

# **Selection into Credit Markets: Evidence from Agriculture in Mali**

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Lori Beaman, Dean Karlan, Bram Thuysbaert, and Christopher Udry<sup>1</sup>

## Abstract

We use a two-stage experiment on agricultural lending in Mali to test whether selection into lending is predictive of heterogeneous returns to capital. Understanding this heterogeneity, and the selection process which reveals it, is critical for guiding modelling of credit markets in developing countries, as well as for policy. We find such heterogeneity: returns to capital are higher for farmers who borrow than for those who do not. In our first stage, we offer loans in some villages and not others. In the second stage, we provide cash grants to a random subset of all farmers in villages where no loans were offered, and to a random subset of the farmers who do not borrow in villages where loans were offered. We estimate seasonal returns to the grant of 130% for would-be borrowers, whereas we find returns near zero for the sample representative of non-borrowers. We also provide evidence that there are some farmers – particularly those that are poor at baseline – that have high returns but do not receive a loan.

JEL: D21, D92, O12, O16, Q12, Q14

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<sup>1</sup> Lori Beaman: l-beaman@northwestern.edu, Northwestern University; Dean Karlan: karlan@northwestern.edu, Northwestern University, IPA, J-PAL, and NBER; bram.thuysbaert@ugent.be, Ghent University; and Christopher Udry: christopher.udry@northwestern.edu, Northwestern University. Paper previously circulated as “Self-selection into Credit Markets: Evidence from Agriculture in Mali”. The authors thank partners Save the Children and Soro Yiriwaso for their collaboration. Thanks to Liam Frolund, Yann Guy, Pierrick Judeaux, Henriette Hanicotte, Nicole Mauriello, Aissatou Ouedraogo, and Diego Santa Maria for excellent research assistance and to the field staff of Innovations for Poverty Action – Mali office. We thank Dale Adams and Alex W. Cohen, and many colleagues and seminar audiences, for helpful comments. All errors and opinions are our own.

## 1. Introduction

The return to investment in productive activities depends on a myriad of influences, reflecting both the realization of risk and underlying heterogeneity in the characteristics, effort, and constraints of producers. Some of this variation may be apparent to outside observers; much may not. Some of this variation may be apparent to producers themselves; much may not. Financial markets ought to help capital flow to the highest return activities. But do they?

The efficiency of capital allocation matters for our understanding of both the macroeconomy and financial markets for low-income households. In macroeconomics, there is an extensive literature that incorporates financial frictions into models of growth with agents that have heterogeneous returns (Buera and Shin 2013; Itskhoki and Moll 2019). This work shows that in economies with imperfect financial markets, heterogeneity exacerbates problems and capital does not necessarily get allocated to the highest return firms (Buera, Kaboski, and Shin 2021). The microeconomic literature documents evidence of market failures for both credit and savings services for low-income households. These joint failures could result in an allocation of capital such that agents have differing returns to investment. With that in mind, we examine the extent to which a lending program for smallholder farmers in Mali successfully identifies and allocates credit to the farmers with higher returns to investment.

In a two-stage randomized controlled trial of loans and grants for low-income farmers in rural Mali, we demonstrate positive selection into borrowing with respect to returns to investments in cultivation. The sample consists of poor farmers in a capital-poor economy not well integrated into global financial markets. In stage one (the loan stage), a microcredit organization (Soro Yiriwaso, “Soro”) identified 198 villages which were within their expansion plans but which they had not previously entered. Soro then offered group-liability loans to all women farmers in 88 villages, randomly selected from the 198 villages. In these loan treatment villages, some farmers choose, or are chosen by their peers, to borrow via group liability loans within a community association. In stage two (the cash grant stage), after first waiting for households and the associations to make their loan decisions from stage one, we announced and immediately gave cash grants (40,000 FCFA, about US\$140)<sup>2</sup> to a random subset of households that did not borrow in the loan villages and to a random subset of all households in the no-loan villages.

The first stage effectively creates two samples over which we compare the returns to the stage two cash grants: 88 “loan villages” (where we measure returns to the cash grant for individuals who did not borrow) and 110 “no-loan” villages (where we measure returns to the cash grant for all individuals, i.e. those who would have borrowed had they been offered a loan as well as those who would not have borrowed). Comparing the average returns in these two samples allows us

<sup>2</sup> Throughout, we use the 2011 PPP exchange rate with the Malian FCFA (284 FCFA per USD).

to test an important selection question: do those who do not borrow have lower average returns to a grant<sup>3</sup> than the implied returns to a grant among farmers who did borrow?

We find large average increases in investment and agricultural profits for the non-selected population (i.e., grant recipients vs. non-grant-recipients in no-loan villages). Specifically, the cash grants in no-loan villages led to a statistically significant increase in land being cultivated (12%, se=3%), fertilizer use (19%, se=5%), and overall input expenditures (18%, se=5%). These households also experienced an increase in the value of their agricultural output and in gross profit<sup>4</sup> by 14% (se=4%) and 13% (se=5%), respectively. Thus, we observe a statistically significant and economically meaningful increase in investments in cultivation and gross profit from cash grants. This impact on gross profit persists after an additional agricultural season. These results demonstrate clearly that capital constraints limit investments in cultivation,<sup>5</sup> and that farmers do not accumulate savings over time to capture these high investment returns. Accumulation of savings may be hindered by transaction costs (transportation, theft, or devaluation, for example), social pressure (within households or across social networks), or behavioral constraints (attention, over-optimism, or commitment, for example).<sup>6</sup>

However, we find low, indeed zero, average returns to the cash grants for those who did *not* borrow (i.e., the difference between randomly receiving a grant and not among non-borrowers in loan villages). In loan villages, non-borrower households given grants did not earn any higher gross profit from the farm than non-borrowing, non-grant-receiving households. This contrasts sharply with households given grants in the no-loan villages: they had large increases in gross profit relative to those not provided grants. Therefore, we conclude that households that borrowed, and were thus selected out of the sample in loan villages eligible to receive grants, had higher returns to the grants than those that did not borrow. The differences in the impact of the grants between households that would borrow and those that do not are substantial. Among

<sup>3</sup> We are not estimating the marginal product of capital as in de Mel et al. (2008) but instead the “total return to capital”—i.e., cash. Beaman et al. (2013) shows that labor inputs adjust along with agricultural inputs, making it impossible to separate the returns to capital from the returns to labor without an instrument for labor inputs. We are therefore capturing the total change in gross profits and investment behavior when cash grants are received.

<sup>4</sup> We do not have a complete profit measure and use instead the term “gross profit” for agricultural revenue net of most, but not all, expenses. Importantly, the value of land, family and unpaid labor is not subtracted.

<sup>5</sup> The increase in investment contingent upon receipt of the grant is sufficient to reject neoclassical separation, but not to demonstrate the existence of binding capital constraints. For example, in models akin to Banerjee and Duflo (2012) with an upward-sloping supply of credit for each farmer, a capital grant could completely displace borrowing from high-cost lenders, lower the opportunity cost of capital to the farmer and induce greater investment even though the farmer could have borrowed more from the high cost lender and thus was not capital constrained in a strict sense. However, there is no evidence that these grants lowered total borrowing. We therefore refer to capital market imperfections that could cause investment responses to cash grants simply as credit constraints.

<sup>6</sup> See Karlan, Ratan, and Zinman (2014) for an overview of such savings markets failures, with a focus on the household perspective.

borrowing households, farm output would have increased by US\$198 (se=92) and farm gross profit by US\$146 (se=71) had those households received grants. In contrast, among the households that do not borrow, receipt of the grant generates only US\$21 of additional output and US\$0.28 less gross profit (neither being statistically significantly different from zero).

Thus, putting the findings from the two samples together, we infer that farmers with particularly high returns to investment in cultivation are much more likely to select – or be selected – into borrowing. This implies that some of the variation in returns is predictable *ex ante*, and that farmers are aware of and act on this heterogeneity in expected returns.

Although 93% of non-borrowing households report farming as their primary source of income, perhaps non-borrowers did not invest in farming because they had higher return opportunities elsewhere. To examine this, we also look at other outcomes such as livestock ownership and small business operations. However, we do not find evidence that non-borrowers in loan villages invest the grant in alternative activities more than their counterparts in no-loan villages.

Thus, farmers with high returns to grants are differentially selected into borrowing from Soro. But how effective is this selection? Are there identifiable women with high return investment opportunities who do not borrow – an outcome that we refer to as “excess selection”? Many frictions, that our design does not disentangle, may drive some of those with high expected returns to not borrow. Two examples: First, women’s groups screen out potential borrowers based on ability to repay (rather than return on capital); or, second, heterogeneity with respect to risk aversion leads some women to self-select out. Specifically, we find that in no-loan villages (thus a representative, non-selected sample of the village), returns to the grant are positively correlated with baseline levels of economic wellbeing: gross profits, food and non-food consumption, farm size and livestock holdings. However, in loan villages (thus only those selected out from borrowing, either by themselves or their peers), returns to the grant are *negatively* correlated with these baseline characteristics. Thus, the selection into borrowing by farmers with high return projects is more complete among wealthier farmers. Because these characteristics are plausibly associated with both a borrower’s ability to repay and risk aversion, we cannot disentangle the excess selection into borrower-driven versus lender-driven. In fact, the best policy response to this excess selection may be via interconnected markets such as insurance instead of credit directly.

The heterogeneity in returns to loans that we discover is consistent with Meager (2020), which uses Bayesian hierarchical modeling of the quantiles of response to seven different microcredit interventions with RCTs to show evidence of strongly positive returns for a small set of borrowers, but near zero returns to borrowing for the large majority. Crépon et al. (2020) also finds heterogeneity in the returns to loans (and grants) among microentrepreneurs in Egypt. Similarly,

Bryan, Karlan and Osman (2021) finds important heterogeneity, but predicted via psychometric data only, not data typically available to lenders for underwriting decisions.

More recent work has focused on whether individuals and peers are able to predict returns to capital. Hussam et al. (2020) finds that businesses (in their case, nonfarm enterprises in urban India) have widely varying marginal returns to grants, and that entrepreneurs themselves and community members are able to distinguish between those with relatively high and low returns. Similarly, Barboni and Agarwal (2021) finds that financially sophisticated borrowers positively-select into more flexible lending contracts. In other settings, accurate predictions were more elusive: for enterprise business plan competitions in Nigeria and in Ghana, several studies provide evidence of the difficulty in predicting the most successful, although average estimated returns are high (Fafchamps and Woodruff 2017; McKenzie 2017; 2018; McKenzie and Sansone 2019).

Our experiment also speaks to three additional questions important to academia and policy: First, do loans generate different investment behavior than grants? Second, what is the impact of a microlending program that targets farmers (as compared to the more standard microenterprise focus of microlenders)? Third, are the impacts of the cash grants persistent after seven years?

First, on comparing grants to loans, about 21% of households in our sample received loans (in loan villages), which is typical of other microcredit contexts. Grant take-up rate was 100%. Loans averaged US\$113 (versus grants of \$140). Like the grants, offering loans led to an increase in investments in cultivation, particularly fertilizer, insecticides and herbicides, and an increase in agricultural output. We do not detect, however, a statistically significant increase in gross profit. Our treatment on the treated estimates on the cultivation activities and harvests are large and consistent in magnitude with our entirely separate estimates of the impact of grants on borrowers. Therefore, it does not appear that the lending process leads to dramatically different behavior on the part of farmers than cash grants. This is consistent with Crépon et al. (2020).

