Promotions and Productivity: The Role of Meritocracy and Pay Progression in the Public Sector^{*}

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Abstract

We study promotion incentives in the public sector by means of a field experiment with the Ministry of Health in Sierra Leone. The experiment creates exogenous variation in meritocracy by linking promotions to performance for the lowest tier of health workers and in perceived pay progression by revealing to them the salary of higher-tier workers. We find that meritocratic promotions lead to higher productivity for workers who expect a steep pay increase and those who are highly ranked in terms of performance. When promotions are not meritocratic, increasing the pay gradient instead *reduces* worker productivity through negative morale effects. The findings highlight the importance of taking into account the interactions between different tools of personnel policy.

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1 Introduction

Many organizations face constraints on their ability to dismiss workers or to offer them performance pay, especially in the public sector. As such, they often rely on promotion incentives to motivate their employees (Cullen and Perez-Truglia 2021; Finan, Olken, and Pande 2017). But to what extent are workers motivated by the opportunity to climb the organization's ladder? Despite the long-standing theoretical literature on the effects of promotion incentives on worker productivity (e.g., Lazear and Rosen 1981; Waldman 1984; Gibbons and Waldman 1999b), credible empirical evidence has remained elusive.

The design of promotion incentives involves two distinct but interrelated components. To motivate lower-tier workers to exert extra effort, promotion rules should be predominantly performance-based (*high meritocracy*) and the prize associated with a promotion should be large enough (*steep pay progression*). In this paper, we provide causal estimates of the isolated and combined effect of both of these components by means of a field experiment with a large public sector organization in Sierra Leone.

We show that meritocracy and pay progression complement each other. Raising the extent to which promotions are meritocratic increases the productivity of lower-tier workers, but this is only the case when combined with sufficiently steep pay progression. Similarly, higher pay progression boosts worker productivity, but this result holds only when promotions are meritocratic. Meanwhile, when promotions are non-meritocratic, a higher pay progression demotivates workers, causing a reduction in their productivity. These findings highlight the importance of taking into account the interactions between different tools of personnel policy.

The public-sector organization we focus on is the Community Health Worker Program implemented by the Ministry of Health and Sanitation in Sierra Leone. The experiment takes place in 372 health units, each located in a different geographical area and composed of an average of eight Community Health Workers (CHWs), who provide basic health services to households in their community, and one Peer Supervisor (PS), who monitors and trains the CHWs. CHWs receive a fixed pay that equals 60% of the PS salary, and they have the opportunity of being promoted to PS whenever a position becomes vacant in their own health unit.

Before our experiment, promotion decisions were entirely left to the discretion of the local health authority (i.e., the person in charge of the health unit) and were perceived by CHWs as being non-meritocratic: half of the CHWs in our sample expressed the belief that the bestperforming CHW was unlikely to be promoted unless she had a connection with the local health authority. As part of our experiment, we collaborated with the Ministry of Health and Sanitation to transition a random half of the 372 health units to a new meritocratic promotion system that promotes the best-performing CHW based on the quantity and the quality of the health services provided (as measured by the research team). This creates random variation in the *actual* promotion criteria, which we cross-randomize with variation in the *perceived* pay gap between the PS and the CHWs. Leveraging the low initial awareness of pay disparities, we provided CHWs in a random half of the 372 health units with information about the true PS pay, thus affecting their perception of the pay progression. Our 2×2 research design allows us to assess the effect of a more meritocratic promotion regime, steeper (perceived) pay progression and the interplay between the two on CHW productivity.

To guide the empirical analysis, we develop a simple theoretical framework in which we model the promotion mechanism as a single prize contest where workers (CHWs) compete for a promotion by exerting effort. Meritocratic contests, in which promotions are based uniquely on worker performance, are predicted to boost worker effort relative to less-meritocratic contests if the pay gap between lower- and upper-tier workers is large enough. Similarly, raising the pay progression is predicted to motivate workers to climb the organization's ladder and to prompt an increase in their effort, but this is true only if the system is meritocratic enough. In a nonmeritocratic system, a steeper pay progression can instead *reduce* workers' effort if they perceive promotions as being awarded in an unfair or unequal manner (i.e. a negative morale effect), or if they divert time away from providing health services into "lobbying" their superiors (de Janvry et al. 2021).

Our empirical analysis proceeds in two steps. We first study the direct causal effect of a more meritocratic promotion regime on CHW performance while holding perceptions about pay progression fixed. In line with the theoretical framework, we find that the introduction of a more meritocratic promotion rule increases the performance of workers who believe that the pay progression is steep enough at baseline: the number of visits they provide goes up by 27% with no concomitant decrease in the average visit length.¹ The effect of meritocracy on the number of visits is positive also for workers who are likely to see the PS turn over within 5 years, while we find no effect for workers whose supervisor is unlikely to turn over soon. Finally, we document a 30% increase in the performance of workers who are ranked among the top 3 in the health

¹Higher meritocracy also increases the retention of these workers. Through a bounding exercise, we show that worker retention is not the main driver of the main productivity results.

unit, while we find no effect on other lower-ranked workers. Overall, our findings are consistent with promotion incentives being effective at motivating only two types of workers: (1) those with a high present value of the prize associated with the promotion, who are presumably more interested in the job, and (2) those who are highly ranked in terms of performance, and who have higher chance of being promoted in a meritocratic regime. The rest of the workforce does not respond to promotion incentives.

In the second part of the empirical analysis, we study the causal effect of pay progression on CHW performance in the meritocratic promotion regime vis-a-vis the old regime. Increasing perceived pay progression – by revealing the true PS pay to workers who initially underestimated pay progression – has two contrasting effects depending on the prevailing promotion rule. In the new meritocratic promotion regime, higher (perceived) pay progression raises the number of visits provided by 24%, with an even larger effect among high-ranked workers. This indicates that even for public sector workers – who have been argued to be "intrinsically motivated" (Besley and Ghatak 2005; Bénabou and Tirole 2006) – extrinsic incentives in the form of a potential future higher pay play an important role, especially for high ability workers.

In the old (non-meritocratic) regime, higher (perceived) pay progression instead *decreases* the number of visits by 26%. Two potential mechanisms can explain such a reduction in productivity: one possibility is that workers may perceive the large pay gap between the different layers of the organization as being unfair or unequal if the system does not reward highly productive workers, leading to a negative morale effect that decreases their motivation. Alternatively, the larger perceived pay gap may increase workers' interest in a promotion, incentivizing them to substitute productive activities (household visits) for non-productive ones (lobbying). We provide suggestive evidence that our results are consistent with the morale effect rather than the lobbying effect. First, the drop in the number of visits provided is not compensated by workers being more likely to interact with the local health authority nor with workers dedicating a larger fraction of their time to non-patient-oriented activities, which we would expect if they were diverting time into lobbying-related activities. Second, the reduction in the number of visits is concentrated among high-ranked workers and workers who are unsatisfied with the work of the PS, both of whom are expected to view a non-meritocratic regime with a high pay progression as the most unfair.

From a policy perspective, the results of this paper show that organizations seeking to increase the productivity of lower-tier workers should simultaneously enforce promotion rules that reward performance and ensure that the prize associated with promotions is large enough. This is particularly important as a large number of organizations, both in the public and private sector, adopt only one of the two above components rather than both. In large public organizations in developing countries, for example, pay progression is often steep while promotions are non-meritocratic, largely due to patronage, nepotism, or strict seniority-based rules (Wade 1985; Shepherd 2003; World Bank 2016; Sahling, Schuster, and Mikkelsen 2018; Besley et al. 2021). This is illustrated in Figures A.1 and A.2 which show, respectively, that many bureaucracies of low-income countries combine high pay progression with low meritocracy and that this combination negatively correlates with government performance.² Similarly, in the private sector, promotion rates have been shown to be significantly lower for women and minorities across all ranks of firm hierarchies, even after controlling for their performance and especially in firms with steep pay gradients (e.g., Castilla 2008; Kunze and Miller 2017; Cullen and Perez-Truglia 2019; Macchiavello et al. 2020; Benson, Li, and Shue 2021). While raising the pay progression in these "non-meritocratic" organizations may potentially improve the selection of high-tier workers (a mechanism we do not capture in our experiment),³ our findings indicate a consequent demotivation of the "unfavored" low-tier workers which may hinder organizational performance.

This paper contributes to different strands of the literature. First, it adds to the literature studying the effects of promotion incentives, which has been predominantly theoretical in scope (Lazear and Rosen 1981; Harris and Holmstrom 1982; Waldman 1984; Rosen 1986; Gibbons and Murphy 1992; Gibbons and Waldman 1999a,b; Bose and Lang 2017; Ke, Li, and Powell 2018). A few recent empirical papers have documented the positive effects of increasing upward mobility on the performance of workers for whom a new senior position becomes "attainable", while holding the promotion rule fixed (Karachiwalla and Park 2017; Nieddu and Pandolfi 2018; Bertrand et al. 2020; Li 2020).⁴ There is also recent empirical work exploring

²Pay progression and meritocracy are measured using the Worldwide Bureaucracy Indicators, and government performance is measured using the Gothenburg's Quality of Government Indicators. Refer to the figure notes for more details. In a regression with country and time fixed effects, Figure A.2 shows that government performance is negatively correlated with pay progression in non-meritocratic regimes and positively correlated with meritocracy when combined with high pay progression.

³The experiment allows us to assess the effect of pay progression and meritocracy on the productivity of low-tier workers (CHWs), holding the productivity of high-tier workers (PSs) fixed. However, it does not capture the effect on the productivity of high-tier workers (PSs) and how this, in turn, affects CHW performance. Indeed, we did not change the actual pay progression, and promotions are infrequent in our context.

⁴Using retrospective panel data on teachers in China, Karachiwalla and Park (2017) show that promotions are associated with better performance in the years leading up to promotion eligibility but reduce performance if workers are repeatedly passed over for promotion. Nieddu and Pandolfi (2018) show that promotion incentives in academia prompt higher productivity, but this is only the case when the goals set are attainable. Bertrand et al. (2020) show that strict seniority-based rules in the Indian public sector prompt an increase in effort among workers for whom the promotion is attainable while demotivating workers who are too young to be promoted in the foreseeable future. Li (2020) shows that exposure to unfair promotions in Chinese high schools adversely

whether managerial discretion improves or deteriorates the extent to which the promotion system is performance-based (Xu 2018; Aman-Rana 2021; Voth and Xu 2021).⁵ In contrast with our paper, these studies do not assess the causal effect of a more meritocratic promotion rule on worker productivity, nor its interaction with pay progression. Note that our paper differs from the large literature on non-tournament-based incentives, such as pay-for-performance schemes that do not involve competition across workers (e.g., Lazear 2000; Muralidharan and Sundararaman 2011; Khan, Khwaja, and Olken 2016, among many others). The tournament structure of promotion incentives implies that only the winner is rewarded. As a result, the type of workers who respond to promotion incentives and the magnitude of the response may sharply differ from non-tournament-based incentives – e.g., only the subset of workers who have a chance of being promoted may respond and their their response may be particularly strong. Promotion incentives also differ in that their effectiveness is a function of pay progression. Whether promotion incentives are more cost-effective than non-tournament-based schemes is ultimately an empirical question. We discuss this in more detail in the concluding Section 7.

Second, the paper builds on work on the effects of pay inequality within organizations on worker performance. Most of the existing empirical evidence has focused on *horizontal* pay inequalities (i.e., between workers in the same layer of an organization) while shutting down dynamic incentives, and documents negative morale effects (Card et al. 2012; Cohn et al. 2014; Mas 2017; Breza, Kaur, and Shamdasani 2017). In contrast, we center our attention on *vertical* pay inequalities between supervisors and their subordinates for which the theoretical predictions are less clear. On the one hand, a steeper pay progression can demotivate workers who are averse to vertical pay inequalities. On the other hand, it can also prompt an increase in effort through career incentives. Understanding which of the two effects prevails is of obvious policy relevance given the recent rapid growth of the manager-worker pay ratio (Ashraf and Bandiera 2018). The only paper we are aware of that studies vertical pay inequalities is Cullen and Perez-Truglia (2021). In the context of a private-sector firm with a relatively meritocratic promotion regime, their study shows that lower-tier workers exert more effort when their perceptions of

affects the productivity of non-favored teachers, a result that echoes our negative morale effects. Unlike Li (2020), we show that such morale effects materialize only when pay progression is large enough.

⁵In the in the Pakistani public sector, Aman-Rana (2021) shows that discretionary promotions – which are not based on any strict promotion rule – improve meritocracy if the incentives of mid-level bureaucrats (who decide on promotions) are aligned with the organization's objectives. Voth and Xu (2021) show that discretion in promotions in the Royal British Navy improved the selection of captains whenever the admirals had superior information about candidates; while Xu (2018) shows that discretion in promotions in the British Empire promoted governors connected to their superiors (patronage) who subsequently underperformed. Weaver (2021) studies managerial discretion in hiring (rather than in promoting) workers, and shows that letting managers select new hires based on whether they receive a bribe leads to the selection of high-quality workers.

their supervisor's salary are revised upward. We complement Cullen and Perez-Truglia (2021) by focusing on a large public-sector organization in which promotions have only recently started to become more meritocratic and by studying how the effects of vertical pay inequalities vary with the level of meritocracy. This focus allows us to bridge the literature on pay inequalities with that on promotions.

Third, our study contributes to investigations that explore how to build effective state capacity in developing countries (see Finan, Olken, and Pande 2017 for a literature review). While the low productivity of frontline public-sector workers has often been attributed to low-powered incentives, low monitoring, or inadequate selection, we argue that the lack of meritocratic promotions combined with steep pay progression – commonly seen in large bureaucracies of developing countries (as shown in Figure A.1) – may also constrain the state's ability to provide high-quality public services. Our study is also related to a number of recent papers which study the effect of meritocracy in personnel decisions other than promotions, i.e., transfers and hiring (Khan, Khwaja, and Olken 2019; Xu and Adhvaryu 2020).⁶To the best of our knowledge, this is the first paper exploring the effect of performance-based promotions in the public sector, and its interaction with pay progression.

The paper is structured as follows. Section 2 discusses the context and research design. Section 3 shows how our treatments affect worker perceptions about meritocracy and pay progression. Section 4 introduces a theoretical framework that models worker effort responses to an increase in meritocracy and pay progression. Sections 5 and 6 present the effects of higher meritocracy and pay progression, respectively, on worker productivity. Section 7 concludes. In the Appendix, we discuss further results and key aspects of research ethics.

2 Context and Research Design

2.1 The Community Health Worker Program

Sierra Leone is one of the poorest countries in the world, with the third-highest maternal mortality rate and the fourth-highest child mortality rate in 2017 (World Health Organization 2017). Such elevated mortality rates have been attributed to the slow post-civil war recovery, the 2014 Ebola outbreak, and the critical shortage of health workers together with limited access to health

⁶In the context of property tax inspectors in Pakistan, Khan, Khwaja, and Olken (2019) show that allowing workers to choose their location based on their performance improves their productivity. Xu and Adhvaryu (2020) show that more meritocracy in the recruitment system of elite bureaucrats in Taiwan incentivizes future potential job applicants to invest in human capital in order to increase their chance of admission.

facilities throughout the country (World Health Organization 2016). In order to strengthen the provision of primary health care, Sierra Leone's Ministry of Health and Sanitation (MoHS) created a national Community Health Worker program in 2017. The program is organized around Peripheral Health Units (PHUs), small health posts staffed with doctors (when available), nurses, and midwives. Each PHU has typically a catchment area of seven to 10 villages with one Community Health Worker (CHW) per village and one Peer Supervisor (PS), for a total of approximately 1,500 PSs and 15,000 CHWs nationwide.

The role of the CHWs is to provide a basic and polyvalent package of healthcare services at the community level. They do so by making home visits to households with expecting mothers or young children, during which they provide the following services: (i) health education (e.g., about the benefits of a hospital delivery), (ii) pre- and post-natal check-ups, and (iii) basic medical care and referrals to health clinics. This model of local preventive health service provision has been shown to increase the use of maternal and child health services, improve child health, and reduce child mortality in other contexts (e.g., Darmstadt et al. 2010; Nyqvist et al. 2019; Deserranno, Nansamba, and Qian 2020).

CHWs are hired locally and typically have no experience in the health sector prior to joining the program. The role of the PS is to ensure that each CHW acquires the skills and knowledge necessary to provide primary care services. To do so, the PS organizes a monthly one-day training that CHWs are asked to attend, and subsequently advises, trains and monitors CHWs through in-person visits and by accompanying them on household visits. The PS thus has the responsibility of enabling health workers to perform their tasks (Deserranno et al. 2021). Almost all PSs have previous experience as a CHW, and have thus already acquired health knowledge.

Both CHWs and PSs are part-time employees who typically carry out other daily occupations such as farming, petty trading, or small shopkeeping. In our sample, CHWs and PSs report working an average of 18 and 11 hours per week, respectively. CHWs are paid a fixed monthly allowance of 150,000 SLL (17.5 USD) and PSs are paid 250,000 SLL (29.2 USD).⁷ The pay gap between PSs and CHWs is thus large: CHWs earn 40% less than then PSs even though they report working more hours on average. Using the self-reported number of hours as a reference, the hourly wage of PSs is 2.7 times higher than that of CHWs.

⁷We use the January 2019 exchange rate: 1 USD = 8,550 SLL (Sierra Leonean Leones). This payment is formally split between their wage and a transportation and communication allowance. In practice, this distinction only serves as a way to earmark the money. These salaries are in line with earnings from other non-CHW activities: CHWs and PSs report earning 200,000 and 240,000 SLL from other non-CHW activities, to which they dedicate 18 and 19 hours per week respectively.

As with most public-sector employees, CHWs and PSs are almost never fired and new vacancies open up when CHWs or PSs voluntarily decide to quit. PSs usually leave their jobs at the time of retirement (around 55 years old), and are not pushed out by "upstart" high-performing CHWs.⁸ In our study, the age distribution of PSs at baseline implies that at least 10% of positions are expected to become vacant in the following 5 years. Consistent with this observation, we see nine of the 372 PS positions becoming vacant during the ten months of our study, which amounts to a 15% chance of having an opening in a five years span at any given PHU.

When a PS position becomes available, one of the CHWs in that PHU is promoted to take over the position, that is, the competition for a promotion happens within the PHU. We are not aware of any "diagonal" promotion in which a CHW is promoted in a different PHU than her own. The District Health Management Teams (DHMTs), which oversee the implementation of the CHW program at the district level, are in charge of these promotions. Historically, the DHMTs have always delegated the promotion decision to the head of the PHU (the "PHU incharge"), who is responsible for all personnel and administrative matters in the PHU. While delegating the promotion decision to a specific person may be optimal if that person has private information on which CHW is best fitted to serve as PS, the system is also subject to patronage and nepotism. As we describe later, our data show that there is a wide perception among CHWs that this system is not meritocratic, and that connections to the PHU incharge, rather than productivity, is the key predictor of promotions.

The set of skills required for the PS and CHW jobs do not perfectly overlap – e.g., the PS position requires managerial skills that the CHW position does not. As a result, promoting CHWs based on their current performance (as we do in the new meritocratic system that we discuss below) is not necessarily the best possible system to select high-performing PSs.⁹ Yet, such system is likely better than the status-quo system that puts more weight on connections. The PS work is indeed mostly independent of the PHU in-charge and having a connection to PHU in-charge has limited added value, as shown in Table A.1. In contrast, promoting a high performing CHWs presumably implies selecting someone who is highly motivated and with good health knowledge, both of which predict PS performance in our sample of workers.¹⁰

⁸See https://www.ssa.gov/policy/docs/progdesc/ssptw/2018-2019/africa/sierra-leone.html.

⁹E.g., see the "Peter Principle" (Peter, Hull et al. 1969; Benson, Li, and Shue 2019). It might be more effective, for example, to promote CHWs based on their "potential" as a good manager. Such systems are however more subjective and have been shown to lead to more discrimination (Benson, Li, and Shue 2021). Understanding which promotion system leads to selecting the best supervisor is outside the scope of this paper and a good avenue for future research.

¹⁰Table A.1 shows that the high-performing PSs in our sample – i.e., those who supervise and motivate their CHWs by regularly visiting them or by frequently accompanying them on household visits – tend to have greater

2.2 Research Design

Our experiment took place in 372 PHUs in six of the 14 districts of Sierra Leone and covers 372 PSs and 2,009 CHWs.¹¹ These PHUs were cross-randomized into two treatment arms: (1) the "meritocratic promotion treatment," which introduced a new meritocratic promotion regime (henceforth, T_{merit}), and (2) the "pay progression treatment" which created variation in the *perceived pay progression* (henceforth, T_{pay}). We discuss these two sources of variation in turn.

Meritocratic Promotion Treatment In November 2018, we collaborated with the MoHS and the DHMTs to transition a random 186 PHUs to a new meritocratic promotion system $(T_{merit} = 1)$, while the status quo was left unaltered in the remaining 186 PHUs $(T_{merit} = 0)$. In the new promotion regime, the DHMTs promoted CHWs based on objective measures of CHW performance collected by the research team. Performance data were collected in $T_{merit} = 1$ and in $T_{merit} = 0$ by measuring the number of visits and the average visit length of those visits through a household survey and unannounced random spot checks with potential patients.¹² Every time a vacancy became available in a treated PHU $(T_{merit} = 1)$, we provided the DHMTs with information on the number and average length of the visits provided by each CHW in the PHU, which are then used to decide on whom to promote. No information on performance was shared with DHMTs in the control PHUs $(T_{merit} = 0).^{13}$

Two weeks after the new promotion system was introduced, we provided information on the new promotion system to CHWs in the 186 PHUs in which the change was implemented $(T_{merit} = 1)$. The information was provided by phone by operators trained to read the following script:

"I would like to tell you about a new policy of how promotions from CHW to PS will be done. From now on, the number of services and the quality of services a CHW

health knowledge and are predicted to have provided more visits when they themselves were CHWs (columns 1-4). However, connections to the PHU in-charge, proxied with the number of years the PS has known the PHU in-charge before joining the program, do not predict PS performance (columns 5-6).

¹¹One district is located in the south (Bo), one in the east (Kenema), three in the north (Bombali, Tonkolili and Kambia) and one in the west (Western Area Rural). Out of the existing 823 PHUs across the six districts, we excluded half because no up-to-date and verified list of CHWs was available, and selected 372 PHUs from the remaining eligible PHUs to be part of the experiment. In these 372 PHUs, we were able to reach 372 PSs and 2,078 CHWs by phone, of which 69 refused to be interviewed at baseline and are excluded from the sample. All the staff members interviewed at baseline were then re-interviewed at endline. See Section 2.3.1 for more details.

 $^{^{12}\}mathrm{Refer}$ to Section 2.3.1 for details on the data shared with the DHMTs and a discussion of the accuracy of these performance measures.

¹³We can confirm that in $T_{merit} = 1$ the DHMTs used the information we provided to them: all four health workers promoted in $T_{merit} = 1$ during our experiment ranked among the top 10% in terms of number of visits, while none of the five health workers promoted in $T_{merit} = 0$ ranked that high.

provides every month will be the key criteria for promotion decisions. The next time a new PS vacancy comes up at a PHU, the best-performing CHW at the PHU will be recommended to the DHMT for promotion to PS."

To keep the saliency of promotions constant between the treatment and control group, we also reminded CHWs in the 186 control PHUs about the status quo promotion system ($T_{merit} = 0$). The same operator who called workers in the meritocratic promotion group read the following script to workers in the control group:

"I would like to tell you about the official policy of how promotions from CHW to PS should be done. The PHU in-charge or the PHU CHW Focal can nominate one of the CHWs as the new PS to the DHMT. This means that the decision whether a CHW gets promoted depends mainly on whether the PHU in-charge thinks highly of the CHW."

Before reading the script in $T_{merit} = 1$ and $T_{merit} = 0$, the phone operators introduced themselves as belonging to a reputable survey firm, and explicitly mentioned that the information they were conveying was officially approved by the DHMT and the MoHS. In Section 3.1, we demonstrate that CHWs in $T_{merit} = 1$ updated their perception of meritocracy upward after receiving the information above, indicating that they trusted and understood the information. CHWs in $T_{merit} = 0$ did not change their perception and were thus presumably aware of the status quo system.

An important feature of the design is that the meritocratic promotion treatment allows us to quantify the effect of meritocracy on CHW performance without the need for promotions *actually* occurring during the study period. Instead, the new promotion model shifted CHWs' perception of meritocracy in *anticipation* of future promotions. Our study thus assesses whether CHWs work harder when they perceive future promotions as being more meritocratic. However, we do not estimate the effects of more meritocratic promotions on PS performance and on how this, in turn, affects CHW performance. Because the new meritocratic system likely improves the quality of the PS selected relative to the status-quo (as discussed in the previous section), our results are likely an underestimate the long-run effect of meritocratic promotions on CHW performance. We discuss this in more detail in the concluding Section 7.

Pay Progression Treatment As explained above, PSs and CHWs are paid 250,000 SLL and 150,000 SLL per month, respectively. Importantly, this pay gap was unknown to most CHWs at

baseline: only 30% of the CHWs reported knowing the exact PS pay. We took advantage of this lack of information to create random variation in *perceived* pay progression. Cross-randomizing by the meritocratic promotion treatment, we informed CHWs in a random selection of 186 PHUs of the true pay differential between their own salary and their supervisor's $(T_{pay} = 1)$. The information was provided by phone, immediately after informing them about the promotion system:

"CHWs are entitled to 150,000 SLL per month. PSs are entitled to 250,000 SLL per month, which is 100,000 SLL more per month than CHWs."

To keep the saliency of pay constant across all treatment groups, we reminded CHWs in the remaining 186 PHUs $(T_{pay} = 0)$ about their own pay:

"CHWs are entitled to 150,000 SLL per month."

As we will show in Section 3.2, CHWs in $T_{pay} = 1$ shifted their perception of the pay gap in different directions depending on their priors: workers who underestimated PS pay at baseline revised their perceptions upward, while those who overestimated PS pay revised downward. This variation in perceived pay progression will allow us to quantify the effect of a steeper or flatter pay progression on CHW productivity due to shifting perceptions of the pay progression rather than by changing *it per se*. Importantly, we will estimate the effects of steeper or flatter pay progression on CHW productivity, holding PS productivity fixed. Estimating the effects of *actually* increasing the PS pay on the selection and the performance of the PS and how this, in turn, affects CHW performance is beyond the scope of this paper.

In sum, the 372 PHUs of this study were randomly divided into four groups of equal size varying in T_{merit} and T_{pay} . The randomization was performed at the PHU level because promotions are done at this level, as well as to limit information spillover between different treatment arms.¹⁴ We stratified the randomization by district and by the presence of temporary performance-based incentives, which were introduced by an external organization in a sub-sample of the PHUs and which are the focus of Deserranno et al. (2021). In Appendix B, we show that the temporary incentives did not interact with our treatments. Finally, note that all the CHWs in this study were on the job when the experiment started. As a result, our treatment effects do not capture any response on the recruitment margin.

¹⁴While CHWs and PSs frequently interact within a PHU, these interactions are minimal across PHUs. As a result, CHWs in $T_{pay} = 0$ are unlikely to learn about the PS pay from CHWs in $T_{pay} = 1$. We provide evidence of this later in the paper.

2.3 Data and Balance Checks

2.3.1 Data Sources

We leverage survey data collected from CHWs, PSs and households.

CHW and PS surveys 372 PSs and 2,009 CHWs in the 372 PHUs were surveyed at baseline (in April-May 2018) and at endline (ten months after the implementation of the treatments, in July-September 2019). CHWs were surveyed on their demographic background (age, gender, education, wealth), their knowledge about health, and their CHW job (number of years of experience as a CHW, number of hours dedicated to the CHW job). The PS interviews contained similar questions, though PSs were also asked to rank the CHWs from 1 to N in terms of performance, where N is the total number of CHWs in that PHU. We will later use this as a baseline measure of relative CHW rankings and show that it correlates with other predictors of CHW performance, like CHW health knowledge and education level.

Two weeks before the implementation of the treatments (November 2018) and two weeks after (December 2018), we surveyed each CHW to assess their perceptions about how meritocratic the promotion system is and about pay progression in the organization. We discuss these measures in detail in the next section.

We also have access to baseline village-level information (i.e., accessible road to government hospital, primary school in the village, number of water sources in the village, and mobile network availability) collected from a leaflet that is given to each CHW by the PHU.

Household surveys A random sample of three eligible households per village were surveyed ten months after the implementation of the treatments (in July-September 2019).¹⁵ This represents roughly 7% of the total number of health workers' potential patients. The respondent was the main female household head. She was asked about the number of visits received by the CHW and the average length of those visits. Given the absence of a baseline household survey, we also asked retrospective questions (e.g., connection with the CHW a year ago, household composition) as well as questions that were unlikely to vary over time (e.g., distance from the CHW house or the PHU, education), which we use in the household balance checks.

¹⁵In the absence of a full listing of households in each village, the sampling was done through a random walk starting from the house of the CHW and with pre-specified sampling intervals between households. To cover a random sample of households across the *entire* village (and not only households who live near the CHW), the intervals were calculated based on the total number of households in the community. In order to be eligible for the household survey, the respondent had to be female, be one of the primary caregivers, be between 18 and 49 years old, and have lived in the household for at least 6 months during the study period. We set these eligibility criteria so that sampled households would belong to the group targeted to receive the services of the CHW.

