the final outcome. Figure 2 shows one way in which a ToC can be structured.

For example, a program or intervention is implemented to address a specific problem identified in the needs assessment (e.g. low literacy levels). The intervention (e.g. text books) may lead to outputs (e.g. students usage of textbooks) through which intermediary outcomes (e.g. reading skills) could be affected. These may lead to longer-term outcomes (e.g. drop-out rates, employment outcomes). An underlying assumption of this ToC is that students do not already have text books.

Discussion Topic 3:

1. Draw out the causal chain using the format in Figure 2 for each of the Bottom-up and Top-down interventions (use a separate ToC for each).

2. What are the necessary conditions/assumptions
Case Study 1: Reforming School Monitoring

**What data to collect? Data collection and measurement**
Before deciding which data to collect, you need to be very clear on the outcome you are targeting and in what way the intervention is theorized to impact this outcome. In other words, identifying a key hypothesis and theory of change at the beginning of an evaluation helps you to decide what information to collect.

For each step of the theory of change, we need to identify **indicators** (*what* to measure) and **instruments** (*how* to collect data). Continuing with the example of the textbook program, an indicator could be reading level of students and the instrument could be standardized reading tests. In addition, we need to collect data on our assumptions to see whether or not they hold true.

**Discussion Topic 4:**

1. Which indicators would you measure at each step in the ToCs you drew up?

2. How would you collect data for these indicators? In other words, what instruments would you use? Do you foresee challenges with these forms of data collection?

**How to interpret the results**
The evaluation found that the **bottom-up** approach led to successful results. Attendance at meetings between teachers and community members was high, and although communication between teachers and parents did not change, teachers improved the quality of teaching as shown by an increase in lesson plans and test scores.

However, the findings of the **top-down** intervention were quite different:

<table>
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<tr>
<th>Theory of Change</th>
<th>Indicators</th>
<th>Results</th>
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<tbody>
<tr>
<td>Top-down monitoring program</td>
<td>Self-reported receipt and usage rates</td>
<td>Tools were received, tools were used</td>
</tr>
<tr>
<td>Officials receive tools &amp; information</td>
<td>No. of visits to schools, allocation of time &amp; budget</td>
<td>Schools not visited more often, allocations unchanged</td>
</tr>
<tr>
<td>Intensity and frequency of monitoring increases</td>
<td>Attendance, lesson plans, frequency &amp; quality of evaluations</td>
<td>Teacher behaviour entirely unaffected</td>
</tr>
<tr>
<td>Teacher performance improves</td>
<td>Student attendance, test scores</td>
<td>Test scores unchanged</td>
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## Discussion Topic 5:

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<tr>
<td><strong>1.</strong></td>
<td>How do you interpret the results of the Top-down intervention?</td>
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<tr>
<td><strong>2.</strong></td>
<td>Why is it important to interpret the results in the context of a program theory of change?</td>
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<tr>
<td><strong>3.</strong></td>
<td>What are the policy implications? How might you respond to these findings?</td>
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</table>
This case study is based on “Pitfalls of Participatory Programs: Evidence from a Randomized Evaluation in India,” by Abhijit Banerjee (MIT), Rukmini Banerjee (Pratham), Esther Duflo (MIT), Rachel Glennerster (J-PAL), and Stuti Khemani (The World Bank).

J-PAL thanks the authors for allowing us to use their paper.
Key Vocabulary

1. **Counterfactual**: what would have happened to the participants in a program had they not received the intervention. The counterfactual cannot be observed from the treatment group; can only be inferred from the comparison group.

2. **Comparison Group**: in an experimental design, it is a randomly assigned group from the same population that does not receive the intervention that is the subject of evaluation. Participants in the comparison group are used as a standard for comparison against the treated subjects in order to validate the results of the intervention.

3. **Program Impact**: estimated by measuring the difference in outcomes between comparison and treatment groups. The true impact of the program is the difference in outcomes between the treatment group and its counterfactual.

4. **Baseline**: data describing the characteristics of participants measured across both treatment and comparison groups prior to implementation of intervention.

5. **Endline**: data describing the characteristics of participants measured across both treatment and comparison groups after implementation of intervention.

6. **Selection Bias**: statistical bias yielding inaccurate impact estimates because individuals in the comparison and treatment groups are systematically different from each other. These can occur when the treatment and comparison groups are chosen in a non-random fashion so that they differ from each other by one or more factors that may affect the outcome of the study.

7. **Omitted Variable Bias**: statistical bias that occurs when certain variables/characteristics (often unobservable)—which both are correlated with a variable of interest (e.g. a variable denoting whether an individual was treated) and affect the measured outcome variable—are omitted from a regression analysis. Because they are not included as controls in the regression, one incorrectly attributes the measured impact solely to the program.

**Why Learn to Read (L2R)?**

In a large-scale survey conducted in 2004, Pratham discovered that only 39% of children (aged 7-14) in rural Uttar Pradesh\(^2\) could read and understand a simple story, and nearly 15% could not recognize even a letter.

During this period, Pratham was developing the “Learn-to-Read” (L2R) module of its Read India campaign. L2R was an ambitious effort that combined mobilization and a new pedagogy: a grassroots organizing effort to recruit tens of thousands of volunteers willing to teach basic literacy skills to millions of children.

This program allowed the community to get involved in children’s education more directly through village meetings where Pratham staff shared information on the status of literacy in the village and the rights of children to education. In these meetings, Pratham identified community members who were willing to teach. Volunteers attended a training session on the pedagogy, after which they could hold after-school reading classes for children, using materials designed and provided by Pratham. Pratham staff paid occasional visits to these camps to ensure that the classes were being held and to provide additional training as necessary.

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\(^2\) Uttar Pradesh, a state in north India, is the country’s most populous state, boasting nearly 200 million people, according to the 2011 census.
Did the Learn to Read project work?

Did Pratham’s “Learn to Read” (L2R) program work? What is required in order for us to measure whether a program worked, or whether it had impact?

In general, to ask if a program works is to ask if the program achieves its goal of changing certain outcomes for its participants, and ensure that those changes are not caused by some other factors or events happening at the same time. To show that the program causes the observed changes, we need to simultaneously show that if the program had not been implemented, the observed changes would not have occurred (or would be different). But how do we know what would have happened? If the program happened, it happened. Measuring what would have happened requires entering an imaginary world in which the program was never given to these participants. The outcomes of the same participants in this imaginary world are referred to as the counterfactual. Since we cannot observe the true counterfactual, the best we can do is to estimate it by mimicking it.

The key challenge of program impact evaluation is constructing or mimicking the counterfactual. We typically do this by selecting a group of people that resemble the participants as much as possible but who did not participate in the program. This group is called the comparison group. Because we want to be able to say that it was the program and not some other factor that caused the changes in outcomes, it is important that the only difference between the comparison group and the participants is that the comparison group did not participate in the program. We then estimate “impact” as the difference observed at the end of the program between the outcomes of the comparison group and the outcomes of the program participants.

The impact estimate is only as accurate as the comparison group is successful at mimicking the counterfactual. If the comparison group poorly represents the counterfactual, the impact is (in most circumstances) poorly estimated. Therefore the method used to select the comparison group is a key decision in the design of any impact evaluation.