Second, underlying our experiment is an estimate of the impact of an agriculture microcredit program: we find high average returns, particularly when compared to experiments estimating the impact of microcredit designed for entrepreneurship.<sup>7</sup> Such results could emerge when farmers lack capital and face credit and savings constraints. Microcredit organizations have attempted to relieve credit constraints, but most microcredit lenders focus on small or micro

<sup>7</sup> The evidence from traditional microcredit, targeting micro enterprises, is more mixed; some randomized evaluations find an increase in investment in self-employment activity (Crépon et al. 2015; Angelucci, Karlan, and Zinman 2015) while others do not (Karlan and Zinman 2011; Attanasio et al. 2015; Augsburg et al. 2015; Banerjee et al. 2015; Tarozi, Desai, and Johnson 2015). See Banerjee, Karlan, and Zinman (2015) and Meager (2019) for an overview of the above seven studies. Most randomized evaluations of microcredit find little or no increase at the mean on profitability of small businesses. These modest results come despite evidence of fairly high marginal returns to capital for micro-enterprises (de Mel, McKenzie, and Woodruff 2008).

business entrepreneurial financing. Furthermore, the typical microcredit loan requires frequent, small repayments and therefore does not facilitate investments in agriculture, where income comes as a lump sum once or twice a year (see Karlan and Mullainathan 2007 for a discussion of loans designed to match borrower cash flow needs; see Fink, Jack, and Masiye 2020 for an experiment demonstrating the importance of timing for farmers). By contrast, the loan product studied here is designed for farmers by providing capital at the beginning of the planting season and requiring repayment as a lump sum at harvest. Maitra et al. (2020) also finds positive impacts from an agricultural microcredit program on farm value-added in India for one version of the program, though not for a version which targeted the program differently. However, lending may not be sufficient to induce investments in the presence of other constraints. Farmers may be constrained by a lack of insurance (Karlan et al. 2014), have time inconsistent preferences (Duflo, Kremer, and Robinson 2011), or face high costs of acquiring inputs (Suri 2011).

These loan impacts show that well-timed credit can make a strong difference in agricultural impacts for households that have difficulty (due to credit and savings markets failures) accumulating enough cash at the moments needed. Such logic was the premise behind 20<sup>th</sup> century *crédit de campagne* (seasonal policy-led agricultural lending, timed to coincide with when cash is needed for investments). But these programs suffered from politics (Adams, Graham, and Von Pischke 2022) as well as from multilateral and bilateral donors discouraging subsidized lending so as to promote for-profit lenders (Morduch 2000). In the expansion of microcredit in the 1980s and onward, several shifts occurred: group instead of individual lending; high frequency repayment instead of one-time balloon payments (see Field et al. 2013 for an important demonstration of potential benefits to delayed-start repayment); enterprise targeted loans instead of agricultural (Karlan and Morduch 2009); and non-government lending instead of government. These changes were typically simultaneous and rarely experimental, thus often left unstudied. The lending analyzed here represents a return to the lending philosophy of “matching cash flows”, i.e., timing both issuance of loans to when capital is most needed and repayment to when revenue will be generated (but within a group structure, and without subsidy).

Third, we conducted a long-term follow-up survey in 2017, about seven years after the grants. We find no evidence that the grants had a persistent effect over this extended period, which was marked by political upheaval, systematic changes in cropping patterns, and highly variable seasonal rainfall typical of the West African semiarid tropics. While it is difficult to interpret the lack of long-run effects given the large number of shocks in this context, farmers could need sustained access to financial services that are tailored to their needs, specifically facilitating access to lumpsums when needed.

## 2. The Experimental Design and Data

### 2.1 The Experimental Design

Agriculture in most of Mali, and in all of our study area, is exclusively rain fed. Evidence from nearby Burkina Faso suggests that income shocks translate into consumption volatility (Kazianga and Udry 2006), so improved credit markets can have important welfare consequences from both increasing average production and insulating consumption from output volatility. The main crops grown in the area include millet/sorghum, maize, cotton (mostly grown by men), and rice and groundnuts (mostly grown by women). At baseline, about 40% of households were using fertilizer<sup>8</sup>, and 51% were using other chemical inputs (herbicides, insecticide).

The sample consists of 198 villages identified by Soro as villages not previously entered but within their expansion plans. Households in these villages have limited access to formal financial institutions: only 5% of households report receiving a formal loan at baseline.<sup>9</sup> Figure 1 presents the design, and Appendix A1 provides more detail on the sample and randomization procedures.

#### *Stage One: Loans*

Soro, a Malian microcredit organization and affiliate of the international organization Save the Children, marketed, financed, implemented, and serviced the loans. After a baseline survey, we randomly assigned the 198 villages to either loan (88 villages) or no-loan (110 villages) status using a re-randomization technique ensuring balance on key variables (Appendix A1).

Soro offered their standard agricultural loan product, called *Prêt de Campagne*, in the 88 loan villages. There was no screening of the villages by Soro: loans were offered to women's associations formed for the purpose of borrowing. This product is given exclusively to women, but naturally money may be fungible within the household. Unlike most microloan products, the loan is designed specifically for farmers: loans are dispersed at the beginning of the agricultural cycle in May–July and repayment is required after harvest. The loan is administered to groups of women organized into village associations, and each individual woman then receives an informal contract with their village association. Qualitative interviews with members outside the study villages, prior to the intervention, revealed that the application process is informal with few administrative records at the village level. For example, there are records of neither loan applications nor denials. Nor is a record kept of more subtle, informal processes of “application” or “denial”, such as women who discuss the possibility of joining the group to get a loan but who

<sup>8</sup> The government of Mali introduced heavy fertilizer subsidies in 2008 and fixed the price of fertilizer at 12,500 FCFA (US\$44) per 50 kg of fertilizer. This constituted a 20% to 40% subsidy, depending on the type of fertilizer and year. Initial usage of the subsidy was low in rural areas initially but has grown over time, helping to explain the increase in input expenses we observe in our data from baseline to endline (Druilhe and Barreiro-Huré 2012).

<sup>9</sup> Informal financing is present via savings groups and loans from family or friends (50% report such loans at baseline).

are discouraged from joining (such data would have been helpful for ascertaining the extent of peer versus self-selection, for instance). The size of the group is not constrained by the lender; a group could add a member without decreasing the size of loan each woman received. Soro itself was not directly involved in selecting who would receive a loan. The size of the loan to each woman is also determined through an informal, iterative process. Repayment is tracked only at the group level, and nominally there is joint liability. On average there are about 30 women per group and typically one, though up to three, associations per village. This is a limited liability environment since these households have few assets and the legal environment of Mali makes formal recourse for the bank nearly impossible. However, given that loans are administered through community associations, the social costs of default could be quite high. We observe no defaults over the two agricultural cycles of our study.<sup>10</sup>

Soro offered loans in the loan villages for two years, the 2010 and 2011 agricultural seasons. Loans averaged 32,000 FCFA (US\$113) and charged 25% per annum interest plus 3% fees.<sup>11</sup>

### *Stage Two: Grants*

Grants worth 40,000 FCFA (US\$140) were distributed by Innovations for Poverty Action (IPA), and with no stated relationship to the loans or to Soro, to about 1,600 female survey respondents in May and June of 2010 (i.e., planting time).

In the 110 no-loan villages, households were randomly selected to receive grants and—to parallel the loans—a female household member was always the direct recipient. This corresponds to the boxes on the right side of Figure 1. US\$140 is a large grant; average input expenses, in the absence of the grant, were US\$130 and the value of agricultural output was US\$530. The size of the grant was chosen to approximate the average loan size provided by Soro, though *ex post* the grant is slightly larger on average than the loans. In no-loan villages, we also provided some grants to a randomly selected set of men, but we exclude those households from the analysis.<sup>12</sup>

In the 88 loan villages, grant recipients were randomly selected among survey respondents who did not take out a loan (see Figure 1).<sup>13</sup> We attempted to deliver grants at the same time in all

<sup>10</sup> This is not atypical for Soro. In an assessment conducted by Save the Children in 2009, 0% of Soro's overall portfolio for this loan product was at risk (more than 30 days overdue) in years 2004-2006, rising to only 0.7% in 2007.

<sup>11</sup> 10% of loan proceeds was deducted from loan proceeds and held at Soro as savings. This deposit requirement may serve as a screening mechanism based on wealth or liquidity, as discussed in section 3.3.

<sup>12</sup> The grants to men are intended for a separate paper analyzing household dynamics and bargaining, and we do not consider them useful for the analysis here since the loans were only given to women.

<sup>13</sup> We determined who took out a loan by matching names and basic demographic characteristics from the loan contracts between the client and Soro, which Soro shared with us on an ongoing basis. There were a few cases (67) where Soro allowed late applications for loans and households received both a grant and a loan. The majority (41 of



villages, but administrative delays on the loan side meant that most grants were delivered first in no-loan villages, and there is an average difference of 20-days between when grants were received by households in no-loan villages and their counterparts in loan villages. We discuss the implications of this delay in Appendix A6.1.

To minimize the risk that our experimental design led individuals in the future to not borrow in order to be eligible for a grant, we informed recipients that the grants were a one-time grant not an ongoing program, and we distributed an additional 104 grants (one or two per village) to loan village women not in our sample (aiming to minimize the risk that individuals inferred the link between borrowing and grant eligibility).

## **2.2 Data**

A baseline survey was conducted in January–May 2010. A first follow-up survey was conducted after the first year of treatment and the conclusion of the 2010 agricultural season<sup>14</sup> in January–May 2011; a second follow-up survey was conducted after the second year of treatment and the conclusion of the 2011 agricultural season in January–May 2012; and a third follow-up survey was conducted seven years after the initial grant distribution in January–May 2017. The four rounds used similar survey instruments, which covered a large set of household characteristics and socioeconomic variables, with a strong focus on agricultural data including cultivated area, input use and production output at both the individual and the household level.

Throughout we refer to “gross profit” as a key outcome variable. We do not have a complete measure of profits. Gross profit is the value of agricultural output net of most, but not all, expenses. Specifically, gross profit is the value of harvest (whether sold, stored or consumed) minus the cost of fertilizer, manure, herbicide, insecticide, hired labor, cart and traction animal expenses (rental or maintenance), and seed expenses (although valuing last year’s seeds at zero). We do not subtract either the value of unpaid labor (own, family or other) or the implicit rental value of land used, because both the labor and land markets are too thin to provide reliable guidance on these values. We will, however, examine the use of these inputs directly.

We also collected data on food and non-food expenses of the household as well as on financial activities (formal and informal loans and savings) and livestock holdings. The food expenditure module asked about consumption of over 50 food items over the previous seven days. We

67) occurred because there were multiple adult women in the household, and one took out a loan and another received a grant. We include controls for these households. The results are similar if these observations are excluded.

<sup>14</sup> Immediately after the first year planting agricultural phase and on a sub-sample of 2,400 households, we conducted an “input survey” with extensive questions on inputs such as seeds, fertilizer and other chemicals, labor, and equipment use. The sample was generated by randomly selecting half of the households from a randomly chosen subset of 133 villages (and stratifying by treatment status). For each household, we use the input survey if conducted and otherwise the end of season survey. We also control for survey timing in all relevant specifications.

calculate prices using village-level reports in all sample villages. We use these sample-wide prices to convert consumption of all items into expenditure. It is important to note that there is a lot of consumption seasonality in Mali (Beaman, Karlan, and Thuysbaert 2014). Our measure of food expenditure reflects consumption in the post-harvest season only.