As explained in Section 2.2, household responses on the number of visits received from the CHW and the average visit length are aggregated to the CHW level and shared with the DHMT in $T_{merit} = 1$ when a PS vacancy opens up. All CHWs were made aware at baseline that we would interview households to measure their performance. To avoid collusion with the households on misreporting visits, CHWs were not informed about how many households we would interview, which ones and when. In line with the absence of collusion, we show in Section 5 that the share of friends and family members of the CHW who report having received a visit is comparable to the share of non-friends who report having received a visit. While interviewing a sub-sample of households increases the noisiness of the performance data (relative to interviewing the entire village), we will later show that the measure of performance is perceived to be accurate enough by the CHWs to affect their perceptions of meritocracy and their level of effort.

2.3.2 Summary Statistics and Balance Checks

Table 1 (Panel A) reports summary statistics and balance checks for the CHW characteristics. 73% of the CHWs are male, 71% have completed primary education and 8% have completed secondary school. On average, CHWs are 37 years old, have worked as a CHW for 2.2 years, are responsible for 57 households each, and report working 18 hours per week as a CHW. On a health knowledge test with 7 questions, they answered an average of 2.9 questions correctly, indicating low health knowledge. To perform the balance checks, we regress each baseline CHW characteristic on a dummy for the meritocratic promotion treatment, the pay progression treatment and the interaction of both, controlling for stratification variables and clustering standard errors at the PHU level. Columns (3) to (8) show that CHW characteristics are well balanced across treatments.

Panel B reports summary statistics on PS characteristics. PSs are 38 years old on average, with 10% being above 50 years old and expecting to retire within five years. Relative to the CHWs, PSs are more likely to be men (92%) and are more likely to have completed secondary school (25%). They are also more knowledgeable about health services and dedicate fewer hours per week to the program (11 hours per week). They are responsible for an average of eight CHWs each, and have worked an average of 3.5 years as a PS and an average of 1.8 years as a CHW prior to becoming a PS. PS characteristics are balanced across treatments.

Panel C presents summary statistics on CHW perceptions about meritocracy and pay progression before the implementation of the treatments. We discuss these in the next section. Table A.2 presents summary statistics at the village level (Panel A) and at the household level, collapsed by village (Panel B). Household respondents are less educated than both CHWs and PSs, with only 28% having completed primary school; household members are also less wealthy. Nearly all (97%) of the households knew the CHW at baseline. Most (87%) live within 30 minutes of the CHW's house and 39% live within 30 minutes of a government hospital. The village and household characteristics are balanced across treatments.

Importantly, our data show that there is a wide perception among CHWs that the status-quo promotion system is not meritocratic. Indeed, only 45% of the CHWs reported that the PS was the best-performing CHW at the time of their promotion (last variable of Table 1, Panel A) and 50% reported perceiving the system as non-meritocratic at baseline, a finding that we revisit in Section 3.1. Moreover, we calculate that, at the time they were promoted, more than 60% of the PSs in our sample were more connected to the PHU in-charge (in term of number of years they had known each other) than any other potential PS candidate, while less than 25% of them ranked highest in terms of (predicted) performance as a CHW (see Figure A.3 for details). In line with this, Table A.3 presents a horse race between different worker characteristics in predicting promotions, and shows that connections matter twice as much as (predicted) performance and education, and more than 10 times as much as tenure.¹⁶

We interpret this as evidence that social connections are the key determinant of promotions when these are decided by the PHU in-charge. Interestingly, the correlation between social connections and CHW performance is only 0.018 within the pool of CHWs we interviewed and is not statistically significant. Thus, promoting CHWs based uniquely on connections rather than based on performance presumably leads to substantially different candidate selection.

3 Belief Updating

In this section, we show that our treatments create exogenous variation in workers' perceptions about how meritocratic the promotion system is and about pay progression.

¹⁶We follow a two-steps procedure to predict PS past performance when they were CHWs. Refer to the notes of Figure A.3 or Table A.3 for details on the procedure. For each PS in our dataset, we identify the CHWs who competed for the PS position as those who were on-the-job at the time of the promotion and which we interviewed at baseline. In a dataset composed of all "competing CHWs" and the PS, we regress an indicator for "being promoted" (1 for the PS and 0 for the CHWs) on worker characteristics at the time of the promotion.

3.1 Beliefs about Meritocratic Promotions

To measure how workers updated their beliefs about meritocracy in the promotion system, we analyze CHWs' perceptions about meritocracy before and after we announced the introduction of the new promotion regime. We measure perceived meritocracy using a set of hypothetical questions in our surveys. We asked each CHW which of the following workers she perceived as having a higher chance of being promoted: a CHW who ranks first out of 10 in terms of performance but who does not know the PHU in-charge outside of work vs. another CHW who ranks X out of 10 and who knows the PHU in-charge outside of work, where $X = \{2, 5, 10\}$.¹⁷ Our measure of perceived meritocracy takes a value of -1, 0 or 1. It is coded as 1 if the CHW perceives the system as fully meritocratic, that is if she believes that the best-performing worker is always more likely to be promoted than the well-connected worker, regardless of whether the connected worker is ranked second, fifth or tenth. It is coded as -1 if the CHW perceives the system as fully non-meritocratic, that is if she believes that the best-performing worker is never promoted, even when the connected worker is the worst performer (ranked tenth). It is coded as 0 for intermediary situations in which the CHW believes that the best-performing worker is more likely to be promoted only when the well-connected worker has a low enough performance (ranked either fifth or tenth).

Figure 1 presents the distribution of meritocracy perceptions before and after treatment among CHWs in the meritocratic promotion treatment $(T_{merit} = 1)$ and the rest $(T_{merit} = 0)$. Consistent with randomization, perceptions are comparable in $T_{merit} = 1$ and $T_{merit} = 0$ before treatment (Panels A vs. C) with roughly 50% of CHWs perceiving the promotion system as meritocratic (prior of 1).¹⁸

After the introduction of the new promotion system, CHWs updated their beliefs upward in $T_{merit} = 1$, with an extra 28.4% of CHWs perceiving the system as meritocratic (Panels A vs. B). Interestingly, the CHWs who updated perception of meritocracy upward are those who had a prior of 0, while the 2.3% of workers with a more extreme prior of -1 did not update upward. In $T_{merit} = 0$, CHWs did not significantly update their perceptions (Panels C vs. D).

The corresponding regression results are presented in Table 2 where we estimate the effect of the meritocratic promotion treatment on post-treatment perceptions, controlling for the strati-

¹⁷The exact wording of the questions is: "A PHU needs a new PS. Whom of the following two CHWs is most likely promoted to PS? (1) Alpha is the best-performing CHW (out of 10). Alpha does not know the PHU in-charge outside of work. (2) Foday is the second-best/ fifth-best/worst-performing CHW (out of 10). Foday is a very good friend of the PHU in-charge."

¹⁸This can also be seen from Table 1, Panel C.

fication variables and clustering standard errors at the PHU level. Column (1) shows that the average perception of meritocracy in $T_{merit} = 1$ is 63% higher than in $T_{merit} = 0$ following treatment (statistically significant at the 1% level).¹⁹ T_{merit} instead did not affect expectations on when the next promotion in the PHU will take place: the mean expected time until the next promotion is 53 months and it does not change with T_{merit} (column 2).²⁰ It also did not affect perceptions about PS pay (column 3), PS workload (number of working hours; column 4), or PS work-related expenses (transportation and communication; column 5). In sum, the meritocratic promotions treatment appears to changed perceptions about the promotion criteria (more performance-based), without affecting the perceived prize associated with the promotion nor the perceived duration until the next promotion.

3.2 Beliefs about Pay Progression

Figure 2 plots the difference between perceived and true PS pay (250,000 SLL) for CHWs in the pay progression treatment ($T_{pay} = 1$) and those not assigned to that treatment ($T_{pay} =$ 0). To measure perceived PS pay, we asked each CHW: "*How much does your PS earn from the government each month?*" and offered a reward conditional on giving the right answer to elicit truthful responses.²¹ We did not ask CHWs about perceptions of their own pay as this information was revealed to everyone at baseline, as explained in Section 2.2.

Consistent with the randomization, perceptions of PS pay are comparable in $T_{pay} = 1$ and $T_{pay} = 0$ before the treatment (Panels A vs. C).²² In both groups, roughly 30% of the CHWs knew that PSs earn 250,000 SLL per month. 37% of the CHWs underestimated PS pay and 33% overestimated it.²³ Table A.5 (columns 3-4) shows that the size of the misperception about PS pay is uncorrelated with most CHW characteristics, except with the number of years of experience and with age. Interestingly, the size of the misperception is unrelated with the number of years the CHW has known the PS and whether the CHW knows the PHU in-charge.

¹⁹Table A.4 (column 1) shows that the patterns of belief updating are consistent with Bayesian models: CHWs whose prior is closer to the information provided in $T_{merit} = 1$ (prior of 1) update their beliefs less strongly.

²⁰These results should be taken as suggestive because 30% of the CHWs answered that they are not sure when the next promotion will take place. While this is not surprising — it is often hard to precisely predict a superior's future exiting behavior — this forces us to code the answer of these CHWs as missing, and to effectively run the regression on a potentially endogeneous sample of CHWs.

²¹We offered a reward of 2,000 SLL if the answer is correct. In order to avoid revealing the true pay to CHWs who are not in the pay progression treatment, we disbursed the reward only at the end of the study period.

 $^{^{22}\}mathrm{This}$ can also be seen in Table 1, Panel C.

²³Large misperceptions about supervisors' pay are common. In Cullen and Perez-Truglia (2021), for example, only 12% of respondents knew their manager's salary. In our context, large misperceptions about PS pay exist because this information is not publicized to CHWs. Additionally, discussions between colleagues about each other's pay is not the norm.

It is also unrelated with CHW education and the self-reported number of visits provided.

After receiving information about PS pay, almost all CHWs in $T_{pay} = 1$ converged to the truth. In contrast, few CHWs updated their beliefs in $T_{pay} = 0$, in which only 38% of the CHWs correctly guessed PS pay in our post-treatment survey. The absence of significant belief updating in $T_{pay} = 0$ corroborates the lack of information spillover across treatment groups.

The corresponding regression results are presented in Table 3, where we estimate the effect of the pay progression treatment on post-treatment perceptions, controlling for the stratification variables and clustering standard errors at the PHU level. Column (1) shows that the mean absolute difference between perceived PS pay and the truth is 482 SLL in $T_{pay} = 1$ vs. 35,320 SLL in $T_{pay} = 0.^{24}$ More precisely, CHWs who underestimated PS pay at baseline revised their perceptions of PS pay upward by 29,043 SLL (+13%) in $T_{pay} = 1$, while those who overestimated perceived PS pay at baseline revised their perceptions downward by 59,685 SLL (-19%): see column (5). The magnitude of the update is smaller for the former group because the level of CHW pay (150,000 SLL) provides a lower bound for perceptions. Workers whose perceptions of PS pay were accurate did not update their views significantly.

In columns (7) to (10) of Table 3, we explore whether changes in CHWs' perceptions of PS pay affected their beliefs about PS workload (number of working hours) and PS work-related expenses (transportation and communication). Workers who revised their perception of PS pay downward did not change their perceptions in either area, while those who revised their perception of PS pay upward increased their estimates of PS work-related expenses slightly, but did not change their perceptions of the PS workload. Overall, this indicates that the pay progression treatment affected *perceptions of gross* PS pay as well as *net* PS pay (i.e., the PS pay accounting for total working hours and work expenses). Finally, columns (9) and (10) show that workers who update their beliefs of PS pay upward or downward did not change the extent to which the promotion system is meritocratic or the perceived duration until the next promotion.

4 Theoretical Framework

Having established that our treatments had significant effects on CHWs' beliefs about meritocracy and pay progression, we now set up a simple model of promotion tournaments. The model provides a set of theoretical predictions on how workers respond to meritocratic promotions and

 $^{^{24}}$ Again, consistent with Bayesian models, a CHW updates her beliefs more strongly the further her baseline perception about PS pay was from the truth (Table A.6, column 1)

pay progression that will guide our empirical analysis. These predictions are distinct from those of models studying non-tournament-based incentives because workers are rewarded based on their relative (rather than absolute) performance.

4.1 The Setup

Players Several Community Health Workers (CHWs) compete to be promoted to the position of Peer Supervisor (PS). They are risk-neutral and value the promotion in proportion to the pay progression from CHW to PS. The promotion mechanism is modeled as a single-prize contest, in which CHWs compete by exerting effort. In what follows, we study the case of two CHWs competing for the promotion. The case of N CHWs leads to similar predictions under additional mild assumptions.

The Promotion Tournament We are interested in a promotion tournament in which a principal can observe the effort of both workers, $(e_1, e_2) \in \mathbb{R}^2_+$, and can commit to a promotion rule that maps any effort pair to a promotion decision. Since the promotion contest is characterized by this promotion rule, we start by specifying it.

We denote a meritocratic promotion rule by $P = (P_1, P_2)$ where $P_i : \mathbb{R}^2_+ \to [0, 1]$ such that

$$(e_1, e_2) \to P_i(e_1, e_2) = \begin{cases} 0 & \text{if } e_i < e_{-i} \\ p & \text{if } e_i = e_{-i} \\ 1 & \text{if } e_i > e_{-i} \end{cases}$$

where $p \in (0, 1)$ and $\sum_{i=1,2} P_i(e_1, e_2) = 1$. This promotion rule is the standard winner-takeall-allocation rule which has been extensively used in the promotion tournament literature (e.g., Lazear and Rosen 1981; Siegel 2010, 2014).

We are also interested in *non-meritocratic promotion rules*. Let $b = (b_1, b_2) \in \mathbb{R}^2$ denote the extent to which a promotion tournament is non-meritocratic. The *b*-biased contest is a promotion tournament characterized by $P^b = (P_1^b, P_2^b)$, where $P_i^b(e_1, e_2) = P(b_1e_1, b_2e_2)$.²⁵ Therefore, a promotion tournament is meritocratic if $b_1 = b_2$. If $b_1 \neq b_2$, the promotion rule favors one of the workers, and we will say that it is non-meritocratic.

Note that any *b*-biased contest is strategically equivalent to the $b' = (\frac{b_1}{b_2}, 1)$ -biased contest. In what follows, we will use *b* to refer to contest (b, 1). In this setting, the meritocratic contest is

²⁵All model's results hold if the bias is instead assumed to be additive, i.e., if $\tilde{P}_i^b(e_1, e_2) = P(e_1 + b_1, e_2 + b_2)$.

then simply the 1-biased contest. Implicitly, we also assume that any non-meritocratic contest favors player 1, i.e., $b \ge 1$. The case in which the contest favors player 2 (b < 1) is similar.

Payoffs The CHWs decide how much effort to exert. Effort is costly and each worker is characterized by a cost function of effort $c_i : \mathbb{R}_+ \to \mathbb{R}_+$. Workers exert effort in the hope of being promoted, which increases their wage from \underline{w} to \overline{w} . We refer to $\overline{w} - \underline{w} > 0$ as the pay progression associated with the promotion.

Given a promotion rule P^b and an effort pair (e_1, e_2) , player *i*'s payoff is

$$u_i(e_1, e_2) = \underline{w} + P_i^b(e_1, e_2) \left[\overline{w} - \underline{w} \right] - c_i e_i.$$

$$\tag{1}$$

The payoff is a function of how meritocratic the promotion rule is (P^b) , the pay progression $(\bar{w} - \underline{w})$, and the cost of effort $c_i > 0$ which is assumed to be linear.²⁶ We define worker *i* to have higher ability than worker *i'* if $c_i \leq c_{i'}$.

The model is divided into two parts. We first consider the cost function, c_i , as independent of pay progression $\overline{w} - \underline{w}$ and meritocracy b (Section 4.2). We then extend the model by assuming that workers display morale concerns and that their costs instead depend on pay progression $\overline{w} - \underline{w}$ and meritocracy b (Section 4.3). This assumption is motivated by recent empirical evidence showing that morale concerns about pay differences and unfair promotions negatively affect effort within the workplace (Card et al. 2012; Cohn et al. 2014; Mas 2017; Breza, Kaur, and Shamdasani 2017; Li 2020). As such, we hypothesize that workers perceive a high pay progression (high $\overline{w} - \underline{w}$) in a non-meritocratic regime (high b) as unfair, leading to higher perceived costs. This is modeled by adding an extra morale cost-shift function $g_i : \mathbb{R}^2_+ \to \mathbb{R}_{++}, (b, \overline{w} - \underline{w}) \mapsto g_i(b, \overline{w} - \underline{w})$ in player *i*'s payoff:

$$u_i(e_1, e_2) = \underline{w} + P_i^b(e_1, e_2)[\overline{w} - \underline{w}] - c_i g_i(b, \overline{w} - \underline{w})e_i$$

$$\tag{2}$$

The addition of the morale cost-shift function will only be consequential for a subset of the results, while other results will hold regardless. This will be made clear later in the model.

Throughout, we assume that the participation constraints of both players are satisfied. We are interested in Nash equilibria in which no players play a weakly dominated action with positive probability. See Appendix D for a more formal and detailed exposition of the model.

²⁶The assumption of cost linearity is common in the literature on promotion rules (e.g., Nti, 2004; Franke, 2012; Franke et al., 2013) and can be relaxed in the model. Most of the results indeed hold if we assume convex costs and make minimal assumptions on the cost elasticities.

4.2 Predictions without Morale Concerns

This section studies the *b*-biased contest $(b \ge 1)$ with pay progression $\overline{w} - \underline{w} > 0$ when there are no morale concerns for any player. The morale cost-shift function is thus normalized to 1 for both players i.e., $g_i(b, \overline{w} - \underline{w}) = 1$ for all $b, \overline{w} - \underline{w}$, and *i*.

Following Siegel (2010), the *b*-biased promotion tournament with effort costs (c_1, c_2) has a unique equilibrium in mixed strategies. From Propositions D.2 - D.8 presented in Appendix D.1, we obtain the following predictions for all players:

Prediction 1. All else equal, more meritocratic promotions (lower b) increase worker's effort.²⁷

Prediction 2. All else equal, higher pay progression (higher $\overline{w} - \underline{w}$) increases worker's effort.

Prediction 3. The effect of higher meritocracy (resp., pay progression) on worker's effort increases as pay progression (resp., meritocracy) increases.

Prediction 4. The effort response in Predictions 1, 2, 3 is stronger for higher-ability workers.

See Appendix D.1 for details on the propositions and Appendix D.2 for their proofs.²⁸

4.3 Predictions with Morale Concerns

This section derives the model's results under the assumption that workers display morale concerns, which we model by adding an extra morale cost-shift function $g_i : \mathbb{R}^2_+ \to \mathbb{R}_{++}, (b, \bar{w} - \underline{w}) \to g(b, \bar{w} - \underline{w})$ in workers' payoffs.

We make three assumptions about g_i . Each of these are explained intuitively below and formally presented in Appendix D. The first assumption is that the only player who faces morale concerns is the "unfavored" player (2), i.e., $g_1(b, \bar{w} - \underline{w}) = 1$ for all $(b, \bar{w} - \underline{w}) \in \mathbb{R}^2_+$. This assumption is made for simplicity and the results that follow hold if g_1 was instead decreasing in both of its arguments. The second assumption is that a more-biased contest, or a contest with higher pay progression, increases the morale cost-shift function for player 2, and does so in a log-supermodular way.²⁹ Finally, we assume that for a higher pay progression $\overline{w} - \underline{w} > \overline{w} - \underline{w}$,

²⁷The increase in effort for the average worker is larger in a model with 2 players (like ours) than in a model with many players. This is because the increase in effort is stronger for high ability (high ranked) workers (see Prediction 4) and the average effect thus decreases with the number of workers who are not "high ranked." In Section 5, we show that in teams of 8 health workers, the effect of meritocracy on the average worker are positive but not significant. Refer to Boudreau, Lakhani, and Menietti (2016) for empirical evidence in a lab setting that high-ability workers respond more strongly to promotion incentives.

 $^{^{28}}$ Note that the intensity of the effort response described in the Predictions 1-3 is comparable for players 1 and 2 as long as their costs are symmetric. See Appendix D.1.1 for more details.

 $^{^{29}}$ Log supermodularity implies that the morale cost-shift function becomes less elastic in b as the pay progression increases.

 $g_2(b, \overline{w} - \underline{w})$ dominates $g_2(b, \overline{w} - \underline{w})$, and therefore that the morale cost-shifts increase faster in the bias when the pay progression is higher.

Given these assumptions, we can rewrite the players' payoffs as:

$$u_1(e_1, e_2) = \underline{w} + P_1^b(e_1, e_2)[\overline{w} - \underline{w}] - c_1 e_1$$
$$u_2(e_1, e_2) = \underline{w} + P_2^b(e_1, e_2)[\overline{w} - \underline{w}] - c_2 g_2(b, \overline{w} - \underline{w}) e_2$$

From Propositions D.9 - D.14 presented in Appendix D.1.2, we obtain the following predictions for all players:

Prediction 5. All else equal, more meritocratic promotions (lower b) increase worker effort.

Prediction 6. All else equal, higher pay progression (higher $\bar{w} - \underline{w}$) increases worker effort if the promotion rule is meritocratic enough ($b \leq \bar{b}$), while it reduces effort if the promotion rule is non-meritocratic enough ($b \geq \bar{b}$).

Prediction 7. The effect of higher meritocracy (resp., pay progression) on worker's effort increases as pay progression (resp., meritocracy) increases if $b \leq \overline{b}$.

Prediction 8. The effort response in Predictions 5, 6, 7 is stronger for higher-ability workers.

See Appendix D.1 for a formal definition of \bar{b} and \bar{b} and for details on the propositions, and Appendix D.2 for the proofs.³⁰

The theoretical framework makes clear that the addition of morale concerns does *not* affect the direction of workers' reactions to meritocracy: higher meritocracy in the promotion rule always increases worker effort, regardless of the presence of morale concerns (Predictions 1 and 5). The addition of morale concerns, however, does affect the direction in which workers respond to pay progression. Without morale costs (g_i) , greater pay progression always boosts workers' effort regardless of how meritocratic the promotion rule is (Prediction 2). With morale costs (g_i) , greater pay progression boosts workers' effort only if the promotion rule is meritocratic enough, while it *reduces* worker effort if the rule is not meritocratic (Prediction 6).³¹ We will

 $^{^{30}}$ The intensity of the effort response described in Prediction 5 is comparable for players 1 and 2 as long as their costs are symmetric. For Predictions 6 and 7, the relative intensity of the effort response is theoretically ambiguous, and therefore not explored empirically. See Appendix D.1.2 for more details.

³¹Intuitively, morale concerns introduce a tension when assessing the effect of pay progression on productivity. Steeper pay progression raises the effective prize for any given level of effort, which prompts player 2 to exert more effort. At the same time, it leads player 2 to perceive the promotion tournament as more unfair, which increases the effective costs and reduces her effort. Morale concerns instead unambiguously amplify the effect of meritocracy on productivity. A more biased tournament decreases the likelihood that player 2 wins the contest (and therefore reduces the effective prize for any given level of effort), and it increases morale concerns (and therefore increases the cost of effort).

later show that, empirically, the effect of pay progression is consistent with Prediction 6 rather than Prediction 2, and thus consistent with the presence of morale concerns.

Finally, note that Prediction 6 can be obtained in an alternative multitasking model (without morale concerns) in which workers not only choose how much effort to exert on productive tasks $e_i \in \mathbb{R}_+$ but also choose whether and how much to lobby their principal for the promotion (unproductive task): $l_i \in \mathbb{R}_+$.³² If productive effort (e_i) and lobbying (l_i) are substitutes, such a model predicts that if the promotion rule is not meritocratic enough, greater pay progression reduces productive effort while increasing lobbying effort. We do not focus on this alternative model since it is proven to be inconsistent with the empirical results in Section 6.2.

5 The Effect of Meritocratic Promotions on Worker Productivity

The main results of this paper are divided in two sections. In this section, we study the effect of greater meritocracy in the promotion system while shutting down any effect of pay progression. To do so, we compare the productivity of workers in $T_{merit} = 1$ vs. $T_{merit} = 0$ restricting the sample to the 186 PHUs where CHWs received no information on the pay gap ($T_{pay} = 0$). In the next section, we study the interactions of meritocracy and pay progression by leveraging the 2×2 design in the full sample of workers.

From Predictions 3-4 and 7-8 of our theoretical framework, we expect the effect of our meritocratic promotion treatment to be concentrated among two types of workers: (1) workers who perceive the prize associated with the promotion to be large enough to be interested in the promotion, and (2) workers who are highly ranked in terms of performance (i.e., high ability), as they have a higher chance of being promoted in a meritocratic regime. To test this, we estimate the following equation:

$$Y_{ij} = \alpha + \beta_1 T_{merit,j} \times X_{ij} + \beta_2 T_{merit,j} \times (1 - X_{ij}) + \gamma X_{ij} + Z_j \gamma + \varepsilon_{ij}, \tag{3}$$

where Y_{ij} represents the performance of CHW *i* in PHU *j*, $T_{merit,j}$ is a dummy for whether the PHU *j* is assigned to the meritocratic promotion treatment, X_{ij} is a dummy for whether workers have a high perceived pay progression or a high ranking at baseline, Z_j are the stratification variables. We estimate standard errors clustered by PHU, and report p-value corrections for

³²Imagine that the principal promotes the worker who obtains the highest score $s_i^{\alpha} = \alpha e_i + (1 - \alpha)l_i$, where $\alpha \in \mathbb{R}$ captures how efficient lobbying is in getting the promotion, then the CHWs compete by simultaneously and independently choosing a score $s_i^{\alpha} \in \mathbb{R}_+$. Given the scores $(s_1^{\alpha}, s_2^{\alpha})$, CHW *i*'s payoff becomes $u_i(s_1^{\alpha}, s_2^{\alpha}) = \underline{w} + P_i(s_1^{\alpha}, s_2^{\alpha}) [\overline{w} - \underline{w}] - \min_{e_i, l_i | \alpha e_i + (1 - \alpha) l_i = s_i^{\alpha}} c_i(e_i, l_i)$.

multiple hypothesis testing.

Our main measure of worker performance is the total number of visits that households report having received from the CHW in the six months prior to the endline survey (mean of 7.9).³³ To obtain this measure, we take the total number of times a household has received a routine visit, ante- or post-natal visit, or has been treated/referred for sickness, and then average these data at the CHW level. We will later also present results on the length of the visits (mean of 15 minutes) – which we will use as a proxy of work quality – and on retention.

The results are presented in Table 4 and Figure 3. For completeness, we start by estimating the uninteracted version of equation (3). We find that making the promotion system more performance-based raises the number of visits provided by the average CHW by 0.932 (12.5%), but this effect is not statistically significant (column 1 of Table 4 and first bar of Figure 3). Table A.7 breaks down the result by type of visit and shows that CHWs treat significantly more patients in $T_{merit} = 1$, while other type of visits increase, but not significantly.³⁴ The remainder of the results present the heterogeneous effects of meritocracy by perceived pay progression and performance ranking, and confirm the predictions of our theoretical framework.³⁵

Heterogeneous Effect by Perceived Pay Progression In columns (2)-(3) of Table 4, we estimate equation (3) with X_{ij} defined as a dummy for whether the worker's perceived pay progression is above the median, that is above the actual rate of 250,000 SLL. Consistent with the model, the effect of meritocracy on worker productivity increases with perceived pay progression. The effect of meritocracy on the number of visits is strong and significant for the CHWs with a high (above-median) perceived pay progression ($\hat{\beta}_1 = 2.014$, a 27% increase), while no effect is detected among workers with a low (below-median) perceived pay progression ($\hat{\beta}_2 = 0.323$, not statistically significant). The difference between $\hat{\beta}_1$ and $\hat{\beta}_2$ is statistically significant at the 10% level (p-value reported at the bottom of the table).³⁶ The coefficients remain statistically significant with p-value corrections for multiple hypothesis testing.

Importantly, the variation in perceived pay progression we leverage in equation (3) is not random. As discussed in Section 3.2, misperceptions about the PS pay are correlated at baseline

 $^{^{33}}$ To minimize recall bias, households were asked about visits received "since the start of the year," which corresponds to the past 6 months.

³⁴Table A.8 presents the elasticity of CHW performance (number of visits) with respect to meritocracy by instrumenting CHW post-treatment perceived meritocracy with the meritocratic promotion treatment. We find that a one-unit increase in perceived meritocracy (on a scale of -1 to 1) raises the number of visits by 3.235.

 $^{^{35}}$ Note that these heterogeneous effects were pre-registered (see Section C).

³⁶Figure A.4 (Panel A) presents the effect of the meritocratic promotion treatment on the number of visits by quintiles of prior PS pay. The difference in productivity between $T_{merit} = 1$ and $T_{merit} = 0$ is positive and statistically significant only among workers in the top quintile.

with age and experience. In column (3), we show that our results are robust – and even become slightly more precise – when we further control for these variables and their interaction with T_{merit} in equation (3). The heterogeneity in the treatment effects we attribute to perceived pay progression is thus unlikely explained by variation in age and experience.³⁷ In the next section, we study the causal effect of pay progression by leveraging *random variation* in perceived pay progression.