That brings us back to our questions: Did the L2R project work? What was its impact on children’s reading levels?

In this case, the intention of the program is to “improve children’s reading levels” and the reading level is the outcome measure. So, when we ask if the L2R project worked, we are asking if it improved children’s reading levels. The impact is the difference between reading levels after the children have taken the reading classes and what their reading level would have been if the reading classes had never existed.

For reference, Reading Level is an indicator variable that takes value 0 if the child can read nothing, 1 if he knows the alphabet, 2 if he can recognize words, 3 if he can read a paragraph, and 4 if he can read a full story.

What comparison groups can we use? The following experts illustrate different methods of evaluating impact. (Refer to the table on the last page of the case for a list of different evaluation methods).

Estimating the impact of the Learn to Read project

Method 1:

News Release: Read India helps children Learn to Read.
Pratham celebrates the success of its “Learn to Read” program—part of the Read India Initiative. It has made significant progress in its goal of improving children’s literacy rates through better learning materials, pedagogical methods, and most importantly, committed volunteers. The achievement of the “Learn to Read” (L2R) program demonstrates that a revised curriculum,
galvanized by community mobilization, can produce significant gains. Massive government expenditures in mid-day meals and school construction have failed to achieve similar results. In less than a year, the reading levels of children who enrolled in the L2R camps improved considerably.

Just before the program started, half these children could not recognize Hindi words—many nothing at all. But after spending just a few months in Pratham reading classes, more than half...
improved by at least one reading level, with a significant number capable of recognizing words and several able to read full paragraphs and stories! On average, the literacy measure of these students improved by nearly one full reading level during this period.

Discussion Topic 1:

3. What type of evaluation does this news release imply?
4. What represents the counterfactual?
5. What are the problems with this type of evaluation?

Method 2:

Opinion: The “Read India” project not up to the mark
Pratham has raised millions of dollars, expanding rapidly to cover all of India with its so-called “Learn-to-Read” program, but do its students actually learn to read? Recent evidence suggests otherwise. A team of evaluators from Education for All found that children who took the reading classes ended up with literacy levels significantly below those of their village counterparts. After one year of Pratham reading classes, Pratham students could only recognize words whereas those who steered clear of Pratham programs were able to read full paragraphs.

Comparison of reading levels of children who took reading classes Vs. reading levels of children who did not take them

Notes: Reading Level is an indicator variable that takes value 0 if the child can read nothing, 1 if he knows the alphabet, 2 if he can recognize words, 3 if he can read a paragraph and 4 if he can read a full story.

If you have a dime to spare, and want to contribute to the education of India’s illiterate children, you may think twice before throwing it into the fountain of Pratham’s promises.
Case Study 2: Learn to Read Evaluations

Discussion Topic 2:

1. What type of evaluation is this opinion piece employing?
2. What represents the counterfactual?
3. What are the problems with this type of evaluation?

Method 3:

Letter to the Editor: EFA should consider Evaluating Fairly and Accurately

There have been several unfair reports in the press concerning programs implemented by the NGO Pratham. A recent article by a former Education for All bureaucrat claims that Pratham is actually hurting the children it recruits into its ‘Learn-to-Read’ camps. However, the EFA analysis uses the wrong metric to measure impact. It compares the reading levels of Pratham students with other children in the village—not taking into account the fact that Pratham targets those whose literacy levels are particularly poor at the beginning. If Pratham simply recruited the most literate children into their programs, and compared them to their poorer counterparts, they could claim success without conducting a single class. But Pratham does not do this. And realistically, Pratham does not expect its illiterate children to overtake the stronger students in the village. It simply tries to initiate improvement over the current state. Therefore the metric should be improvement in reading levels—not the final level. When we repeated EFA's analysis using the more-appropriate outcome measure, the Pratham kids improved at twice the rate of the non-Pratham kids (0.6 reading level increase compared to 0.3). This difference is statistically very significant.

Had the EFA evaluators thought to look at the more appropriate outcome, they would recognize the incredible success of Read India. Perhaps they should enroll in some Pratham classes themselves.

Discussion Topic 3:

1. What type of evaluation is this letter using?
2. What represents the counterfactual?
3. What are the problems with this type of evaluation?

Method 4:

The numbers don’t lie, unless your statisticians are asleep

Pratham celebrates victory, opponents cry foul. A closer look shows that, as usual, the truth is somewhere in between.

There has been a war in the press between Pratham’s supporters and detractors. Pratham and its advocates assert that the Read India campaign has resulted in large increases in child literacy. Several detractors claim that Pratham programs, by pulling attention away from the schools, are in fact causing significant harm to the students. Unfortunately, this battle is being waged using instruments of analysis that are seriously flawed. The ultimate victim is the public who is looking for an answer to the question: is Pratham helping its intended beneficiaries?

This report uses sophisticated statistical methods to measure the true impact of Pratham programs. We were concerned about other variables confounding previous results. We therefore conducted a survey in these villages to collect information on child age, grade-level, and parents’ education level, and used those to predict child test scores.
Looking at Table 1, we find some positive results, some negative results and some “no-results”, depending on which variables we control for. The results from column (1) suggest that Pratham’s program hurt the children. There is a negative correlation between receiving Pratham classes and final reading outcomes (-0.68). Column (3), which evaluates improvement, suggests impressive results (0.24). But looking at child outcomes (either level or improvement) controlling for initial reading levels, age, gender, standard and parent’s education level – all determinants of child reading levels – we found no impact of Pratham programs.

Therefore, controlling for the right variables, we have discovered that on one hand, Pratham has not caused the harm claimed by certain opponents, but on the other hand, it has not helped children learn. Pratham has therefore failed in its effort to convince us that it can spend donor money effectively.

**Discussion Topic 4:**

1. What type of evaluation is this report utilizing?
2. What represents the counterfactual?
3. What are the problems with this type of evaluation?

**NOTE:** Data used in this case are real. “Articles” on the debate were artificially produced for the purpose of the case. Education for All (EFA) never made any of the claims described herein.
### Case Study 2: Learn to Read Evaluations