### 2.3 Randomization Balance Check and Attrition

Several tests verify that we cannot reject the orthogonality of treatment assignment to baseline characteristics and attrition. Appendix Table 1 examines baseline characteristics across three comparisons: (i) loan to no-loan villages; (ii) grant to no-grant households in no-loan villages; and (iii) grant to no-grant households in loan villages. Few covariates are individually statistically significantly different across the three comparisons, and an aggregate test on all 11 covariates fails to reject orthogonality for each of the three comparisons (p-value of 0.13, 0.41 and 0.89, respectively). Our attrition rate is approximately one percent each round.<sup>15</sup>

### 3. Identification

We focus on agricultural outcomes. Let  $\{Q^{NG}, Q^G, Q^B\}$  represent the set of potential gross profits in year 1 of households in our sample, where  $Q^{NG}$  is a random variable representing potential profit if the household neither borrows nor receives a grant, and  $Q^G$  and  $Q^B$  are similarly defined for households that receive a grant but do not borrow, and for those that borrow but do not get a grant, respectively. The joint distribution of potential outcomes is  $F(Q^{NG}, Q^G, Q^B)$ , and the three marginal distributions are denoted  $F_{NG}(Q^{NG})$ ,  $F_G(Q^G)$  and  $F_B(Q^B)$ .

Define  $G \in \{0,1\}$  and  $L \in \{0,1\}$  as random variables that designate a household's status in the grant treatment arm and in a loan treatment village, respectively. Not all women in loan communities borrow. Define  $C = 1$  (for *complier*) if the household would borrow if its village is a loan village, and  $C = 0$  if it would not borrow if located in a loan village.

Therefore, we can write a binary indicator of borrowing as

$$B = CL \tag{1}$$

Furthermore, define the effect on profit of receiving a grant as  $\Delta_G Q \equiv Q^G - Q^{NG}$ . We seek to identify the expected value of the effect on profit of receiving a grant for households for which  $C = 1$  versus those for which  $C = 0$ , that is  $\mathbb{E}(\Delta_G Q | C = 1)$ , and  $\mathbb{E}(\Delta_G Q | C = 0)$ . The two-stage randomization provides identification of these expected treatment effects.

<sup>15</sup> Despite the low attrition rate, we report differential attrition tests in Appendix Table 2.

### 3.1 Returns to grants for borrowers and non-borrowers

The first stage randomization of villages ensures

$$\{Q^{NG}, Q^G, Q^B, C\} \perp L \quad (2)$$

The second stage randomization of grants across the random sample when  $L = 0$  and across non-borrowers when  $L = 1$  ensures

$$\{Q^{NG}, Q^G, Q^B, C\} \perp G | L = 0 \quad (3)$$

$$\{Q^{NG}, Q^G\} \perp G | (C = 0, L = 1) \quad (4)$$

There is 100% take-up of the offer of a grant, so in our sample of the full population of no-loan villages and in our sample of non-borrowers in loan villages, we observe

$$Q = Q^G G + Q^{NG}(1 - G)$$

Data from grant recipients in no-loan villages identify  $F_G(Q^G | L = 0, G = 1)$ . (3) implies that non-grant recipients in the no-loan villages have the same distribution of (for them, counterfactual)  $Q^G$ , providing the first equality of (5):

$$F_G(Q^G | L = 0, G = 1) = F_G(Q^G | L = 0, G = 0) = F_G(Q^G | L = 0) = F_G(Q^G) \quad (5)$$

The fact that the population of any loan village is partitioned into grant recipients and nonrecipients provides the second equality of (5). (2) implies the third equality for the distribution of  $Q^G$  in the overall population. Similarly, (2) and (3) imply that data from non-grant recipients in no-loan villages identify  $F_{NG}(Q^{NG} | L = 0, G = 0)$ , which equals the marginal distribution of  $Q^{NG}$  in the general population (dropping the intermediate equalities for brevity in (6) and (8))

$$F_{NG}(Q^{NG} | L = 0, G = 0) = F_{NG}(Q^{NG}) \quad (6)$$

In parallel, data from non-borrowers in loan villages identify the conditional (on  $C = 0$ ) marginal distributions of the profits of those who receive and do not receive a grant, respectively:

$$F_G(Q^G | C = 0, L = 1, G = 1) = F_G(Q^G | C = 0, L = 1, G = 0) = F_G(Q^G | C = 0) \quad (7)$$

$$F_{NG}(Q^{NG} | C = 0, L = 1, G = 0) = F_{NG}(Q^{NG} | C = 0) \quad (8)$$

The loan village sample provides an estimate of  $\mathbb{P}(C = 1 | L = 1)$ , which with (2) identifies the share of compliers in the population  $\mathbb{P}(C = 1 | L = 1) = \mathbb{P}(C = 1 | L = 0) = \mathbb{P}(C = 1)$ .

Therefore, we have identified the marginal distributions of profits for grant recipients and non-recipients among the selected population of those who would borrow:

$$\begin{aligned} F_G(Q^G|C=1) &= \frac{F_G(Q^G) - F_G(Q^G|C=0)(1 - \mathbb{P}(C=1))}{\mathbb{P}(C=1)} \\ F_{NG}(Q^{NG}|C=1) &= \frac{F_{NG}(Q^{NG}) - F_{NG}(Q^{NG}|C=0)(1 - \mathbb{P}(C=1))}{\mathbb{P}(C=1)} \end{aligned} \quad (9)$$

With these marginal distributions identified, we can calculate the average effects of receiving a *grant* amongst the general population, amongst those who would not borrow if they were in a loan village, and amongst those who would borrow if they were in a loan village.

$$\begin{aligned} \mathbb{E}(Q^G) - \mathbb{E}(Q^{NG}) &\equiv \mathbb{E}(\Delta_G Q) \\ \mathbb{E}(Q^G|C=0) - \mathbb{E}(Q^{NG}|C=0) &\equiv \mathbb{E}(\Delta_G Q|C=0) \\ \mathbb{E}(Q^G|C=1) - \mathbb{E}(Q^{NG}|C=1) &\equiv \mathbb{E}(\Delta_G Q|C=1) \end{aligned} \quad (10)$$

We provide estimates of these three expectations in section 4.2 by estimating

$$Y_i = \alpha + \beta_1 \text{grant}_i + \beta_2 \text{grant}_i \cdot \text{loan}_{v(i)} + X_i \pi + \lambda_{v(i)} + \epsilon_i \quad (11)$$

where  $\hat{\beta}_1$  is our estimate of  $\mathbb{E}(\Delta_G Q)$  and  $\hat{\beta}_1 + \hat{\beta}_2$  is our estimate of  $\mathbb{E}(\Delta_G Q|C=1)$  when the outcome  $Y_i$  is gross profit of farmer  $i$  in village  $v(i)$ ,  $\lambda_{v(i)}$  is a village fixed effect and  $X_i$  is a vector of baseline controls to be discussed below.

### 3.2 Average return to borrowing

Similarly, define the effect on profit of borrowing as  $\Delta_B Q \equiv Q^B - Q^{NG}$ . We also identify the expected treatment effect of borrowing on those who would borrow if loans were available:  $\mathbb{E}(\Delta_B Q|C=1)$ . (2) implies that data from the population of borrowers in loan villages can be used to identify the conditional marginal distribution:

$$F_B(Q^B|C=1, L=1) = F_B(Q^B|C=1, L=0) = F_B(Q^B|C=1) \quad (12)$$

We have already noted that (2), (3) and (4) imply that  $F_{NG}(Q^{NG}|C=0)$  is identified from data on the profits of non-borrowers who do not receive a grant in loan villages, and shown in (9) that combining this with estimates of  $\mathbb{P}(C=1)$  and  $F_{NG}(Q^{NG})$  identify  $F_{NG}(Q^{NG}|C=1)$ . Thus, we can identify the average treatment effect on the treated (TOT) of borrowing:

$$\mathbb{E}(Q^B|C=1) - \mathbb{E}(Q^{NG}|C=1) \equiv \mathbb{E}(\Delta_B Q|C=1) \quad (13)$$

Note that we needed no assumption about whether farmers make the same investment decisions with a loan as they would with a grant in order to identify either (10) or (13).

### 3.3 Selection and frictions in the allocation of capital

Our experimental design does not allow us to directly compare the identified selection into borrowing with what would be optimal. Here we provide a theoretical framework that will guide our examination of frictions in the allocation of loans to potential borrowers.

Our benchmark is a frictionless allocation of loans of fixed size from a lender: any household with a project with expected return greater than the opportunity cost of the loan to the lender borrows, and other households do not. Suppose that the common opportunity cost of funds to the lender is  $\rho$ . Aggregate expected gross profits are maximized if all households with  $\Delta_G Q \geq \rho$  borrow, while other households do not. However, in an environment of transaction costs, imperfect enforcement, incomplete information, and uninsured risk, there may be potential borrowers that do not receive loans but have projects that could generate high returns. Screening by the lender, self-selection, or both could drive this “excess selection”.

Among these frictions, the two most salient in our setting are (i) lender (more specifically, women’s group) screening on ability to repay in a context with limited liability and (ii) borrower risk aversion. In Appendix A2, we present two simple canonical models to provide guidance as to why certain high expected return borrowers do not take loans. In the first, poorer or less collateralized potential borrowers with high marginal returns may be unable to make a credible repayment commitment. In the second, risk aversion may deter poorer or more risk averse farmers with high-expected return projects from borrowing for those projects. In both cases, the frictions imply that there will be non-borrowers for which their marginal return exceeds the opportunity cost of funds, and that the extent of this wedge decreases as a farmer’s baseline gross profits, collateral, or wealth increase. We base our empirical tests that the allocation of loans maximizes profit on these common implications of the two models; we do not, therefore, distinguish between self-selection (based on risk aversion) and lender-selection (based on limited liability) as the source of the frictions that result in excess selection. We provide these two models as examples to demonstrate the possibility that poorer farmers with high returns to investment might be excluded from borrowing; other frictions that we do not model could do the same. For example, moral hazard in labor markets, transaction costs in output markets, incomplete knowledge of technologies, and heterogeneity in access to complimentary inputs could all generate what we denote excess selection; furthermore, these other frictions might be more salient in other environments.

We illustrate the basic predictions of the models in Figure 3. The frictionless allocation is depicted in the left panel of Figure 3: the horizontal curve  $E$  defines the boundary in  $(Q^{NG}, \Delta_B Q)$  between

those who borrow and those who do not in a profit-maximizing allocation assigning credit exclusively to all farmers with a sufficiently profitable investment opportunity. A farmer  $i$  with values of  $(Q_i^{NG}, \Delta_B Q_i)$  in the region  $C = 0$  does not borrow because her returns are too low; her no-grant level of profits is irrelevant to the allocation. In panel B, the curve  $F$  defines the boundary in an allocation constrained by limited liability. The set of values of  $(Q_i^{NG}, \Delta_B Q_i)$  such that a farmer does not borrow expands due to the friction. The dashed curve in Panel C depicts the boundary in the allocation in the presence of farmers' decreasing absolute risk aversion (DARA). With either friction, the wedge between the lender's cost of funds and the farmer's required expected return from the loan (weakly) decreases with the no-grant gross profit of the farmer. The wedge exists when a limited liability constraint binds, but this constraint is relaxed by increases in no-grant gross profits. Similarly, if a farmer has decreasing absolute risk aversion, then the expected return from borrowing she requires to accept the additional risk associated with borrowing declines with her no-grant gross profit.