So far, we have proxied the perceived prize associated with a promotion with CHWs' prior about PS pay. An alternative strategy is to assess how likely the PS is to turn over in the near future. Holding perceived pay progression fixed, CHWs who expect a PS to leave her position soon should have a higher present value of the prize associated with the promotion and therefore respond more strongly to the meritocracy treatment.

We explore this heterogeneity in Table 4 (column 4), where we proxy the likelihood that the PS will turn over soon by an indicator for whether the supervisor is within five years of the standard retirement age (that is, above 50 years old). Using this definition, 10% of the CHWs in our sample have a supervisor who is likely to turnover soon. For these workers, making promotions more performance-based increases the number of visits by 4.894 (a 66% increase, statistically significant at the 1% level). In contrast, higher meritocracy has no effect on workers who are unlikely to experience a promotion in the next 5 years. The difference in the effect of meritocracy for these two types of workers is statistically significant at the 1% level and is robust to controlling for correlates of supervisor's age (column 5).

Table A.9 (columns 1-6) show that, as expected, the results attenuate as the PS is expected to retire further in the future: the effect shrinks by half but remains positive when the PS is within 10 years of retirement, while it disappears when the PS is within 15 years of retirement. Column 7 tests for heterogeneous effects based on whether the CHW's perception of the duration until the next promotion is above or below the median, and shows that the productivity boost is 10 times larger for the latter, but this result is imprecisely estimated.³⁸

Table A.9 (columns 9-10) expands these estimates to four types of workers, depending on

³⁷The magnitude of the results is unaffected if we control for the entire list of CHW-level variables presented in Table 1 and their interaction with T_{merit} , but we lose precision due to the addition of 30 extra covariates in the regression.

³⁸As explained in footnote 20, a large fraction of CHWs report not knowing when the PS will turnover. To avoid excluding this potentially endogeneous sample of workers from the regression, we make the assumption that their expected time until the next promotion is above the median. Within the rest of the workers (who gave us an answer), an extra year until supervisor's retirement age is associated with a 1.1 increase in their perceived duration until the next promotion. This indicates that workers who report knowing when the PS will turnover are probably implicitly assuming that the PS will exit at retirement age.

whether their priors of PS pay are high *and* whether the promotion is expected soon (within 5 years). The effect of meritocratic promotions on worker performance is small and not significant for workers for whom the promotion is unlikely to arrive in the next five years, regardless of the prior of PS pay. Among workers who are more likely to experience a promotion within five years, those with a high prior respond very strongly (they double the number of visits provided), while those with a low prior respond more moderately (the number of visits increases by 36%).

Heterogeneous Effect by Performance Ranking As explained above, we expect the effect of meritocracy to be stronger among high-ranked workers, as they have a higher chance of being promoted in a meritocratic regime. Our preferred measure for the ranking of each CHW within the PHU is the one provided by the PS at baseline. The PS has indeed frequent interactions with all CHWs and is in the best position to compare and rank her subordinates. Table A.5 (columns 9-10) shows that the ranking – as reported by the PS – is correlated with variables that we expect to predict performance: health knowledge, education, years of experience, and number of household visits reported by the CHW. It is also correlated with the number of years the CHW has known the PS, a variable we will later control for, while it does not correlate with connections with the PHU in-charge (the number of years the CHW has known the PHU in-charge) or with the CHWs' baseline perceived PS pay.

Table 4 (column 6) reports the coefficients $\hat{\beta}_1$ and $\hat{\beta}_2$ estimated from equation (3) with X_{ij} defined as a dummy for whether the worker is ranked among the top three of her PHU (henceforth, "high rank" workers). Increasing the meritocracy of the promotion system significantly boosts the number of visits provided by high-ranked workers ($\hat{\beta}_1 = 2.251$, a 30% increase), but does not affect the productivity of lower-ranked workers ($\hat{\beta}_2 = 0.066$, not statistically significant). The difference between $\hat{\beta}_1$ and $\hat{\beta}_2$ is statistically significant at the 5% level.³⁹ This means that the effect of meritocracy is concentrated among the "top" workers – who have a chance of being promoted under the new meritocratic regime – while there is no effect on the rest of the workforce. This is consistent with the tournament structure of promotions, in which a limited number of workers are promoted.

Table 4 column (7) shows that the results are robust to further controlling in equation (3) for the variables that are significantly correlated with ranking in Table A.5 and their interaction

³⁹Figure A.4 (Panel B) breaks down the results for workers ranked 1-3, 4-6, 7-9. The effect of meritocracy is positive for workers ranked 1-3, and zero for workers ranked above 4. Note that the effect of meritocracy for workers who rank among the worse in their PHU is not negative. This is presumably because these workers had only weak incentives to provide effort in the old non-meritocratic system and have equally weak incentives in the new meritocratic system (as they have no chance of promotion).

with T_{merit} . This ensures that the observed heterogeneous effects are driven by performance ranking, rather than other observable characteristics. The results are also robust, though less precise, if we measure the ranking of each CHW as reported by other CHWs in the PHU rather than as reported by the PS (Table A.9, columns 11-12). The two measures of CHW ranking are indeed positively and significantly correlated. While CHWs may not be as good as the PS in ranking their colleagues, this indicates that CHWs do have an idea of what the ranking looks like, even in the old promotion regime where effort is not incentivized as much as in the new system. This is not surprising as CHWs do know each other and are regularly trained all-together.

Other Outcome Variables: Visit Length, Targeting and Worker Retention We have shown that the effect of our meritocratic promotion treatment raises the number of visits for workers who perceive the prize associated with the promotion to be large enough and those who are highly ranked. In Table 5 (columns 1-7), we assess whether these CHWs compensate for the higher number of visits by providing shorter visits, i.e., by skipping some of the checklist items they are supposed to follow and thus presumably reducing visit quality. We find that visit length of the average worker increases by 12.3% (statistically significant at the 10% level), and that this is mostly driven by workers with high perceived pay progression, a promotion expected soon or a high ranking. This is consistent with workers being aware that the quality of the visits matters for promotions in $T_{merit} = 1$.

The higher number of visits may also potentially be compensated by CHWs targeting only households who live nearby or those who are friends or family members (and who are thus presumably less costly to reach), at the expense of other more deserving households. Table A.10 shows that this is not the case: targeting by physical or social distance does not change with T_{merit} .

Table 5 (columns 8-14) presents the effect of meritocracy on worker retention, as measured by whether the CHW self-report not having dropped out and provided at least one visit to surveyed households in the six months before the endline survey. According to this definition, the retention rate in our sample is 89%. Table 5 (column 9) shows that higher meritocracy increases the retention of workers with high perceived pay progression by 7.9 percentage points (from 88% in $T_{merit} = 0$ to 96% in $T_{merit} = 1$). In contrast, it does not affect retention for workers with low perceived pay progression. Similarly, column (13) shows that our meritocracy treatment increases the retention of high-ranked workers by 5.4 percentage points, while it does not affect the retention of low-ranked workers.⁴⁰

The positive effect of meritocracy on the retention of workers who have high perceived pay progression or who are highly ranked raises the question of whether the increase in visits provided by these workers is driven by selection (i.e., meritocracy increasing the retention of the most productive of these workers) or by higher effort of those retained. To separate the two, we perform a bounding exercise. Assuming that the increase in retention in the meritocratic regime comes from workers belonging to the top or bottom decile of the productivity (visits) distribution, and using the estimates identified earlier, we calculate that the direct effect of meritocracy on the number of visits provided by workers with high perceived pay progression – net of selection – is between 1.28 and 2.52 (which correspond to a 17% and 34% increase, respectively).⁴¹ For high ranked workers, the direct effect is between 1.39 and 2.35 (which correspond to a 19% and 32% increase, respectively). This indicates that "on-the-job" effort response of these workers are non-trivial, even in the lower bound scenario.

Alternative Mechanisms The increase in the performance of workers with high perceived pay progression and high ranking in the meritocratic promotion treatment can be explained by these workers exerting more effort in anticipation of a future promotion, due to a greater interest in the promotion (for the former) or a higher chance of being promoted (for the latter). An alternative story is that these workers become more productive because supervisors start monitoring them more than other workers. Table A.11 rejects this possibility by showing that the PSs did not adjust their effort in the meritocratic system relative to the old system: the likelihood that they visited a CHW or accompanied them on a household visit is unchanged across all workers types.

Another story consistent with our results is that the boost in productivity among workers with high perceived pay progression or high ranking is explained by them revising their perceptions of meritocracy more strongly than others. Table A.4 (columns 2-4) shows that this is not

the case.

 $^{^{40}}$ This might be the case because high-ranked workers have better outside options and become frustrated if they do not see opportunities for career progression in absence of a fully meritocratic promotion system. We further explore this "demotivation effect" in the next section.

⁴¹Assuming that productivity (Y) is a function of both meritocracy (M) and retention (R), which itself is a function of M, the elasticity of worker productivity with respect to meritocracy can be written as: $\frac{dY}{dM} = \frac{\delta Y}{\delta M} + \frac{\delta Y}{\delta R} * \frac{dR}{dM}$, where $\frac{dY}{dM} = 2.073$ and $\frac{dR}{dM} = 0.077$ for workers with high perceived pay progression (Table 4 column 3 and Table 5 column 10, respectively). $\frac{\delta Y}{\delta M}$ is the behavioral response of interest, namely the direct effect of meritocracy due to changes in effort; and $\frac{\delta Y}{\delta R}$ is the change in productivity of the marginal retained worker. We obtain the bounds for $\frac{\delta Y}{\delta M}$ by assuming that the productivity gain from the marginal retained worker corresponds to the difference between the 90th or 10th percentile of the productivity distribution — which correspond to 17.67 or 1.67 visits, respectively — and the average productivity in the control group (7.46 visits).

6 The Effect of Pay Progression on Worker Productivity

Having established that a meritocratic promotion system boosts productivity of CHWs who believe that pay progression is large at baseline, we now assess the causal effect of a change in perceived pay progression on CHW productivity in the status-quo (non-meritocratic) promotion regime and in the new (meritocratic) promotion regime.

Estimating the effect of the pay progression treatment on the productivity of the average worker is uninformative in our setting because it pools together workers who revise their beliefs of PS pay upward and those who revise them downward (and who respond to the treatment in opposite directions).⁴² In our main specification, we estimate the treatment effects in three separate samples of workers: (i) those with priors of PS pay below the actual pay level at baseline (who revise their beliefs upward), (ii) those with priors above the actual pay level (who revise their beliefs downward), and (iii) those with accurate priors (no revision):

$$Y_{ij} = \alpha + \beta_1 T_{pay,j} \times T_{merit,j} + \beta_2 T_{pay,j} \times (1 - T_{merit,j}) + \gamma T_{merit,j} + Z_j \delta + \varepsilon_{ij}.$$
(4)

For workers with perceived PS pay below (above) the truth at baseline, β_1 and β_2 capture the causal effect of increasing (decreasing) perceived pay progression on productivity in a high meritocracy regime ($T_{merit} = 1$) and a low meritocracy regime ($T_{merit} = 0$), respectively. γ captures the effect of a more meritocratic system when $T_{pay} = 0$, which was the focus of the previous section and which we do not discuss again.⁴³

Instead of estimating (4) in different sub-samples of workers, one can alternatively estimate a fully interacted equation with triple interactions $T_{pay} \times T_{merit} \times \mathbf{1}(Perceived PS pay \leq Truth)$. We do not use this model as our main specification because comparisons across worker types (for example, between workers who underestimate or overestimate PS pay at baseline) are not necessarily causal in our empirical design. Table A.13 (columns 1-2) shows for example that, relative to workers who underestimate PS pay (Panel A), those who overestimate it (Panel B) have half a year of experience more and are one year older, and this may affect their effort response. We focus instead on assessing the effect of raising pay progression in meritocratic and non-meritocratic regimes within a worker type, for which we can confidently claim that our

⁴²For completeness, Table A.12 reports the results pooling all workers together, regardless of their baseline priors, but these are hard to interpret.

⁴³The estimates for γ are reported in Table A.12 with the coefficients in row [iii] (columns 1, 4, 7 and 10).

estimates are causal.⁴⁴

6.1 Pay Progression in Meritocratic Regimes

In this section, we assess the effect of pay progression on worker productivity in the new meritocratic system ($T_{merit} = 1$). The next section presents the corresponding effects in the old non-meritocratic system ($T_{merit} = 0$).

Predictions 2 and 6 of our theoretical framework say that when the promotion system is meritocratic enough $(b < \overline{b})$, raising (reducing) pay progression $\overline{w} - \underline{w}$ should *boost* (*reduce*) worker productivity. In line with this, Figure 4 (first and third bars) and the corresponding Table 6 (row [i]) show that, within the sample of workers who revise their perception of pay progression upward, the number of visits provided goes up by 1.871 (24%). Within the sample of workers who revise their perception downward, the number of visits instead goes down by 2.062 (26%). Both of these results are consistent with standard theory of promotion/career incentives, i.e., worker effort increases with the perceived pay gap.

For completeness, Table 6 (column 3, row [i]) reports the effect of pay progression on the productivity of workers whose priors were equal to the truth at baseline (and who did not update their beliefs about the pay gap). As expected, these workers did not significantly change their behavior. This is reassuring as it indicates that providing information about true PS pay unlikely affects workers' behavior through channels unrelated to a reassessment of their prior beliefs.⁴⁵

Table 7 shows that the effect on worker productivity is more pronounced among higherranked workers, who have greater chances of being promoted in a meritocratic regime, while the effect is muted for lower-ranked workers (columns 3-6, rows [i] and [ii]). This is consistent with Prediction 4 of our theoretical framework.

Finally, Table A.16 (column 1) computes the elasticity of CHW performance with respect to PS pay. To do so, we use the entire sample of workers and instrument the updating of CHWs' beliefs about PS pay with $T_{pay} \times \mathbf{1}(PerceivedPS pay < Truth)$ and $T_{pay} \times \mathbf{1}(PerceivedPS pay > Truth)$

⁴⁴Table A.13 (columns 3-8) shows that CHWs' characteristics are balanced across treatments within a worker type. For completeness, we report the results of the fully interacted model in Table A.12, in which we control for all CHW characteristics interacted with the treatments, but we will not discuss the results of this table in the main text.

⁴⁵Table A.14 shows that pay progression does not significantly impact visit length (columns 1 and 4, row [i]) but it does affect retention. Higher perceived pay progression increases retention by 8.7 percentage points (column 2, row [i]). Lower perceived pay progression instead reduces retention by 4.8 percentage points, albeit not significantly (column 5, row [i]). As before, PS behavior is unaffected by changes in CHW perceived pay progression (columns 3 and 6, row [i]) and pay progression does not affect household targeting by physical or social distance (Table A.15).

Truth).⁴⁶ Revising PS pay upward by 10% (25,518 SLL) increases the number of visits provided by the average CHW by 9.4% (0.028*25.518/7.560), giving us a cross-wage elasticity of 0.94.⁴⁷

Overall, the results indicate that extrinsic incentives in the form of a potential future higher pay play an important role even for public sector workers who have been argued to be more "intrinsically motivated" (Besley and Ghatak 2005; Bénabou and Tirole 2006).

6.2 Pay Progression in Non-Meritocratic Regimes

We now turn our attention to the effects of pay progression in a non-meritocratic regime $(T_{merit} = 0)$. Figure 4 (second bar) and the corresponding Table 6 (columns 1, row [ii]) show that updating pay progression upward reduces the number of visits provided by CHWs by 1.982 (26%). This suggests that the combination of a steep pay progression and a promotion regime with low meritocracy, commonly seen in the public and private sectors, can be detrimental to the productivity of workers at the bottom of the organization.

Two potential channels can explain the observed reduction in worker productivity. The first is the negative morale effect proposed in Section 4.3 of our theoretical framework: workers may become less motivated and provide fewer visits if they perceive a non-meritocratic organization as being unfair or unequal when increasing its pay progression (Prediction 6). The second channel is one of multitasking and lobbying: when pay progression increases, workers may become more interested in a promotion and may start devoting more time to lobbying (e.g., talking with the PHU in-charge) so as to increase their chances of promotion in a non-meritocratic regime. If lobbying and productive effort are substitutes, this behavior would reduce the number of visits because the extra time spent on lobbying would crowd out time spent on productive tasks (visits).⁴⁸

⁴⁶Using this approach, the Cragg-Donald F-statistic is around 180. If we only used T_{pay} as an instrument, we would predictably obtain a low first stage, as workers update in opposite directions depending on whether they over- or underestimate PS pay at baseline. Alternatively, we could split the sample by whether the CHW over- or underestimates PS pay at baseline, and use T_{pay} as an instrument for the perceived PS pay following the treatment (rather than using the extent to which they updated perceptions). The results are shown in Table A.16 (columns 2-3) and are discussed later.

⁴⁷This is not a trivial elasticity in comparison to the own-wage labor supply elasticity of 1.12-1.25 identified in the experimental literature (Fehr and Goette 2007). The only other estimate of vertical cross-wage elasticity in the literature is provided by Cullen and Perez-Truglia (2021). They document that raising the perceived salary of a manager by 10% increases the number of hours worked by lower-tier employees by 4.31% when these employees are told that the manager position is attainable. Their elasticity might be lower than ours because they use different metrics for performance and (perhaps more importantly) because their promotion system may not be as meritocratic as the system in our meritocratic promotion treatment.

⁴⁸de Janvry et al. 2021 defines this type of lobbying as an "un-productive influence activity." Another type of un-productive influence activity would consist in CHWs bribing the PHU in-charge to get the promotion. This could reduce the number of visits if bribing forces the CHW to devote more time to another secondary job in order to raise the money. This is unlikely in our context because bribes and side-payments across the different layers of the organization are minimal (Deserranno et al. 2021).

Two pieces of evidence provide suggestive evidence that the reduction in worker productivity we find in the data is likely driven by a demotivation caused by morale concerns rather than by workers spending more time lobbying. First, we find no evidence of increased lobbying when pay progression increases. Lobbying is inherently hard to measure, as it can take different forms, but should presumably at least entail CHWs being more likely to talk to the PHU in-charge. At endline, we asked CHWs whether they had talked to the PHU in-charge in the past year. While an average of 54% had done so, this variable did not increase with pay progression (Table 7, column 1). Moreover, we asked CHWs what fraction of their time as a CHW was dedicated to non-patient-related activities, which include visits to the PHU (mean of 21%). Once again, we document no effect of the pay progression treatment on this variable (Table 7, column 2).

Second, we find that the negative effect of pay progression on worker productivity is stronger among the two types of workers who presumably perceive the combination of pay progression and non-meritocracy as the most unfair: high-ranked workers, who would be the first to benefit from the steeper pay progression under a meritocratic regime, and workers who are unsatisfied with the work of the PS. In the latter case, these workers may doubt that the vertical pay gap is justified. Table 7 shows that high-ranked workers and those unsatisfied with the PS react to the increase in perceived pay progression by providing 2.511 and 3.231 fewer visits respectively (columns 3 and 5, row [iii]). These demotivational effects are instead much smaller (and often not statistically significant anymore) for lower-ranked workers and workers who are satisfied with the work of their PS (row [iv]). Finally, note that these heterogeneous results are robust to controlling for all observed CHW characteristics and their interaction with the treatment dummies (Table 7, columns 4 and 6). This ensures that the heterogeneity in the treatment effects we are attributing to ranking and satisfaction with the PS is likely not due to variation in other observables.⁴⁹

Table A.16 presents IV results in which post-treatment CHWs' perceptions of PS pay is instrumented by T_{pay} , separately for the subsample of workers who overestimated PS pay at baseline and those who underestimated it. Column 2 (row [ii]) shows that, in the non-meritocratic regime, workers who perceive the level of PS pay as being 10% higher (23,571 SLL higher) provide 19% fewer visits (-0.061*23.571/7.560), leading to an elasticity of -1.9. This level of elasticity of vertical pay inequalities in non-meritocratic regimes is large relative to what the

⁴⁹Table A.6 shows that the larger reduction in effort observed among CHWs who are high ranked or unsatisfied with their PS is not explained by these workers updating their beliefs about pay progression more strongly than other workers.

literature has identified as the demotivational effect created by horizontal pay inequality across peers (Breza, Kaur, and Shamdasani 2017; Cullen and Perez-Truglia 2021).⁵⁰ It is however smaller than the demotivational effect created by mass layoffs or pay cuts (Akerlof et al. 2020; Coviello, Deserranno, and Persico 2021).

Finally, the last bar of Figure 4 and Table 6 (column 2, row [ii]) show that a downward update of beliefs about pay progression has a precisely estimated zero effect on worker productivity and on retention. This may indicate that a reduction in perceived pay progression in a system that is non-meritocratic does not make workers more likely to perceive the system as fair, or at least does not increase it by enough to raise worker productivity.

7 Conclusion

Despite the popular definition of organizations as "pyramids of opportunities" (Alfred P. Sloan) and the wide attention that promotions have received both in the theoretical literature (e.g., Lazear and Rosen 1981; Waldman 1984; Gibbons and Waldman 1999b) and in public policy (e.g., McKinsey 2015; World Bank 2018), empirical evidence on promotion incentives is scarce. This paper fills this gap by providing the first experimental evidence on the causal effect of meritocratic promotions and pay progression on worker productivity.

We collaborated with the Ministry of Health and Sanitation in Sierra Leone to introduce exogenous variation in (i) the extent to which the promotion process from frontline workers (lower-tier) to supervisor (upper-tier) is meritocratic or not, and (ii) the perceived gap between these two positions. Our findings show that promotion systems should have two components to maximize the productivity of frontline workers: promotions based on performance (meritocratic) and a large enough pay progression associated with promotions. Crucially, raising the extent to which promotions are meritocratic causes an increase in worker productivity only if combined with a high enough pay progression, otherwise the effect is muted. A higher pay progression can have contrasting effects depending on whether promotions are decided solely based on performance or not. In meritocratic regimes, a steeper pay progression motivates frontline workers to climb the organization's ladder and prompts an increase in their effort. In non-meritocratic regimes, in contrast, a steeper pay progression reduces worker productivity.

⁵⁰Cullen and Perez-Truglia 2021 find that a 10% increase in employees' perception of their peers' salaries decrease the number of hours they work by 9.4%, leading to an elasticity of -0.94. Breza, Kaur, and Shamdasani (2017) show that when coworkers' productivity is difficult to observe, horizontal pay inequality reduces output by 0.45 standard deviations and attendance by 18 percentage points.

We provide suggestive evidence that this latter effect is consistent with a negative morale effect.

Our findings have several important policy implications. In recent years, the managerworker pay ratio has rapidly grown around the world. In the United States, it has increased more than tenfold over the past 50 years, from approximately 20 in the 1960s to over 300 in 2015 (Ashraf and Bandiera 2018; Mishel and Wolfe 2019). The salaries of high-level officials in publicsector agencies in developing countries have also substantially increased in recent years, partly motivated by recommendations from the World Bank and other international organizations (Shepherd 2003; World Bank 2014). While raising pay at the top of the organization may improve the quality of managerial staff, the results of this paper show that this can come at the expense of demotivating workers at the bottom of the organization if the promotion system is not meritocratic enough. When, however, the promotion system is meritocratic, higher pay progression instead unambiguously increases the productivity of bottom-tier workers.

There are also several additional implications that are less straightforward and require further research. First, the positive effect of promotion incentives identified in this paper may amplify in the longer-run. During the timeframe of our experiment, few promotions took place, and thus most workers reacted to what they believe the future promotion rule will look like. In the longer run, the number of workers up-for-promotion will mechanically increase, and our results indicate that this may intensify their effort response in the years leading up to promotion eligibility. Moreover, the quality of higher-level staff may change as the number of promotions increases. Shifting the promotion system from a connection-based one to a performance-based one may improve the quality of the supervisors selected (as we have argued earlier), and in turn further boost the effort of lower-tier workers.

Second, the effectiveness of performance-based promotions (or any other type of performancebased incentives) depends on the organization's ability to accurately measure worker performance. The noisier is the measure of performance, the lower is the worker incentive to exert effort. While our measure of worker performance is likely not entirely accurate,⁵¹ it is likely be more accurate than in the many settings in which it is measured by governments that lack resources to monitor workers so closely. The fact that worker performance was measured by outside researchers may also have helped maintain fidelity to the design (Banerjee, Duflo, and Glennerster 2008; De Ree et al. 2018).

Finally, many organizations face the trade-off of whether to incentivize workers through

 $^{^{51}}$ It relies on the number of visits received by a random sub-sample of the potential patients rather than the full population. Refer to the discussion at the end of Section 2.3.1.

performance-based promotions or, alternatively, through performance-based incentives without a tournament structure. In our context, promotion incentives are shown to be very cost-effective: they prompt one-third of the workers to raise their effort at the cost of increasing the wage for one worker only (the one who is promoted). A small share of the productivity gains is thus being passed on to workers in the form of higher wages.⁵² Promotion incentives may be even more cost-effective in contexts in which workers have higher opportunity to rise in the organization, or with a steeper pay progression. Even if cost-effective, we have shown that promotion incentives tend to concentrate the increase in productivity among a subset of the workers: those with a high perceived pay progression and with a high performance ranking. An organization that aims to achieve a more uniform distribution of effort across workers may thus prefer incentives that do not have a tournament structure. Further research is needed to get a better grasp of these trade-offs.

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 $^{^{52}}$ The promotion incentives reward one worker only – the winner of the competition – with a 50% increase in her salary (11.7 extra dollars per month). Yet, we find that 37% of the workers respond positively to these incentives with an average 66% productivity boost. Refer to Section 5.

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FIGURE 1: BELIEF UPDATING ABOUT MERITOCRACY

Notes: This figure plot the distribution of perceived meritocracy in the promotion system, which ranges from -1 to 1. Refer to the text for an exact definition. Panels A and B are restricted to Tmerit=1 and Panels C and D to Tmerit=0. Panels A and C (B and D) plot perceptions before (after) the information on meritocracy was provided to the CHWs.



FIGURE 2: BELIEF UPDATING ABOUT PAY PROGRESSION

Notes: This figure plots the difference between perceived PS pay and the truth (250,000 SLL). Panels A and B are restricted to Tpay=1 and Panels C and D to Tpay=0. Panels A and C (B and D) plot perceptions before (after) the information on PS pay was provided to the CHWs.

FIGURE 3: EFFECT OF MERITOCRACY ON THE NUMBER OF VISITS, BY WORKER TYPE



Notes: The first coefficient plots the effect of Tmerit on the number of visits for the average worker. The other coefficients plot the effect of Tmerit for different samples of workers using a single regression with an interaction term. All regression coefficients correspond to those shown in Table 4, in which we control for the stratification variables and cluster standard errors at the PHU level. Sample restricted to CHWs in Tpay=0. "Perceived PS Pay > Truth" equals 1 if the PS salary perception of the CHW is above the actual salary of SLL 250,000 and 0 otherwise. "Promotions Expected Soon" equals one if the supervisor of the CHW is within 5 years of retirement age at baseline and 0 otherwise. "Number of Visits" is the average number of household visits provided by the CHW (as reported by the households).

FIGURE 4: EFFECT OF PAY PROGRESSION ON THE NUMBER OF VISITS, BY MERITOCRACY



Notes: This figure plots the effects of Tpay on the number of visits for High Meritocracy (Tmerit=1) vs. Low Meritocracy (Tmerit=0) using a single regression with an interaction term. The sample is restricted to workers with baseline "Perceived PS Pay < Truth" in the top half of the figure and on the sample of workers with baseline "Perceived PS Pay > Truth" in the bottom half of the figure. All regression coefficients correspond to those shown in Table 6 (columns 1 and 2), in which we include stratification variables and cluster standard errors at the PHU level. "Number of Visits" is the average number of household visits provided by the CHW (as reported by the households).