<table>
<thead>
<tr>
<th>Methodology</th>
<th>Description</th>
<th>Who is in the comparison group?</th>
<th>Required Assumptions</th>
<th>Required Data</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Pre-Post</strong></td>
<td>Measure how program participants improved (or changed) over time.</td>
<td>Program participants themselves—before participating in the program.</td>
<td>The program was the only factor influencing any changes in the measured outcome over time.</td>
<td>Before and after data for program participants.</td>
</tr>
<tr>
<td><strong>Simple Difference</strong></td>
<td>Measure difference between program participants and non-participants after the program is completed.</td>
<td>Individuals who didn’t participate in the program (for any reason), but for whom data were collected after the program.</td>
<td>Non-participants are identical to participants except for program participation, and were equally likely to enter program before it started.</td>
<td>After data for program participants and non-participants.</td>
</tr>
<tr>
<td><strong>Differences in Differences</strong></td>
<td>Measure improvement (change) over time of program participants relative to the improvement (change) of non-participants.</td>
<td>Individuals who didn’t participate in the program (for any reason), but for whom data were collected both before and after the program.</td>
<td>If the program didn’t exist, the two groups would have had identical trajectories over this period.</td>
<td>Before and after data for both participants and non-participants.</td>
</tr>
<tr>
<td><strong>Multivariate Regression</strong></td>
<td>Individuals who received treatment are compared with those who did not, and other factors that might explain differences in the outcomes are “controlled” for.</td>
<td>Individuals who didn’t participate in the program (for any reason), but for whom data were collected both before and after the program.</td>
<td>The factors that were excluded (because they are unobservable and/or have been not been measured) do not bias results because they are either uncorrelated with the outcome or do not differ between participants and non-participants.</td>
<td>Outcomes as well as “control variables” for both participants and non-participants.</td>
</tr>
</tbody>
</table>
| **Statistical Matching**         | Individuals in control group are compared to similar individuals in experimental group. | **Exact matching:** For each participant, at least one non-participant who is identical on selected characteristics.  
**Propensity score matching:** non-participants who have a mix of characteristics which predict that they would be as likely to participate as participants. | The factors that were excluded (because they are unobservable and/or have been not been measured) do not bias results because they are either uncorrelated with the outcome or do not differ between participants and non-participants. | Outcomes as well as “variables for matching” for both participants and non-participants. |
| **Regression Discontinuity Design** | Individuals are ranked based on specific, measurable criteria. There is some cutoff that determines whether an individual is eligible to participate. Participants are then compared to non-participants and the eligibility criterion is controlled for. | Individuals who are close to the cutoff, but fall on the “wrong” side of that cutoff, and therefore do not get the program. | After controlling for the criteria (and other measures of choice), the remaining differences between individuals directly below and directly above the cut-off score are not statistically significant and will not bias the results. A necessary but sufficient requirement for this to hold is that the cut-off criteria are strictly adhered to. | Outcomes as well as measures on criteria (and any other controls).              |
| **Instrumental Variables**       | Participation can be predicted by an incidental (almost random) factor, or “instrumental” variable, that is uncorrelated with the outcome, other than the fact that it predicts participation (and participation affects the outcome). | Individuals who, because of this close to random factor, are predicted not to participate and (possibly as a result) did not participate. | If it weren’t for the instrumental variable’s ability to predict participation, this “instrument” would otherwise have no effect on or be uncorrelated with the outcome. | Outcomes, the “instrument,” and other control variables.                         |
Case Study 3: Extra Teacher Program

Designing an evaluation to answer three key education policy questions

This case study is based on the paper “Peer Effects and the Impact of Tracking: Evidence from a Randomized Evaluation in Kenya,” by Esther Duflo (MIT), Pascaline Dupas (UCLA), and Michael Kremer (Harvard)

J-PAL thanks the authors for allowing us to use their paper
Confronted with overcrowded schools and a shortage of teachers, in 2005 the NGO International Child Support Africa (ICS) offered to help the school system of Western Kenya by introducing contract teachers in 120 primary schools. Under its two year program, ICS provided funds to these schools to hire one extra teacher per school. In contrast to the civil servants hired by the Ministry of Education, contract teachers are hired locally by school committees. ICS expected this program to improve student learning by, among other things, decreasing class size and using teachers who are more directly accountable to the communities they serve. However, contract teachers tend to have less training and receive a lower monthly salary than their civil servant counterparts. So there was concern about whether these teachers were sufficiently motivated, given their compensation, or qualified given their credentials.

What experimental designs could test the impact of this intervention on educational achievement? Which of these changes in the school landscape is primarily responsible for improved student performance?

Over-crowded Schools

Like many other developing countries, Kenya has recently made rapid progress toward the Millennium Development Goal of universal primary education. Largely attributed to the elimination of school fees in 2003, primary school enrollment rose nearly 30 percent, from 5.9 million to 7.6 million between 2002 and 2005.\(^3\)

Without commensurate increases in government funding, however, this progress has created its own set of new challenges in Kenya:

1) **Large class size:** Due to budget constraints, the rise in primary school enrollment has not been matched by proportional increases in the number of teachers. (Teacher salaries already account for the largest component of educational spending.) The result has been very large class sizes, particularly in lower grades. In a sample of schools in Western Kenya, for example, the average first grade class in 2005 was 83 students. This is concerning because it is believed that small classes are most important for the youngest students, who are still acclimating to the school environment. The Kenyan National Union of Teachers estimates that the country needs an additional 60,000 primary school teachers in addition to the existing 175,000 in order to reach all primary students and decrease class sizes.

2) **Teacher absenteeism:** Further exacerbating the problem of pupil-teacher ratios, teacher absenteeism remains high, reaching nearly 20% in some areas of Kenya.

There are typically no substitutes for absent teachers, so students simply mill around, go home or join another class, often of a different grade. Small schools, which are prevalent in rural areas of developing countries, may be closed entirely as a result of teacher absence. Families have to consider whether school will even be open when deciding

Case Study 3: Extra Teacher Program

whether or not to send their children to school. An obvious result is low student attendance—even on days when the school is open.

3) **Heterogeneous classes:** Classes in Kenya are also very heterogeneous with students varying widely in terms of school preparedness and support from home.

Grouping students into classes by ability (*tracking*, or *streaming*) is controversial among academics and policymakers. On one hand, if teachers are better able to teach a homogeneous group of students, tracking could improve school effectiveness and test scores. Many argue, on the other hand, that if students learn in part from their peers, tracking could disadvantage low achieving students while benefiting high achieving students, thereby exacerbating inequality. Some believe that tracking hurts everyone: with tracking, high-achievers lose learning benefits associated with explaining concepts to others.

4) **Scarce school materials:** Because of the high costs of educational inputs and the rising number of students, educational resources other than the teacher are stretched, and in some cases up to four students must share one textbook. And an already over-burdened infrastructure deteriorates faster when forced to serve more children.

5) **Low completion rates:** As a result of these factors, completion rates are very low in Kenya with only 45.1% of boys and 43.3% of girls completing the first grade.

All in all, these issues pose new challenges to communities: how to ensure a decent minimum level of education given Kenya’s budget constraints.

**What are Contract Teachers?**

Governments in several developing countries have responded to similar challenges by staffing unfilled teaching positions with locally-hired contract teachers who are not civil service employees. The four main characteristics of contract teachers are that they are: (1) appointed on annual renewable contracts, with no guarantee of renewed employment (unlike regular civil service teachers); (2) often less qualified than regular teachers and much less likely to have a formal teacher training certificate or degree; (3) paid lower salaries than those of regular teachers (typically less than a fifth of the salaries paid to regular teachers); and (4) more likely to be from the local area where the school is located.

**Are Contract Teachers Effective?**

The increasing use of contract teachers has been one of the most significant policy innovations in providing primary education in developing countries, but it has also been highly controversial. Supporters say that using contract teachers is an efficient way of expanding education access and quality to a growing number of first-generation learners. Knowing that the school committee's decision of whether or not to rehire them the following year may hinge on performance, contract teachers are motivated to try harder than their tenured government counterparts. Contract teachers are also often more similar to their students, geographically, culturally, and socioeconomically.

Opponents argue that using under-qualified and untrained teachers may staff classrooms, but will not produce learning outcomes. Furthermore the use of contract teachers de-professionalizes teaching, reduces the prestige of the entire profession, and reduces motivation of all teachers. Even if it helps in the short term, it may hurt efforts to recruit highly qualified teachers in the future.
While the use of contract teachers has generated much controversy, there is very little rigorous evidence regarding the effectiveness of contract teachers in improving student learning outcomes.