Sections 3.1 and 3.2 demonstrated that our experimental design gives us clean identification of the returns to grants and the returns to loans. To evaluate the extent of frictions in the allocation of credit, however, we must consider the relationship between the two. In a frictionless allocation,  $\Delta_G Q = \Delta_B Q$ , because both maximize profits. However, risk aversion generates selection across projects of a farmer as well as across farmers. The project chosen by a risk averse borrower who is given a grant will have an expected return (weakly) greater than the project that that farmer would have chosen to implement with a loan. Figure 3C also illustrates this: the (solid line) boundary in  $(E(Q^{NG}), E(\Delta_G Q))$  between borrow and non-borrowers does not lie above that (dashed line) boundary in  $(E(Q^{NG}), E(\Delta_B Q))$ , and with DARA preferences the difference between the boundaries declines as  $E(Q^{NG})$  rises. The key takeaway is that if farmers in the non-borrower sample demonstrate that they have high return projects (from their returns to the grants), we have evidence of excess selection. In Section 6, we will test empirically the hypothesis that the expected agricultural returns to grants for those who would borrow are equal to the expected agricultural returns to a loan for those who do borrow, but our interpretation of the evidence does not rely on farmers choosing the same projects in the with loans versus grants.

We take two complementary approaches to investigate empirically the extent of excess selection out of borrowing by poor households with high return projects. First, assuming rank invariance (the ordering of farmers' potential gross profits is the same across treatments), the comparison of the gap between the distributions of profits of grant recipients and non-grant recipients in the no-loan villages with the analogous gap in the selected sample of non-borrowers in loan villages is informative that borrowing frictions exist (Abbring and Heckman 2007). At high enough levels of non-grant gross profits in the loan villages, the only non-borrowers eligible to receive grants

would be those farmers without high-return projects. Thus, there will be small differences between gross profits of grant recipients and non-recipients for sufficiently high  $Q^{NG}$ . For low non-grant profits  $Q^{NG}$ , even farmers with high return projects are unable to borrow; then the gross profit distribution for grant recipients will be shifted rightward compared to non-recipients in loan villages (similar to no-loan villages). Thus, we expect  $F_{NG}(Q|C = 0) - F_G(Q|C = 0) - (F_{NG}(Q) - F_G(Q))$  to decline in  $Q$  with excess selection. Section 5 examines this empirically.

Second, we relax the rank invariance assumption. Excess selection can be distinguished from frictionless selection via differing implications for heterogeneous treatment effects. We start with a simple extension of (10) that implies we can estimate the conditional (on any observable characteristic  $X^k$ ) average treatment effects  $\mathbb{E}(\Delta_G Q|X^k = x^k)$  and  $\mathbb{E}(\Delta_G Q|X^k = x_i^k, C = 0)$ . We estimate linear approximations to these conditional expectations via the regression

$$Y_i = \alpha + \beta_1 grant_i + \beta_2 grant_i \cdot loan_{v(i)} + \gamma_1 grant_i \cdot X_i^k + \gamma_2 grant_i \cdot X_i^k \cdot loan_{v(i)} + X_i \pi + \lambda_{v(i)} + \epsilon_i \quad (14)$$

From this regression we construct  $\hat{\beta}_1 + \hat{\gamma}_1 \cdot X_i^k$  as our estimate of  $\mathbb{E}(\Delta_G Q|X^k = x_i^k)$ , and  $\hat{\beta}_1 + \hat{\beta}_2 + (\hat{\gamma}_1 + \hat{\gamma}_2) \cdot x_i^k$  as our estimate of  $\mathbb{E}(\Delta_G Q|X^k = x_i^k, C = 0)$  when the dependent variable  $Y$  is gross profits  $Q$ .

The actual return to the grant for farmer  $i$  (which is unobserved to us, but perhaps is known to the farmer and/or the lender) is

$$\Delta_G Q_i = \mathbb{E}(\Delta_G Q|\mathbf{X} = \mathbf{x}_i) + \mu_i, \quad (15)$$

with  $\mathbb{E}(\mu_i|\mathbf{X} = \mathbf{x}_i) = 0$  in the general population. Let  $h(X_i)$  represent the wedge between the lender's cost of funds and the farmer's required expected return from the loan shown in Figure 3, so farmer  $i$  in a loan village borrows if and only if  $\Delta_G Q_i > \rho + h(X_i)$ .<sup>16</sup> If lending is frictionless,  $h(X_i) = 0$ . With frictions,  $h(X_i) \geq 0$  and we consider heterogeneity along dimensions  $k$  such that these frictions decline with  $X_i^k$ . This implies that non-borrowers have realizations of  $\mu_i$  less than a threshold  $\bar{\mu}_i \equiv \rho + h(X_i) - \mathbb{E}(\Delta_G Q|\mathbf{X} = \mathbf{x}_i)$ ; therefore  $\mathbb{E}(\mu|\mathbf{X} = \mathbf{x}_i, \mu < \bar{\mu}_i) \leq 0$ . Taking expectations of (15) over the non-borrowers in loan villages, we have  $\mathbb{E}(\Delta_G Q|\mathbf{X} = \mathbf{x}_i, C = 0) \leq \mathbb{E}(\Delta_G Q|\mathbf{X} = \mathbf{x}_i)$ . Conditional on any observed characteristic, the average return to grants should be higher in the no-loan villages.

<sup>16</sup> This abstracts from risk and thus implies that the farmer knows  $\mu_i$ . To permit risk we let  $\mu_i = v_i + \xi_i$  with  $v_i$  known to the farmer and  $E(\xi_i | \mathbf{x}_i, v_i) = 0$ . Now frictionless borrowing is determined by  $E(\Delta_G Q | v_i) > \rho$  and the following argument proceeds as stated, with the added notation.

Selection also has implications for patterns of heterogeneity in returns to grants. The treatment effect heterogeneity along dimension  $k$  in loan villages depends on (a) how that variable (say, baseline gross profit) is correlated with expected returns to the grant in the full population; (b) how changes in those expected returns affect selection ( $\mu < \bar{\mu}_i$ ); and (c) how  $X^k$  is correlated with frictions in borrowing.

Assume that  $\mu$  is independent of  $X^k$ , and has a normal, power, double exponential or Pareto distribution. Heterogeneity along dimension  $k$  among non-borrowers is related to that in the random sample by

$$\begin{aligned} \frac{d\mathbb{E}(\Delta_G Q | \mathbf{X} = \mathbf{x}_i, C = 0)}{dX^k} &= \frac{d\mathbb{E}(\mathbb{E}(\Delta_G Q | \mathbf{X} = \mathbf{x}_i) + \mu_i | \mathbf{X} = \mathbf{x}_i, \mu < \bar{\mu}_i)}{dX^k} \\ &= \left( 1 - \frac{\partial \mathbb{E}(\mu | \mu < \bar{\mu}_i)}{\partial \bar{\mu}_i} \right) \frac{d\mathbb{E}(\Delta_G Q | \mathbf{X} = \mathbf{x}_i)}{dX^k} \\ &\quad + \frac{\partial \mathbb{E}(\mu | \mu < \bar{\mu}_i)}{\partial \bar{\mu}_i} \frac{dh(\mathbf{x}_i)}{dX^k} \end{aligned} \quad (16)$$

Suppose that the grant treatment effect in no-loan villages is increasing in  $X^k$  (the argument is symmetric around zero). Then, farmers in the no-loan villages with higher values of  $X^k$  have higher expected returns ( $\frac{d\mathbb{E}(\Delta_G Q | \mathbf{X} = \mathbf{x}_i)}{dX^k} = \gamma_1$ ). If there are no frictions, then the third term above is zero and in loan villages, the increase in expected returns reduces the critical value  $\bar{\mu}_i^k$ , partially (but only partially) offsetting the increase in expected returns to the grant among non-borrowers in loan villages ( $0 \leq \frac{\partial \mathbb{E}(\mu | \mu < \bar{\mu}_i)}{\partial \bar{\mu}_i} \leq 1$ ). So,  $\gamma_1 > \gamma_1 + \gamma_2 > 0$ . With frictionless selection, if expected returns to grants are increasing in  $X^k$  in the no-loan villages, then expected returns to grants in loan villages must also be increasing in  $X^k$ , but the slope is attenuated towards zero.

If there is excess selection,  $\frac{dh(\mathbf{x}_i)}{dX_i^k} < 0$  and the additional third term is negative. Average returns to grants are larger in the general population than among the non-borrower subpopulation. But this gap is attenuated at sufficiently low levels of  $X^k$ , because even farmers with high return projects are not borrowing due to the high wedge generated by the friction. Excess selection always reduces the slope of the relationship between average returns to grants and any  $X^k$  that is negatively correlated with borrowing frictions. If  $\gamma_1 > 0$  (expected returns to the grant are increasing in  $X^k$  in the random sample) then  $\gamma_1 > \gamma_1 + \gamma_2$ . Recall that in the case of frictionless allocation of loans, this effect could only attenuate the heterogeneity. By contrast, if excess selection is sufficiently strong, the sign can change  $\gamma_1 > 0 > \gamma_1 + \gamma_2$ .<sup>17</sup>

<sup>17</sup> Similarly, if  $\gamma_1 < 0$ ,  $\gamma_1 + \gamma_2 < \gamma_1 < 0$  with sufficiently strong excess selection.



We also examine the joint and potentially non-linear effects of a vector of baseline observables  $X$  that might be associated with excess selection. We implement a causal forest algorithm to estimate conditional average treatment effects (CATEs) flexibly (see Appendix A3 for methodological details). We use the algorithm trained on no-loan villages to predict the CATE of a grant for farmer  $j$ ,  $E(\Delta_G Q | X = x_j)$ . We use the algorithm trained on non-borrowers in loan villages to estimate the CATE of a grant for non-borrowing farmer  $i$ ,  $E(\Delta_G Q | X = x_i, c_i = 0)$ . Excess selection into borrowing has the same observable implications for the relative slopes of the CATEs estimated using causal forests as they do in the linear regression (14).

Section 5 examines the hypothesis that the observed selection is frictionless by focusing on a series of observable characteristics plausibly correlated with the salient borrowing frictions of ability to repay and borrower risk aversion (baseline gross profits, livestock ownership, food consumption or non-food expenditure at baseline<sup>18</sup>) and by using the causal forest algorithms.

## 4. Selection into loans and the return to cash grants

### 4.1 Observable characteristics of borrowers versus non-borrowers in loan villages

Take-up of the loans, determined by matching names from administrative records of Soro with our sample, was 21% in the first agricultural season (2010–11) and 22% in the second (2011–2012). Despite the similarity in overall take-up numbers, there is turnover in clients. About 65% of clients who borrowed in year 1 took out another loan in year 2. This overall take-up figure is similar to other evaluations of group-based microcredit focusing on small enterprise (for analysis of randomized evaluations of group-based microcredit, see Angelucci, Karlan, and Zinman 2015; Attanasio et al. 2015; Banerjee et al. 2015; Crépon et al. 2015; Tarozi, Desai, and Johnson 2015; and for a summary discussion of these studies, see Banerjee, Karlan, and Zinman 2015).