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	Maan	6 D	Tm	erit	Тŗ	bay	Tmerit	× Tpay
	Mean	5.D.	Coeff	S.E.	Coeff	S.E.	Coeff	S.E.
A. CHW characteristics (N=2,009)								
Male = $\{0, 1\}$	0.726	0.446	-0.017	(0.034)	-0.023	(0.030)	-0.001	(0.048)
Age (in years)	37.03	11.22	0.111	(0.848)	-0.731	(0.780)	1.255	(1.117)
Completed primary education = $\{0, 1\}$	0.713	0.453	-0.024	(0.036)	0.018	(0.035)	0.009	(0.050)
Completed secondary education or above = $\{0, 1\}$	0.083	0.275	0.019	(0.020)	-0.018	(0.019)	-0.001	(0.027)
Wealth score (0 to 8)	2.496	1.157	0.084	(0.083)	0.008	(0.068)	0.025	(0.116)
Health knowledge score (0 to 7)	2.895	1.425	-0.065	(0.115)	-0.039	(0.110)	0.111	(0.155)
Number of years as CHW	2.212	2.828	0.346	(0.218)	0.083	(0.180)	-0.164	(0.280)
Number of households CHW is responsible for	56.90	73.98	0.944	(6.278)	-1.014	(5.520)	2.109	(8.457)
Number of hours worked as CHW per week	17.78	34.71	-0.070	(3.010)	-2.410	(2.979)	2.824	(3.832)
Number of household visits provided per week	21.47	19.93	0.350	(1.753)	0.775	(1.606)	-1.488	(2.198)
Satisfied with the $PS = \{0, 1\}$	0.762	0.426	0.073**	(0.034)	0.058	(0.036)	-0.040	(0.046)
Number of years CHW has known PS for	7.774	8.430	0.038	(0.706)	-0.283	(0.632)	0.843	(0.949)
Ever talked to the PHU in-charge = $\{0, 1\}$	0.530	0.499	-0.022	(0.048)	-0.032	(0.048)	-0.040	(0.067)
Number of years CHW has known PHU in-charge for	2.926	4.645	-0.652	(0.479)	-0.825*	(0.491)	0.613	(0.599)
PS was the best-performing CHW when promoted = $\{0, 1\}$	0.451	0.498	-0.054	(0.080)	-0.021	(0.081)	0.116	(0.113)
B. PS characteristics (N=372)								
Male = $\{0, 1\}$	0.919	0.273	0.043	(0.031)	-0.000	(0.037)	-0.105*	(0.054)
Age (in years)	37.84	8.856	0.433	(1.336)	-1.449	(1.281)	0.715	(1.785)
Completed primary education = $\{0, 1\}$	0.739	0.440	-0.001	(0.066)	0.031	(0.065)	0.015	(0.091)
Completed secondary education or above = $\{0, 1\}$	0.253	0.435	0.022	(0.065)	-0.010	(0.065)	-0.047	(0.091)
Wealth score (0 to 8)	3.013	1.227	0.128	(0.169)	-0.092	(0.175)	0.117	(0.240)
Health knowledge score (0 to 7)	3.481	1.371	0.045	(0.198)	0.100	(0.202)	-0.119	(0.282)
Number of years as PS	3.529	2.734	-0.139	(0.377)	-0.072	(0.386)	0.122	(0.521)
Number of CHWs PS is responsible for	7.984	2.861	-0.381	(0.405)	-0.441	(0.407)	0.743	(0.575)
Number of hours worked as PS per week	11.16	33.97	-0.420	(5.636)	-5.758	(4.217)	9.114	(7.459)
Number of years as CHW before promotion	1.823	1.978	-0.007	(0.345)	-0.243	(0.338)	-0.284	(0.458)
Ever talked to the PHU in-charge = $\{0, 1\}$	1.000	0.000	-	-	-	-	-	-
Number of years PS has known PHU in-charge for	4.073	6.521	1.890	(1.247)	1.038	(1.570)	-1.961	(2.000)
C. CHW pre-treatment perceptions (N=2,009)								
Perceived Meritocracy = $\{-1, 0, 1\}$	0.498	0.548	-0.032	(0.030)	-0.041	(0.034)	0.030	(0.044)
Perceived PS Pay (in 1,000 SLL)	261.7	64.23	0.352	(3.634)	-4.474	(3.731)	0.744	(5.029)

TABLE 1: SUMMARY STATISTICS AND BALANCE CHECKS

Notes: This table presents summary statistics and balance checks for baseline CHW and PS characteristics in Panel A and B, and for pre-treatment CHW perceptions about meritocracy and PS pay in Panel C. Each row states the sample mean and standard deviation of a variable, as well as the estimates from a regression, where the variable is regressed on an indicator for Tmerit, Tpay and Tmerit × Tpay. All regressions control for stratification variables and cluster standard errors at the PHU level. *** p<0.01, ** p<0.05, * p<0.1

	(1)	(2)	(3)	(4)	(5)
	Post-Treatme About Pr	nt Perceptions comotions	Post-Treatme	ent Perceptions	About PS Pay
Dep. Var.:	Perceived Meritocracy $= \{-1, 0, 1\}$	Number of Months until Next Promotion	PS Pay (in 1,000 SLL)	PS Number of Hours Worked	PS Work- Related Expenses (in 1,000 SLL)
Tmerit	0.296*** (0.025)	0.653 (5.049)	2.848 (1.880)	0.104 (0.594)	1.840 (3.015)
Observations Mean Dep. Var. if Tmerit=0	1,982 0.471	1,387 46.35	2,009 253.8	1,940 14.15	1,932 95.43

TABLE 2: MERITOCRACY AND BELIEF UPDATING

Notes: All regressions control for stratification variables. Standard errors are clustered at the PHU level. "Work-related expenses" include communication and transportation costs. The sample size varies across columns because of CHWs answering "don't know" and their answer being coded as missing. *** p<0.01, ** p<0.05, * p<0.1

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
	Post-Treatn	nent Perceptio Pay	ns About PS	Post-Tr Perceptic Pron	eatment ons About notions	Post-Treat	ment Percepti PS Pay	ions About	Post-Tr Percepti Pron	reatment ons About notions
Dep. Var.:	PS Pay - Truth (in 1,000 SLL)	PS Number of Hours Worked	PS Work- Related Expenses (in 1,000 SLL)	Perceived Meritocracy = {-1, 0, 1}	Number of Months until Next Promotion	PS Pay (in 1,000 SLL)	PS Number of Hours Worked	PS Work- Related Expenses (in 1,000 SLL)	Perceived Meritocracy = {-1, 0, 1}	Number of Months until Next Promotion
Трау	-34.838*** (1.480)	0.832 (0.600)	4.499 (2.999)	-0.035 (0.030)	-4.081 (5.039)					
Tpay × 1(Perceived PS Pay < Truth)		, , , ,	. ,			29.043*** (1.823)	0.134 (0.771)	8.052* (4.318)	0.014 (0.044)	-8.138 (6.837)
Tpay × 1(Perceived PS Pay > Truth)						-59.685*** (3.427)	0.687 (0.789)	-1.083 (4.287)	-0.078 (0.048)	4.160 -7.198
Tpay $\times 1$ (Perceived PS Pay = Truth)						0.848 (0.929)	1.864** (0.872)	6.087 (4.905)	-0.050 (0.044)	-7.174 (6.820)
Observations	2,009	1,940	1,932	1,982	1,387	2,009	1,940	1,932	1,982	1,387
Mean Dep. Var. if Tpay=0	35.32	13.79	94.30	0.643	49.46	260.7	13.79	94.30	0.643	49.46
Mean Dep. Var. if Tpay=0 & 1(Perc. PS Pay < Truth)	32.71	14.05	92.75	0.598	50.50	220.7	14.05	92.75	0.598	50.50
Mean Dep. Var. if Tpay=0 & 1(Perc. PS Pay > Truth)	63.44	13.95	95.60	0.648	46.56	309.7	13.95	95.60	0.648	46.56

TABLE 3: PAY PROGRESSION AND BELIEF UPDATING

Notes: All regressions control for stratification variables. Those in columns (6) to (10) also control for two dummy variables: 1(Perceived PS Pay < Truth) and 1(Perceived PS Pay > Truth). 1(Perceived PS Pay < Truth) [resp., 1(Perceived PS Pay > Truth)] equals one if the PS salary pre-treatment perception of the CHW is below (resp., above) the actual salary of SLL 250,000 and 0 otherwise. Standard errors are clustered at the PHU level. "Work-related expenses" include communication and transportation costs. The sample size varies across columns because of CHWs answering "don't know" and their answer being coded as missing. *** p<0.05, * p<0.1

	(1)	(2)	(3)	(4)	(5)	(6)	(7)
Dep. Var.:			Nur	nber of Visit	S		
Tmerit	0.932 (0.726)						
Tmerit × 1(Perceived PS Pay > Truth) ^[i]		2.014*	2.073**				
		(1.033)	(1.038)				
Tmerit × 1(Perceived PS Pay ≤ Truth) ^[ii]		0.323	0.306				
		(0.772)	(0.786)				
Tmerit × Promotion Expected Soon ^[i]				4.894*** (1.475)	4.818*** (1.534)		
Tmerit × Promotion not Expected Soon ^[ii]				0.308	0.367		
Tmerit × High Rank $^{[i]}$						2.251**	2.185**
Tmerit × Low Rank ^[ii]						(0.907) 0.066 (0.866)	(0.853) 0.191 (0.860)
Observations	995	995	986	995	989	932	921
Mean Dep. Var. if Tmerit=0	7.455	7.455	7.455	7.455	7.455	7.455	7.455
p-value H_0 : [i] - [ii] = 0		0.099	0.090	0.007	0.012	0.026	0.038
p-value MHT correction for [i]		0.016	0.016	0.004	0.004	0.008	0.008
p-value MHT correction for [ii]		0.888	0.896	0.896	0.853	0.912	0.896
Extra Controls: Tmerit × Correlates		No	Yes	No	Yes	No	Yes

TABLE 4: MERITOCRACY AND WORKER PERFORMANCE

Notes: The sample is restricted to CHWs in Tpay=0. All regressions control for stratification variables and for the uninteracted x-variable indicated in bold in the table. Columns with odd numbers additionally control for CHW characteristics that are correlated with the uninteracted x-variable and their interaction with Tmerit. Refer to the paper for details on the list of controls. Standard errors are clustered at the PHU level. At the foot of the table, we p-values adjusted for multiple hypothesis testing across all columns computed using Romano and Wolf [2016] step-down procedure. "Perceived PS Pay > Truth" equals one if the PS salary perception of the CHW is above the actual salary of SLL 250,000 and 0 otherwise. "Promotions Expected Soon" equals one if the supervisor of the CHW is within 5 years of retirement age at baseline and 0 otherwise. "Number of Visits" is the average number of household visits provided by the CHW (as reported by the households). *** p<0.01, ** p<0.05, * p<0.1.

	(1)	(2)	(3)	(4)	(5)	(9)	(2)	(8)	(6)	(10)	(11)	(12)	(13)	(14)
Dep. Var.:			Visit Ler	ıgth (in N	(finutes)					Rete	ention = {	0, 1}		
Tmerit	1.797^{*} (1.083)							0.032* (0.019)						
Tmerit × $1(Perceived PS Pay > Truth)$ ^[i]		1.998 (1.522)	2.091 (1.538)						0.079** (0.031)	0.077** (0.032)				
Therit × $1(Perceived PS Pay \leq Truth)$ ^[ii]		1.685 (1.297)	1.613 (1.331)						0.007 (0.024)	0.007 (0.024)				
Therit × Promotion Expected Soon ^[i]				5.676*	6.476**						0.089	0.080		
There is a subsected Soon $^{[i]}$				(3.013) 1.199	(3.003) 1.114						(0.054) 0.023	(0.058) 0.024		
				(1.149)	(1.151)						(0.020)	(0.020)		
Tmerit × High Rank ^[i]						2.230	2.315						0.054^{*}	0.060^{*}
						(1.552)	(1.611)						(0.032)	(0.032)
Therit \times Low Rank ^[ii]						1.457	1.557						0.009	0.008
						(1.409)	(1.406)						(0.024)	(0.024)
Observations	995	995	986	995	989	932	921	1,004	1,004	995	1,004	968	940	929
Mean Dep. Var. if Tmerit=0	14.602	14.602	14.602	14.602	14.602	14.602	14.602	0.878	0.878	0.878	0.878	0.878	0.878	0.878
p -value H_0 : [i] - [ii] = 0		0.861	0.793	0.165	0.095	0.686	0.702		0.079	0.086	0.257	0.364	0.269	0.231
p-value MHT correction for [i]		0.171	0.167	0.024	0.012	0.159	0.159		0.016	0.024	0.112	0.195	0.100	0.052
p-value MHT correction for [ii] Extra Controls: Tmerit × Correlates		0.171 No	0.171 Yes	0.183 No	0.183 Yes	0.183 No	0.179 Yes		0.857 No	0.857 Yes	0.287 No	0.267 Yes	0.857 No	0.857 Yes
Notes: The sample is restricted to CHWs in	Tpay=0. /	All regress	sions cont	rol for sti	ratificatio	n variable	s and for	the uninter	acted x-v	ariable inc	dicated in	bold in th	le table. C	olumns
details on the list of controls. Standard erro	rs are clu	stered at t	he PHU le	evel. At th	ne foot of	the table,	we p-valı	utable allu i ses adjuste	d for mul	tiple hype	othesis tea	sting acros	uie papei ss all colui	nns
computed using Romano and Wolf [2016] ^s 250,000 and 0 otherwise. "Promotions Expe	step-dowr cted Soor	n procedui " equals o	e. "Percei ne if the s	ved PS P.	ay > Trut r of the C	h" equals (HW is w:	1 if the PS thin 5 vea	salary pero rs of retire	ception of ment age	f the CHV at baselir	V is above he and 0 c	e the actua otherwise.	ll salary o. "High Ra	f SLL ak"
equals one if the CHW is ranked first, secon	nd or thir	d in terms	of perfor	mance b	y the PS a	t baseline	and 0 oth	erwise. "Vi	isit Lengtl	n" is the av	verage vi	sit length	as reporte	d by
households. A visit length of zero is inpute least one household, and 0 otherwise. *** p-	d to hous <0.01, ** _I	eholds tha ><0.05, * p	t are neve <0.1.	er visited	by the C	HW. "Ket	ention" eq	uals 1 it CF	1W selt-re	eported n	ot having	g dropped	out and v	isited at

TABLE 5: MERITOCRACY AND WORKER PERFORMANCE (CONTINUED)

(1)	(2)	(3)
	Number of Visits	
d PS Pay < Truth	Perceived PS Pay > Truth	Perceived PS Pay = Truth
rr Perceived Pay sion with Tpay=1]	[Lower Perceived Pay Progression with Tpay=1]	[Same Perceived Pay Progression with Tpay=1]
1.871*	-2.062**	-0.251
(1.065)	(1.012)	(1.016)
-1.982**	-0.574	-1.010
(0.816)	(0.875)	(0.827)
701	668	597
7.577	7.763	7.313
7.702	8.473	7.656
0.005	0.269	0.555
egressions control fo andard errors are clu he CHW (as renorte	or a dummy variable for "H stered at the PHU level. "N od by the households) *** r	igh Meritocracy umber of Visits" is the <0.01_** n<0.05_* n<0.1
<i>rr Perce</i> sion wit 1.871 (1.065 -1.982 -1.982 (0.816 (0.816 (0.816 (0.816 (0.005 7.7727 7.7727 7.7777 7.7777 7.7777 7.7777 7.7777 7.7777 7.7777 7.7777 7.77777 7.7777 7.7777 7.77777 7.77777 7.77777 7.777777	<i>ived Pay h Tpay=1] * * * * * * * * * *</i>	 <i>ived Pay</i> [Lower Perceived Pay <i>h Tpay=1</i>] Progression with Tpay=1] * -2.062** (1.012) 574 (0.875) (0.875) (0.875) (0.269 0.269 W (as reported by the households). *** provements

TABLE 6: PAY PROGRESSION AND WORKER PERFORMANCE

LOBBYING
CONCERNS VS.
Morale
Performance:
WORKER
N AND
PROGRESSIO
PAY :
TABLE 7:

	(1)	(2)	(3)	(4)	(5)	(9)
Dep. Var.:	Talked to PHU In-Charge = {0,1}	Fraction of Time on Non- Patient-Related Activities		Numbe	r of Visits	
Definition of Z :			High	Rank	Unsatisfied	with the PS
Tpay × High Meritocracy (Tmerit=1) ^[i]	-0.043	-0.000				
	(0.063)	(0.016) 0.020				
1pay × Low Meritocracy (1merit=0)	-0.038 (0.056)	0.020 (0.018)				
Tpay × High Meritocracy (Tmerit=1) × $\mathbf{Z}^{[i]}$			3.434***	3.781***	4.842***	4.655***
•			(1.292)	(1.433)	(1.630)	(1.670)
Tpay × High Meritocracy (Tmerit=1) × $1-Z$ ^[i]			-1.915	-1.509	1.108	1.212
			(1.829)	(1.938)	(1.191)	(1.287)
Tpay × Low Meritocracy (Tmerit=0) × $\mathbf{Z}^{[ii]}$			-2.511**	-2.112**	-3.231***	-3.289***
			(1.000)	(0.997)	(1.160)	(1.244)
Tpay × Low Meritocracy (Tmerit=0) × $1-Z$ ^[w]			-0.997	-1.160	-1.486*	-1.227
			(1.007)	(0.985)	(0.889)	(0.829)
Observations	738	715	660	652	701	691
Mean Dep. Var.	0.543	0.212	7.577	7.577	7.577	7.577
Mean Dep. Var. if Tpay=0	0.556	0.210	7.702	7.702	7.702	7.702
p-value H_0 : [i] - [ii] = 0	0.954	0.391	0.016	0.019	0.040	0.072
p-value H_0 : [iii] - [iv] = 0			0.241	0.474	0.140	0.113
p-value H_0 : [i] - [iii] = 0			< 0.001	0.001	<0.001	<0.001
p-value H_0 ; [ii] - [iv] = 0			0.660	0.872	0.082	0.113
Extra Controls	No	No	No	Yes	No	Yes
<i>Notes:</i> Sample restricted to workers with "Perce variable for "High Meritocracy (Tmerit=1)". Coli that are correlated with "Z" and their interaction Standard errors are chistered at the PHII layed."	ived PS Pay < Truth Junns (3)-(6) control is with Tpay, Tmeri Talked to PHT In.	". All regressions cc for "Z" and columr t and Tpay × Tmeri "haroo" is self-reno	introl for strat is (4) and (6) a t. Refer to the orted by the C	lification vari lso control fc paper for de HW at endlir	ables and for a or all CHW cha tails on the list	dummy racteristics of controls.
Activities" include administrative tasks and liais	ng with PHU staff.	The time spent on (different tasks	is self-report	ed by the CHV	V at endline.
"High Rank" equals 1 if the CHW is ranked first	, second or third in	terms of performa	nce by the PS i	at baseline, an	nd 0 otherwise.	
"Unsatistication with the PS" equals 1 if the CHW w number of household visits provided by the CE	as not happy with tl IW (as reported by ¹	he households). **	d 0 otherwise * p<0.01. ** p<	. "Number of :0.05, * p<0.1.	: Visits" is the a	verage
-	-		- -	-		

Online Appendix

A Appendix Tables and Figures





Notes: One observation per country. The red solid line represents the linear regression of meritocracy (Panel A), pay progression (Panel B) and government performance (Panel C) on log GDP per capita, with robust standard errors and no controls. For each country, we use data for the most recent year for which we have information on meritocracy, pay progression, government performance and GDP per capita (2018 or 2017 in most countries). Pay progression is measured by the World Bank's Worldwide Bureaucracy Indicators as the ratio of the 90th percentile wage to the 10th percentile wage in the public sector. Meritocracy is measured by the World Bank's Worldwide Bureaucracy Indicators as the average wage premium for workers with a tertiary education vs. a primary education in the public sector relative to the private sector. (Differences between the public and private sectors are used to hold fixed country-level characteristics such as the fraction of workers with a tertiary or primary education.) Government performance is measured by the Gothenburg's Quality of Government Indicators as an index of 4 government scores (1-10): steering capability, resource efficiency, consensus building, and international cooperation. Log GDP per capita is measured by the World Development Indicators.

Log GDP Per Capita



FIGURE A.2: Association between Meritocracy, Pay Progression and Government Performance: Country-Level Analysis

Notes: One observation per country-year. The red solid line represents the linear regression of government performance on pay progression (Panels A-B) or meritocracy (Panels C-D), with country and year fixed effects and with standard errors clustered at the country level. Panels A and B focus on the sample of countries with average meritocracy below and above the sample median, respectively. Panels C and D focus on the sample of countries with average pay progression below and above the sample median, respectively. "Residuals Meritocracy" ("Residuals Pay Progression") are measured as the residuals from a regression of meritocracy (pay progression) on country and year fixed effects. Pay progression is measured by the World Bank's Worldwide Bureaucracy Indicators as the ratio of the 90th percentile wage to the 10th percentile wage premium for workers with a tertiary education vs. a primary education in the public sector relative to the private sector. (Differences between the public and private sectors are used to hold fixed country-level characteristics such as the fraction of workers with a tertiary or primary education.) Government performance is measured by the Gothenburg's Quality of Government Indicators as an index of 4 government scores (1-10): steering capability, resource efficiency, consensus building, and international cooperation. All variables vary across countries but also within countries over time.



FIGURE A.3: PS vs. CHW CONNECTIONS AND PERFORMANCE: OLD PROMOTION SYSTEM

Notes: Panel A plots the distribution of the number of years the PS had known the PHU in-charge before joining the health program relative to the number of years other CHWs in the PHU (i.e., other candidates for the PS position) had known the PHU in-charge. PS connections is the xth percentile if she had known the PHU in-charge for more years than x% of the CHWs in her PHU. Panel B plots the distribution of PS performance as a CHW relative to the performance of other CHWs in the PHU. PS performance is the xth percentile if she performed better as a CHW than x% of the CHWs in her PHU. Because PS past performance when they were CHWs is not observed, we predict it in two steps. In the sample of all CHWs, we first regress the number of endline visits provided by a CHW within a given PHU on CHW characteristics: gender, age, primary/secondary education, tenure as a CHW. The R-squared of the first-stage is 38%. We then calculate the PS predicted number of visits by multiplying the obtained coefficients from the first step by the actual PS characteristics at the moment in which she was promoted. We do not include health knowledge and the wealth score in our two-step procedure because we do not know their values at the time of the promotion.

FIGURE A.4: MERITOCRACY AND WORKER PERFORMANCE BY PRIOR PS PAY AND PERFORMANCE RANKING



Notes: This figure plots the effect of Tmerit by perceived PS pay (Panel A) and by performance ranking as reported by the PS (Panel B). It plots the coefficients from regressing the number of visits on Tmerit, a dummy for the category reported on the x-axis and the interaction of Tmerit with each dummy, controlling for the stratification variables and with standard errors clustered at the PHU level. The sample is restricted to CHWs in Tpay=0. "Number of Visits" is the average number of household visits provided by the CHW (as reported by the households).

	(1)	(2)	(3)	(4)	(5)	(9)
	Hea knowledg (0 tc	lth ge score 7)	Predi number as a C	cted of visits CHW	Numb years P known th in-char	er of S has ne PHU ge for
	Coeff	S.E.	Coeff	S.E.	Coeff	S.E.
Number of times the PS visited or called a CHW	0.122**	(0.056)	0.174	(0.217)	0.009	(0.018)
Number of times the PS accompanied a CHW to HH visit	0.010^{**}	(0.005)	0.030**	(0.015)	-0.003*	(0.001)
Total number of HH visits provided by all CHWs supervised by the PS	0.600	(1.393)	9.383**	(4.130)	-0.104	(0.255)
<i>Notes:</i> Each row states the estimates from three regressions, whe The regressions are at the PS level (sample of all 372 PSs). All reg treatment indicators: Tmerit and Tpay. Robust standard errors f called a CHW" is reported by each CHW and aggregated at PS lovel.' visit" is reported by each household and aggregated at PS level.' supervised by the PS" is reported by each household and aggregs (columns 3-4) is measured in two steps. First, we regressed the <i>a</i> set of CHW characteristics (gender, age, education, wealth score, of visits by multiplying the obtained coefficients from the first st wealth score, and tenure) at the moment in which she was prome	re the varia gressions co presented in evel. "Num "Total num ated at the average nur tep by the a oted. *** p<	ble in each ontrol for s on parenthes ber of time ber of hous PS level. "T nber of vis e). Second, ctual PS cl	raw is regr tratification es. "Numb s PS accor sehold visit redicted n its provide we calcula arracteristi 0.05, * p<0	essed on t n variables er of times upanied a s providec umber of v d by a CH ted the PS cs (gender, 0,1.	he column , and for th PS visited CHW to a I I by all CH risits as a C W at endlir predicted age, educa	variable. te two or HH Ws HW" te on a number ttion,

TABLE A.1: CORRELATIONS: SUPERVISOR PERFORMANCE

	(1)	(2)	(3)	(4)	(5)	(9)	(2)	(8)
	MeaM		Tm	erit	Πp	ay	Tmerit	× Tpay
	тисан		Coeff	S.E.	Coeff	S.E.	Coeff	S.E.
A. Village characteristics (N=2,009)								
Accessible road to government hospital= {0, 1}	0.788	0.409	0.009	(0.039)	0.014	(0.044)	-0.022	(0.058)
Primary school in the village = $\{0, 1\}$	0.477	0.500	-0.003	(0.040)	0.024	(0.039)	0.027	(0.056)
Number of water sources in the village	2.742	26.24	2.456	(2.193)	0.980	(0.870)	-2.718	(2.497)
Mobile network available = $\{0, 1\}$	0.868	0.338	-0.009	(0.028)	-0.031	(0.030)	0.012	(0.042)
B. Household respondents, aggregated to village	level (N]=2,009)						
Age (in years)	29.15	4.990	0.115	(0.396)	0.288	(0.364)	-0.829	(0.527)
Completed primary education = $\{0, 1\}$	0.284	0.292	0.041^{*}	(0.021)	0.024	(0.023)	-0.028	(0.032)
Number of children under 5	0.731	0.280	0.015	(0.022)	-0.020	(0.023)	-0.017	(0.033)
Wealth score (0 to 8)	-0.220	2.175	0.280	(0.194)	0.225	(0.189)	-0.268	(0.259)
Main occupation is farming = $\{0, 1\}$	0.605	0.369	-0.017	(0.027)	-0.045	(0.028)	0.011	(0.041)
Knew the CHW at baseline = $\{0, 1\}$	0.971	0.121	-0.005	(0.007)	-0.003	(0.007)	0.001	(0.012)
CHW is localed $<30 \text{ min} = \{0, 1\}$	0.870	0.273	-0.002	(0.021)	0.002	(0.022)	0.000	(0.028)
Government hospital is localed $<30 \text{ min} = \{0, 1\}$	0.389	0.409	0.046	(0.037)	0.031	(0.031)	-0.060	(0.047)
<i>Notes</i> : This table presents summary statistics and household characteristics (aggregated to the villag deviation of a variable, as well as the estimates fro	balance c ge level) j m a regi	checks for in Panel B ression w	baseline . Each rov	village cha v states th 'ariable is	aracterist ie sample regresse	ics in Pane mean an d on an ir	el A and d standa: ndicator f	for rd or

Tmerit, Tpay and Tmerit × Tpay. All regressions control for stratification variables and cluster standard errors at the PHU level. *** p<0.01, ** p<0.05, * p<0.1

	(1)	(2)	(3)	(4)	(5)
Dep. Var.:		Pron	noted to PS =	{0, 1}	
Connected to PHU in-charge = {0, 1}	0.663***			0.555***	0.607***
High performance (number of visits) = $\{0, 1\}$	(0.047)	0.460***		(0.045) 0.272*** (0.000)	(060.0)
Male = $\{0, 1\}$		(670.0)	0.116***	(670.0)	0.103***
Age (in years)			0.002		0.002
Completed primary education = {0, 1}			(0.002) 0.193^{***}		(0.001) (0.078**
			(0.033)		(0.038)
Completed secondary education or above $= \{0, 1\}$			0.476^{***} (0.085)		0.264*** (0.068)
High tenure $= \{0, 1\}$			0.221^{***}		0.033
			(0.032)		(0.027)
R-squared	746	746	743	746	743
Mean Dep. Var.	0.553	0.381	0.304	0.620	0.586
Observations	0.217	0.217	0.217	0.217	0.217
<i>Notes:</i> The dependent variable "Promoted to PS" equals of sample who were present in the PHU at the time of the p of the potential candidates for the PS position at the time assumed to be the current PS and the CHWs who were p the PHU in-charge" equals one if the number of years can in the top quartile. "High performance" equals one if the r Because PS past performance when they were CHWs is n CHWs, we first regress the number of endline visits prov gender, age, primary / secondary education, tenure as a C the PS predicted number of visits by multiplying the obta at the moment in which she was promoted. "High tenure median. All regressions control for PHU fixed effects and	ne for the PSs romotion. The of the promot resent in the F didate has kn number of visi ot observed, y ided by a CH7 HW. The R-sc ined coefficier " equals one i cluster standa	in our samp e dependent ion. The pot HU at the tii own PHU in own PHU in ts performed ts performed we predict it <i>W</i> within a g luared of the the fithe number of derrors at at	le and equals variable is reg ential candida me of the pro charge befor d by the candi in two steps. iven PHU on irst-stage is first-stage is first step by th r of years as a the PHU level	zero for the C gressed on cha ttes for the PS motion. "Com e joining the p idate is above In the sample CHW charact 38%. We then he actual PS ch the actual PS ch c CHW is abov	HWs in our uracteristics position are nected to or ogram is the median. of all eristics: calculate arracteristics e the is restricted

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to Tmerit=0. ** p<0.01, ** p<0.05, * p<0.1