**The Extra Teacher Program Randomized Evaluation**

In January 2005, International Child Support Africa initiated a two year program to examine the effect of contract teachers on education in Kenya. Under the program, ICS gave funds to 120 local school committees to hire one extra contract teacher to teach an additional first grade class. The purpose of this intervention was to address the first three challenges: class size, teacher accountability, and heterogeneity of ability. The evaluation was designed to measure the impact of class-size reductions, the relative effectiveness of contract teachers, and how tracking by ability would impact both low and high-achieving students.

**Addressing Multiple Research Questions through Experimental Design**

Different randomization strategies may be used to answer different questions. What strategies could be used to evaluate the following questions? How would you design the study?

Specifically, for the following research questions, *who would be in the treatment and control groups, and how would they be randomly assigned to these groups?*

**Discussion Topic 1:** Testing the effectiveness of contract teachers

1. What is the relative effectiveness of contract teachers versus regular government teachers?

**Discussion Topic 2:** Looking at more general approaches of improving education

1. What is the effect of grouping students by ability on student performance?
2. What is the effect of smaller class sizes on student performance?

**Discussion Topic 3:** Addressing all questions with a single evaluation

1. Could a single evaluation explore all of these issues at once?
2. What randomization strategy could do so?
This case study is based on a current study by Esther Duflo and Tavneet Suri. J-PAL thanks the authors for allowing us to use their project.
Key Vocabulary

1. **Equivalence**: groups are identical on all baseline characteristics, both observable and unobservable. Ensured by randomization.

2. **Attrition**: the process of individuals joining in or dropping out of either the treatment or comparison group over the course of the study.

3. **Attrition Bias**: statistical bias which occurs when individuals systematically join in or drop out of either the treatment or the comparison group for reasons related to the treatment.

4. **Partial Compliance**: individuals do not comply with their assignment (to treatment or comparison). Also termed “diffusion” or “contamination.”

5. **Intention to Treat**: the measured impact of a program that includes all data from participants in the groups to which they were randomized, regardless of whether they actually received the treatment. Intention-to-treat analysis prevents bias caused by the loss of participants, which may disrupt the baseline equivalence established by randomization and which may reflect non-adherence to the protocol.

6. **Treatment on the Treated**: the measured impact of a program that includes only the data for participants who actually received the treatment.

7. **Externality**: an indirect cost or benefit incurred by individuals who did not directly receive the treatment. Also termed "spillover."

In 2010, the Technoserve (TNS) Coffee Initiative partnered with J-PAL researchers to conduct a randomized evaluation on their coffee agronomy-training program in Nyarubaka sector in southern Rwanda. Technoserve carried out their regular recruitment sign-up processes across all 27 villages in the sector and registered 1600 coffee farmers who were interested in attending the monthly training modules. The study design for the evaluation then required that this pool of farmers be split into treatment and control groups, meaning those who would participate in the training, and those who wouldn’t (for now—they would be trained in later phases). The trainings in Nyarubaka included 800 coffee farmers, randomly selected from the pool of 1600.

Randomization ensures that the treatment and comparison groups are equivalent at the beginning, mitigating concern for selection bias. But it cannot ensure that they remain comparable until the end of the program. Nor can it ensure that people comply with the treatment, or even the non-treatment, that they were assigned. Life also goes on after the randomization: other events besides the program happen between initial randomization and the end-line data collection. These events can reintroduce selection bias; they diminish the validity of the impact estimates and are threats to the integrity of the experiment.

How can common threats to experimental integrity be managed?
Evaluation design — The experiment as planned

As previously mentioned, the agronomy training evaluation consisted of 1600 farmers, half of which attended monthly training sessions, and the other half did not.

In addition, there was a census done of the entire sector to show us which households were coffee farmers and which ones were not. The census showed that there were 5400 households in Nyarubaka - 2400 non-coffee farming households and 3000 coffee farming households (1600 of which were already in our sample).

Each month a Technoserve farmer trainer would gather the farmers assigned to his/her group and conduct a training module on farming practices (e.g. weeding, pruning, bookkeeping, etc...). The farmers were taught the best practices by using a practice plot so they could see and do exactly what the instructor was explaining.

To think about:

How can we be certain that the control group farmers did not attend the training too? What can be done to reduce this risk?

Since we have a census for Nyarubaka, how might this be helpful in at least controlling for or documenting any spillovers? (Think about what can be done at the trainings themselves)

What type of data might you need/want to try to control for any spillovers in this case?

What were other forms or opportunities for agronomy training in the area?

Threats to integrity of the planned experiment

Discussion Topic 1: Threats to experimental integrity

<table>
<thead>
<tr>
<th>Randomization ensures that the groups are equivalent, and therefore comparable, at the beginning of the program. The impact is then estimated as the difference between the average outcome of the treatment group and the average outcome of the comparison group, both at the end of the program. To be able to say that the program caused the impact, you need to be able to say that the program was the only difference between the treatment and comparison groups over the course of the evaluation.</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>1.</strong> What does it mean to say that the groups are equivalent at the start of the program?</td>
</tr>
<tr>
<td><strong>2.</strong> Can you check if the groups are equivalent at the beginning of the program? How?</td>
</tr>
<tr>
<td><strong>3.</strong> Other than the program’s direct and indirect impacts, what can happen over the course of the evaluation (after conducting the random assignment) to make the groups non-equivalent?</td>
</tr>
<tr>
<td><strong>4.</strong> How does non-equivalence at the end threaten the integrity of the experiment?</td>
</tr>
<tr>
<td><strong>5.</strong> In the Technoserve agronomy training example, why is it useful to randomly select from the farmers who signed up for the Technoserve training program, rather than amongst all the coffee farmers in the sector?</td>
</tr>
</tbody>
</table>
Managing attrition—when the groups do not remain equivalent

Attrition is when people join or drop out of the sample—it can happen in both treatment and comparison groups—over the course of the experiment. One common example in clinical trials is when people die; so common indeed that attrition is sometimes called experimental mortality.

Discussion Topic 2: Managing Attrition

You are looking at how much farmers adopt the recommendations and techniques from the agronomy trainings. Using a stylized example, let’s divide adoption of the techniques as follows:

- Full adoption = score of 2
- Partial adoption = score of 1
- No adoption = score of 0

Let’s assume that there are 1800 farmers: 900 treatment farmers who receive the training and 900 comparison farmers who do not receive the training. After you randomize and collect some baseline data, you determine that the treatment and comparison groups are equivalent, meaning farmers from each of the three categories are equally represented in both groups.

Suppose protocol compliance is 100 percent: all farmers who are in the treatment go to the training and none of the farmers in the comparison attend the training. Let’s assume Farmers who attend all agronomy trainings end up with full adoption, scoring a 2. Let’s assume that there was a drought during this period, and those who adopted best-practices managed to protect their crops against damage. However, the farmers who have adoption level 0 see most of their crops perish, and members of the household enter the migrant labor market to generate additional income. The number of farmers in each treatment group, and each adoption category is shown for both the pre-adoption and post-adoption.