Table 1 provides descriptive statistics from the baseline on households who choose to take out loans in loan villages, compared to non-clients in those villages. There is a striking pattern of selection into loan take-up: households that invest more in agriculture, have higher agricultural output, or earn higher gross profits are more likely to take out a loan. Borrowers also have more agricultural assets and livestock. The causal forest algorithm trained on data from no-loan villages provides estimates of the CATEs of the grant treatment given baseline characteristics of a household. We apply that model to all households in the loan villages to obtain predicted treatment effects for borrowers and non-borrowers. The final row of Panel A of Table 1 shows that households that borrow have higher predicted CATEs from the grant treatment than do non-

<sup>18</sup> We attempted to measure risk aversion in the baseline survey. However, the data is very noisy and feedback from the field suggests the survey respondents did not understand well the questions. As seen in Table 1, loan take-up is not correlated with our measure of risk aversion, and poor quality data is one possible reason. We therefore focus on proxies of risk aversion: variables which would suggest households are close to subsistence.

borrowing households. Figure 2 demonstrates that this holds across the whole distribution. Women in households who borrow are also more likely to own a business and are more “empowered” by three metrics: they have higher intra-household decision-making power, are more socially integrated, and are more engaged in community decisions.<sup>19</sup> Households that borrow also have higher consumption at baseline than non-clients.

## 4.2 Experimental results on returns to grants in loan and no-loan villages

Next, we present the estimated returns to receiving a grant amongst the general population, amongst those who would not borrow if they were in a loan village, and amongst those who would borrow if they were in a loan village (equation 13). To isolate the role of selection into loans, we focus on the first year of the experiment.<sup>20</sup> Table 2 shows the estimates from regression (11) using the first follow-up data on farm investments and output. Loan recipients are removed from the analysis sample. The baseline controls ( $X$ ) include the baseline value of the dependent variable  $y_0$ ,<sup>21</sup> and the baseline variables used in the re-randomization routine (listed in the notes of table 2). Standard errors are clustered at the village level. Randomization inference  $p$ -values (Young 2019) account for both the re-randomization routine used to assign treatment status and multiple comparisons within families of outcomes (details discussed in table notes).

Table 2 shows the estimates from this regression for a variety of cultivation outcomes (inputs along with harvest output and gross profits), and Table 3 shows the analogous estimates for non-cultivation outcomes such as livestock, enterprise, consumption, and female empowerment.

### 4.2.1 Agriculture

Table 2 Columns (1)–(8) examine agricultural inputs and crop choice. We first focus on the first row,  $\beta_1$ , which captures the impact of the grant in no-loan villages. Households that received a grant in no-loan villages cultivated more land than those that did not (0.26 ha,  $se=0.07$ ). This indicates an 11.9% increase (control mean=2.15) compared to non-grant recipient households in no-loan villages. Households also allocate their land to a different crop mix: column (2) shows that 0.09 more hectares ( $se=0.02$ ) are dedicated to growing rice and groundnuts, local cash crops.

<sup>19</sup> All three of these variables are indices, normalized by the no-grant households in no-loan villages. The household decision-making index includes questions on how much influence the woman has on decisions regarding: food for the household, children’s schooling expenses, their health, their travel, and their economic activities. The community action index includes questions on the frequency she speaks with different village leaders and participates in village meetings and activities. The social capital index includes questions about seven other randomly selected community members and whether the respondent knows the person, is in the same organization, would engage in informal risk-sharing and transfers with the person, and topics of their discussions (if any).

<sup>20</sup> The year 2 results (Appendix A7) are more difficult to interpret. In loan villages, a different set of households borrowed in year 2. Receiving a grant in year 1 leads to a modest but positive treatment effect on taking out a year 2 loan. Thus the grant impact in year 2 in loan villages combines mechanisms and does not isolate selection.

<sup>21</sup> When baseline value is missing, we instead code the lagged value as -9 and include an indicator for missing.

The grant also induced increased plough use (6pp, se=1), the quantity of seeds used (7.3 kg, se=2.5), and hired labor days (3.22 days, se=0.99). While 3.22 days over the entire agricultural season is small, these households use little hired labor: the mean in the control in 2011 was only 18 days. We observe no change in family labor. Fertilizer and other chemical inputs increased by 19% (US\$24, se=7). The agricultural inputs and crop choice variables in columns (1)–(7) are grouped together as a family of outcomes for the randomization-c  $p$  values (Young 2019). The adjusted  $p$ -values yield qualitatively similar inference. Moreover, the omnibus test indicates a statistically significant ( $p<.001$ ) experimental effect.

The grants led to an overall increase in agricultural investment: column (8) shows that measured input expenses increased by US\$34 (se=9). Columns (9)–(10) report statistically significant and economically meaningful increases in output and gross profits: output increased by US\$75 (se=21) and gross profits increased by US\$43 (se=17), equivalent to 14% and 13% increases, respectively. Overall, we see statistically significant increases in investments and ultimately gross profits from relaxing capital constraints.

Critically, the coefficient on Grant \* Loan village ( $\beta_2$ ) demonstrates heterogeneity in the returns to the cash grant between households in no-loan villages and non-borrower households in loan villages. The  $\beta_2$  coefficient shows that the selected sample of households who did not take out a loan do not experience the same positive returns when capital constraints are relaxed.

Column (1) shows that non-borrower households in loan villages did not increase the amount of land they cultivated when randomly selected to receive a grant ( $\beta_2 = -0.22$  ha, se=0.11 and the  $p$ -value of the test that the sum of  $\beta_1$  and  $\beta_2$  is zero is 0.64). The interaction terms for family labor and fertilizer/other chemical expenses are also negative (-5.9 days, se=7.0 and -US\$20, se=9.5, respectively). Non-borrower households who received grants in loan villages did seem to increase some inputs, such as quantity of seeds and hired labor, although neither is statistically significant as shown in columns (2)–(6). Column (8) shows that total input expenses among nonborrowers in loan villages increase in response to the grant by US\$18 ( $p$ -value=0.05), which is not statistically different from the estimate in no-loan villages of US\$34. Note, however, that the inputs that are measured with the most precision—fertilizer and chemical expenses in column (7)—demonstrate a statistically significant difference in the impact of the grant on investment choices between loan and no-loan villages.

However, even though we observe increased inputs for the (non-borrower) grant recipients in loan villages, we see no corresponding increase in either agricultural output or in gross profits. The  $\beta_2$  interaction coefficient for output is similar in magnitude to  $\beta_1$  but *negative* (-US\$54, se=30), offsetting the increase in output in no-loan villages (US\$75, se=21). The test that the sum of the two coefficients is different from zero is not rejected ( $p=0.33$ ), indicating that the

(intentionally) selected sample did not experience a statistically significant increase in output when given a grant. Similarly, the total effect on gross profits among non-borrowers in loan villages is essentially zero (-US\$0.28), which is not significantly different from zero ( $p=0.99$ ) and fairly precisely measured. Thus households that did not take out loans used some of the grant to increase agricultural inputs, there is—in stark contrast to the random sample of households in no-loan villages—no evidence of average increases in either agricultural output or gross profits.

These point estimates imply important heterogeneity in marginal returns to relaxing capital constraints across farmers, and that those who borrow are disproportionately those with high marginal returns. The return to the grant implied for would-be borrowers in no-loan villages is US\$146 ( $se=71$ ) in additional gross profits per US\$100 of grant.<sup>22</sup> In contrast, the return for non-borrowers is close to zero.

The analysis indicates that non-borrowing households do not have high agricultural returns from cash transfers. In contrast to the literature on health products, where much of the evidence points towards limited screening benefits from cost sharing (Cohen and Dupas 2010; Ashraf, Berry, and Shapiro 2010; Tarozzi et al. 2014), we find that the repayment liability leads to lower return households being screened out. Appendix A4 (and Appendix Table 6) explores this in depth and demonstrates that we can predict neither the returns to the grants nor the heterogeneity in returns using baseline characteristics in no-loan villages. In the non-selected sample, high-return and low-return borrowers are nearly indistinguishable on observables. In Appendix A7 we examine the persistence of the effect of the grants in year 2 as well as at year 7.

#### **4.2.2 Other outcomes**

Table 3 shows the estimates of equation (11) on non-agricultural outcomes. The most striking results are in columns (1) and (2): grant-recipient households in no-loan villages are more likely to own livestock (12 percentage points,  $se=1$ ), and there is a large (US\$255,  $se=94$ ), statistically significant increase in the value of total livestock compared to no-grant households. This represents a 19% increase in the value of household livestock and is slightly larger than the value of the grant itself. Recall we saw in Table 2 that households only spent part of the grant on input expenses. The livestock value is measured several months after harvest; these results could indicate that households moved some of their additional farming profits into livestock post-harvest, or they may reflect measurement challenges.<sup>23</sup> We also see that the grant increased the

<sup>22</sup> Calculated as  $(\beta_1 - 0.79(\beta_1 + \beta_2))/(0.21) * (100/140)$ . The average return in the entire village is  $\beta_1$ . The take-up rate of loans is 21%, so 79% of households in the village would be non-borrowers and would have earned a return of  $(\beta_1 + \beta_2)$ . The return is then scaled to be per US\$100, so we divide by the grant size of US\$140/100.

<sup>23</sup> We may over-value recently purchased livestock. At the household level, we collected data on the quantity of animals, whereas we gather prices from village-level reports. Therefore, if recently purchased livestock are younger or smaller in treatment households, we would over-estimate the treatment effect.

likelihood in no-loan villages that a recipient household had a small enterprise (column (3); +4 percentage points,  $se=2$ , control group mean = 0.83). Grant recipient households also consumed more, including 6.2% more food (column (4); US\$0.37 per day per adult equivalent,  $se=0.15$ , control group mean = 6.01) and 7.4% in non-food expenditures (column (5); US\$3.32 per month,  $se=1.54$ , control group mean = 44.94). Columns (6)–(9) show no statistically significant main effect of the grant on whether the household has any financial savings, education expenses, medical expenses, or whether a household member has migrated.

The investment and spending patterns among grant recipient (non-borrower) households in loan villages for the most part echo those described above in no-loan villages. Column (1) shows that while non-borrower grant recipients in loan villages were overall more likely to own livestock than their non-borrower, no grant counterparts, the magnitude of the effect is smaller than in the no-loan villages (interaction term is -4 percentage points,  $se=2$ ). The remainder of the outcomes however show few differences.<sup>24</sup>

Taken together, Table 3 shows that the grants benefited households in a variety of ways. However, we have no strong evidence that non-borrower households in loan villages, who did not experience higher agricultural output and gross profits than in no-loan villages, used their grants to invest in alternative activities that offered higher-returns than cultivation.