	(1)	(2)	(3)	(4)
Dep. Var.:	Post	-Treatment Perceive	ed Meritocracy = $\{-1,$, 0, 1}
Definition of (pre-treatment) Z variable:	Perceived Meritocracy = {-1, 0, 1}	11(Perceived PS Pay > Truth)	Promotion Expected Soon	High Rank
Z	0.574***	-0.033	0.010	0.018
	(0.030)	(0.040)	(0.050)	(0.036)
Tmerit	0.739***	0.283^{***}	0.297***	0.322^{***}
	(0.028)	(0.029)	(0.026)	(0.032)
Tmerit × Z	-0.543***	0.039	-0.016	-0.053
	(0.039)	(0.050)	(0.074)	(0.047)
Observations	1,982	1,982	1,982	1,842
Mean Dep. Var.	0.626	0.626	0.626	0.626
<i>Notes:</i> All regressions control for variable Z is defined in the colun Truth)" equals 1 if the PS salary p 250,000 and 0 otherwise. "Promot years of retirement age at baselin terms of performance by the PS a	stratification vari nn headings and j pre-treatment pero tions Expected So ne. "High Rank" e at baseline and 0 o	iables and cluster sta measure before the t ception of the CHW oon" equals 1 if the st quals 1 if the CHW otherwise. *** p<0.01	andard errors at the treatment. "1(Perceiv is above the actual ' upervisor of the CH is ranked first, secon , ** p<0.05, * p<0.1	PHU level. The ved PS Pay > salary of SLL W is within 5 nd or third in

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	(1)	(2)	(3)	(4)	(5)	(9)	(2)	(8)	(9) Partore	(10)
Regression:	Perce Merito = {-1,	ived cracy 0, 1}	Perceived Truth (i SL	. PS Pay - n 10,000 L)	11(Perce Pay >	ived PS Truth)	Prom Expecte	otion ed Soon	r erroun Ranking Ranking Perform	lance [Low = High lance]
	Coeff	S.E.	Coeff	S.E.	Coeff	S.E.	Coeff	S.E.	Coeff	S.E.
CHW characteristics (reported by the CHW)										
Male = $\{0, 1\}$	0.003	(0.018)	0.000	(0.002)	-0.019	(0.022)	0.068	(0.050)	-0.018***	(0.003)
Age (in years)	-0.715	(0.438)	0.102^{**}	(0.050)	1.544^{***}	(0.541)	3.797***	(1.045)	-0.066	(0.075)
Completed primary education = {0, 1}	0.027	(0.019)	-0.003	(0.002)	-0.034	(0.023)	0.034	(0.056)	-0.015***	(0.004)
Completed secondary education or above = {0, 1}	-0.003	(0.012)	-0.000	(0.001)	-0.007	(0.014)	-0.023	(0.022)	-0.008***	(0.002)
Wealth score (0 to 8)	0.091^{**}	(0.042)	0.004	(0.004)	-0.014	(0.052)	0.002	(0.107)	-0.029***	(0.007)
Health knowledge score (0 to 7)	0.025	(0.057)	-0.004	(0.006)	0.119^{*}	(0.065)	-0.282**	(0.132)	-0.035***	(0.011)
Number of years as CHW	-0.039	(0.107)	0.025^{*}	(0.013)	0.279^{*}	(0.152)	0.174	(0.266)	-0.061***	(0.021)
Number of households CHW is responsible for	1.856	(2.769)	0.349	(0.343)	3.578	(3.875)	3.207	(9.438)	-1.512***	(0.521)
Number of hours worked as CHW per week	0.573	(1.029)	0.015	(0.097)	-2.887**	(1.434)	6.734	(4.598)	-0.214	(0.235)
Number of household visits provided per week	0.915	(0.729)	0.021	(0.076)	0.319	(1.084)	1.744	(1.543)	-0.381***	(0.131)
Satisfied with the $PS = \{0, 1\}$	0.045^{**}	(0.018)	-0.001	(0.002)	0.017	(0.022)	-0.011	(0.038)	-0.004	(0.003)
Number of years CHW has known PS for	-0.575*	(0.341)	0.042	(0.038)	0.489	(0.416)	2.767**	(1.077)	-0.124*	(0.067)
Ever talked to the PHU in-charge = $\{0, 1\}$	-0.007	(0.020)	-0.003	(0.002)	-0.003	(0.025)	0.010	(0.053)	-0.006*	(0.004)
Number of years CHW has known PHU in-charge for	-0.171	(0.182)	-0.017	(0.018)	-0.237	(0.224)	0.102	(0.664)	-0.010	(0.039)
PS was the best-performing CHW when promoted = $\{0, 1\}$	-0.008	(0.017)	-0.001	(0.002)	-0.022	(0.022)	-0.106	(0.080)	0.010^{**}	(0.004)
Notes: All variables reported in this table are measured at be	aseline. Ea	ich row stat	es the estin	lates from	six regressi	ions, where	the CHW o	characterist	ic in each ro	v is regree
in each column. "Perceived P5 Pay > Truth" equals one if the if the environ of the CHW is within 5 years of refirement	PS salary	perception	of the CHV	V is above "Hiøh Ran	the actual s L"equals of	alary ot SLI no if the CF	_ 250,000 an	ld U otherw d first seco	ise. "Promot and or third	ions Expe n terms o
PS at baseline and 0 otherwise. All regressions control for st	age at ba	n variables	and cluster	standard e	rors at the	PHU level.	*** p<0.01,	** p<0.05, *	p<0.1 mm	

TABLE A.5: CORRELATIONS: WORKER CHARACTERISTICS

	(1)	(2)	(3)	(4)	(5)
Dep. Var.:		Post-Treatme	ent Perceived PS Pay - Trutl	h (in 1,000 SLL)	
Definition of (pre-treatment) ${f Z}$ variable:	Pre-Treatment Perceived PS Pay - Truth	High Rank	Satisfied with the PS	High Rank	Satisfied with the PS
Ζ	0.774***	-2.582	-1.180	0.024	0.109**
Tpay	(0.048) -3.449**	(3.430) -35.549***	(3.679) -36.063***	(0.036)	(0.047)
	(1.524) -0 769***	(1.961)	(3.114) 1.625		
I Pay ~ L	(0.049)	2.32 1 (3.421)	(3.696)		
Tpay × 1(Perceived PS Pay < Truth)	~	~		0.056	0.121
The state of the transformed DC Dave ~ The state of the s				(0.050) -0.065	(0.077) 200 0
Thay ~ I'll Elcelveut J1 ay / II uul				(0.059)	(0.086)
Tpay × 1(Perceived PS Pay = Truth)				-0.014	-0.016
				(0.055)	(0.080)
Tpay × 1(Perceived PS Pay < Truth) × Z				-0.102	-0.142*
				(0.063)	(0.080)
Tpay × 1(Perceived PS Pay > Truth) × Z				-0.068	-0.068
Tpay× 1(Perceived PS Pay = Truth) × Z				-0.062	-0.050
				(0.070)	(0.086)
Observations	2,009	1,867	2,009	1,842	1,982
Mean Dep. Var.	17.900	17.900	17.900	0.626	0.626
<i>Notes</i> : All regressions control for stratificati and 1(Perceived PS Pay > Truth). 1(Perceiv of the CHW is below (resp., above) the actu 1 if the CHW is ranked first, second or third was "very happy" with the PS at baseline an	on variables. Those in c ed PS Pay < Truth) [res ial salary of SLL 250,000 d in terms of performan d 0 otherwise. *** p<0.(olumns (4) and (5 p., 1(Perceived PC) and 0 otherwise. ce by the PS at ba 11, ** p<0.05, * p<1) also control for two dumr 5 Pay > Truth)] equals one i Standard errors are cluster seline and 0 otherwise. "Sat).1	my variables: 1(Per if the PS salary pre- red at the PHU lev tisfied with the PS"	ceived PS Pay < Truth) -treatment perception el. "High Rank" equals equals 1 if the CHW

	(1)	(2)	(3)	(4)	(5)	(9)	(2)	(8)	(6)	(10)	(11)	(12)	(13)	(14)	(15)	(16)	(17)	(18)	(19)	(20)
Dep. Var.:	Nun	nber of R	outine V	isits	Num	ber of C	ases Trea	ated	Num	ber of Câ	ases Refe	erred	Numb	er of An	te-natal ^v	Visits	Numb	er of Pos	t-natal V	isits
Tmerit	1.325 (0.909)				1.019* (0.574)				0.213 (0.160)				-0.011 (0.177)				-0.014 (0.024)			
Tmerit $\times 1$ (Perceived PS Pay > Truth	E (3.198* (1.650)				2.192** (0.957)				0.247 (0.262)				0.334 (0.244)				-0.025 (0.057)		
Tmerit $\times 1$ (Perceived PS Pay \leq Truth	[ii] (0.265 (0.805)				0.353 (0.539)				0.195 (0.187)				-0.204 (0.239)				-0.008 (0.024)		
Tmerit × Promotion Expected Soon ^[i]			3.091 (1.999)				4.127** (1.596)				0.966** (0.464)				0.780 (0.487)				0.114^{*} (0.060)	
Tmerit \times Promotion not Expected So	on ^[ii]		1.066 (0.988)				0.536 (0.599)				0.091 (0.159)				-0.137 (0.180)				-0.034 (0.025)	
Tmerit × High Rank ^[i]				1.573 (1.768)				1.800* (1.067)				0.522** (0.248)				-0.169 (0.458)				-0.047 (0.039)
Tmerit × Low Rank $^{\rm [ii]}$				1.174 (1.006)				0.530 (0.626)				0.028 (0.208)				0.031 (0.082)			-	0.007 (0.037)
Observations Mean Dep. Var. if Tmerit=0 p-value H.i. [i1] = 0	995 4.038	995 4.038 0.064	995 4.038 0.357	932 4.038 0.834	995 2.846	995 2.846 0.042	995 2.846 0.035	932 2.846 0.291	995 0.805	995 0.805 0.866	995 0.805 0.076	932 0.805 0.111	995 0.312	995 0.312 0.118	995 0.312 0.075	932 0.312 0.663	995 0.064	995 0.064 0.788	995 0.064 0.019	932 0.064 0.337
<i>Notes:</i> The sample is restricted to CH "Perceived PS Pay > Truth" equals 1 if years of retirement age at baseline an reported by the households. *** p<0.0	Ws in Tp the PS s nd 0 othe 11, ** p<(ay=0. All alary per rwise. "H 1.05, * p<(l regressi ception c igh Ranl).1.	ons contr of the CHT «" equals c	ol for stra W is abov one if the	tification e the actı CHW is 1	variable ıal salary :anked fi	es and for y of SLL 2 irst, secor	the unint 50,000 an id or third	eracted x d 0 other l in terms	-variable wise. "P1 s of perfe	e indicated comotions ormance b	in bold ir Expected y the PS e	the tabl Soon" ed t baselin	e. Standa Juals one e and 0 o	rd errors if the sup therwise.	are cluste vervisor o The depe	f the CH f the CH	e PHU le [.] V is with riable is	vel. in 5

TABLE A.7: MERITOCRACY AND WORKER PERFORMANCE, BY TYPE OF VISIT

	(1)	(2)	(3)	(4)	(5)	(9)	(2)
Dep. Var.:			Ŋ	umber of Vis	sits		
Perceived Meritocracy	3.235 (2.746)						
Perceived Meritocracy × 11(Perceived PS Pay > Truth) ^[1]		6.767*	7.240^{*}				
		(3.923)	(4.141)				
Perceived Meritocracy × 11(Perceived PS Pay ≤ Truth) ^{III]}		1.051	0.894				
Ξ		(2.983)	(2.957)				
Perceived Meritocracy × Promotion Expected Soon ^[1]				18.548^{**}	19.201^{**}		
				(8.376)	(9.523)		
Perceived Meritocracy × Promotion not Expected Soon ^[ii]				0.936	1.102		
				(2.916)	(2.871)		
Perceived Meritocracy × High Rank $^{[i]}$						10.942^{*}	11.898^{*}
						(5.622)	(6.123)
Perceived Meritocracy × Low Rank ^[ii]						0.082	0.116
						(2.847)	(2.864)
Observations	981	981	972	981	975	919	908
Mean Dep. Var.	7.965	7.965	7.965	7.965	7.965	7.965	7.965
F-stat 1st Stage (Cragg Donald Test)	64.94	29.554	31.026	30.328	26.175	16.689	12.498
p -value H_0 : [i] - [ii] = 0		0.151	0.123	0.045	0.066	0.045	0.053
Extra Controls: Tmerit × Correlates		No	Yes	No	Yes	No	Yes
<i>Notes</i> : The sample is restricted to CHWs in Tpay=0. IV regressi 1(Perceived PS Pay > Truth)" and the stratification variables. Columns with odd nurr uninteracted x-variable and their interaction with Tmerit. Refer PHU level. Perceived PS Pay > Truth" equals 1 if the PS salary "Promotions Expected Soon" equals one if the supervisor of the Rank" equals one if the CHW is ranked first, second or third in the average number of household visits provided by the CHW	<pre>ions with Tr ≤ Truth). Al nbers additi. n to the pap e CHW is wi terms of pe (as reported)</pre>	I regression I regression onally contr er for details of the CHW ithin 5 years ithin 5 years d by the hou	V in odd col s control for ol for CHW s on the list is above th s of retireme by the PS at l iseholds). **	umms, and t the dummy characterist of controls. S a actual sala nt age at bas paseline and * p<0.01, ** f	wo IVs in ev variable "1(ics that are c standard erro ry of SLL 25(seline and 0 o o otherwise ><0.05, * p<0	en columns: Perceived PS orrelated wi ors are cluste),000 and 0 o otherwise. "F 1.	Tmerit × Pay > th the red at the therwise. ligh 'Visits' is

TABLE A.8: MERITOCRACY AND WORKER PERFORMANCE: IV RESULTS

Dep. Var.:	(1)	(2)	(3)	(4)	(5)	(6) Number	(7) of Visits	(8)	(6)	(10)	(11)	(12)
Tmerit \times 1(Perceived PS Pay \leq Truth) & Promotion Expected Soon (\leq 2 years for PS to retire) $^{[1]}$	4.666***	4.264**										
$Tmerit \times 1 (Perceived PS Pay \le Truth) \& Promotion not Expected Soon (>2 years for PS to retire)^{[ii]}$	(1.751) 0.645 (0.771)	(0.771) 0.713 0.771)										
Tmerit \times 1(Perceived PS Pay \leq Truth) & Promotion Expected Soon (\leq 10 years for PS to retire) ^[4]	(1770)	(17770)	2.600**	2.750**								
$Tmerit \times 1 (Perceived PS Pay \le Truth) \& Promotion not Expected Soon (>10 years for PS to retire)^{[ii]}$			(1.301) 0.215 (0.854)	(0.212 0.212 (0.861)								
Therit \times 1(Perceived PS Pay \leq Truth) & Promotion Expected Soon (\leq 15 years for PS to retire) ^[4]			(000)	(100.0)	0.734	0.804						
$Tmerit \times 1 (Perceived PS Pay \le Truth) \& Promotion not Expected Soon (>15 years for PS to retire)^{[ii]}$					0.936	0.924						
Therit $ imes$ Promotion Expected Soon (self-reported) $^{[i]}$					(CTAT)	(010.1)	1.378	1.321				
The rit $ imes$ Promotion not Expected Soon (self-reported) $^{[i]}$							0.132	0.295				
Tmerit × 1(Perceived PS Pay > Truth) & Promotion Expected Soon (≤5 years for PS to retire) ^[1]							(0.914)	(0.905)	7.467***	7.396***		
									(2.020)	(2.118)		
Tmerit \times 1(Perceived PS Pay > Truth) & Promotion not Expected Soon (> 5 years for PS to retire) ^[ii]									0.863	0.901		
Therit \times 1(Perceived PS Pay \leq Truth) & Promotion Expected Soon (\leq 5 years for PS to retire) ^[iii]									2.697*	2.504		
Tmerit × 1(Perceived PS Pav ≤ Truth) & Promotion not Expected Soon (> 5 years for PS to retire) ^[iv]									(1.617) 0.017	(1.721) 0.080		
									(0.855)	(0.862)		
Tmerit × High Rank (as reported by CHWs) ^[]											1.483* (0.814)	1.617* (0.850)
Therit $ imes$ Low Rank (as reported by CHWs) ^[1i]											0.511	0.661
	1000	000	Loo	000	100	000	100	L G G	100	LOO	(11.000)	
Observations Mean Dep. Var. if 'Tmerit=0	7.455	989 7.455	7.455	989 7.455	7.455	989 7.455	7.455	987 7.455	ску 7.455	7.455	899 7.455	883 7.455
p-value H_0 : [i] - [ii] = 0	0.041	0.086	0.132	0.114	0.889	0.934	0.229	0.337	0.004	0.007	0.389	0.431
$p^{-value} + 10, [1] - [m] = 0$ p-value H ₀ ; [1] - [iv] = 0									0.001	0.002		
Extra Controls: Tmerit × Correlates	No	Yes	No	Yes	No	Yes	No	Yes	No	Yes	No	Yes
<i>Notes:</i> The sample is restricted to CHWs in Tpay=0. All regressions control for stratification variables an characteristics that are correlated with the uninteracted x-variable(s) and their interaction with Tmerit. R years for P5 to retire" equals one if the supervisor of the CHW is within X years of retirement age at b, one if the precised duration until the next promotion as reported by CHWs at baseline is below the m above the median. "High Rank" equals one if the CHW is ranked first, second or third in terms of performance one if the CHW is ranked first, second or third in terms of performance. PHU, We define a CHW to be 'Tigh Rank" if she is ranked in the top three by pooling together answer?	id for the un Refer to the F aseline and (edian. CHW rmance by o s from all otl	interacted aper for d otherwise s who answ ther CHW sher CHWs	x-variable(s etails on the c, where X c vered that t s at baselin in the PHU	 indicated ist of corran be 2, 10 ist don't e and 0 oth "Number" 	l in bold in ntrols. Stan) or 15 dep know whe nerwise. At nerwise. At	the table. (dard error ending on n the next baseline, e is the avera	Columns w s are cluster the variable promotion ach CHW y ge number	ith even nu ed at the P is. "Promot will take p vas asked t vas of househ	mbers add HU level. ' ion Expect ace are ass o assess th old visits p	Tromotion Tromotion ed Soon (so sumed to h the rank of o provided by	the CHU is	HW oon(≤X)" equals btion in the as
reported by the households). *** p <0.01, ** p <0.05, * p <0.1.							0					

TABLE A.9: MERITOCRACY AND WORKER PERFORMANCE: ADDITIONAL HETEROGENEOUS EFFECTS

Dep. Var.:	(1) % Visit	(2) s to Hou	(3) seholds l of	(4) Living M the CHN	(5) Tithin 30 V	(6) Minutes	(7) Walk	(8) Median I	(9) Distance	(10) Between	(11) the Visite CHW	(12) ed Hous	(13) eholds a	(14) nd the	(15)	(16) % Visits ((17) to Frienc	(18) ls/Famil	(19) ly of the i	(20) CHW	(21)
Tmerit	0.011 (0.023)							0.251							0.030						
Tmerit × 1 (Perceived PS Pay > Truth) $^{[i]}$		0.047 (0.030)	0.042 (0.029)						-0.037 (0.613)	-0.205 (0.660)						0.026	0.025 (0.039)				
Tmerit × 1 (Perceived PS Pay \leq Truth) ^[ii]		-0.010 (0.031)	-0.011 (0.030)						0.430 (0.746)	0.453 (0.783)						0.031	0.026				
Tmerit \times Promotion Expected Soon $^{[i]}$				0.068 (0.066)	0.045 (0.066)						0.030 1.329)	-0.122 (1.422)						0.059 (0.052)	0.017 (0.056)		
Tmerit \times Promotion not Expected Soon $^{[ii]}$				0.002 (0.024)	0.004 (0.024)					0	0.284	0.267 (0.590)					_	0.025 (0.030)	0.031 (0.029)		
$Tmerit \times \textbf{High Rank}^{[i]}$						-0.014 (0.038) (-0.008 (0.038)						1.690 (1.258)	1.734 1.348)						0.005 (0.037) (-0.001 0.038)
Tmerit × Low Rank ^[ii]						0.019 (0.029)	0.009 (0.028)						-0.679 (0.523)	-0.891 0.583)						0.046 0.033) (0.037 0.033)
Observations Mean Dep. Var. if Tmerit=0 p-value H ₀ : [i] – [ii] = 0 Extra Controls: Tmerit × Correlates	940 0.872	940 0.872 0.181 No	933 0.872 0.210 Yes	940 0.872 0.349 No	935 0.872 0.561 Yes	880 0.872 0.477 No	871 0.872 0.733 Yes	741 1.767	741 1.767 0.634 No	733 1.767 0.552 Yes	741 1.767 0.865 No	737 1.767 0.809 Yes	692 1.767 0.100 No	682 1.767 0.119 Yes	970 0.451	970 0.451 0.916 No	961 0.451 0.984 Yes	970 0.451 0.577 No	964 0.451 0.822 Yes	909 0.451 0.365 No	898 0.451 0.428 Yes
<i>Notes</i> : The sample is restricted to CHWs in 1 CHW characteristics that are correlated with > Truth" equals 1 if the PS salary perception. baseline and 0 otherwise. "High Rank" equal column to another because of missing value:	Ipay=0. <i>A</i> of the unin of the CF ls one if the sin the d	vll regres teracted IW is ab ne CHW ependen	isions col x-variab ove the a is ranked t variable	ntrol for de and th actual sal d first, se e.	stratifica leir inter ary of SI scond or	tion vari action wi L 250,00 third in t	ables and th Tmeri 0 and 0 o erms of	l for the ı t. Refer to therwise. performa	minterac the pap "Promo nœ by th	ted x-var er for de tions Exp ne PS at b	iable ind tails on t ected So aseline a	icated in he list of on" equé ind 0 oth	bold in controls uls one if erwise.	he table. . Standaro the super ** p<0.01	Columns l errors a visor of 1 , ** p<0.0	with od re duste he CHW 5, * p<0.	d numbe red at th 7 is withi 1. The se	ers addit e PHU la n 5 years mple siz	ionally c evel. "Pei s of retire ce varies	ontrol for ceived P ement ag from one	S Pay e at

TABLE A.10: MERITOCRACY AND HOUSEHOLD TARGETING

	(1)	(2)	(3)	(4)	(2)	(9)	(2)
Dep. Var.:		PS Vis	ited CHW o	r Accompani	ed Her to Hl	H Visit	
Tmerit	0.003 (0.034)						
Tmerit × 11(Perceived PS Pay > Truth) [i]		0.011	0.005				
Tmerit × 11(Perceived PS Pay ≤ Truth) ^[ii]		(0.044) -0.002	(0.044) 0.005				
Tarrante v Davenstion Evenedad Conne [i]		(0.040)	(0.040)				
				0.040 (0.067)	400.0		
Therit \times Promotion not Expected Soon $^{[ii]}$				-0.004	-0.006		
				(0.038)	(0.038)		
Tmerit × High Rank $^{[i]}$						0.013	0.019
						(0.044)	(0.045)
Tmerit × Low Rank $^{[ii]}$						-0.013	-0.005
						(0.044)	(0.042)
Observations	1,004	1,004	995	1,004	866	940	929
Mean Dep. Var. if Tmerit=0	0.829	0.829	0.829	0.829	0.829	0.829	0.829
p-value H_0 : [i] - [ii] = 0		0.791	0.992	0.572	0.437	0.631	0.676
p-value MHT correction for [i]		0.992	1.000	0.932	0.761	0.992	0.968
p-value MHT correction for [ii]		1.000	1.000	1.000	1.000	0.992	1.000
Extra Controls: Tmerit × Correlates		No	Yes	No	Yes	No	Yes
<i>Notes</i> : The sample is restricted to CHWs in ' variable indicated in bold in the table. Colur with the uninteracted x-variable and their in errors are clustered at the PHU level. At the columns computed using Romano and Woll perception of the CHW is above the actual s supervisor of the CHW is within 5 years of 1 ranked first, second or third in terms of perl Her to HH Visit" equals 1 if the PS visited or visit in which the CHW was accompanied by	Tpay=0. All r mns with odd nteraction wi t foot of the t f [2016] step- salary of SLL retirement a formance by r called the C y the PS, and	egressions c 1 numbers a th Timerit. Rv able, we p-v down proce 250,000 and ge at baselin the PS at ba HW at least 10 otherwise	ontrol for st dditionally c efer to the p alues adjust dure. "Perce 0 otherwise e and 0 othe e and 0 othe seline and 0 once or if at	ratification v. ontrol for CF aper for deta ed for multip ived PS Pay > ived PS Pay >	TW characte TW characte ils on the list le hypothesi le hypothesi s Expected S Rank" equal S Visited CF usehold repc usehold repc	for the uninteristics that are of controls. So the controls of s testing acro als 1 if the PS oon" equals c s one if the C W or Accorr orts having re	eracted x- e correlated standard ss all salary ine if the HW is panied ceived a

TABLE A.11: MERITOCRACY AND SUPERVISOR EFFORT

TABLE A.12: PAY PROGRESSION AND WORKER PERFORMANCE: FULLY INTERACTED MODEL

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
Dep. Var.:	Nı	ımber of Vi	isits	Visit L	ength (in M	inutes)	Re	tention = {(), 1}	PS V Accompa	isited CHV nied Her to	V or HH Visit
Effects for the average CHW:												
Tpay × High Meritocracy (Tmerit=1) ^[i]	-0.179			-1.049			0.014			0.030		
	(0.719)			(1.074)			(0.018)			(0.031)		
Tpay × Low Meritocracy (Tmerit=0) ^[ii]	-1.227**			-1.033			-0.001			0.029		
	(0.596)			(1.156)			(0.024)			(0.033)		
Tmerit ^[iii]	0.978			1.856*			0.031			0.000		
	(0.745)			(1.116)			(0.019)			(0.034)		
Effects for CHWs with Perceived PS Pay	< Truth											
Tpay × High Meritocracy (Tmerit=1) ^[iv]		1.809*	1.729		-0.823	-0.947		0.083***	0.090***		-0.003	-0.016
		(1.075)	(1.150)		(1.700)	(1.629)		(0.030)	(0.030)		(0.038)	(0.037)
Tpay × Low Meritocracy (Tmerit=0) ^[v]		-1.952**	-1.973**		-0.807	-1.572		-0.061	-0.075**		0.015	0.024
		(0.822)	(0.834)		(1.589)	(1.661)		(0.040)	(0.037)		(0.045)	(0.044)
Tmerit ^[vi]		0.802	0.979		3.822**	3.396*		-0.004	-0.015		0.020	0.038
		(0.992)	(1.008)		(1.695)	(1.746)		(0.035)	(0.036)		(0.045)	(0.044)
Effects for CHWs with Perceived PS Pay	> Truth											
Tpay × High Meritocracy (Tmerit=1) [vii]		-2.045**	-2.298**		-2.379*	-3.316**		-0.044	-0.041		0.018	0.014
		(1.023)	(1.005)		(1.431)	(1.470)		(0.030)	(0.032)		(0.041)	(0.041)
Tpay × Low Meritocracy (Tmerit=0) [viii]		-0.684	-0.756		-1.451	-1.278		0.030	0.033		0.020	-0.000
		(0.860)	(0.842)		(1.673)	(1.679)		(0.040)	(0.038)		(0.051)	(0.048)
Tmerit ^[ix]		2.006*	1.960*		1.781	2.536		0.075**	0.080**		0.011	-0.011
		(1.035)	(1.041)		(1.524)	(1.562)		(0.032)	(0.033)		(0.045)	(0.041)
Effects for CHWs with Perceived PS Pay	= Truth											
Tpay × High Meritocracy (Tmerit=1)		-0.300	-0.322		0.291	-0.026		-0.006	-0.012		0.086*	0.074
		(1.018)	(1.053)		(1.670)	(1.744)		(0.032)	(0.032)		(0.052)	(0.053)
Tpay × Low Meritocracy (Tmerit=0) ¹		-0.968	-0.281		-0.817	-0.662		0.037	0.045		0.052	0.049
		(0.833)	(0.811)		(1.859)	(1.815)		(0.035)	(0.039)		(0.044)	(0.044)
Tmerit ^[ix]		-0.060	0.136		-0.467	-0.373		0.020	0.028		-0.039	-0.039
		(0.976)	(0.964)		(1.863)	(1.927)		(0.030)	(0.032)		(0.054)	(0.054)
Observations	1,966	1,966	1.938	1.966	1.966	1.938	2,009	2.009	1.981	2.009	2.009	1.981
Mean Dep. Var.	7.560	7.560	7.560	14.944	14.944	14.944	0.893	0.893	0.893	0.843	0.843	0.843
Mean Dep. Var. if Tpay=0	7.965	7.965	7.965	15.586	15.586	15.586	0.891	0.891	0.891	0.829	0.829	0.829
p-value H ₀ : [i] - [ii] = 0	0.260	0.006	0.010	0.992	0.994	0.788	0.614	0.004	0.001	0.978	0.758	0.490
p-value H ₀ : [i] - [iii] = 0	0.373	0.573	0.687	0.127	0.132	0.152	0.593	0.142	0.081	0.604	0.751	0.435
p-value H ₀ : [ii] - [iii] = 0	0.001	0.002	0.001	0.011	0.012	0.006	0.159	0.167	0.126	0.368	0.914	0.712
p-value H_0 : [iv] - [v] = 0		0.309	0.241		0.672	0.359		0.147	0.136		0.968	0.817
p-value H ₀ : [iv] - [vi] = 0		0.030	0.021		0.092	0.023		0.020	0.023		0.923	0.718
p-value H ₀ : [v] - [vi] = 0		0.007	0.004		0.027	0.013		0.179	0.143		0.836	0.819
Extra Controls	No	No	Yes	No	No	Yes	No	No	Yes	No	No	Yes

Notes: All regressions control for the stratification variables. The last two columns of each outcome variables also control for 1(Perceived PS Pay < Truth) and 1(Perceived PS Pay > Truth). On top of this, the last column of each outcome variable controls for all CHW characteristics in Table 1 and their interactions with Tpay, Tmerit and Tpay × Tmerit. Standard errors are clustered at the PHU level. "Number of Visits" is the average number of household visits provided by the CHW (as reported by the households). "Visit Length" is the average rumber of households that are never visited by the CHW. "Retention" equals 1 if CHW self-reported not having dropped out and visite at least one household, and 0 otherwise. "PS Visited CHW or Accompanied Her to HH Visit" equals one if the PS visited or called the CHW as accompanied by the PS, and 0 otherwise. *** p<0.01, ** p<0.05, * p<0.1.