<table>
<thead>
<tr>
<th>Adoption Level</th>
<th>Pre-adoption</th>
<th>Post-adoption</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Treatment</td>
<td>Comparison</td>
</tr>
<tr>
<td>0</td>
<td>300</td>
<td>300</td>
</tr>
<tr>
<td>1</td>
<td>300</td>
<td>300</td>
</tr>
<tr>
<td>2</td>
<td>300</td>
<td>300</td>
</tr>
<tr>
<td>Total farmers in the sample</td>
<td>900</td>
<td>900</td>
</tr>
</tbody>
</table>

1. a. At program end, what is the average adoption for the treatment group?
   b. At program end, what is the average adoption for the comparison group?
   c. What is the difference?
   d. Is this outcome difference an accurate estimate of the impact of the program? Why or why not?
   e. If it is not accurate, does it overestimate or underestimate the impact?
   f. How can we get a better estimate of the program's impact?

2. Besides level of adoption, the Technoserve agronomy training evaluation also looked at outcome measures such as yields and farm labor.
   a. Would differential attrition (i.e. differences in drop-outs between treatment and comparison groups) bias either of these outcomes? How?
   b. Would the impacts on these final outcome measures be underestimated or overestimated?
Case Study 3: Extra Teacher Program

3. In the Technoserve agronomy evaluation, identify some other causes for attrition in the Treatment group and the Control groups? What can be done to mitigate these?

4. You may know of other research designs to measure impact, such as non-experimental or quasi-experimental methodologies (e.g. pre-post, difference-in-difference, regression discontinuity, instrumental variables (IV), etc...)
   a. Is the threat of attrition unique to randomized evaluations?

Managing partial compliance—when the treatment does not actually get treated or the comparison gets treated

Some people assigned to the treatment may in the end not actually get treated. In an after-school tutoring program, for example, some children assigned to receive tutoring may simply not show up for tutoring. And the others assigned to the comparison may obtain access to the treatment, either from the program or from another provider. Or comparison group children may get extra help from the teachers or acquire program materials and methods from their classmates. In any of these scenarios, people are not complying with their assignment in the planned experiment. This is called “partial compliance” or “diffusion” or, less benignly, “contamination.” In contrast to carefully-controlled lab experiments, diffusion is ubiquitous in social programs. After all, life goes on, people will be people, and you have no control over what they decide to do over the course of the experiment. All you can do is plan your experiment and offer them treatments. How, then, can you deal with the complications that arise from partial compliance?

Discussion Topic 3: Managing partial compliance

Suppose that farmers who have adoption level 0 are too risk averse to adopt the techniques they learn at the training. Farmers believe that there is no way for them to adopt the techniques that are described in early trainings and stop attending. Consequently, none of the treatment farmers with adoption level 0 increased their adoption and remained at level 0 at the end of the program. No one assigned to comparison had attended the trainings. All the farmers in the sample at the beginning of the program were followed up.

<table>
<thead>
<tr>
<th>Adoption Level</th>
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<td>300</td>
</tr>
<tr>
<td>Total farmers in the sample</td>
<td>900</td>
<td>900</td>
</tr>
</tbody>
</table>

1. Calculate the impact estimate based on the original group assignments.
   a. Is this an unbiased measure of the effect of the program?
   b. In what ways is it useful and in what ways is it not as useful?

You are interested in learning the effect of treatment on those actually treated (“treatment on the treated” (TOT) estimate).

2. Five of your colleagues are passing by your desk; they all agree that you should calculate the effect of the treatment using only the 600 farmers who attended the full training, excluding the risk averse farmers that dropped out.
   a. Is this advice sound? Why or why not?
Case Study 3: Extra Teacher Program

3. Another colleague says that it’s not a good idea to drop the farmers who stopped attending the trainings entirely; you should use them but consider them as part of the control group.
   a. Is this advice sound? Why or why not?

4. Another colleague suggests that you use the compliance rates, the proportion of people in each group that did or did not comply with their treatment assignment. You should divide the “intention to treat” estimate by the difference in the treatment ratios (i.e. proportions of each experimental group that received the treatment).
   a. Is this advice sound? Why or why not?

Managing spillovers—when the comparison, itself untreated, benefits from the treatment being treated

People assigned to the control group may benefit indirectly from those receiving treatment. For example, a program that distributes insecticide-treated nets may reduce malaria transmission in the community, indirectly benefiting those who themselves do not sleep under a net. Such effects are called externalities or spillovers.

Discussion Topic 4: Managing spillovers

In the Technoserve agronomy training evaluation, randomization was at the farmer level, meaning that while one farmer might have been selected to be in the training, his neighbor didn’t have the same fortunes during the randomization process.

Depending on the evaluation and the nature of the program, it might be more challenging to prevent spillovers of agronomic knowledge between friends, than it is for delivering hard tangible objects in farmers’ hands, like a weighing scale or calendar to maintain harvest records.

1. How do you imagine spillovers might occur in agronomy training?

2. What types of mechanisms can you think of that could be used to reduce or manage spillovers?

Measuring Spillovers

Discussion Topic 5: Measuring spillovers

1. Can you think of ways to design the experiment explicitly to measure the spillovers of the agronomy training?
Exercise A: Understanding random sampling and the law of large numbers

In this exercise, we will visually explore random samples of different sizes from a given population. In particular, we will try to demonstrate that larger sample sizes tend to be more reflective of the underlying population.

1) Open the file “ExerciseA_SamplingDistributions.xlsx”.
2) If prompted, select “Enable Macros”.
3) Navigate to the “Randomize” worksheet, which allows you to choose a random sample of size “Sample Size” from the data contained in the “control” worksheet.
4) Enter “10” for “Sample Size” and click the “Randomize” button. Observe the distribution of the various characteristics between Treatment, Control and Expected. With a sample size this small, the percentage difference from the expected average is quite high for reading scores. Click “Randomize” multiple times and observe how the distribution changes.
5) Now, try “50” for the sample size. What happens to the distributions? Randomize a few times and observe the percentage difference for the reading scores.
6) Increase the sample size to “500”, “2000” and “10000”, and repeat the observations from step 5. What can we say about larger sample sizes? How do they affect our Treatment and Control samples? Should the percentage difference between Treatment, Control and Expected always go down as we increase sample size?
Exercise B: Sample size calculations

Key Vocabulary:

1. **Power**: the likelihood that, when the program has an effect, one will be able to distinguish the effect from zero given the sample size.
2. **Significance**: the likelihood that the measured effect did not occur by chance. Statistical tests are performed to determine whether one group (e.g. the experimental group) is different from another group (e.g. comparison group) on the measurable outcome variables used in the evaluation.
3. **Standard Deviation**: a standardized measure of the variation of a sample population from its mean on a given characteristic/outcome. Mathematically, the square root of the variance.
4. **Standardized Effect Size**: a standardized measure of the [expected] magnitude of the effect of a program.
5. **Cluster**: the level of observation at which a sample size is measured. Generally, observations which are highly correlated with each other should be clustered and the sample size should be measured at this clustered level.
6. **Intra-cluster Correlation Coefficient**: a measure of the correlation between observations within a cluster; i.e. the level of correlation in drinking water source for individuals in a household.