#### **4.2.3 Spillovers**

Households that received neither grants nor loans could have been *indirectly* affected. Such spillovers could be either positive (if grants or loans were shared; through positive general equilibrium effects via increased local economic activity; through positive psychological effects from positive social contagion effects on aspirations and investment decisions) or negative (through general equilibrium effects on locally determined prices or competition over land; through negative psychological effects of disappointment or social comparison). The key concern, however, is whether the patterns of spillovers are different in loan vs no-loan villages. Larger (if positive) spillovers in loan villages than in no-loan villages could generate a similar pattern to what we see in Table 2. While we do not have experimental variation to estimate these spillovers, we provide evidence that strongly suggests that differential spillovers are not driving our main results. Appendix A6.1 provides more detail. Using data from an additional 69 villages in the same administrative units (cercles) as our study villages, we focus on two sets of outcomes: first,

<sup>24</sup> Medical expenses (Column 8) is the only outcome which suggests potential heterogeneity in behavior between loan and no-loan villages. Medical expenses (in the last 30 days) are marginally statistically significantly higher in loan village grant households (US\$5.34,  $se=2.78$ ), since medical expenses may have declined (-US\$3.93,  $se=1.89$ ) among grant recipients in no-loan villages. The total effect in loan villages is not distinguishable from zero ( $p=0.49$ ). This is difficult to interpret because (i) having more resources could mean a household is more able to treat illnesses, but (ii) having more resources could lead to higher preventative care, which should lower total medical expenses.

using the same outcomes as in Table 2, plus prices, we compare households that did not receive a grant in no-loan villages to households in no-intervention villages. We see few differences, including no differences in prices. Second, we examine informal transfers and loans between peers. Comparing households in no-intervention villages with non-borrowers in the loan villages and households in no-loan villages, we find evidence of positive spillovers from grant recipients in no-loan villages to no-grant households, suggesting our estimates of the returns to the grant could be downwardly biased. However, non-borrowers in loan villages are not benefiting even more from such spillovers; if anything, spillovers may be weaker in loan villages.

## 5. Evidence of Frictions in the Allocation of Loans

If there is excess selection of poorer farmers out of borrowing, we expect to observe two empirical patterns. First, the gap between the distributions of observed gross profits of grant recipients and non-recipients will differ in no-loan villages from that among non-borrowers in loan villages. Second, the gap between the average returns to grants in no-loan and among non-borrowers in loan villages is positive, but this gap is attenuated at sufficiently low levels of observed baseline gross profits (or any other observable correlated with the friction generating the excess selection). If the excess selection is sufficiently strong, an observable characteristic that is positively correlated with average grant returns in the full population can be negatively correlated with average grant returns in the selected sample of non-borrowers in loan villages, a sign change that does not occur with frictionless selection.

First, the left panel of Figure 4 depicts the distributions of gross profits of grant recipients and non-recipients in no-loan villages. As anticipated from our preceding results,  $F_G(Q^G)$  lies to the right of  $F_{NG}(Q^{NG})$  over virtually the whole range. However, in the loan villages, grants were randomly allocated only within the selected sample of non-borrowers. In the right panel of Figure 4, above a certain relatively high level of gross profits ( $>\$500$ ), grant recipients and non-recipients have identical profits.<sup>25</sup> Under the rank invariance assumption, these farmers have approximately zero marginal return from the grant. This pattern is broadly consistent with a frictionless allocation: farmers who have low returns to capital do not borrow and therefore show up in this sample. However, at lower levels of gross profits,  $F_G(Q^G|C=0)$  lies to the right of  $F_{NG}(Q^{NG}|C=0)$ . These are non-borrowers with high returns to the grant but low gross profits. This feature corresponds to the exclusion of poor farmers who experience borrowing frictions. This suggests there are some potential borrowers with high return projects who do not receive capital, highlighting excess selection.

<sup>25</sup> Note that this is the same sample as we use in table 2, and therefore continues to exclude households who borrowed in loan villages.

Second, we analyze how observable characteristics of borrowers and non-borrowers are correlated with the return to grants. We saw in Table 1 that there are observable characteristics that are strongly correlated with loan take-up. Consider any such attribute,  $X^k$ , that we *a priori* expect might be negatively correlated with farmer-specific borrowing frictions. For example, baseline gross profits would be one such attribute. In Table 4, we report the results of estimating (14), which includes the interaction term  $\text{Grant} * X^k * \text{Loan village}$ . This additional interaction permits us to examine whether the correlation between  $X^k$  and the marginal return to the grant is different for the general population ( $\gamma_1$ ) than for the selected population of non-borrowers ( $\gamma_1 + \gamma_2$ ). The lower frictions associated with the higher value of  $X^k$  reduces the likelihood that the farmer has been screened out of borrowing by concerns of default or risk aversion. Non-borrowers with higher values of  $X^k$  are therefore more likely to have selected out of borrowing because they have low marginal productivity. Hence, among the population of non-borrowers in loan villages, higher values of  $X^k$  are associated with lower values of  $\Delta_G Q$ , relative to the association in the population in general.

Column (1) of Table 4 examines the association between baseline gross profits and the marginal return to the grant in the overall population and in the selected sample of non-borrowers. In the overall population, there is no significant correlation between baseline gross profits and the return to grants. However, in accord with borrowing frictions that decline with baseline gross profits, households in loan villages have a statistically significantly negative correlation between baseline gross profits and the return to a grant ( $= -\text{US\$}0.12$ ,  $\text{se}=0.04$ ). The negative correlation is evidence of excess selection.

In columns (2)–(4), we report the estimates of equation (14) for three additional characteristics of households that are positively correlated with a household's permanent income (and hence negatively with borrowing frictions): baseline value of livestock holdings, baseline food consumption per capita (in USD), and baseline non-food expenditure per capital (in USD). The point estimates for each show a positive correlation with returns to the grant in the overall population, although they are not statistically significant. And for each, the correlation is reversed for non-borrowers. For the non-borrowers, the returns to the grant are lower for those with more livestock ( $-\text{US\$}0.022$ ,  $\text{se}=0.011$ ), higher food consumption ( $-\text{US\$}12.49$ ,  $\text{se}=5.04$ ) and non-food consumption ( $-\text{US\$}1.36$ ,  $\text{se}=0.43$ ). This sign change distinguishes excess selection from frictionless selection. In contrast, column (5) reveals that the index of social integration is not statistically significantly correlated with returns to the grant. Nor is there a statistically significant difference in this correlation when we compare farmers in the no-loan villages to non-borrowing loan-village farmers. Thus we do not find that our measure of social integration is correlated with borrowing frictions that generate excess selection.

We next estimate  $E(\Delta_G Q | \mathbf{X} = \mathbf{x}_j)$ , the predicted treatment effect (also known as the conditional average treatment effect or CATE) of a grant to a farmer with characteristics  $\mathbf{x}_j$  using a causal forest trained on data from the no-loan villages. We also estimate  $E(\Delta_G Q | \mathbf{X} = \mathbf{x}_i, c_i = 0)$ , the predicted treatment effect of a grant for non-borrowing farmer  $i$  using the algorithm trained on non-borrowers in loan villages. In order to perform inference with these estimates, we follow the method by Chernozhukov et al. (2020) which is compatible with the causal forest algorithm we use to estimate heterogeneous treatment effects. In Appendix A6, we show that there is robust evidence of heterogeneity in grant treatment effects among the selected sample in loan villages, and little evidence of observable heterogeneity in no-loan villages. However, our empirical setting provides a second way to see if the model detects meaningful heterogeneity: as discussed in section 4.1, we use the model estimated from the no-loan villages ( $E(\Delta_G Q | \mathbf{X} = \mathbf{x}_j)$ ) to predict the CATES for borrowers and non-borrowers in loan villages. Table 1 shows that the predicted CATES are positively correlated with loan uptake.

Finally, we compare the CATES estimated in the no-loan villages to those estimated among non-borrowers in loan villages. Table 5, column (1) shows that at baseline in the general population of no-loan villages, households with high CATES have *higher* baseline gross profits, consumption, livestock and land holdings, and quantity of labor supplied. The pattern we see is that less poor households have higher treatment effects from grants.

As in (16), frictionless selection into borrowing implies that the response of the CATE to a change in any of the eight dimensions of  $\mathbf{X}$  will be attenuated in the selected sample of non-borrowers relative to borrowers. However, only if there is excess selection, with the poorer households subject to higher borrowing frictions, can the correlation between these observables and the treatment effects of the grants turn negative in the selected sample in loan villages. Column (2) shows that in the causal forest, all of these correlations are statistically significantly negative in the selected sample. Among the selected (non-borrowers) sample in the loan villages, the less poor have lower returns. These are households that would be less likely to default, or to be less risk averse. This is consistent with Table 1, where borrowers tended to be less poor than non-borrowers. The less poor households with expected high returns borrow, and left the sample that we used to train the model in the loan villages. Those that remain are the less poor households with low anticipated returns, and poorer households (many with high returns who do not borrow due to borrowing frictions), generating the negative correlations in column (2).

The exception to this pattern is the social integration index. There is no statistically significant difference in this correlation between farmers in the no-loan villages and non-borrowing farmers in the loan villages, and the point estimate of the correlation among the selected sample of non-



borrowers is between zero and the estimate in the no-loan villages, so this provides no evidence that borrowing frictions are associated with our measure of social integration.

Figure 5 demonstrates visually that the sign changes reported in Table 5 are not artifacts of linearity. The vertical axis of each figure is the local linear regression estimate of the CATE of a grant; the horizontal axis is the (5<sup>th</sup> through 95<sup>th</sup> percentiles) of each of the eight baseline characteristics of households. As expected, CATES are lower among the non-borrowers in loan villages. In each case, excepting the measure of baseline social integration, we see a positive (or near zero) relationship between the baseline measure of wealth and the estimated treatment effect of a grant in the no-loan villages. And in each case, we find a negative relationship between baseline wealth and the estimated treatment effect of a grant in the selected sample of non-borrowers in loan villages.

We observed in Table 2 that average agricultural returns to the grants for non-borrowers in loan villages are zero, while they are on average high for the random sample in no-loan villages. However, Figure 5 demonstrates that while agricultural returns to grants are uniformly higher in no-loan villages than for non-borrowers in loan villages, this gap is smaller for those with low baseline values of profits, food consumption, non-food consumption, livestock, farm size or total labor. Indeed, Appendix Table 7 shows that among non-borrowers in the first (i.e., poorest) tercile of the distribution of baseline food and non-food consumption, average returns to the grant are as high as the average returns in no-loan villages. Thus, among the poorest third there are non-borrowing households with high returns to grants, implying frictions in the allocation of loans.

## 6. Impact of the loans

To validate the preceding analysis, we examine the average treatment effect of loans. If individuals with high returns to capital sort into borrowing, as we find implicitly from the grant experiment analyzed above, then we ought to also find a positive, average treatment effect of the credit itself. Naturally, this estimate also has value for its own sake, as an impact evaluation of microcredit with cash flows designed for agriculture.

Table 6 (and Appendix Table 8 for secondary outcomes) presents the intent-to-treat (ITT) treatment effects of being offered an agricultural loan on the same set of outcomes already discussed in section 4. Excluding all grant recipients from both loan and ineligible villages, we use the following specification:

$$Y_{it} = \alpha + \beta_1 loan_{v(i)} \cdot I\{t = 2011\} + \beta_2 loan_{v(i)} \cdot I\{t = 2012\} + X_{it}\pi + \epsilon_{it} \quad (17)$$

where ( $X$ ) includes the baseline value of the dependent variable  $y_0$ , *cercle* fixed effects, and the village stratification controls listed in the notes of the Table 2. The specification uses probability weights to account for the sampling strategy, which depends on take-up in the loan villages. See notes in table 6 for details.

For primary outcomes, we observe an increase in input expenditures on family labor days (7.3,  $se=5.1$ ) and in fertilizer and other chemicals expenses (US\$17,  $se=8$ ); total input expenses rose by US\$23 ( $se=10$ ) in villages offered loans. Land cultivated also increases but is not statistically significant (0.09 ha,  $se=0.06$ ). The value of the harvest rose by US\$36 ( $se=22$ ), but we do not find a statistically significant increase in gross profits (US\$17,  $se=18$ ).