						<u> </u>		
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	Mean	S.D.	Tm	erit	Тр	ay	Imerit	× Tpay
			Coeff	S.E.	Coeff	S.E.	Coeff	S.E.
	. T. 1							
A. CHW characteristics for CHWs with Perceived PS Pay $< M_{alb} = (0, 1)$	< 1 ruth ((N=738)	0.005	(0.052)	0.000	(0.052)	0.105	(0.075)
$Male = \{0, 1\}$	0.710	0.454	-0.085	(0.052)	-0.082	(0.052)	0.105	(0.075)
Age (in years) $C_{\text{completed primery education}} = (0, 1)$	37.10	0.456	-0.855	(1.246)	-0.418	(1.232)	1.489	(1.694)
Completed primary education = $\{0, 1\}$	0.706	0.456	-0.077	(0.050)	-0.055	(0.051)	0.077	(0.074)
Completed secondary education of above = $\{0, 1\}$	0.081	0.273	0.047	(0.027)	0.042	(0.028)	-0.049	(0.043)
Health knowledge score (0 to 7)	2.533	1.224	0.061	(0.123)	0.132	(0.119)	0.069	(0.181)
Number of ware of CLUM	2.757	1.467	-0.097	(0.173)	-0.082	(0.160)	-0.165	(0.235)
Number of years as Criw	2.001	2.622	0.338	(0.291)	0.319	(0.291)	-0.426	(0.393)
Number of households CHW is responsible for	60.14	69.68	-9.165	(8.201)	3.420	(9.200)	7.861	(11.979)
Number of household visite massided non-vessle	21.83	23.32	3.149	(2.255)	3.927	(3.043)	-3.832	(3.928)
Cathefic density the PC (0, 1)	19.93	16.20	-1.565	(1.688)	2.292	(1.683)	-0.332	(2.415)
Satisfied with the $PS = \{0, 1\}$	0.760	0.427	0.090^	(0.050)	0.064	(0.054)	-0.046	(0.068)
Number of years CHW has known P5 for	7.569	8.383	0.621	(1.077)	1.058	(0.974)	0.963	(1.470)
Ever talked to the PHU in-charge = $\{0, 1\}$	0.543	0.498	-0.072	(0.061)	-0.038	(0.056)	-0.005	(0.085)
Number of years CHW has known PHU in-charge for	3.126	4.888	-0.916	(0.667)	-1.204*	(0.635)	1.113	(0.851)
PS was the best-performing CHW when promoted = $\{0, 1\}$	0.434	0.496	-0.056	(0.083)	-0.092	(0.084)	0.136	(0.122)
B CHW characteristics for CHWs with Perceived PS Pay	Truth (N=673)						
$Male = \{0, 1\}$	0.736	0 441	0.008	(0.048)	-0.023	(0.049)	-0.002	(0.072)
Age (in years)	38.28	11 50	1.052	(0.010) (1.339)	-0.627	(0.017) (1.267)	2 042	(0.072) (1.845)
Completed primary education = $\{0, 1\}$	0.689	0.463	0.034	(1.007)	0.054	(1.207) (0.057)	-0.062	(1.043) (0.081)
Completed secondary education or above = $\{0, 1\}$	0.069	0.103	-0.014	(0.037)	-0.051**	(0.037)	0.002	(0.001)
Wealth score (0 to 8)	2 366	1.064	0.014	(0.027) (0.121)	-0.010	(0.020)	-0.177	(0.050) (0.171)
Health knowledge score (0 to 7)	3.007	1 414	0.013	(0.121)	0.050	(0.110) (0.168)	0.092	(0.171) (0.231)
Number of years as CHW	2 534	3.041	0.346	(0.107) (0.374)	0.000	(0.100) (0.304)	-0 124	(0.231) (0.512)
Number of households CHW is responsible for	56 39	80.98	6 4 4 6	(0.074)	-2 135	(0.304) (8.216)	0.505	(0.012) (12,702)
Number of hours worked as CHW per week	23.00	21.58	1 238	(2.040)	2.100	(0.210) (2.691)	-3 107	(12.702) (3.611)
Number of household visits provided per week	20.00	21.00	2.667	(2.490)	1.807	(2.0)1) (3.120)	-5 510	(3.011) (3.717)
Satisfied with the $PS = \{0, 1\}$	0 761	0.427	0.058	(2.050)	0.022	(0.120) (0.054)	-0.006	(0.075)
Number of years CHW has known PS for	8 215	8 654	-0.751	(0.052) (1.048)	-1.454	$(0.00 \pm)$	1 103	(0.073) (1.411)
Ever talked to the PHU in-charge $= \{0, 1\}$	0.213	0.500	-0.024	(1.040)	-0.074	(0.903)	0.031	(1.411) (0.094)
Number of years CHW has known PHU in-charge for	2.657	1 169	-0.274	(0.000)	-0.330	(0.007)	0.031	(0.071) (0.802)
PS was the best-performing CHW when promoted = $\{0, 1\}$	0.444	4.409 0.497	-0.274	(0.013) (0.090)	-0.006	(0.019) (0.094)	0.022	(0.302) (0.128)
	0.111	0.177	0.000	(0.090)	0.000	(0.0) 1)	0.100	(0.120)
C. CHW characteristics for CHWs with Perceived PS Pay =	= Truth ((N=598)						
Male = $\{0, 1\}$	0.734	0.442	0.024	(0.053)	0.041	(0.048)	-0.122*	(0.070)
Age (in years)	35.54	10.69	0.018	(1.210)	-1.393	(1.118)	0.699	(1.675)
Completed primary education $= \{0, 1\}$	0.747	0.435	-0.032	(0.055)	0.066	(0.057)	0.002	(0.077)
Completed secondary education or above $= \{0, 1\}$	0.100	0.301	0.027	(0.044)	-0.053	(0.040)	-0.004	(0.054)
Wealth score (0 to 8)	2.599	1.162	-0.019	(0.141)	-0.104	(0.114)	0.182	(0.186)
Health knowledge score (0 to 7)	2.940	1.373	-0.080	(0.161)	-0.027	(0.154)	0.406^{*}	(0.217)
Number of years as CHW	2.110	2.798	0.271	(0.294)	-0.244	(0.276)	0.218	(0.405)
Number of households CHW is responsible for	53.48	70.71	3.405	(10.761)	-8.216	(6.223)	1.765	(12.681)
Number of hours worked as CHW per week	20.92	19.90	-0.550	(2.466)	-2.585	(2.338)	2.485	(3.447)
Number of household visits provided per week	22.97	21.61	-0.517	(3.418)	-1.949	(2.482)	1.070	(4.138)
Satisfied with the $PS = \{0, 1\}$	0.766	0.424	0.063	(0.055)	0.082	(0.056)	-0.064	(0.073)
Number of years CHW has known PS for	7.532	8.225	0.050	(0.943)	-0.581	(0.989)	0.567	(1.328)
Ever talked to the PHU in-charge = $\{0, 1\}$	0.538	0.499	0.031	(0.066)	0.001	(0.067)	-0.143	(0.091)
Number of years CHW has known PHU in-charge for	2.981	4.524	-0.994	(0.628)	-1.066*	(0.632)	0.810	(0.775)
PS was the best-performing CHW when promoted = $\{0, 1\}$	0.500	0.500	-0.003	(0.100)	0.065	(0.099)	0.024	(0.138)

TABLE A.13: SUMMARY STATISTICS AND BALANCE CHECKS BY PS PAY PRIORS

Notes: This table presents summary statistics of CHW characteristics in the three sub-samples: CHWs who overestimated PS pay at baseline (Panel A), CHWs who underestimated PS pay at baseline (Panel B), and CHWs who estimated PS pay correctly (Panel C). Each row states the sample mean and standard deviation of a variable, as well as the estimates from a regression, where the variable is regressed on an indicator for Tmerit, Tpay and Tmerit × Tpay. All regressions control for stratification variables and cluster standard errors at the PHU level. All variables reported in this table are measured at baseline. *** p<0.01, ** p<0.05, * p<0.1

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	(1)	(2)	(3)	(4)	(5)	(9)	(2)	(8)	(6)
Dep. Var.:	Visit Length (in Minutes)	Retention = {0, 1}	PS Visited CHW or Accompanied Her to HH Visit	Visit Length (in Minutes)	Retention = {0, 1}	PS Visited CHW or Accompanied Her to HH Visit	Visit Length (in Minutes)	Retention = {0, 1}	PS Visited CHW or Accompanied Her to HH Visit
Sample:	Perc	eived PS Pay	< Truth	Perc	ceived PS Pay	> Truth	Perc	eived PS Pay	= Truth
Tpay × High Meritocracy (Tmerit=1) ^[i]	-0.849	0.087***	-0.003	-2.357	-0.048	0.016	0.274	-0.010	0.081
)	(1.698)	(0.030)	(0.039)	(1.429)	(0.030)	(0.040)	(1.661)	(0.032)	(0.051)
Tpay × Low Meritocracy (Tmerit=0) ^[ii]	-1.136	-0.063	0.013	-1.333	0.029	0.028	-0.878	0.040	0.055
х 4	(1.590)	(0.040)	(0.045)	(1.653)	(0.039)	(0.050)	(1.850)	(0.034)	(0.045)
Observations	701	738	738	668	673	673	597	598	598
Mean Dep. Var.	14.910	0.888	0.852	14.950	0.900	0.840	14.977	0.893	0.836
Mean Dep. Var. if Tpay=0	15.620	0.885	0.848	15.929	0.903	0.831	15.117	0.885	0.801
p-value $\hat{H_0}$: [i] - [ii] = 0	0.902	0.002	0.779	0.640	0.125	0.857	0.642	0.288	0.706
<i>Notes:</i> Sample described in column headi Standard errors are clustered at the PHU	ngs. All regre level. "Visit	essions contr Length" is th	ol for a dummy v e average visit lei	/ariable for "H ngth as report	ligh Meritoc ed by the ho	racy (Tmerit=1)" a ouseholds. A visit	ind for the stra length of zero	atifications va is inputed to	triables. households
that are never visited by the CHW. 'Rete	ntion" equals	t if CHW se	lf-reported not h	aving droppe	d out and vi	sited at least one h	nousehold, and	d 0 otherwise	"PS Visited
CHW or Accompanied Her to HH Visit"(the CHW was accompanied by the PS an	equals one if of 0 otherwis	the PS visite e *** n<0 01	d or called the CF ** n<0 05 * n<0	HW at least on 1	ce or if at lea	ast one household	l reports havir	ıg received a	visit in which
and other was accompanied by any and		·	· Provov I ·						

	(1)	(2)	(3)	(4)	(5)	(9)	(2)	(8)	(6)
Dep. Var.:	% Visits to Households Living Within 30 Minutes Walk of the CHW	Median Distance Between the Visited Households and the CHW	% Visits to Friends/ Family of the CHW	% Visits to Households Living Within 30 Minutes Walk of the CHW	Median Distance Between the Visited Households and the CHW	% Visits to Friends/ Family of the CHW	% Visits to Households Living Within 30 Minutes Walk of the CHW	Median Distance Between the Visited Households and the CHW	% Visits to Friends/ Family of the CHW
Sample:	Perce	ived PS Pay < Tru	th	Per	eived PS Pay > T	ruth	Per	ceived PS Pay = T	ruth
Tpay × High Meritocracy (Tmerit=1) ^[1]	-0.028	-0.189	-0.008	-0.064**	2.427	-0.061	0.051	0.056	-0.056
	(0.038)	(1.426)	(0.042)	(0.032)	(2.496)	(0.044)	(0.036)	(0.593)	(0.041)
Tpay × Low Meritocracy (Tmerit=0) ^[ii]	0.003	1.233	-0.059	0.011	0.368	-0.015	0.012	0.194	0.012
	(0.043)	(0.965)	(0.041)	(0.034)	(0.506)	(0.043)	(0.043)	(0.702)	(0.045)
Observations	668	525	676	640	483	654	560	433	573
Mean Dep. Var.	0.847	2.609	0.430	0.902	2.256	0.484	0.870	1.754	0.433
Mean Dep. Var. if Tpay=0	0.861	2.360	0.449	0.911	1.715	0.500	0.853	1.627	0.445
p-value $\hat{H_0}$: [i] - [ii] = $\hat{0}$	0.597	0.454	0.382	0.113	0.414	0.454	0.481	0.882	0.272
<i>Notes</i> : Sample described in column headin clustered at the PHU level. "Yisit Length" "Retention" equals 1 if CHW self-reportec PS visited or called the CHW at least once * p<0.1. The sample size varies from one	ngs. All regressio ' is the average vi 1 not having drop ? or if at least one column to anoth	ns control for a d lisit length as repo pped out and visit household repor er because of mis	ummy variable rrted by the hou ted at least one ts having recei ssing values in t	² for "High Merit useholds. A visit l household, and 0 ved a visit in whi the dependent va.	ength of zero is ength of zero is otherwise. "PS" th the CHW wa riable.)" and for the str inputed to house Visited CHW or . s accompanied by	atifications varial cholds that are ne Accompanied He / the PS, and 0 ot	oles. Standard en ver visited by tH r to HH Visit" ec herwise. *** p⊲(rors are te CHW. Juals one if the 1.01, ** p<0.05,

TARGETING
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A.15:
TABLE

	(1)	(2)	(3)
Dep. Var.:		Number of Visits	
Sample:	All	Perceived PS Pay < Truth	Perceived PS Pay > Truth
Perceived PS Pay Updating × High Meritocracy (Tmerit=1) ^[i]	0.028***		
	(600.0)		
Perceived PS Pay Updating × Low Meritocracy (Tmerit=0) ^[ii]	-0.002		
	(0.008)		
Perceived PS Pay × High Meritocracy (Tmerit=1) ^[i]		0.074^{*}	0.033**
		(0.043)	(0.017)
Perceived PS Pay × Low Meritocracy (Tmerit=0) ^[ii]		-0.061**	0.010
		(0.025)	(0.015)
Observations	1,966	701	668
Mean Dep. Var.	7.560	7.560	7.560
F-stat 1st Stage (Cragg Donald Test)	181.058	89.894	96.240
$p-value H_0$: [i] - [ii] = 0	0.007	0.007	0.300
<i>Notes</i> : Sample described in column headings. IV regressions with 4 High Meritocracy, Tpay × 1(Perceived PS Pay < Truth) × Low Merit Meritocracy, Tpay × 1(Perceived PS Pay > Truth) × Low Meritocracy Meritocracy, Tpay × Low Meritocracy. "Perceived PS Pay Updating' perceived PS pay, and is expressed in thousand of SLL. "Perceived F	Vs in columns (1) ocracy, Tpay × 1(. In columns (2) is the difference S Pay" is the post): Tpay × 1(Perceived I Perceived PS Pay > Tr and (3), we use 2 IVs: 7 between post- and pre -treatment perceived 1	Pay < Truth) × uth) × High Pay × High -treatment PS pay, expressed in

thousand of SLL. All regressions control for a dummy variable for "High Meritocracy (Tmerit=1)" and for the stratification variables. Standard errors are clustered at the PHU level. "Number of Visits" is the average number of household visits provided by the CHW (as reported by the households). *** p<0.01, ** p<0.05, * p<0.1.

RESULTS
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PERFORMANCE:
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AND
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A.16:
TABLE

Dep.Var.: Post-Treatment Perceived Meritocracy IPost-Treatment Perceived Meritocracy Supv Incentives $= \{-1, 0, 1\}$ $1:409$ Supv Incentives 0.018 0.043 $-1:409$ Worker Incentives 0.013 0.042 $3:39$ Worker Incentives 0.0141 (0.041) (0.042) $3:254$ No Supv /Worker incentives 0.0041 (0.041) (0.042) $3:253$ Therit 0.0411 (0.041) (0.042) $3:273$ Therit 0.0411 (0.042) $3:273$ Therit 0.0411 (0.043) $(3:273)$ Therit Supv Incentives 0.0133 $(3:273)$ Therit No Supv /Worker incentives 0.0133 $(3:273)$ Therit × No Supv /Worker incentives 0.0035 (0.062) $(3:273)$ Tpay Supv Incentives 0.0035 (0.062) (0.062) Tpay × Norker Incentives 0.0035 (0.062) (0.062) (0.062) Tpay × No Supv /Worker incentives		(1)	(2)	(3)	(4)
Supv Incentives 0.018 0.043 1.409 Worker Incentives (0.043) (0.042) (3.125) Worker Incentives 0.0023 0.042 (3.389) No Supv /Worker incentives 0.0041 (0.040) (3.254) No Supv /Worker incentives 0.005 0.027 2.517 Therit -0.005 0.038 (3.273) Therit -0.017 (0.041) (3.273) Therit -0.007 (0.041) (3.273) Therit × Supv Incentives 0.013 (3.273) Therit × Supv Incentives 0.013 (3.273) Therit × Supv Incentives 0.013 (0.041) Tharit × Supv Incentives 0.013 (0.062) Thay -0.007 (0.062) Thay -0.013 (0.062) Therit × No Supv /Worker incentives -0.035 Tpay -0.025 -0.035 Tpay -0.025 -0.035 Tpay -0.007 -0.035 Tpay -0.035 -0.0	Dep.Var.:	Post-Treatment Per = {-1,	eived Meritocracy 0, 1}	Post-Treatment P Truth (in)	erœived PS Pay - 1,000 SLL)
Morker Incentives (0.043) (0.042) (3.125) Worker Incentives 0.023 0.042 0.389 No Supv / Worker incentives 0.025 0.027 0.389 Therit 0.041) (0.041) (0.38) (3.254) Therit -0.005 0.027 0.389 (3.273) Therit -0.011 (0.044) (3.273) (3.273) Therit Supv Incentives 0.017 (0.044) (3.273) Therit Supv Incentives 0.013 (0.044) (3.273) Therit × Supv Incentives 0.013 (0.062) (0.059) (0.062) Therit × No Supv / Worker incentives -0.035 (0.062) (0.062) (0.062) Thay Supv Incentives -0.035 (0.062) (0.062) (0.062) Thay × Supv Incentives Thay × No Supv / Worker incentives (0.062) (0.062) (0.062)	Supv Incentives	0.018	0.043	-1.409	-2.399
Worker Incentives 0.023 0.042 0.389 No Supv / Worker incentives 0.041) (0.040) (3.254) No Supv / Worker incentives -0.005 0.027 2.517 Therit (0.041) (0.043) (3.273) Therit 0.041 (0.041) (3.273) Therit 0.041 0.038 (3.273) Therit 0.041 0.035 (3.273) Therit 0.041 0.041 (3.273) Therit Supv Incentives 0.013 (3.273) Therit × Supv Incentives 0.041 0.059 (3.273) Therit × No Supv / Worker incentives 0.0059 (0.062) (0.062) Tpay Supv Incentives 0.0059 (0.062) (0.062) Tpay Supv Incentives 0.0059 (0.062) (0.062) Tpay × No Supv Incentives 0.0050 (0.062) (0.062) (0.062) Tpay × No Supv / Worker incentives Tpay (0.062) (0.062) (0.062)	4	(0.043)	(0.042)	(3.125)	(2.724)
No Supv/Worker incentives (0.041) (0.040) (3.254) Therit -0.005 0.027 2.517 Therit (0.041) (0.038) (3.273) Therit 0.017*** 0.317*** (3.273) Therit 0.017*** (0.044) (3.273) Therit Supv Incentives 0.017*** (0.044) (3.273) Therit × Supv Incentives 0.013 (0.044) (3.273) Therit × Worker Incentives 0.013 (0.062) (0.062) Thay Tpay 0.062) 0.035 (0.062) Tpay Supv Incentives -0.035 (0.062) 0.035 Tpay Supv Incentives -0.035 (0.062) 10.035 Tpay × No Supv Incentives -0.035 0.0052) 10.035 10.035 Tpay × No Supv Incentives -0.035 10.062) 10.035 10.052) 10.052	Worker Incentives	0.023	0.042	0.389	3.740
No Supv/Worker incentives -0.005 0.027 2.517 Therit (0.041) (0.038) (3.273) Therit (0.044) (0.044) (3.273) Therit × Supv Incentives (0.044) (0.044) (3.273) Therit × Supv Incentives (0.041) (0.052) (0.052) Therit × Worker Incentives -0.013 (0.059) (0.059) Therit × No Supv/Worker incentives -0.035 (0.062) (0.052) Tpay Supv Incentives -0.035 (0.062) (0.062) Tpay × Supv Incentives -0.062) (0.062) (0.062) (0.062) Tpay × Supv Incentives -0.075 (0.062) (0.062) (0.062) Tpay × No Supv/Worker incentives Tpay × No Supv/Worker incentives -0.035 (0.062) -0.035		(0.041)	(0.040)	(3.254)	(2.902)
Therit 0.317*** 0.440 Therit × Supv Incentives 0.007 0.007 Therit × Supv Incentives 0.007 0.007 Therit × Supv Incentives 0.013 0.013 Therit × No Supv / Worker incentives 0.059) 0.013 Tpay Tpay 0.062) 0.062) Tpay × No Supv / Worker incentives 0.062) 0.062) Tpay Tpay × No Supv / Worker incentives 0.062)	No Supv/Worker incentives	-0.005	0.027 (0.038)	2.517 (3 773)	4.140 (7 877)
Tmerit × Supv Incentives(0.044)Tmerit × Worker Incentives(0.062)Tmerit × Worker Incentives(0.062)Tmerit × No Supv / Worker incentives(0.059)TpayTpayTpay × Supv Incentives(0.062)Tpay × Worker Incentives(10.062)Tpay × No Supv / Worker incentives(10.062)Tpay × No Supv / Worker incentives(10.062)	Tmerit	(11.0.0)	0.317***		(1 10.7)
Therit × Supv Incentives-0.07Therit × Worker Incentives0.013Therit × No Supv/Worker incentives0.035Tpay0.035Tpay0.062)Tpay × Supv Incentives0.062)Tpay × Worker Incentives0.062)Tpay × No Supv/Worker incentives0.062)			(0.044)		
Therit × Worker Incentives (0.062) Therit × No Supv/Worker incentives (0.059) Tpay Tpay × Supv Incentives (0.062) Tpay × Worker Incentives Tpay × No Supv/Worker incentives	Tmerit × Supv Incentives		-0.007		
Tmerit × Worker Incentives -0.013 (0.059) Tmerit × No Supv/Worker incentives -0.035 (0.062) Tpay Tpay × Supv Incentives (0.062) Tpay × Worker Incentives Tpay × No Supv/Worker incentives			(0.062)		
Therit × No Supv/Worker incentives (0.059) Tpay Tpay × Supv Incentives (0.062) Tpay × Worker Incentives Tpay × No Supv/Worker incentives	Tmerit × Worker Incentives		-0.013		
Tmerit × No Supv/Worker incentives -0.035 Tpay Tpay × Supv Incentives Tpay × Worker Incentives Tpay × No Supv/Worker incentives			(0.059)		
Tpay Tpay × Supv Incentives Tpay × Worker Incentives Tpay × No Supv/Worker incentives	Tmerit × No Supv/Worker incentives		-0.035		
Tpay × Supv Incentives Tpay × Worker Incentives Tpay × No Supv/Worker incentives			(0.062)		
Tpay × Supv Incentives Tpay × Worker Incentives Tpay × No Supv/Worker incentives	Tpay				-32.367***
Tpay × Supv Incentives Tpay × Worker Incentives Tpay × No Supv/Worker incentives					(2.578)
Tpay × Worker Incentives Tpay × No Supv/Worker incentives	Tpay × Supv Incentives				2.760
Tpay × Worker Incentives Tpay × No Supv/Worker incentives					(3.460)
Tpay × No Supv/Worker incentives	Tpay × Worker Incentives				-2.899
Tpay × No Supv/Worker incentives					(3.500)
	Tpay × No Supv/Worker incentives				-2.333
					(3.642)
Observations 1,933 1,933 2,009	Observations	1,933	1,933	2,009	2,009
Mean Dep. Var. in Omitted Group 0.615 0.448 18.157	Mean Dep. Var. in Omitted Group	0.615	0.448	18.157	34.405

PERCEPTIONS
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TABLE

	(1)	(2)	(3)	(4)	(5)
Dep. Var.:			Number of Visits		
Definition of Z:		·	1 (Perceived PS Pay > Truth)	Promotion Expected Soon	High Rank
Tmerit	0.998	0.849			
Tpay	(0.789) -1.297**	(1.670) -1.761			
Tpav × Tmerit	(0.637) 1.089	(1.474) 1.312			
Tmerit × Supv Incentives	(0.981)	(2.067) 2.772			
Tpay × Supv Incentives		(2.167) 0.378			
Tpay × Tmerit × Supv Incentives		(1.786) -3.235			
Tmerit × Worker Incentives		(2.675) -1.920 (3.500)			
Tpay × Worker Incentives		(2.296) 1.123 (1.067)			
Tpay × Tmerit × Worker Incentives		(1.967) 2.824 (0.000)			
Tmerit × No Supv/Worker incentives		-0.755			
Tpay × No Supv/Worker inœntives		(1.833) 0.546			
Tpay × No Supv/Worker inœntives		(1.682) -0.527 (0.070)			
Tmerit × Z		(2.373)	1.984	3.822	1.882
Tmerit × 1-Z			(1.921) 0.190	(2.411) 0.450	(1.893) 0.244
Tmerit × Z × Worker incentives			(1.644) -2.004	(1.741) 3.979	(1.820) -0.779
Tmerit × 1-Z × Worker incentives			(2.756) -2.039	(3.861) -2.499	(2.525) -3.470
Tmerit × Z × Supv incentives			(2.251) 3.518	(2.299) 3.498	(2.385) 2.128
			(2.600)	(2.610)	(2.729)
sənnənin vque × 2-1 × mənnı			2.257) (2.257)	2.340 (2.289)	3.203 (2.290)
Tmerit × Z × No Supv/Worker incentives			-2.494	-3.491	-0.041
Tmerit × 1-Z × No Supy/Worker incentive	es		(2.100) 0.138	-0.452-0.455-0.450-0.455-0.450-0.455-0.450-0.455-0.450-0.455-0.450-0.050-0.050-0.050-0.050-0.050-0.050-0.050-0.050-0.050-0.050-0.050-	-0.366
	1		(1.857)	(1.906)	(2.065)
Observations Mean Den Var	1,966 7.560	1,966 7.560	995 7.560	995 7.560	932 7.560
<i>Notes:</i> All regressions control for district f the sample Tmerit=0 and additionally con- are clustered at the PHU level. "Number of reported by the households). "Perceived F salary of SLL 250,000 and 0 otherwise. "Pr	ixed effects and trol for the unin of Visits" is the a S Pay > Truth" omotions Expec	for the incenti tteracted Z var verage numbe equals one if th ted Soon" eque	ves treatment indicat lable, defined in the c r of household visits e PS salary perceptic dls one if the supervi	ors. Columns 3-5 a column heading. St provided by the C on of the CHW is al sor of the CHW is v	tre restricted to andard errors HW (as ove the actual within 5 years
of retirement age at baseline and 0 otherv performance by the PS at baseline and 0 o	vise. "High Ranŀ otherwise. *** p<	k" equals one if <0.01, ** p<0.05	the CHW is ranked , * p<0.1.	first, second or thir	d in terms of

B Temporary Incentives Introduced by External Organization

The CHWs and PSs in this study were part of a separate evaluation that is the focus of Deserranno et al. (2021) and that involves a temporary performance-based incentive scheme paid by an external organization between April 2018 and July 2019. The randomization was done at the PHU level. In the Shared Incentives Treatment, CHWs received an incentive of 1,000 SLL for each service performed and the PS received an incentive of 1,000 SLL for each service performed by a CHW under her supervision. In the Worker Incentives Treatment, CHWs received an incentive of 2,000 SLL for each service performed while the PS received no incentives. In the Supervisor Incentives Treatment, the PS received an incentive of 2,000 SLL for each service performed by a CHW under her supervision while the CHWs received no incentives. In the control group, neither the CHWs nor the PS received an incentive. In each treatment, the number of services a CHW provided was measured with an SMS reporting system that played no role in the main experiment of this paper.⁵³

As mentioned in the body of the paper, the randomization of the meritocracy and pay progression treatments was stratified by the above-mentioned incentives. Still, one may be concerned that the main effects shown in the paper are driven by specific interactions between the treatments in the two projects. We address this concern directly in Table A.17, where we first show that the impact of the meritocratic promotion and pay progression treatments on perceptions of meritocracy and pay progression are orthogonal to the presence of these incentives. This is not surprising as these incentives are short-run and are provided by an external organization with no connection with the government, and thus should not affect the perceptions about the promotion criteria or perceptions about the pay PSs receive from the government. Accordingly, Table A.18 shows that the effects of the meritocracy and pay progression treatments on the number of visits do not interact with the incentives treatments (column 2). The effects of the meritocracy treatment by perceived PS pay, promotion expected soon or high rank – which we presented in Section 5 - also appear orthogonal to the incentives treatments (columns 3-5).