The Extra Teacher Program (ETP) case study discussed the concept of cluster randomized trials. The Balsakhi example in the prior lecture introduced the concept of power calculations. In the latter, we were interested in measuring the effect of a treatment (balsakhis in classrooms) on outcomes measured at the individual level—child test scores. However, the randomization of balsakhis was done at the classroom level. It could be that our outcome of interest is correlated for students in the same classroom, for reasons that have nothing to do with the balsakhi. For example, all the students in a classroom will be affected by their original teacher, by whether their classroom is unusually dark, or if they have a chalkboard; these factors mean that when one student in the class does particularly well for this reason, all the students in that classroom probably also do better—which might have nothing to do with a balsakhi.

Therefore, if we sample 100 kids from 10 randomly selected schools, that sample is less representative of the population of schools in the city than if we selected 100 random kids from the whole population of schools, and therefore absorbs less variance. In effect, we have a smaller sample size than we think. This will lead to more noise in our sample, and hence larger standard error than in the usual case of independent sampling. When planning both
the sample size and the best way to sample classrooms, we need to take this into account.

This exercise will help you understand how to do that. Should you sample every student in just a few schools? Should you sample a few students from many schools? How do you decide?

We will work through these questions by determining the sample size that allows us to detect a specific effect with at least 80% power. Remember power is the likelihood that when the treatment has an effect you will be able to distinguish it from zero in your sample.

In this example, “clusters” refer to “clusters of children”—in other words, “classrooms” or “schools”. This exercise shows you how the power of your sample changes with the number of clusters, the size of the clusters, the size of the treatment effect and the Intraclass Correlation Coefficient. We will use a software program developed by Steve Raudebush with funding from the William T. Grant Foundation. You can find additional resources on clustered designs on their web site.

Section 1: Using the OD Software

First download the OD software from the website (a software manual is also available):

http://sitemaker.umich.edu/group-based/optimal_design_software

When you open it, you will see a screen which looks like the one below. Select the menu option “Design” to see the primary menu. Select the option “Cluster Randomized Trials with person-level outcomes,” “Cluster Randomized Trials,” and then “Treatment at level 2.” You’ll see several options to generate graphs; choose “Power vs. Total number of clusters (J).”

A new window will appear:

Select \( \alpha \) (alpha). You’ll see it is already set to 0.050 for a 95% significance level.
First let’s assume we want to test only 40 students per school. How many schools do you need to go to in order to have a statistically significant answer?

Click on \( n \), which represents the number of students per school. Since we are testing only 40 students per school, so fill in \( n(1) \) with 40 and click OK.

Now we have to determine \( \delta \) (delta), the standard effect size (the effect size divided by the standard deviation of the variable of interest). Assume we are interested in detecting whether there is an increase of 10% in test scores. (Or more accurately, are uninterested in a detect less than 10%) Our baseline survey indicated that the average test score is 26, with a standard deviation of 20. We want to detect an effect size of 10% of 26, which is 2.6. We divide 2.6 by the standard deviation to get \( \delta \) equal to 2.6/20, or 0.13.

Select \( \delta \) from the menu. In the dialogue box that appears there is a prefilled value of 0.200 for delta(1). Change the value to 0.13, and change the value of delta (2) to empty. Select OK.

Finally we need to choose \( \rho \) (rho), which is the intra-cluster correlation. \( \rho \) tells us how strongly the outcomes are correlated for units within the same cluster. If students from the same school were clones (no variation) and all scored the same on the test, then \( \rho \) would equal 1. If, on the other hand, students from the same schools are in fact independent—and there was no differences between schools, then \( \rho \) will equal 0.

You have determined in your pilot study that \( \rho \) is 0.17. Fill in rho(1) to 0.17, and set rho (2) to be empty.

You should see a graph similar to the one below.

You’ll notice that your x axis isn’t long enough to allow you to see what number of clusters would give you 80% power. Click on the button to set your x axis maximum to 400. Then, you can click on the graph with your mouse to see the exact power and number of clusters for a particular point.
Exercise 3.1:
How many schools are needed to achieve 80% power? 90% power?

Now you have seen how many clusters you need for 80% power, sampling 40 students per school. Suppose instead that you only have the ability to go to 124 schools (this is the actual number that was sampled in the Balsakhi program).

Exercise 3.2:
How many children per school are needed to achieve 80% power? 90% power? Choose different values for n to see how your graph changes.

Finally, let's see how the Intraclass Correlation Coefficient ($\rho$) changes power of a given sample. Leave rho(1) to be 0.17 but for comparison change rho(2) to 0.0.

You should see a graph like the one below. The solid blue curve is the one with the parameters you've set - based on your pretesting estimates of the effect of reservations for women on drinking water. The blue dashed curve is there for comparison – to see how much power you would get from your sample if $\rho$ were zero. Look carefully at the graph.

Exercise 3.3:
How does the power of the sample change with the Intraclass Correlation Coefficient ($\rho$)?
Exercise 3.4:
Try generating graphs for how power changes with cluster size (n), intra-class correlation (rho) and effect size (delta).
You will have to re-enter your pre-test parameters each time you open a new graph.
Exercise C: The mechanics of random assignment using MS Excel®

Part 1: simple randomization

Like most spreadsheet programs MS Excel has a random number generator function. Say we had a list of schools and wanted to assign half to treatment and half to control

(1) We have all our list of schools.

![Image of Excel spreadsheet with school list and random numbers]
(2) Assign a random number to each school:

The function RAND() is Excel’s random number generator. To use it, in Column C, type in the following = RAND() in each cell adjacent to every name. Or you can type this function in the top row (row 2) and simply copy and paste to the entire column, or click and drag.

Typing = RAND() puts a 15-digit random number between 0 and 1 in the cell.

(3) Copy the cells in Column C, then paste the values over the same cells
The function, =RAND() will re-randomize each time you make any changes to any other part of the spreadsheet. Excel does this because it recalculates all values with any change to any cell. (You can also induce recalculation, and hence re-randomization, by pressing the key F9.)

This can be confusing, however. Once we’ve generated our column of random numbers, we do not need to re-randomize. We already have a clean column of random values. To stop excel from recalculating, you can replace the “functions” in this column with the “values”.

To do this, highlight all values in Column C. Then right-click anywhere in the highlighted column, and choose Copy.

Then right click anywhere in that column and chose Paste Special. The “Paste Special window will appear. Click on “Values”.

![Paste Special Window]

1. Click on "Values"
2. Click on "OK"
(4) Sort the columns in either descending or ascending order of column C:

Highlight columns A, B, and C. In the data tab, and press the Sort button:

A Sort box will pop up.

In the Sort by column, select “random #”. Click OK. Doing this sorts the list by the random number in ascending or descending order, whichever you chose.
There! You have a randomly sorted list.

(5) Sort the columns in either descending or ascending order of column C:

Because your list is randomly sorted, it is completely random whether schools are in the top half of the list, or the bottom half. Therefore, if you assign the top half to the treatment group and the bottom half to the control group, your schools have been “randomly assigned”.

In column D, type “T” for the first half of the rows (rows 2-61). For the second half of the rows (rows 62-123), type “C”.