Loans have to be repaid, while grants do not. Concerns about the costs of default or risk could deter borrowers from investing in the highest return activities and lead loan recipients to use loans differently from the way in which they use grants and to realize different returns for loans than grants. The selection effect we have identified, in which women with high agricultural returns to grants are strongly selected into borrowing, may not imply that these same women have high agricultural returns to loans. We calculate the Treatment on the Treated estimates for year 1 for the sub-population who take up loans.<sup>26</sup> Compared to the estimate of the impact of the grant from table 2, we do not reject the hypothesis that grants and loans treatment effects are the same (proportionally to dollar amount) for any of the agricultural outcomes.<sup>27</sup> Taken as a whole, the grants and loans are having similar effects on agricultural inputs and outcomes.<sup>28</sup>

Appendix Table 8 demonstrates that overall, the microcredit agricultural loans did not have broad or consistent impacts beyond agriculture. We do not detect an impact on outcomes such as non-food consumption, whether the household has a small business, savings or educational expenses.<sup>29</sup> We observe a large but imprecisely estimated impact on livestock in year 2 but not

<sup>26</sup> See Table 6 notes. Interest charges and fees, plus the cost of the 10 percent deposit requirement, imply that a \$100 loan must generate \$131 in additional revenue to be profitable. We find that \$92 ( $se=37$ ) of each \$100 loaned is used for farm expenses, generating additional farm output valued at \$157 ( $se=80$ ). The remaining \$11 of the loan proceeds are likely invested in livestock (see Appendix Table 8), which appears to generate an even higher return. These ToT estimates are noisy, but consistent with the high estimated returns to grants estimated for borrowers.

<sup>27</sup> The standard errors are calculated using a bootstrap routine: the difference in the impact of the grant and loan is estimated for 1,000 draws of households (with replacement), with probability weights for households calculated in each bootstrap sample for the loan impact estimation.

<sup>28</sup> We do not remove the cost of the loan, i.e. interest payments, from gross profits. The true difference in take home profits between the grant and loan would be larger. We do this because the goal is to see if the behavior of farmers, in terms of investments and the associated agricultural output, differs between the grants and the loans. We see that there is no evidence that the fact that they must pay interest leads to different investment choices.

<sup>29</sup> Columns (9)–(11) of Appendix Table 8 further shows no detectable effect on women's decision-making power within the household, women's involvement in community decisions, or women's social capital. This is similar to the existing evaluations of microcredit (finding no impact on these measures: Attanasio et al. 2015; Augsburg et al. 2015;

year 1 (column 2). We do find a statistically significant *reduction* in food consumption and medical expenses in year 1 but not year 2 (columns (4) and (8)).

These results on the impact of loans stand in stark contrast to the recent experimental literature on the impact of entrepreneurially focused credit (see Angelucci, Karlan, and Zinman 2015; Attanasio et al. 2015; Augsburg et al. 2015; Banerjee et al. 2015; Crépon et al. 2015; Karlan and Zinman 2011; Tarozzi, Desai, and Johnson 2015, and an overview in Banerjee, Karlan, and Zinman 2015; in contrast, Breza and Kinnan 2021 finds noticeable general equilibrium effects as a consequence of a state-wide shutdown of the microcredit market). Analysis pooling these studies using a Bayesian hierarchical model, however, uncovers evidence of positive treatment effect at higher quantiles, even though the average treatment effect is a fairly precise null (Meager 2020; 2019). An earlier agricultural lending literature also documented institutional failures, typically with high default rates (Adams, Graham, and Von Pischke 2022; Adams 1971).

The impact estimates are also promising from the perspective of the microcredit institution: repayment was 100%, and the retention to the following year (65%) is on par with typical client retention rates for sustainable, entrepreneurially focused microcredit operations.

## **7. Conclusion**

We find that the returns to investment in cultivation are heterogeneous and that higher marginal-return farmers take up agricultural microfinance loans more than low marginal-return farmers. But there is also a set of high marginal return, extremely poor households that are unable to borrow. This has important implications for models of rural markets, as well as social policy that aims to relax liquidity constraints for the most vulnerable. In particular, our results provide rigorous empirical evidence for systematic selection into contracts, which is embedded in several models (e.g., Evans and Jovanovic 1989; Moll 2014) but which has lacked clear empirical evidence. As recognized by Banerjee et al. (2021) and Kaboski and Townsend (2011), our results highlight the need to incorporate heterogeneity of returns in credit market models.

In Southern Mali, agricultural lending with balloon payments (i.e., with cash flows matched to those of the intended productive activity) can increase investments in agriculture and generate high returns. This is broadly consistent with other work showing that there is high demand for financial products, either credit or savings, which provide lumpsums that are otherwise difficult to accumulate (Afzal et al. 2018). This is an important policy lesson since the majority of microcredit has focused on small enterprise lending, and the typical microcredit loan contract—where clients must start repayment after a few weeks—is ill-suited to agriculture. Given the

Banerjee et al. 2015; Crépon et al. 2015; one exception is Angelucci, Karlan, and Zinman 2015). Soro Yiriwaso did not have any explicit component of the program emphasizing women's empowerment.

lackluster average estimated impact of entrepreneurial microcredit from marginal increases in access (Banerjee, Karlan, and Zinman 2015; Meager 2019), our results suggest a path for microcredit lenders looking to shift their model towards a product that generates higher average returns for borrowers without increasing default. Naturally, further experimentation would be fruitful to test, for example, whether each of the three changes from the more “normal” microcredit model (group liability, agricultural focus, balloon repayment) was necessary.

These results are also important for policy analysis and program evaluation. The random choice of communities into which to enter by the lender enables us to estimate ITT effects of the lending program, avoiding strong assumptions on the selection process. Our results provide evidence of quantitatively important selection on unobserved variables, which has methodological implications for impact evaluation. Had we matched borrowers to non-borrowers on observable characteristics, e.g. a quasi-experimental approach, to assess the impact of lending to farmers, we would have overestimated the impact of credit, since conditional on an unusually wide range of observed characteristics, those who borrow have substantially higher returns to capital than those who do not borrow.

Specifically, the results have important implications for expansion policies for lenders in low-income countries. Efforts to expand access to credit by pushing out loans to more borrowers in a given community, holding all else constant (e.g., training, terms of credit, etc), may not only fail to generate higher income for marginal borrowers but also be unprofitable. Thus, for example, incentives to credit officers to lend to more people within a fixed set of communities may not be good for business or policy.

We also believe this two-stage experimental design has promise for similar inquiries in other markets. Two-stage designs similar to ours have examined treatment effects conditional on willingness-to-pay (e.g., Berry, Fischer, and Guiteras 2020 for clean water; Cohen and Dupas 2010 for insecticide-treated bednets; and Karlan and Zinman 2009 for consumer credit), but this line of inquiry is still uncommon, and particularly uncommon for large programs and services. For example, many multi-faceted social protection programs transfer productive assets to low-income households with aim of helping households start income-generating livelihoods. Often such programs provide a set of choices for the household. Correlational analysis that notes one livelihood being more profitable than another could lead implementers to reduce the choice set, whereas the right answer was that the optimal matching was not uniform across households.

More broadly, the design and results also speak to some of the challenges in the evidence-to-policy nexus. If an evaluation yields promising estimates for the treatment-on-the-treated effect of a product or service (such as a loan, in this case), the implementing entity and funders may naturally want to then scale that product or service. While some scaling is horizontal, i.e. by going

to new geographies, often scaling implies deepening outreach within existing coverage areas. If the treatment effects for those who initially take-up are substantially different than the treatment effects for others, expansion via deepening outreach may be misguided. Thus, learning more from evaluations about treatment effects conditional on various methods of selection could provide critical information for forming optimal policy.

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Table 1: Comparison of baseline characteristics of clients vs. non-clients in loan treatment villages

	Tookup	Did Not Takeup	Difference <sup>3</sup>
	(1)	(2)	(3)
<b>A. Agriculture, Livestock &amp; Business</b>			
Land size (ha)	2.64 (2.71)	2.21 (2.64)	0.59 (0.13)
Total input expenses	205.82 (300.42)	151.87 (285.75)	46.37 (14.22)
Value of agricultural output	709.04 (752.17)	596.10 (827.66)	132.60 (39.79)
Gross profit	503.22 (555.12)	444.23 (642.11)	86.23 (30.84)
Total value of livestock	1871.22 (3037.9)	1294.65 (2549.9)	504.65 (135.2)
Predicted grant treatment effects (CATEs)	63.73 (67.69)	50.78 (26.39)	16.02 (2.00)
<b>B. Household Demographics</b>			
Age of female respondent	36.58 (10.29)	34.92 (11.68)	2.46 (0.58)
Married (0/1)	0.98 (0.13)	0.92 (0.27)	0.07 (0.01)
Not first wife (0/1)	0.33 (0.47)	0.19 (0.39)	0.13 (0.02)
Number of children	4.86 (2.34)	4.34 (2.40)	0.70 (0.12)
Risk aversion: safe lottery	0.46 (0.50)	0.50 (0.50)	-0.03 (0.02)
Index of intra-household decision making power	0.08 (0.97)	-0.03 (1.05)	0.14 (0.05)
Index of community action	0.28 (1.03)	-0.03 (0.99)	0.26 (0.05)
Social integration index	0.23 (1.04)	-0.09 (0.98)	0.18 (0.05)
<b>D. Consumption</b>			
Food consumption EQ (past 7 days, USD)	6.89 (4.17)	6.70 (4.22)	0.40 (0.21)
Monthly non-food exp (USD)	48.09 (45.38)	39.77 (38.44)	10.04 (2.03)

## Notes

- 1 The household decision-making index includes questions on how much influence she has on decisions in the following domains: food for the household, children's schooling expenses, their own health, her own travel within the village, and economic activities such as fertilizer purchases and raw materials for small business activities. The community action index includes questions on: how frequently she speaks with different village leaders, and different types of participation in village meetings and activities. The social capital index includes questions about 7 other randomly selected community members from our sample and whether the respondent knows the person, are in the same organization, would engage in informal risk sharing and transfers with the person, and topics of their discussions (if any). All three of these variables are indices, normalized by the no-grant households in no-loan villages.
- 2 Clients are defined by households who took out a loan in the 2010 agricultural season.
- 3 Column (3) shows the difference using a regression specification which also includes village fixed effects.
- 4 The *Predicted grant treatment effects (CATEs)* in Panel A are the predicted CATEs for non-borrowers and borrowers in loan villages using the model estimated by the causal forest algorithm trained on no-loan villages ( $E(\Delta_G Q \mid X=x_j)$ ).