One may be worried that there may just be power too little power to test for these interactions. In that case, one should cautiously interpret the effects of our meritocracy and pay progression treatments as composite treatment effects that include a weighted-average of the interactions with the incentives treatments (Muralidharan, Romero, and Wüthrich 2020). These composite weighted-average treatment effects remain qualitatively informative and policyrelevant.

C Ethics Appendix

Following Asiedu et al. (2021), we detail key aspects of research ethics.

Pre-Analysis Plan The study was pre-registered on the AEA RCT Registry with the number 0003993. We follow the pre-analysis closely. the outcomes variables we use in the paper, and the heterogeneous treatment effects with respect to perceived pay progression, worker ability were pre-registered.

In the pre-analysis plan, we specified that we would use the number of SMS reported, described in the Appendix B, as a measure for worker performance. We ended up not doing so because the average worker is found to vastly underreport the visits provided: the average reporting rate is 17.7% and is comparable across treatments.

We also specified that we would study heterogeneous treatment effects by social connections to the PHU in-charge. We did not present these results in the main text because of the lack of a clear theoretical prediction on this heterogeneity. For transparency, we describe the results here

⁵³Every time a CHW provided a service, she was asked to report the date and type of service and the contact information of the patient by sending an SMS to a toll-free number.

(results available in a table format upon request). We find that higher meritocracy has no affect on the productivity of highly ranked workers who are well-connected to the PHU in-charge, and low-ranked workers who are well-connected to the PHU in-charge. (A worker is defined as well-connected if she has known the PHU for more years than half of the other CHWs). Making promotions more performance-based significantly increases the number of visits of high-ranked unconnected workers by 4.682 (statistically significant at the 1% level).

IRB and Research Ethics The project received IRB from the University of Pompeu Fabra (CIREP Approval 107) and from the Sierra Leone Ethics and Scientific Review Committee (no IRB number assigned by this local institution).

We obtained informed consent from all participants prior to the study. The consent form described the participants' risks and rights, confidentiality, and contact information. Research staff and enumerator teams were not subject to additional risks in the data collection process. None of the researchers have financial or reputation conflicts of interest with regard to the research results. No contractual restrictions were imposed on the researchers limiting their ability to report the study findings.

On policy equipoise and scarcity, there was uncertainty regarding the net benefits from our treatments for any worker. The interventions under study did not pose any potential harm to participants and non-participants. The intervention rollout took place according to the evaluation protocol.

On potential harms to participants or nonparticipants, our data collection and research procedures adhered to protocols around privacy, confidentiality, risk-management, and informed consent. Participants were not considered particularly vulnerable (beyond some households residing in poverty). Besides individual consent from study participants, consultations were conducted with local representatives at the district levels. All the enumerators involved in data collection were recruited from the study districts to ensure they were aware about implicit social norms in these communities.

We plan to present the findings from the project to district and national level authorities in Sierra Leone in 2022. However, no activity for sharing results to participants in each study village is planned due to resource constraints. We do not foresee risks of the misuse of research findings. Policy briefs have been created based on this project and have been distributed to policymakers through IGC and CEGA.

D Model Appendix

D.1 Main Results

This section formally develops the theoretical framework presented in Section 4.

Throughout we assume that player 2 is willing to participate in the promotion contest but exerts less effort than player 1 such that the costs of effort are equal to the pay progression.

Assumption 1. The cost functions satisfy $r_1 > r_2$, where $r_1 = bc_1^{-1}(\bar{w} - \underline{w}) = b\frac{\bar{w}-\underline{w}}{c_1}$ and $r_2 = \frac{\bar{w}-\underline{w}}{c_2g_2(b,\bar{w}-\underline{w})}$.⁵⁴

Following Siegel (2010), the *b*-biased promotion tournament with effort costs (c_1, c_2) has a unique equilibrium in mixed strategies. We derive the following lemma, which we prove in Appendix D.2:

Lemma D.1. The average effort, as a function of $\bar{w} - \underline{w}$, c_1 , c_2 and b, is given by $\bar{e}_1(\bar{w} - \underline{w}, b, c_1, c_2) = \frac{\bar{w} - \underline{w}}{2bc_2g_2(b, \bar{w} - \underline{w})}$ and $\bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2) = \frac{c_1(\bar{w} - \underline{w})}{2bc_2^2g_2(b, \bar{w} - \underline{w})^2}$, for players 1 and 2, respectively.

D.1.1 Results without Morale Concerns

This section derives the propositions that underlie the predictions without morale concerns (i.e., $g_i(b, \bar{w} - \underline{w}) = 1$ for i = 1, 2) presented in Section 4.2. The corresponding proofs are presented in Appendix D.2.

Proposition D.2. Fix c_1 , and suppose that $\tilde{c}_2 > \tilde{\tilde{c}}_2$. Then $\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) > \bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2)$, for i = 1, 2.

Proposition D.3. Let b' > b, then $\bar{e}_i(\bar{w} - \underline{w}, b, c_1, c_2) > \bar{e}_i(\bar{w} - \underline{w}, b', c_1, c_2)$, for i = 1, 2.

This result implies Prediction 1.

Proposition D.4. Let $\overline{w} - \underline{w} > \overline{w} - \underline{w}$. Then $\overline{e}_i(\overline{w} - \underline{w}, b, c_1, c_2) > \overline{e}_i(\overline{w} - \underline{w}, b, c_1, c_2)$, for i = 1, 2.

This result implies Prediction 2.

We are also interested in the effect of pay progression on workers' effort at different levels of meritocracy, and the effect of meritocracy at different levels of pay progression. We have that:

Proposition D.5. Let $\overline{\bar{w}} - \underline{w} \ge \overline{w} - \underline{w}$, $b' \ge b$. Then $\overline{e}_i(\overline{\bar{w}} - \underline{w}, b, c_1, c_2) - \overline{e}_i(\overline{w} - \underline{w}, b, c_1, c_2) \ge \overline{e}_i(\overline{\bar{w}} - \underline{w}, b', c_1, c_2) - \overline{e}_i(\overline{w} - \underline{w}, b', c_1, c_2)$, for i = 1, 2.

This result implies Prediction 3.

Proposition D.6. Let b' > b. For $\tilde{c}_2 > \tilde{\tilde{c}}_2$, we have that $\bar{e}_i(\bar{w}-\underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_i(\bar{w}-\underline{w}, b', c_1, \tilde{\tilde{c}}_2) > \bar{e}_i(\bar{w}-\underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_i(\bar{w}-\underline{w}, b', c_1, \tilde{c}_2)$, for i = 1, 2.

This entails that the result of Proposition D.3 is amplified when player 2 is of higher ability.

Proposition D.7. Let $\overline{w} - \underline{w} > \overline{w} - \underline{w}$. For $\tilde{c}_2 > \tilde{\tilde{c}}_2$ we have that $\overline{e}_i(\overline{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \overline{e}_i(\overline{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \overline{e}_i(\overline{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2)$, for i = 1, 2.

This entails that the result of Proposition D.4 is amplified when player 2 is of higher ability.

⁵⁴This assumption does not imply $c_1 < c_2$ or $c_1 > c_2$. In what follows, we do not restrict to either case.
Proposition D.8. Let $\overline{w} - w > \overline{w} - w$, b' > b. For $\tilde{c}_2 > \tilde{\tilde{c}}_2$ and i = 1, 2

$$\left(\bar{e}_i(\bar{\bar{w}} - \underline{\underline{w}}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) \right) - \left(\bar{e}_i(\bar{\bar{w}} - \underline{\underline{w}}, b', c_1, \tilde{\tilde{c}}_2) - \bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{\tilde{c}}_2) \right) > \\ \left(\bar{e}_i(\bar{\bar{w}} - \underline{\underline{w}}, b, c_1, \tilde{c}_2) - \bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) \right) - \left(\bar{e}_i(\bar{\bar{w}} - \underline{\underline{w}}, b', c_1, \tilde{c}_2) - \bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) \right).$$

This tells us that the result of Proposition D.5 is amplified when player 2 is of higher ability. Taken together, Propositions D.6, D.7, and D.8 imply Prediction 4.

D.1.2 Results with Morale Concerns

This section derives the propositions that underlie the predictions of the model with morale concerns presented in Section 4.3.

We make three assumptions about the morale cost-shift function g_i . (Section 4.3 provides the intuition for each of them):

Assumption 2. 1. $g_1(b, \overline{w} - \underline{w}) = 1$ for all $(b, \overline{w} - \underline{w}) \in \mathbb{R}^2_+$.

- 2. $g_2 : \mathbb{R}^2_+ \to \mathbb{R}_{++}$ is strictly increasing in all of its arguments, log super-modular, and $g_2(1, \bar{w} \underline{w}) = 1 \quad \forall \bar{w} \underline{w}.$
- 3. Domination of cost-shift for higher pay progression: For $\bar{w} \underline{w} < \bar{w} \underline{w}$, we have that $\lim_{b\to\infty} \frac{g_2(b,\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})} = 0.$

Given these assumptions, we obtain the following propositions, which we prove in Appendix D.2:

Proposition D.9. Let b' > b. Then $\bar{e}_i(\bar{w} - \underline{w}, b', c_1, c_2) \leq \bar{e}_i(\bar{w} - \underline{w}, b, c_1, c_2)$, for i = 1, 2.

This result implies Prediction 5.

Proposition D.10. Let $\overline{\bar{w}} - \underline{w} \ge \overline{w} - \underline{w}$. Then there exists $\overline{b}, \overline{\overline{b}}$ where $\overline{\overline{b}} \ge \overline{b}$, such that: 1. If $b \le \overline{b}, \ \overline{e}_i(\overline{w} - \underline{w}, b, c_1, \overline{c_2}) \ge \overline{e}_i(\overline{w} - \underline{w}, b, c_1, c_2)$, for i = 1, 2, and 2. If $b \ge \overline{\overline{b}}, \ \overline{e}_i(\overline{w} - \underline{w}, b, c_1, c_2) \le \overline{e}_i(\overline{w} - \underline{w}, b, c_1, c_2)$, for i = 1, 2.

That is, if $b \geq \overline{\overline{b}}$, the equilibrium level of effort decreases as pay progression increases. Instead, if $b \leq \overline{b}$, the equilibrium level of effort increases. From this, we derive Prediction 6.

Proposition D.11. Let $\overline{w} - \underline{w} \ge \overline{w} - \underline{w}$, $b' \ge b$ and $\overline{e}_i(\overline{w} - \underline{w}, b, c_1, c_2) - \overline{e}_i(\overline{w} - \underline{w}, b, c_1, c_2) \ge 0$, for i = 1, 2. Then $\overline{e}_i(\overline{w} - \underline{w}, b, c_1, c_2) - \overline{e}_i(\overline{w} - \underline{w}, b, c_1, c_2) \ge \overline{e}_i(\overline{w} - \underline{w}, b', c_1, c_2) - \overline{e}_i(\overline{w} - \underline{w}, b', c_1, c_2)$, for i = 1, 2.

This implies Prediction 7.

Proposition D.12. Let b' > b. For $\tilde{c}_2 > \tilde{\tilde{c}}_2$ we have $|\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{\tilde{c}}_2)| > |\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2)|$, for i = 1, 2.

This implies that the result of Proposition D.9 is amplified when player 2 is of higher ability. **Proposition D.13.** Let $\bar{w} - \underline{w} > \bar{w} - \underline{w}$. For $\tilde{c}_2 > \tilde{\tilde{c}}_2$ we have $|\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2)| > |\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2)|$, for i = 1, 2.

This implies that the result of Proposition D.10 is amplified when player 2 is of higher ability. **Proposition D.14.** Let $\overline{w} - \underline{w} > \overline{w} - \underline{w}$, b' > b, $\tilde{c}_2 > \tilde{\tilde{c}}_2$ and $\overline{e}_i(\overline{w} - \underline{w}, b', c_1, \tilde{c}_2) - \overline{e}_i(\overline{w} - \underline{w}, b', c_1, \tilde{c}_2) \ge 0$, for i = 1, 2. Then, for i = 1, 2,

$$\left(\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) \right) - \left(\bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) - \bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) \right) > \\ \left(\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) \right) - \left(\bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) - \bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) \right).$$

We can then say that the result of Proposition D.11 is amplified when player 2 is of higher ability. Taken together, Propositions D.12, D.13, and D.14 imply Prediction 8.

D.2 Proofs

Lemma D.1

Proof. Define the score of player 1 as $s_1 = be_1$ and the score of player 2 as $s_2 = e_2$. The score indicates how effort maps into the probability of winning. We can rewrite the tournament success function under a biased rule as:

$$P_i^b(s_1, s_2) = \begin{cases} 0 & \text{if } s_i < s_{-i} \\ p & \text{if } s_i = s_{-i} \\ 1 & \text{if } s_i > s_{-i} \end{cases}$$

where $p \in [0, 1]$.

Mapping to Siegel (2010), we have that $v_1(s_1) = \bar{w} - \underline{w} - c_1\left(\frac{s_1}{b}\right)$ and $v_2(s_2) = \bar{w} - \underline{w} - g_2(b, \bar{w} - \underline{w})c_2(s_2)$. Given $c_i > 0$ and Assumption 1, Siegel (2010)'s assumptions are satisfied. From Theorem 3 in Siegel (2010), we conclude that the *cdfs* of the score are:

$$E^{s}{}_{1}(s) = \begin{cases} \frac{g_{2}(b,\bar{w}-\underline{w})c_{2}(s)}{\bar{w}-\underline{w}} & \text{if } y \in [0,r_{2}) \\ 1 & \text{if } y \ge r_{2} \end{cases} \quad and, \quad E^{s}_{2}(s) = \begin{cases} \frac{\bar{w}-\underline{w}-c_{1}(r_{2})+c_{1}(s)}{\bar{w}-\underline{w}} & \text{if } s \in [0,r_{2}) \\ 1 & \text{if } s \ge r_{2} \end{cases}$$

We now express the *cdfs* of the score as *cdfs* of each player's effort. For any given score where $s_1 = s_2$, we have that $\frac{e_1}{b} = e_2$ and $be_2 = e_1$. Therefore,

$$E_1(e) = \begin{cases} \frac{g_2(b,\bar{w}-\underline{w})c_2(be)}{\bar{w}-\underline{w}} & \text{if } e \in \left[0,\frac{r_2}{b}\right) \\ 1 & \text{if } e \ge \frac{r_2}{b} \end{cases} \quad and, \quad E_2(e) = \begin{cases} \frac{\bar{w}-\underline{w}-c_1(r_2)+c_1\left(\frac{e}{b}\right)}{\bar{w}-\underline{w}} & \text{if } e \in [0,r_2) \\ 1 & \text{if } e \ge r_2 \end{cases}$$

We can now compute the average effort as a function of $\overline{w} - \underline{w}$ and b:

$$\bar{e}_1(\bar{w}-\underline{w},b,c_1,c_2) = \mathbb{E}_{E_1}(e) = \int_0^{\frac{1}{b} \frac{\bar{w}-\underline{w}}{c_2g_2(b,\bar{w}-\underline{w})}} \frac{g_2(b,\bar{w}-\underline{w})bc_2}{\bar{w}-\underline{w}} e \quad de$$
$$= \frac{g_2(b,\bar{w}-\underline{w})bc_2}{2(\bar{w}-\underline{w})} \left(\frac{\bar{w}-\underline{w}}{bc_2g_2(b,\bar{w}-\underline{w})}\right)^2$$
$$= \frac{\bar{w}-\underline{w}}{2bc_2g_2(b,\bar{w}-\underline{w})}$$

$$\bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2) = \mathbb{E}_{E_2}(e) = \int_0^{\frac{\bar{w} - \underline{w}}{c_{g_2}(b, \bar{w} - \underline{w})}} \frac{c_1}{\bar{w} - \underline{w}} \frac{e}{b} de$$
$$= \frac{c_1}{2b(\bar{w} - \underline{w})} \left(\frac{\bar{w} - \underline{w}}{c_2g_2(b, \bar{w} - \underline{w})}\right)^2$$
$$= \frac{c_1(\bar{w} - \underline{w})}{2bc_2^2g_2(b, \bar{w} - \underline{w})^2}$$

D.2.1 Proofs: Model without Morale Concerns

Proposition D.2

Proof. We have that $g_2(b, \bar{w} - \underline{w}) = 1$ for all $(b, \bar{w} - \underline{w})$. Therefore, $\bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) = \frac{c_1(\bar{w} - \underline{w})}{2b\tilde{c}_2^2}$ and $\bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) = \frac{(\bar{w} - \underline{w})}{2b\tilde{c}_2}$, while $\bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) = \frac{c_1(\bar{w} - \underline{w})}{2b\tilde{c}_2^2}$ and $\bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) = \frac{(\bar{w} - \underline{w})}{2b\tilde{c}_2}$. As $\tilde{c}_2 \geq \tilde{c}_2$, it immediately follows that $\bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) \leq \bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2)$ and $\bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) \leq \bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{\tilde{c}}_2)$. Without morale concerns, the effort of both players thus decreases as the costs for player 2 increases.

Proposition D.3

Proof. We have that $\bar{e}_1(\bar{w}-\underline{w},b,c_1,c_2) = \frac{\bar{w}-\underline{w}}{2bc_2}$ and $\bar{e}_1(\bar{w}-\underline{w},b',c_1,c_2) = \frac{\bar{w}-\underline{w}}{2b'c_2}$, while $\bar{e}_2(\bar{w}-\underline{w},b,c_1,c_2) = \frac{c_1(\bar{w}-\underline{w})}{2bc_2^2}$ and $\bar{e}_2(\bar{w}-\underline{w},b',c_1,c_2) = \frac{c_1(\bar{w}-\underline{w})}{2b'c_2^2}$. As b' > b, it follows that the denominator is strictly larger in both $\bar{e}_1(\bar{w}-\underline{w},b',c_1,c_2)$ and $\bar{e}_2(\bar{w}-\underline{w},b',c_1,c_2)$ than in $\bar{e}_1(\bar{w}-\underline{w},b,c_1,c_2)$ and $\bar{e}_2(\bar{w}-\underline{w},b',c_1,c_2)$ than in $\bar{e}_1(\bar{w}-\underline{w},b,c_1,c_2)$ and $\bar{e}_2(\bar{w}-\underline{w},b,c_1,c_2)$ that $\bar{e}_i(\bar{w}-\underline{w},b,c_1,c_2)$, respectively. Since the numerator is the same in both cases, we conclude that $\bar{e}_i(\bar{w}-\underline{w},b',c_1,c_2) < \bar{e}_i(\bar{w}-\underline{w},b,c_1,c_2)$, for i=1,2.

Proposition D.4

Proof. In the model without morale concerns $g_2(b, \bar{w} - \underline{w}) = 1 = g_2(b, \bar{w} - \underline{w})$. Moreover, as $\bar{w} - \underline{w} \leq \bar{w} - \underline{w}$, we have that $\bar{e}_1(\bar{w} - \underline{w}, b, c_1, c_2) = \frac{\bar{w} - \underline{w}}{2bc_2} \leq \frac{\bar{w} - \underline{w}}{2bc_2} = \bar{e}_1(\bar{w} - \underline{w}, b, c_1, c_2)$, and $\bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2) = \frac{c_1(\bar{w} - \underline{w})}{2bc_2^2} \leq \frac{c_1(\bar{w} - \underline{w})}{2bc_2^2} = \bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2)$. If follows that the average effort of both players decreases as pay progression increases.

Proposition D.5

Proof. Note that $\bar{e}_i(\bar{w}-\underline{w}, b, c_1, c_2) \leq \bar{e}_i(\bar{w}-\underline{w}, b, c_1, c_2)$ if and only if $\bar{e}_i(\bar{w}-\underline{w}, b, c_1, c_2) - \bar{e}_i(\bar{w}-\underline{w}, b, c_1, c_2) \leq 0$. As morale cost-shifts are normalized to 1, we focus on the following expressions:

$$\bar{e}_1(\bar{w} - \underline{w}, b, c_1, c_2) - \bar{e}_1(\bar{w} - \underline{w}, b, c_1, c_2) = \frac{1}{2bc_2} \left((\bar{w} - \underline{w}) - (\bar{w} - \underline{w}) \right)$$
$$\bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2) - \bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2) = \frac{c_1}{2bc_2^2} \left((\bar{w} - \underline{w}) - (\bar{w} - \underline{w}) \right)$$

Because $\overline{w} - \underline{w} \ge \overline{w} - \underline{w}$, $b \ge 1$, $c_2 > 0$ and $c_1 \ge 0$, it follows that these expressions are strictly greater than zero. Therefore, $\overline{e}_i(\overline{w} - \underline{w}, b, c_1, c_2) \ge \overline{e}_i(\overline{w} - \underline{w}, b, c_1, c_2)$, for i = 1, 2. As b is only in the denominator of the multiplicative term for both expressions, we conclude that a decrease in b leads to an increase in average effort for i = 1, 2.

Note that the relative magnitude of the change in effort for player 1 and player 2 is ambiguous, and ultimately depends on whether $c_1 < c_2$ or $c_1 > c_2$ (both of which are possible).

Proposition D.6

Proof. From the expressions of the average effort for each player, we know that:

$$\bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) - \bar{e}_1(\bar{w}-\underline{w},b',c_1,\tilde{c}_2) = \frac{(\bar{w}-\underline{w})}{2\tilde{c}_2} \left(\frac{1}{b} - \frac{1}{b'}\right)$$
$$\bar{e}_2(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) - \bar{e}_2(\bar{w}-\underline{w},b',c_1,\tilde{c}_2) = \frac{c_1(\bar{w}-\underline{w})}{2\tilde{c}_2^2} \left(\frac{1}{b} - \frac{1}{b'}\right)$$

$$\bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{\tilde{c}}_2) - \bar{e}_1(\bar{w}-\underline{w},b',c_1,\tilde{\tilde{c}}_2) = \frac{(w-\underline{w})}{2\tilde{\tilde{c}}_2} \left(\frac{1}{b} - \frac{1}{b'}\right)$$
$$\bar{e}_2(\bar{w}-\underline{w},b,c_1,\tilde{\tilde{c}}_2) - \bar{e}_2(\bar{w}-\underline{w},b',c_1,\tilde{\tilde{c}}_2) = \frac{c_1(\bar{w}-\underline{w})}{2\tilde{\tilde{c}}_2^2} \left(\frac{1}{b} - \frac{1}{b'}\right)$$

As \tilde{c}_2 and $\tilde{\tilde{c}}_2$ only show up in the denominator of each difference in average effort, which is positive by Proposition D.3, for $\tilde{c}_2 > \tilde{\tilde{c}}_2$ we have that $\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) < \bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{\tilde{c}}_2)$ for i = 1, 2.

Proposition D.7

Proof. From the expressions of the average effort for each player, we know that:

$$\bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) - \bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) = \frac{1}{2b\tilde{c}_2} \left((\bar{w}-\underline{w}) - (\bar{w}-\underline{w}) \right)$$
$$\bar{e}_2(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) - \bar{e}_2(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) = \frac{c_1}{2b\tilde{c}_2^2} \left((\bar{w}-\underline{w}) - (\bar{w}-\underline{w}) \right)$$

$$\bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{\tilde{c}}_2) - \bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{\tilde{c}}_2) = \frac{1}{2b\tilde{\tilde{c}}_2} \left((\bar{w}-\underline{w}) - (\bar{w}-\underline{w}) \right)$$
$$\bar{e}_2(\bar{w}-\underline{w},b,c_1,\tilde{\tilde{c}}_2) - \bar{e}_2(\bar{w}-\underline{w},b,c_1,\tilde{\tilde{c}}_2) = \frac{c_1}{2b\tilde{\tilde{c}}_2^2} \left((\bar{w}-\underline{w}) - (\bar{w}-\underline{w}) \right)$$

As \tilde{c}_2 and $\tilde{\tilde{c}}_2$ only show up in the denominator of each difference in average effort, which are positive by Proposition D.4, for $\tilde{c}_2 > \tilde{\tilde{c}}_2$ we have that $\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) < \bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2)$ for i = 1, 2.

Proposition D.8

Proof. From the expressions of the average effort for each player, we know that:

$$\begin{split} \left(\bar{e}_{1}(\bar{w}-\underline{w},b,c_{1},\tilde{\tilde{c}}_{2})-\bar{e}_{1}(\bar{w}-\underline{w},b,c_{1},\tilde{\tilde{c}}_{2})\right) &-\left(\bar{e}_{1}(\bar{w}-\underline{w},b',c_{1},\tilde{\tilde{c}}_{2})-\bar{e}_{1}(\bar{w}-\underline{w},b',c_{1},\tilde{\tilde{c}}_{2})\right) = \\ \frac{1}{\tilde{\tilde{c}}_{2}} \left(\frac{\left(\bar{w}-\underline{w}\right)-\left(\bar{w}-\underline{w}\right)}{2b} - \frac{\left(\bar{w}-\underline{w}\right)-\left(\bar{w}-\underline{w}\right)}{2b'}\right) \\ \left(\bar{e}_{1}(\bar{w}-\underline{w},b,c_{1},\tilde{c}_{2})-\bar{e}_{1}(\bar{w}-\underline{w},b,c_{1},\tilde{c}_{2})\right) - \left(\bar{e}_{1}(\bar{w}-\underline{w},b',c_{1},\tilde{c}_{2})-\bar{e}_{1}(\bar{w}-\underline{w},b',c_{1},\tilde{c}_{2})\right) = \\ \frac{1}{\tilde{c}_{2}} \left(\frac{\left(\bar{w}-\underline{w}\right)-\left(\bar{w}-\underline{w}\right)}{2b} - \frac{\left(\bar{w}-\underline{w}\right)-\left(\bar{w}-\underline{w}\right)}{2b'}\right) \end{split}$$

$$\begin{split} \left(\bar{e}_{2}(\bar{w}-\underline{w},b,c_{1},\tilde{\tilde{c}}_{2})-\bar{e}_{2}(\bar{w}-\underline{w},b,c_{1},\tilde{\tilde{c}}_{2})\right) - \left(\bar{e}_{2}(\bar{w}-\underline{w},b',c_{1},\tilde{\tilde{c}}_{2})-\bar{e}_{2}(\bar{w}-\underline{w},b',c_{1},\tilde{\tilde{c}}_{2})\right) = \\ \frac{c_{1}}{\tilde{c}_{2}^{2}} \left(\frac{(\bar{w}-\underline{w})-(\bar{w}-\underline{w})}{2b} - \frac{(\bar{w}-\underline{w})-(\bar{w}-\underline{w})}{2b'}\right) \\ \left(\bar{e}_{2}(\bar{w}-\underline{w},b,c_{1},\tilde{c}_{2})-\bar{e}_{2}(\bar{w}-\underline{w},b,c_{1},\tilde{c}_{2})\right) - \left(\bar{e}_{2}(\bar{w}-\underline{w},b',c_{1},\tilde{c}_{2})-\bar{e}_{2}(\bar{w}-\underline{w},b',c_{1},\tilde{c}_{2})\right) = \\ \frac{c_{1}}{\tilde{c}_{2}^{2}} \left(\frac{(\bar{w}-\underline{w})-(\bar{w}-\underline{w})}{2b} - \frac{(\bar{w}-\underline{w})-(\bar{w}-\underline{w})}{2b'}\right) \end{split}$$

The term within the brackets $\left(\frac{(\bar{w}-\underline{w})-(\bar{w}-\underline{w})}{2b}-\frac{(\bar{w}-\underline{w})-(\bar{w}-\underline{w})}{2b'}\right)$ is the same in each expression. Because \tilde{c}_2 and $\tilde{\tilde{c}}_2$ only show up in the denominator of the term outside of the brackets of each of the difference-in-differences of average effort, which are positive from Proposition D.5, for $\tilde{c}_2 > \tilde{\tilde{c}}_2$ we have that:

$$\left(\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) \right) - \left(\bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) - \bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) \right) > \\ \left(\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) \right) - \left(\bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) - \bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) \right)$$

for i = 1, 2.