<table>
<thead>
<tr>
<th>SchoolID</th>
<th>SchoolName</th>
<th>Random</th>
<th>T/C</th>
</tr>
</thead>
<tbody>
<tr>
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<td>Babajpur Hindi Mahsala No. 30</td>
<td>0.62073685</td>
<td>T</td>
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<td>215</td>
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<td>0.3446489</td>
<td>T</td>
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<td>T</td>
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<td>118</td>
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<td>0.19349937</td>
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</tr>
<tr>
<td>122</td>
<td>Babajpur Hindi Mahsala No. 32</td>
<td>0.2362122</td>
<td>T</td>
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<td>220</td>
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<tr>
<td>117</td>
<td>Babajpur Hindi Mahsala No. 17</td>
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<td>Babajpur Hindi Mahsala No. 3</td>
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<td>126</td>
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<td>T</td>
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<tr>
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</tr>
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</tr>
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</tr>
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<tr>
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<td>C</td>
</tr>
</tbody>
</table>
Re-sort your list back in order of school id. You’ll see that your schools have been randomly assigned to treatment and control groups.

<table>
<thead>
<tr>
<th>SchoolID</th>
<th>SchoolName</th>
<th>Random#</th>
<th>LC</th>
</tr>
</thead>
<tbody>
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</tr>
<tr>
<td>103</td>
<td>Babajpur Kanya School</td>
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<tr>
<td>107</td>
<td>Babajpur Narayani School</td>
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<td>C</td>
</tr>
<tr>
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<td>C</td>
</tr>
<tr>
<td>213</td>
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<td>215</td>
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<td>T</td>
</tr>
<tr>
<td>219</td>
<td>Fatehpura Shala No 19</td>
<td>0.40010407</td>
<td>T</td>
</tr>
<tr>
<td>301</td>
<td>N. Sayalgaon Shala No 1</td>
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<td>C</td>
</tr>
</tbody>
</table>
Part 2: stratified randomization

Stratification is the process of dividing a sample into groups, and then randomly assigning individuals within each group to the treatment and control. The reasons for doing this are rather technical. One reason for stratifying is that it ensures subgroups are balanced, making it easier to perform certain subgroup analyses. For example, if you want to test the effectiveness on a new education program separately for schools where children are taught in Hindi versus schools where children are taught in Gujarati, you can stratify by “language of instruction” and ensure that there are an equal number schools of each language type in the treatment and control groups.

(1) We have all our list of schools and potential “strata”.

Mechanically, the only difference in random sorting is that instead of simply sorting by the random number, you would first sort by language, and then the random number. Obviously, the first step is to ensure you have the variables by which you hope to stratify.

(2) Sort by strata and then by random number

Assuming you have all the variables you need: in the data tab, click “Sort”. The Sort window will pop up. Sort by “Language”. Press the button, “Add Level”. Then select, “Random #”.

![Sort window image]

50
(3) **Assign Treatment – Control Status for each group.**

Within each group of languages, type “T” for the first half of the rows, and “C” for the second half.

<table>
<thead>
<tr>
<th></th>
<th>A</th>
<th>B</th>
<th>C</th>
<th>D</th>
<th>E</th>
<th>F</th>
</tr>
</thead>
<tbody>
<tr>
<td>100</td>
<td>132</td>
<td>Babajpura Mishra Shala No. 32</td>
<td>Gujarati</td>
<td>Mishra</td>
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</tr>
<tr>
<td>101</td>
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<td>Mishra</td>
<td>0.9142383</td>
<td>C</td>
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<tr>
<td>102</td>
<td>618</td>
<td>Wadi Kumar Shala No. 18</td>
<td>Gujarati</td>
<td>Kumar</td>
<td>0.9229356</td>
<td>C</td>
</tr>
<tr>
<td>103</td>
<td>408</td>
<td>Rapura Kanya Shala No. 8</td>
<td>Gujarati</td>
<td>Kanya</td>
<td>0.9285077</td>
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</tr>
<tr>
<td>104</td>
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<tr>
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<td>347</td>
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<tr>
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<td>Mishra</td>
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<td>Mishra</td>
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<tr>
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<td>Mishra</td>
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<td>Mishra</td>
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<td>Mishra</td>
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Group Presentation

Participants will form 6-8 person groups which will work through the design process for a randomised evaluation of a development project. Groups will be aided in this project by both the faculty and teaching assistants with the work culminating in a group presentation at the end of the week.

The goal of the group presentations is to consolidate and apply the knowledge of the lectures and thereby ensure that participants leave with the knowledge, experience, and confidence necessary to handle their own randomised evaluations. We encourage groups to work on projects that are relevant to the participants’ organisations.

All groups will present on Friday. The 15-minute presentation will be followed by a 15-minute discussion led by J-PAL affiliates and staff. We provide groups with template slides for their presentation (see next page). While the groups do not need to follow this exactly, the presentation should have no more than 9 slides (including title slide, excluding appendix) and should include the following topics:

- Brief project background
- Theory of change
- Evaluation question
- Outcomes
- Evaluation design
- Data and sample size
- Potential challenges and how to manage them
- Dissemination strategy of results

Please time yourself and do not exceed the allotted time. We have only a limited amount of time for these presentations and follow a strict timeline to be fair to all groups.
Groups

Group 1:
TA: Grant Bridgman, J-PAL Africa
Room: Kramer 4A

Group 2:
TA: Bryan Plummer, J-PAL Africa
Room: Kramer 2A

Group 3:
TA: Emmanuel Bakirdjian, J-PAL Africa
Room: Kramer 2B

Group 4:
TA: Jasmine Shah, J-PAL Global
Room: Kramer 5A

Group 5:
TA: Laura Costica, J-PAL Africa
Room: Kramer 5B

Group 6:
TA: Mahreen Khan, IPA
Room: Kramer 5C

Group 7:
TA: Pace Philips, IPA
Room: Kramer 5G
Group Presentation Template

**Title**

List your Team Members

You don’t have to follow this exactly, this is just a guideline.

**Background**

- Talk briefly about general context, needs assessment, problem you want to solve.

**Theory of Change**

- Describe the specific intervention that you are evaluating.
- Talk about how it will solve part of the problem you described in the background.
- You may want to mention other causes of a problem that your intervention will not solve.
- (You can use the TOC template in the appendix.)

**Evaluation Questions and Outcomes**

- These should be directly linked to the TOC described above.
- What outcomes do you need to measure to test your research hypothesis?

**Evaluation Design**

- Unit of randomization, type of randomization (why did you choose these?)
- The actual randomization design- i.e. specific treatment group(s)

**Data and Sample Size**

- Outcomes
- Tell us where you will get the data – survey? Administrative?
- Power calcs
  - Justify where you got effect size and rho from, don’t make it up.
  - You may need to do separate power calcs for separate outcomes.
Potential challenges

- Talk about threats (attrition, spillover, etc.) and how you want to manage them.
- You may need to revise your power calcs.

Results

- Why (and for whom) they would be useful.
- How would you disseminate them.

Appendix

Theory of change

Need Assessment

Intervention

Intermediate outcomes

Final Outcome
**Practical Tips**

**Taxis and Transport from Airport**

Participants will need to organize their own transport in Cape Town and from/to the airport. There are metered taxis available. Standard rates are between 10 and 12 Rand per km. A trip from the airport to UCT / Rondebosch should not cost more than R200. Mention that you need a receipt before entering a cab.

*Taxi services include:*

- Excite Cabs: 021 418 4444 (One of the cheapest cap services at 9 Rand per km)
- Cabs on Call: 021 522 6103
- Cab Xpress: 021 448 1616

**Shopping**

*On campus:* There are cafeterias near the centre of Upper Campus selling a range of food products, from sandwiches to sushi.

*Off campus:*

**Southern Suburbs (if your hotel is in Rondebosch or Claremont)**

Cavendish Square is located just off Claremont Main Road and is bound to satisfy all your shopping desires. If one is looking to do a little grocery shopping, the Woolworths food is located on the bottom floor. Alternatively, if you wish to avoid the rush of the mall, you can find a Pick n’ Pay supermarket a little further down Main Road towards Rondebosch. A smaller Pick n’ Pay and Woolworths food are also situated closer to the university on Rondebosch Main Road and are a 15 minute walk from UCT.

<table>
<thead>
<tr>
<th>Store</th>
<th>Open times:</th>
<th>Address</th>
<th>Call:</th>
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<tr>
<td><strong>Cavendish Square</strong></td>
<td>09:00-19:00 (Mon-Sat), 10:00-17:00 (Sundays)</td>
<td>Dreyer Street, Claremont</td>
<td>021 657 5620</td>
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<tr>
<td></td>
<td></td>
<td>Website: <a href="http://www.cavendish.co.za">www.cavendish.co.za</a></td>
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<tr>
<td><strong>Pick n’ Pay (Claremont)</strong></td>
<td>08:00 – 19:00 (Mon-Sat), 08:00- 17:00 (Sun)</td>
<td>Corner Campground &amp; Main Road, Claremont</td>
<td>021 674 5908</td>
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<tr>
<td><strong>Pick n’ Pay (Rondebosch)</strong></td>
<td>08:00-22:00 (Mon-Sun)</td>
<td>Shop No 1,Village Centre, Main Road, Rondebosch</td>
<td>021 685 4001</td>
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<tr>
<td><strong>Woolworths (Rondebosch)</strong></td>
<td>09:00-21:00 (Mon-Fri), 09:00-20:00 (Sat-Sun)</td>
<td>Call: 021 685 4416</td>
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</table>
Other large malls in Cape Town:
The Waterfront (for when you are closer to town or visiting Robben Island)
Website: www.waterfront.co.za
Call: 021 408 7600

Alternative places to buy groceries and snacks:
Many of the petrol stations around Cape Town have little food stores.

Restaurants
Cape Town is known for its diverse array of dining and cuisine. Here is but a small list of well-known restaurants that you may wish to try.

Budget
(Main meal under R50)

1) Eastern Food Bazaar
   Cuisine: Indian, Chinese
   Location: City Bowl
   Contact: 021 461 2458

2) Mzolis
   Cuisine: African, BBQ
   Location: Gugulethu
   Contact: 021 638 1355
   You will need a guide or someone from Cape Town who knows the area!

3) *Food Lovers Market
   Cuisine: Deli, Buffet – Basically everything
   Location: Claremont
   Contact: 021 674 7836
Medium price range
(Main meal between R50 and R100)

1) *Col Cacchio Pizzeria*
   Cuisine: Pizza
   Location: Claremont (Cavendish), Camps Bay
   Contact: 021 674 6387 / 021 438 2171

2) *Kirstenbosch Tea Room*
   Cuisine: Coffee Shop
   Location: Kirstenbosch Gardens, Newlands (Not for dinner)
   Contact: 021 797 4083

3) *Rhodes Memorial Restaurant*
   Cuisine: Bistro, Coffee Shop
   Location: Rhodes Memorial Restaurant (Not for dinner)
   Contact: 021 687 0000

4) *Fadela Williams*
   Cuisine: Cape Malay
   Location: Claremont
   Contact: 021 671 0037

5) *Hussar Grill*
   Cuisine: Grills
   Location: Rondebosch
   Contact: 021 689 9516

6) *Addis in Cape*
   Cuisine: Ethiopian
   Location: City Bowl
   Contact: 021 424 5722
Higher End
(Main meal - R100 and above)

1) *Die Wijnhuis
   Cuisine: Mediterranean, Italian
   Location: Newlands
   Contact: 021 671 9705

2) *Barristers Grill
   Cuisine: Grill and Seafood
   Location: Newlands
   Contact: 021 671 7907

3) Panama Jack's Taverna
   Cuisine: Seafood
   Location: Table Bay harbour
   Lunch rates are lower. For example
   they offer a half-kilo of prawns for
   only R60 during the week
   Contact: 021 448 1080

4) Olympia Cafe
   Cuisine: Deli, Bakery, Coffee Shop
   Location: Kalk Bay
   Contact: 021 788 6396

5) *Bihari
   Cuisine: Indian
   Location: Newlands
   Contact: 021 674 7186

6) Jonkershuis Constantia Eatery
   Cuisine: Bistro
   Location: Constantia
   Contact: 021 794 4813

7) Moyo
   Cuisine: African
   Location: Stellenbosch
   Contact: 021 809 1133
Internet Access

Most hotels will have access otherwise ask for directions to your nearest internet café.

Electricity

Voltage: 220/230 V

Adapter: You will need an adaptor for Plug M and sometimes plug C. Plug C is the two-pin plug commonly used in Europe.

Money

Withdrawals: We suggest that you use the campus ATM machines. They are situated on Middle Campus (next to the cafeteria), and Upper Campus (ground floor of the Leslie Social Science building and next to the library).

Credit Cards: When paying by credit card, we suggest that you ask vendors to swipe the card in your presence.

Exchange Rate: The current exchange rate is 8.6 South Africa Rand to the US-Dollar.
1. Vineyard Hotel
2. Southern Sun
3. Graca Machel
4. UCT Economics Building
5. Cavendish Square
   (Woolworths food inside)
6. Pick n’ Pay (Claremont)
7. Pick n’ Pay (Rondebosch)
8. Woolworths (Rondebosch)
9. Food Lovers Market (See No. 5)
10. Col Cacchio Pizzeria (See No. 5)
11. Rhodes Memorial Restaurant
12. Fadela Williams
13. Hussar Grill
14. Die Wijnhuis
15. Barristers Grill
16. Bihari
Health and Emergencies

On campus:
1) Campus Protection Services: 021 650 2222/3
2) UCT Emergency Controller: 021 650 2175/6

Off Campus
1) Kingsbury Hospital (Wilderness Road, Claremont): 021 670 4000
2) Constantiaberg Medi-Clinic Hospital (Burnham Road, Plumstead): 021 799 2911 /
   021 799 2196 (Emergency number)
3) Kenilworth Medicross (67 Rosmead Avenue, Kenilworth): 021 670 7640 – for
   doctor’s visits

State Emergency Number (Police and Ambulance Services): **10111**
Private Ambulance Services: Netcare911: **082 911**

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J-PAL Africa Staff Contact Details

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Grant Bridgman (Senior Research Analyst): 084 751 7590
Bryan Plummer (Research Manager): 079 119 6606
Emmanuel Bakirdjian (Research Manager): 082 363 6946
Laura Costica (Research Manager): 081 758 4014
Letitia Sullivan (Admin Officer): 021 650 5981