D.2.2 Proofs: Model with Morale Concerns

Proposition D.9

Proof. We have that $\bar{e}_1(\bar{w}-\underline{w},b',c_1,c_2) = \frac{\bar{w}-\underline{w}}{2b'c_2g_2(b',\bar{w}-\underline{w})}$ and $\bar{e}_1(\bar{w}-\underline{w},b',c_1,c_2) = \frac{\bar{w}-\underline{w}}{2b'c_2g_2(b',\bar{w}-\underline{w})}$, while $\bar{e}_2(\bar{w}-\underline{w},b,c_1,c_2) = \frac{c_1(\bar{w}-\underline{w})}{2bc_2^2g_2(b,\bar{w}-\underline{w})^2}$ and $\bar{e}_2(\bar{w}-\underline{w},b',c_1,c_2) = \frac{c_1(\bar{w}-\underline{w})}{2b'c_2^2g_2(b',\bar{w}-\underline{w})^2}$. By assumption, b' > b implies that $g_2(b',\bar{w}-\underline{w}) > g_2(b,\bar{w}-\underline{w})$. It thus follows that the denominator is strictly larger in both $\bar{e}_1(\bar{w}-\underline{w},b',c_1,c_2)$ and $\bar{e}_2(\bar{w}-\underline{w},b',c_1,c_2)$ than in $\bar{e}_1(\bar{w}-\underline{w},b,c_1,c_2)$ and $\bar{e}_2(\bar{w}-\underline{w},b,c_1,c_2)$, respectively. As the numerator is the same in both cases, we conclude that $\bar{e}_i(\bar{w}-\underline{w},b',c_1,c_2) < \bar{e}_i(\bar{w}-\underline{w},b,c_1,c_2)$, for i = 1, 2.

Proposition D.10

Proof. Note that $\bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2) \leq \bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2)$ if and only if $\bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2) - \bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2) \leq 0$.

Hence, we focus on the following expressions

$$\bar{e}_1(\bar{\bar{w}} - \underline{w}, b, c_1, c_2) - \bar{e}_1(\bar{w} - \underline{w}, b, c_1, c_2) = \frac{(\bar{\bar{w}} - \underline{w})}{2bc_2g_2(b, \bar{\bar{w}} - \underline{w})} - \frac{(\bar{w} - \underline{w})}{2bc_2g_2(b, \bar{w} - \underline{w})}$$
$$= (\bar{w} - \underline{w})(\bar{\bar{w}} - \underline{w}) \frac{\frac{g_2(b, \bar{w} - \underline{w})}{\bar{w} - \underline{w}} - \frac{g_2(b, \bar{\bar{w}} - \underline{w})}{\bar{w} - \underline{w}}}{2bc_2g_2(b, \bar{\bar{w}} - \underline{w})g_2(b, \bar{w} - \underline{w})}$$

$$\bar{e}_{2}(\bar{\bar{w}}-\underline{w},b,c_{1},c_{2}) - \bar{e}_{2}(\bar{w}-\underline{w},b,c_{1},c_{2}) = \frac{c_{1}(\bar{\bar{w}}-\underline{w})}{2bc_{2}^{2}g_{2}(b,\bar{\bar{w}}-\underline{w})^{2}} - \frac{c_{1}(\bar{w}-\underline{w})}{2bc_{2}^{2}g_{2}(b,\bar{w}-\underline{w})^{2}}$$
$$= c_{1}(\bar{w}-\underline{w})(\bar{\bar{w}}-\underline{w})\frac{\frac{g_{2}(b,\bar{w}-\underline{w})^{2}}{\bar{w}-\underline{w}} - \frac{g_{2}(b,\bar{\bar{w}}-\underline{w})^{2}}{\bar{w}-\underline{w}}}{2bc_{2}^{2}g_{2}(b,\bar{\bar{w}}-\underline{w})^{2}g_{2}(b,\bar{w}-\underline{w})^{2}}$$

We will proceed by showing that there exists a \bar{b}_2 such that $\frac{g_2(\bar{b}_2,\bar{w}-\underline{w})^2}{\bar{w}-\underline{w}} = \frac{g_2(\bar{b}_2,\bar{w}-\underline{w})^2}{\bar{w}-\underline{w}}$ and a \bar{b}_1 such that $\frac{g_2(\bar{b}_1,\bar{w}-\underline{w})}{\bar{w}-\underline{w}} = \frac{g_2(\bar{b}_1,\bar{w}-\underline{w})}{\bar{w}-\underline{w}}$. We will equivalently show that $\frac{g_2(\bar{b}_1,\bar{w}-\underline{w})}{g_2(\bar{b}_1,\bar{w}-\underline{w})} = \frac{\bar{w}-\underline{w}}{\bar{w}-\underline{w}}$ for some \bar{b}_1 and $\frac{g_2(\bar{b}_2,\bar{w}-\underline{w})}{g_2(\bar{b}_2,\bar{w}-\underline{w})} = \frac{(\bar{w}-\underline{w})^{1/2}}{(\bar{w}-\underline{w})^{1/2}}$ for some \bar{b}_2 .

First, note that $g_2(b, \overline{w} - \underline{w})$ and $g_2(b, \overline{w} - \underline{w})$ are continuous in b and are strictly greater than 1. It follows that $\frac{g_2(b, \overline{w} - \underline{w})}{g_2(b, \overline{w} - \underline{w})}$ is continuous.

$$\begin{split} g_{2}(\bar{v},\bar{w}-\underline{w}) \\ \text{Second, we have that } \frac{g_{2}(1,\bar{w}-\underline{w})}{g_{2}(1,\bar{w}-\underline{w})} &= 1 > \frac{\bar{w}-\underline{w}}{\bar{w}-\underline{w}} \text{ and } \frac{g_{2}(1,\bar{w}-\underline{w})}{g_{2}(1,\bar{w}-\underline{w})} &= 1 > \frac{(\bar{w}-\underline{w})^{1/2}}{(\bar{w}-\underline{w})^{1/2}} \text{ . Thus, there exists} \\ \text{some point such that } \frac{g_{2}(b,\bar{w}-\underline{w})}{g_{2}(b,\bar{w}-\underline{w})} \text{ is above } \frac{(\bar{w}-\underline{w})^{1/2}}{(\bar{w}-\underline{w})^{1/2}} \text{ and } \frac{\bar{w}-\underline{w}}{\bar{w}-\underline{w}} \text{ . From Assumption 2, we know that} \\ \text{in the limit } \lim_{b\to\infty} \left(\frac{g_{2}(1,\bar{w}-\underline{w})}{g_{2}(1,\bar{w}-\underline{w})}\right) &= 0 < \frac{\bar{w}-\underline{w}}{\bar{w}-\underline{w}} \text{ and } \lim_{b\to\infty} \left(\frac{g_{2}(1,\bar{w}-\underline{w})}{g_{2}(1,\bar{w}-\underline{w})}\right) = 0 < \frac{(\bar{w}-\underline{w})^{1/2}}{(\bar{w}-\underline{w})^{1/2}} \text{ . Therefore} \\ \text{there exists some point such that } \frac{g_{2}(b,\bar{w}-\underline{w})}{g_{2}(b,\bar{w}-\underline{w})} \text{ is below } \frac{(\bar{w}-\underline{w})^{1/2}}{(\bar{w}-\underline{w})^{1/2}} \text{ and } \frac{\bar{w}-\underline{w}}{\bar{w}-\underline{w}} \text{ . From the continuity of} \\ \text{the function } \frac{g_{2}(b,\bar{w}-\underline{w})}{g_{2}(b,\bar{w}-\underline{w})} \text{ in } b, \text{ there exists some } \bar{b}_{2} \text{ such that } \frac{g_{2}(\bar{b}_{2},\bar{w}-\underline{w})}{g_{2}(\bar{b}_{2},\bar{w}-\underline{w})} = \frac{(\bar{w}-\underline{w})^{1/2}}{(\bar{w}-\underline{w})^{1/2}}, \text{ and therefore} \\ \frac{g_{2}(\bar{b}_{2},\bar{w}-\underline{w})^{2}}{\bar{w}-\underline{w}}} = \frac{g_{2}(\bar{b}_{2},\bar{w}-\underline{w})^{2}}{\bar{w}-\underline{w}}^{2}. \\ \text{ There also exists some } \bar{b}_{1} \text{ such that } \frac{g_{2}(\bar{b}_{1},\bar{w}-\underline{w})}{g_{2}(\bar{b}_{1},\bar{w}-\underline{w})} = \frac{\bar{w}-\underline{w}}{\bar{w}-\underline{w}}, \text{ and therefore} \\ \frac{g_{2}(\bar{b}_{1},\bar{w}-\underline{w})}{\bar{w}-\underline{w}}} = \frac{g_{2}(\bar{b}_{1},\bar{w}-\underline{w})^{2}}{\bar{w}-\underline{w}}. \end{aligned}$$

Finally, take \bar{b} to be the infimum of all such \bar{b}_2 , ensuring that $\frac{g_2(b,\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})} > \frac{(\bar{w}-\underline{w})^{1/2}}{(\bar{w}-\underline{w})^{1/2}} > \frac{\bar{w}-\underline{w}}{\bar{w}-\underline{w}}$ for all $b < \bar{b}$. Conversely, take $\bar{\bar{b}}$ to be the supremum of all such \bar{b}_1 , ensuring that $\frac{g_2(b,\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})} < \frac{\bar{w}-\underline{w}}{\bar{w}-\underline{w}} < \frac{\bar{w}-\underline{w}}{\bar{w}-\underline{w}}$

 $\frac{(\bar{w}-\underline{w})^{1/2}}{(\bar{w}-\underline{w})^{1/2}} \text{ for all } b > \bar{\bar{b}}. \text{ This implies that, } \frac{g_2(b,\bar{w}-\underline{w})}{\bar{w}-\underline{w}} > \frac{g_2(b,\bar{\bar{w}}-\underline{w})}{\bar{w}-\underline{w}} \text{ and } \frac{g_2(b,\bar{w}-\underline{w})^2}{\bar{w}-\underline{w}} > \frac{g_2(b,\bar{\bar{w}}-\underline{w})^2}{\bar{w}-\underline{w}} \text{ for all } b < \bar{b}. \text{ Therefore, } \bar{e}_1(\bar{w}-\underline{w},b,c_1,c_2) > \bar{e}_1(\bar{w}-\underline{w},b,c_1,c_2) \text{ and } \bar{e}_2(\bar{w}-\underline{w},b,c_1,c_2) > \bar{e}_2(\bar{w}-\underline{w},b,c_1,c_2) > \bar{e}_2(\bar{w}-\underline{w},b,c_1,c_2) \text{ for all } b < \bar{b}. \text{ Moreover, we also have that } \frac{g_2(b,\bar{w}-\underline{w})}{\bar{w}-\underline{w}} < \frac{g_2(b,\bar{\bar{w}}-\underline{w})}{\bar{w}-\underline{w}} \text{ and } \frac{g_2(b,\bar{w}-\underline{w})^2}{\bar{w}-\underline{w}} < \frac{g_2(b,\bar{\bar{w}}-\underline{w})^2}{\bar{w}-\underline{w}} \text{ and } \frac{g_2(b,\bar{w}-\underline{w})^2}{\bar{w}-\underline{w}} < \frac{g_2(b,\bar{\bar{w}}-\underline{w})^2}{\bar{w}-\underline{w}} \text{ and } \frac{g_2(b,\bar{w}-\underline{w})^2}{\bar{w}-\underline{w}} < \frac{g_2(b,\bar{\bar{w}}-\underline{w})^2}{\bar{w}-\underline{w}} \text{ for all } b > \bar{\bar{b}}, \text{ implying that } \bar{e}_1(\bar{w}-\underline{w},b,c_1,c_2) < \bar{e}_1(\bar{w}-\underline{w},b,c_1,c_2) \text{ and } \bar{e}_2(\bar{w}-\underline{w},b,c_1,c_2) = \frac{w}{\bar{b}}, c_1,c_2) < \bar{e}_2(\bar{w}-\underline{w},b,c_1,c_2) \text{ for all } b > \bar{\bar{b}}.$

Proposition D.11

Proof. Note that $\bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2) \leq \bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2)$ if and only if $\bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2) - \bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2) \leq 0$. We, therefore, focus on the following expressions

$$\bar{e}_1(\bar{w}-\underline{w},b,c_1,c_2) - \bar{e}_1(\bar{w}-\underline{w},b,c_1,c_2) = \frac{(\bar{w}-\underline{w})}{2bc_2g_2(b,\bar{w}-\underline{w})} - \frac{(\bar{w}-\underline{w})}{2bc_2g_2(b,\bar{w}-\underline{w})}$$
$$= \frac{1}{2bc_2} \left(\frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})} - \frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})} \right)$$
$$\bar{e}_2(\bar{w}-\underline{w},b,c_1,c_2) - \bar{e}_2(\bar{w}-\underline{w},b,c_1,c_2) = \frac{c_1(\bar{w}-\underline{w})}{2bc_2^2g_2(b,\bar{w}-\underline{w})^2} - \frac{c_1(\bar{w}-\underline{w})}{2bc_2^2g_2(b,\bar{w}-\underline{w})^2}$$
$$= \frac{c_1}{2bc_2^2} \left(\frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})^2} - \frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})^2} \right)$$

We proceed by showing that whenever the difference of effort is positive, such difference is decreasing in b.

decreasing in *b*. First, note that $\frac{1}{2bc_2}$ and $\frac{c_1}{2bc_2^2}$ are always decreasing in *b*. Second, we show that $\left(\frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})} - \frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})}\right)$ and $\left(\frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})^2} - \frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})^2}\right)$ are decreasing in *b*. Take any b' > b. Given the log super-modularity of g_2 , we have that $g_2(b, \bar{w}-\underline{w})g_2(b', \bar{w}-\underline{w}) \ge g_2(b', \bar{w}-\underline{w})g_2(b, \bar{w}-\underline{w})$ and therefore $g_2(b', \bar{w}-\underline{w}) \ge \frac{g_2(b', \bar{w}-\underline{w})g_2(b, \bar{w}-\underline{w})}{g_2(b, \bar{w}-\underline{w})}$. By substituting this expression into $\left(\frac{(\bar{w}-\underline{w})}{g_2(b', \bar{w}-\underline{w})} - \frac{(\bar{w}-\underline{w})}{g_2(b', \bar{w}-\underline{w})}\right)$ we obtain:

$$\left(\frac{(\bar{w}-\underline{w})}{g_2(b',\bar{w}-\underline{w})} - \frac{(\bar{w}-\underline{w})}{g_2(b',\bar{w}-\underline{w})} \right) \leq \left(\frac{(\bar{w}-\underline{w})}{\frac{g_2(b',\bar{w}-\underline{w})g_2(b,\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})}} - \frac{(\bar{w}-\underline{w})}{g_2(b',\bar{w}-\underline{w})} \right) = \frac{g_2(b,\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})} \left(\frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})} - \frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})} \right)$$
As $g_2(b,\bar{w}-w) \leq g_2(b',\bar{w}-w)$ and the difference in effort is positive, i.e., $\frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})} - \frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})} = 0$

As $g_2(b, \bar{w} - \underline{w}) \leq g_2(b', \bar{w} - \underline{w})$ and the difference in effort is positive, i.e., $\frac{(w-\underline{w})}{g_2(b, \overline{w} - \underline{w})} - \frac{(\bar{w}-\underline{w})}{g_2(b, \overline{w} - \underline{w})} > 0$, we have that $\left(\frac{(\bar{w}-\underline{w})}{g_2(b', \overline{w} - \underline{w})} - \frac{(\bar{w}-\underline{w})}{g_2(b', \overline{w} - \underline{w})}\right) \leq \left(\frac{(\bar{w}-\underline{w})}{g_2(b, \overline{w} - \underline{w})} - \frac{(\bar{w}-\underline{w})}{g_2(b, \overline{w} - \underline{w})}\right)$. The same argument holds for $\bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2) - \bar{e}_2(\bar{w} - \underline{w}, b, c_1, c_2)$.

Proposition D.12

Proof. From the expressions of average effort we find that

$$\begin{split} & \left| \bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_1(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) \right| = \frac{(\bar{w} - \underline{w})}{2\tilde{c}_2} \left| \left(\frac{1}{bg_2(b, \bar{w} - \underline{w})} - \frac{1}{b'g_2(b', \bar{w} - \underline{w})} \right) \right| \\ & \left| \bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_1(\bar{w} - \underline{w}, b', c_1, \tilde{\tilde{c}}_2) \right| = \frac{(\bar{w} - \underline{w})}{2\tilde{c}_2} \left| \left(\frac{1}{bg_2(b, \bar{w} - \underline{w})} - \frac{1}{b'g_2(b', \bar{w} - \underline{w})} \right) \right| \\ & \left| \bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_2(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) \right| = \frac{c_1(\bar{w} - \underline{w})}{2\tilde{c}_2^2} \left| \left(\frac{1}{bg_2(b, \bar{w} - \underline{w})^2} - \frac{1}{b'g_2(b', \bar{w} - \underline{w})^2} \right) \right| \\ & \left| \bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2 - \bar{e}_2(\bar{w} - \underline{w}, b', c_1, \tilde{\tilde{c}}_2)) \right| = \frac{c_1(\bar{w} - \underline{w})}{2\tilde{c}_2^2} \left| \left(\frac{1}{bg_2(b, \bar{w} - \underline{w})^2} - \frac{1}{b'g_2(b', \bar{w} - \underline{w})^2} \right) \right| \end{split}$$

As \tilde{c}_2 and $\tilde{\tilde{c}}_2$ only shows up in the denominator of each average effort, and the multiplicative term is the same, for $\tilde{c}_2 > \tilde{\tilde{c}}_2$ we have that $|\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2)| < |\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{\tilde{c}}_2)| < |\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2)| < |\bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{\tilde{c}}_2)| < |\bar{e}_i(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2)| < |\bar{e}_i(\bar{w} - \underline{w}, b', c_1, \tilde{\tilde{c}}_2)| < |\bar$

Proposition D.13

Proof.

$$\begin{aligned} \left| \bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) \right| &= \frac{1}{2b\tilde{c}_2} \left| \left(\frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})} - \frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})} \right) \right| \\ \left| \bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) \right| &= \frac{1}{2b\tilde{\tilde{c}}_2} \left| \left(\frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})} - \frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})} \right) \right| \\ \left| \bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) \right| &= \frac{c_1}{2b\tilde{c}_2^2} \left| \left(\frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})^2} - \frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})^2} \right) \right| \\ \left| \bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) \right| &= \frac{c_1}{2b\tilde{c}_2^2} \left| \left(\frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})^2} - \frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})^2} \right) \right| \end{aligned}$$

Note that $\tilde{c}_2 \geq \tilde{\tilde{c}}_2$ and thus $\frac{1}{2b\tilde{c}_2} \leq \frac{1}{2b\tilde{\tilde{c}}_2}$ and $\frac{c_1}{2b\tilde{\tilde{c}}_2^2} \leq \frac{c_1}{2b\tilde{\tilde{c}}_2^2}$. From here,

$$\begin{aligned} \left| \bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) \right| &= \frac{1}{2b\tilde{c}_2} \left| \left(\frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})} - \frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})} \right) \right| \\ &\leq \frac{1}{2b\tilde{\tilde{c}}_2} \left| \left(\frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})} - \frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})} \right) \right| &= \left| \bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) \right| \end{aligned}$$

and

$$\begin{aligned} \left| \bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) \right| &= \frac{c_1}{2b\tilde{c}_2^2} \left| \left(\frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})^2} - \frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})^2} \right) \right| \\ &\leq \frac{c_1}{2b\tilde{c}_2^2} \left| \left(\frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})^2} - \frac{(\bar{w} - \underline{w})}{g_2(b, \bar{w} - \underline{w})^2} \right) \right| &= \left| \bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) \right| \end{aligned}$$

We conclude that $|\bar{e}_i(\bar{w}-\underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_i(\bar{w}-\underline{w}, b, c_1, \tilde{\tilde{c}}_2)| \ge |\bar{e}_i(\bar{w}-\underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_i(\bar{w}-\underline{w}, b, c_1, \tilde{c}_2)|$, for i = 1, 2. That is, the impact of pay progression on effort is amplified when player 2 is of higher ability, regardless the direction of change.

Proposition D.14

Proof. From Proposition D.11, we know that all the difference-in-differences of average effort are positive for all players in this region. For player 1, we have that:

$$\begin{split} \left(\bar{e}_{1}(\bar{w}-\underline{w},b,c_{1},\tilde{\tilde{c}}_{2})-\bar{e}_{1}(\bar{w}-\underline{w},b,c_{1},\tilde{\tilde{c}}_{2})\right) - \left(\bar{e}_{1}(\bar{w}-\underline{w},b',c_{1},\tilde{\tilde{c}}_{2})-\bar{e}_{1}(\bar{w}-\underline{w},b',c_{1},\tilde{\tilde{c}}_{2})\right) = \\ \frac{1}{\tilde{c}_{2}}\left(\frac{1}{2b}\left(\frac{(\bar{w}-\underline{w})}{g_{2}(b,\bar{w}-\underline{w})}-\frac{(\bar{w}-\underline{w})}{g_{2}(b,\bar{w}-\underline{w})}\right) - \frac{1}{2b'}\left(\frac{(\bar{w}-\underline{w})}{g_{2}(b',\bar{w}-\underline{w})}-\frac{(\bar{w}-\underline{w})}{g_{2}(b',\bar{w}-\underline{w})}\right)\right) \\ \left(\bar{e}_{1}(\bar{w}-\underline{w},b,c_{1},\tilde{c}_{2})-\bar{e}_{1}(\bar{w}-\underline{w},b,c_{1},\tilde{c}_{2})\right) - \left(\bar{e}_{1}(\bar{w}-\underline{w},b',c_{1},\tilde{c}_{2})-\bar{e}_{1}(\bar{w}-\underline{w},b',c_{1},\tilde{c}_{2})\right) = \\ \frac{1}{\tilde{c}_{2}}\left(\frac{1}{2b}\left(\frac{(\bar{w}-\underline{w})}{g_{2}(b,\bar{w}-\underline{w})}-\frac{(\bar{w}-\underline{w})}{g_{2}(b,\bar{w}-\underline{w})}\right) - \frac{1}{2b'}\left(\frac{(\bar{w}-\underline{w})}{g_{2}(b',\bar{w}-\underline{w})}-\frac{(\bar{w}-\underline{w})}{g_{2}(b',\bar{w}-\underline{w})}\right)\right) \end{split}$$

Note that the expression within the brackets, $\left(\frac{1}{2b}\left(\frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})} - \frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})}\right) - \frac{1}{2b'}\left(\frac{(\bar{w}-\underline{w})}{g_2(b',\bar{w}-\underline{w})} - \frac{(\bar{w}-\underline{w})}{g_2(b',\bar{w}-\underline{w})}\right)\right)$, is the same within both $\left(\bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) - \bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{c}_2)\right) - \left(\bar{e}_1(\bar{w}-\underline{w},b',c_1,\tilde{c}_2) - \bar{e}_1(\bar{w}-\underline{w},b',c_1,\tilde{c}_2)\right)$ and $\left(\bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) - \bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{c}_2)\right) - \left(\bar{e}_1(\bar{w}-\underline{w},b',c_1,\tilde{c}_2) - \bar{e}_1(\bar{w}-\underline{w},b',c_1,\tilde{c}_2)\right)$. Further, it is positive by proposition D.11. The multiplicative term outside of the brackets is given by $\frac{1}{\tilde{c}_2}$ and $\frac{1}{\tilde{c}_2}$ respectively for $\left(\bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) - \bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{c}_2)\right) - \left(\bar{e}_1(\bar{w}-\underline{w},b',c_1,\tilde{c}_2) - \bar{e}_1(\bar{w}-\underline{w},b',c_1,\tilde{c}_2)\right)$ and $\left(\bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) - \bar{e}_1(\bar{w}-\underline{w},b,c_1,\tilde{c}_2)\right) - \left(\bar{e}_1(\bar{w}-\underline{w},b',c_1,\tilde{c}_2) - \bar{e}_1(\bar{w}-\underline{w},b',c_1,\tilde{c}_2)\right)$. As $\tilde{c}_2 < \tilde{c}_2$ we conclude that

$$\left(\bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) \right) - \left(\bar{e}_1(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) - \bar{e}_1(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) \right) > \\ \left(\bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_1(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) \right) - \left(\bar{e}_1(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) - \bar{e}_1(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) \right)$$

For player 2, we have instead:

$$\begin{split} & \left(\bar{e}_{2}(\bar{w} - \underline{w}, b, c_{1}, \tilde{\tilde{c}}_{2}) - \bar{e}_{2}(\bar{w} - \underline{w}, b, c_{1}, \tilde{\tilde{c}}_{2}) \right) - \left(\bar{e}_{2}(\bar{w} - \underline{w}, b', c_{1}, \tilde{\tilde{c}}_{2}) - \bar{e}_{2}(\bar{w} - \underline{w}, b', c_{1}, \tilde{\tilde{c}}_{2}) \right) = \\ & \frac{1}{\tilde{c}_{2}^{2}} \left(\frac{c_{1}}{2b} \left(\frac{(\bar{w} - \underline{w})}{g_{2}(b, \bar{w} - \underline{w})^{2}} - \frac{(\bar{w} - \underline{w})}{g_{2}(b, \bar{w} - \underline{w})^{2}} \right) - \frac{c_{1}}{2b'} \left(\frac{(\bar{w} - \underline{w})}{g_{2}(b', \bar{w} - \underline{w})^{2}} - \frac{(\bar{w} - \underline{w})}{g_{2}(b', \bar{w} - \underline{w})^{2}} \right) \right) \\ & \left(\bar{e}_{2}(\bar{w} - \underline{w}, b, c_{1}, \tilde{c}_{2}) - \bar{e}_{1}(\bar{w} - \underline{w}, b, c_{1}, \tilde{c}_{2}) \right) - \left(\bar{e}_{2}(\bar{w} - \underline{w}, b', c_{1}, \tilde{c}_{2}) - \bar{e}_{2}(\bar{w} - \underline{w}, b', c_{1}, \tilde{c}_{2}) \right) = \\ & \frac{1}{\tilde{c}_{2}^{2}} \left(\frac{c_{1}}{2b} \left(\frac{(\bar{w} - \underline{w})}{g_{2}(b, \bar{w} - \underline{w})^{2}} - \frac{(\bar{w} - \underline{w})}{g_{2}(b, \bar{w} - \underline{w})^{2}} \right) - \frac{c_{1}}{2b'} \left(\frac{(\bar{w} - \underline{w})}{g_{2}(b', \bar{w} - \underline{w})^{2}} - \frac{(\bar{w} - \underline{w})}{g_{2}(b', \bar{w} - \underline{w})^{2}} \right) \right) \end{split}$$

Note that the expression within the brackets, $\left(\frac{c_1}{2b}\left(\frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})^2} - \frac{(\bar{w}-\underline{w})}{g_2(b,\bar{w}-\underline{w})^2}\right) - \frac{c_1}{2b'}\left(\frac{(\bar{w}-\underline{w})}{g_2(b',\bar{w}-\underline{w})^2} - \frac{(\bar{w}-\underline{w})}{g_2(b',\bar{w}-\underline{w})^2}\right)\right)$, is the same within both $\left(\bar{e}_2(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) - \bar{e}_2(\bar{w}-\underline{w},b,c_1,\tilde{c}_2)\right) - \left(\bar{e}_2(\bar{w}-\underline{w},b',c_1,\tilde{c}_2) - \bar{e}_2(\bar{w}-\underline{w},b',c_1,\tilde{c}_2)\right)$ and $\left(\bar{e}_2(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) - \bar{e}_2(\bar{w}-\underline{w},b,c_1,\tilde{c}_2)\right) - \left(\bar{e}_2(\bar{w}-\underline{w},b',c_1,\tilde{c}_2) - \bar{e}_2(\bar{w}-\underline{w},b',c_1,\tilde{c}_2)\right)$. Further, it is positive by proposition D.11. The multiplicative term outside of the brackets is given by $\frac{1}{\tilde{c}_2^2}$ and $\frac{1}{\tilde{c}_2^2}$ respectively for $\left(\bar{e}_2(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) - \bar{e}_2(\bar{w}-\underline{w},b,c_1,\tilde{c}_2)\right) - \left(\bar{e}_2(\bar{w}-\underline{w},b',c_1,\tilde{c}_2) - \bar{e}_2(\bar{w}-\underline{w},b',c_1,\tilde{c}_2)\right)$ and $\left(\bar{e}_2(\bar{w}-\underline{w},b,c_1,\tilde{c}_2) - \bar{e}_2(\bar{w}-\underline{w},b,c_1,\tilde{c}_2)\right) - \left(\bar{e}_2(\bar{w}-\underline{w},b',c_1,\tilde{c}_2) - \bar{e}_2(\bar{w}-\underline{w},b',c_1,\tilde{c}_2)\right)$. As $\tilde{c}_2 < \tilde{c}_2$, we can conclude that

$$\left(\bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) - \bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{\tilde{c}}_2) \right) - \left(\bar{e}_2(\bar{w} - \underline{w}, b', c_1, \tilde{\tilde{c}}_2) - \bar{e}_2(\bar{w} - \underline{w}, b', c_1, \tilde{\tilde{c}}_2) \right) >$$

$$\left(\bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) - \bar{e}_2(\bar{w} - \underline{w}, b, c_1, \tilde{c}_2) \right) - \left(\bar{e}_2(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) - \bar{e}_2(\bar{w} - \underline{w}, b', c_1, \tilde{c}_2) \right)$$