Table 2: Agriculture - Year 1

	Land cultivated (ha)	Land planted with rice and groundnut (ha)	Used Plough (0/1)	Quantity Seeds (Kg)	Family labor (days)	Hired labor (days)	Fertilizer and chemical expenses (USD)	Total input expenses (USD)	Value agricultural output (USD)	Gross Profit (USD)
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
Grant $\beta_1$	0.26 (0.07) [0.000]	0.09 (0.02) [0.000]	0.06 (0.01) [0.000]	7.32 (2.49) [0.004]	6.49 (4.55) [0.111]	3.22 (0.99) [0.000]	24.06 (6.85) [0.000]	34.39 (8.84) [0.000]	74.73 (21.46) [0.000]	42.77 (16.84) [0.002]
Grant * loan village $\beta_2$	-0.22 (0.11) [0.023]	0.01 (0.04) [0.875]	0.00 (0.02) [0.936]	0.85 (4.02) [0.820]	-5.85 (7.00) [0.348]	2.03 (1.60) [0.126]	-19.74 (9.47) [0.039]	-16.49 (12.81) [0.184]	-53.95 (30.11) [0.203]	-43.05 (23.18) [0.239]
p-value for $\beta_1 + \beta_2 = 0$	0.637	0.001	0.001	0.010	0.905	0.000	0.507	0.054	0.327	0.986
N	5393	5440	5393	5392	5393	5393	5440	5393	5392	5392
Mean of control (year 1)	2.15	0.90	0.80	91.16	140.54	18.02	125.64	196.24	526.74	330.51
SD of control (year 1)	2.38	0.78	0.40	83.51	140.99	25.39	221.74	275.56	660.14	475.35
Per \$100 impact for loan takers	0.77 (0.32)	0.05 (0.11)	0.05 (0.07)	2.95 (11.97)	20.35 (21.06)	-3.14 (4.77)	70.23 (29.19)	68.88 (39.05)	198.35 (92.45)	146.24 (71.48)

## Notes

1 Size of grant was \$140. Loan recipients are excluded from the analysis sample.

2 Rows showing Grant + Grant \* loan village = 0 shows the p value of the test of whether the total effect of grants in loan villages is statistically different from zero.

3 Standard errors are in parentheses and clustered at the village level in all specifications.

4 In brackets are randomization inference  $p$  values following Young (2019). They are the randomization-c  $p$ -values from a two-tailed test of significance for each treatment effect. There are three independent families of outcomes: (i) agricultural inputs and crop choice in columns (1)-(7), (ii) total input expenses and value of output in columns (8)-(9), and (iii) gross profit in column (10). The RI  $p$ -values for joint Wald tests of significance of the treatment effects of the grant and its interaction with village type on each outcome individually are in brackets. The  $p$  values for the omnibus test of the overall experimental significance for each family is as follows:  $p < 0.001$ ;  $p < 0.001$ ; and  $p = .029$ . Appendix A5 discusses implementation details.

5 Total input expenses includes fertilizer, manure, herbicide, insecticide, rental and maintenance costs of farming equipment, purchased seeds, and hired labor but excludes the value of family labor. Gross profit is revenue minus most, but not all, expenses. Specifically, the formula includes value of harvest (whether sold, stored or consumed) minus fertilizer, manure, herbicide, insecticide, hired labor, cart and traction animal expenses (rental or maintenance), and seed expenses (last year's seeds valued at zero). Thus this does not subtract value of own labor, value of family (i.e., any unpaid) labor, and the implicit rental value of land used.

6 Additional controls include: village fixed effects; the baseline value of the dependent variable; an indicator for whether the baseline value is missing; an indicator for the HH being administered the input survey in 2011, and household stratification controls (from baseline: whether the household was part of an extended family; was polygamous; an index of the household's agricultural assets; an index of household's other assets; per capita food consumption; and for the primary female respondent her baseline: land size, 0/1 on whether she used fertilizer in the previous agricultural season, and whether she had access to a plough).

7 Mean of control is the mean of the dependent variable in the column heading among households that received no grants in no-loan villages in year 1.

8 The per dollar return for loan takers is calculated as:  $(\beta_1 - .79 * (\beta_1 + \beta_2)) / (.21 * 140)$  where .21 is the loan take up rate and 140 is the value of the grant.

Table 3: Additional Outcomes of Grants in Year 1

	Own any livestock (0/1)	Total value of livestock (USD)	HH has a business (0/1)	Food consumption EQ (past 7 days, USD)	Monthly non- food exp (USD)	HH has any financial savings (0/1)	Educ expenses (USD)	Medical expenses (USD)	HH member migrated in past 12 mo (0/1)
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Grant $\beta_1$	0.12 (0.01)	254.94 (93.67)	0.04 (0.02)	0.37 (0.15)	3.32 (1.54)	0.03 (0.02)	4.74 (3.49)	-3.93 (1.89)	-0.01 (0.02)
Grant * loan village $\beta_2$	-0.04 (0.02)	-143.17 (134.30)	0.00 (0.02)	0.12 (0.22)	0.87 (2.20)	0.03 (0.03)	-4.12 (5.61)	5.34 (2.79)	-0.04 (0.03)
p-value for $\beta_1 + \beta_2 = 0$	0.000	0.249	0.032	0.003	0.008	0.013	0.888	0.491	0.046
N	5264	5264	5263	5193	5157	5204	3638	5268	5280
Mean of control (year 1)	0.78	1341.12	0.83	6.01	44.94	0.63	72.34	36.64	0.59
SD (year 1)	(0.41)	(2413.69)	(0.37)	(3.41)	(40.86)	(0.48)	(88.43)	(52.53)	(0.49)
Per \$100 impact for loan takers	0.20 (0.07)	566.82 (410.14)	0.04 (0.07)	-0.07 (0.67)	0.04 (6.73)	-0.07 (0.08)	14.46 (16.73)	-17.17 (8.47)	0.09 (0.09)

## Notes

1 See the notes of Table 2 for details on specification and additional controls.

2 The dependent variable in column (4) is weekly food consumption, per capita using adult equivalency scales. In column (5), the dependent variable is household monthly non-food expenditure. Education expenses and medical expenses are household annual expenses.

Table 4: Heterogeneity in Borrowing Frictions

	Gross Profit				
	(1)	(2)	(3)	(4)	(5)
Grant	17.95 (23.58)	26.96 (19.44)	-18.71 (32.33)	14.31 (24.32)	41.95 (16.82)
Grant * Loan village	34.66 (30.39)	1.92 (27.35)	100.90 (46.57)	40.18 (32.84)	-40.02 (23.96)
Grant * Baseline gross profit ( $\gamma_1$ )	0.06 (0.05)				
Grant * Baseline gross profit * Loan village ( $\gamma_2$ )	-0.18 (0.07)				
Grant * Baseline livestock ( $\gamma_1$ )		0.010 (0.009)			
Grant * Baseline livestock * Loan village ( $\gamma_2$ )		-0.033 (0.014)			
Grant * Baseline food consumption ( $\gamma_1$ )			9.45 (5.42)		
Grant * Baseline food cons * Loan village ( $\gamma_2$ )			-21.94 (7.52)		
Grant * Baseline non-food expenditure ( $\gamma_1$ )				0.65 (0.42)	
Grant * Baseline non-food exp * Loan village ( $\gamma_2$ )				-2.00 (0.60)	
Grant * Baseline social integration index ( $\gamma_1$ )					-23.99 (14.63)
Grant * Baseline social index * Loan village ( $\gamma_2$ )					32.92 (24.33)
( $\gamma_1+\gamma_2$ ) coefficient	-0.12	-0.022	-12.49	-1.36	8.92
( $\gamma_1+\gamma_2$ ) SE	(0.04)	(0.011)	(5.04)	(0.43)	(19.43)
N	5392	5391	5294	5225	5391

Notes

1 See the notes of Table 2 for details on specification and additional controls.

Table 5: Correlation of Causal Forest Predicted Treatment Effects with Baseline Characteristics

	(1)	(2)
	No loan villages model CATE	Non-borrowers in loan villages model CATE
Gross profit	0.0174 (0.0012)	-0.0609 (0.0020)
Food consumption EQ (past 7 days, USD)	3.18 (0.13)	-3.25 (0.25)
Monthly non-food exp (USD)	0.1629 (0.0120)	-0.3062 (0.0317)
Total value of livestock (USD)	0.0011 (0.0002)	-0.0065 (0.0005)
Social capital index	-4.48 (0.66)	-3.41 (0.97)
Land cultivated (ha)	3.60 (0.25)	-12.74 (0.65)
Value of agricultural assets owned	-0.0049 (0.0023)	-0.0181 (0.0098)
Total labor (days)	0.0505 (0.0035)	-0.1894 (0.0072)

## Notes

- 1 Each row reports the coefficients from two separate regressions of the predicted treatment effect generated by a causal forest algorithm on the sub-sample indicated in the column heading (and predicted only for the households in that sub-sample), on the baseline value of the covariate indicated in the row heading.
- 2 Standard errors are in parantheses and clustered at the village level in all specifications.

Table 6: Agriculture ITT Estimates from Loans

	Land cultivated (ha)	Land planted with rice and groundnut (ha)	Used Plough (0/1)	Quantity Seeds (Kg)	Family labor (days)	Hired labor (days)	Fertilizer and chemical expenses (USD)	Total input expenses (USD)	Value agricultural output (USD)	Gross profit (USD)
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
Loan village - year 1	0.09 (0.06)	0.03 (0.03)	0.03 (0.02)	-0.66 (3.15)	7.32 (5.10)	-1.04 (1.06)	17.28 (7.92)	22.72 (9.82)	35.96 (21.96)	17.44 (18.11)
Loan Village - year 2	0.07 (0.08)	0.01 (0.03)	0.02 (0.02)	-2.03 (3.45)	-0.05 (5.30)	-1.09 (1.16)	3.73 (10.31)	8.96 (13.33)	46.02 (28.67)	32.19 (19.72)
N	8805	8961	8848	8848	8848	8848	8961	8848	8804	8804
Mean of control (year 1)	2.15	0.90	0.80	91.16	140.54	18.02	125.55	196.10	526.17	330.16
SD (year 1)	(2.39)	(0.78)	(0.40)	(83.51)	(140.99)	(25.41)	(221.28)	(274.84)	(657.32)	(473.62)
Per \$100 impact, TOT, year 1	0.36 (0.26)	0.14 (0.13)	0.12 (0.07)	-2.80 (13.26)	30.85 (21.48)	-4.38 (4.48)	72.80 (33.39)	95.75 (41.37)	151.54 (92.54)	73.50 (76.30)
Diff in per \$100 impact: Grants - Loans	0.41	-0.10	-0.08	5.75	-10.50	1.24	-2.57	-26.87	46.81	72.74
SE from Bootstrap on Difference	(0.31)	(0.11)	(0.06)	(11.50)	(19.82)	(4.29)	(31.07)	(37.74)	(109.55)	(88.60)

## Notes

- Grant recipients in both loan and no-loan villages are removed from the analysis sample. Probability weights are applied to account for the differences in the sampling probabilities in loan villages, which are a function of loan take-up. The probability weights of nonborrowers in loan villages are calculated as  $[(\# \text{ of non-borrowers in sample in a loan village}) / (\# \text{ of these households who did not receive grant})]$ , and are 1 for all other households in the sample.
- Total input expenses is the same variable as defined in Table 2.
- Additional controls include: circle fixed effects; the baseline value of the dependent variable, along with a dummy when missing, interacted with year of survey indicators; and village-level stratification controls: population size, distance to nearest road, distance to nearest paved road, whether the community is all bambara (dominant ethnic group), distance to the nearest market, percentage of households with a plough, percentage of women with access to plough in village, percentage of women in village using fertilizer and the fraction of children enrolled in school.
- Standard errors are in parantheses and clustered at the village level in all specifications.
- Mean of control is the mean of the dependent variable in the column heading among households in no-loan villages in year 1.
- The per dollar return, TOT, year 1 is: the coefficient on Loan village - year 1 / (.21\*113) since the average value of the loan was \$113. The standard error on the difference in per dollar impact is the result of a bootstrap of 1000 draws comparing the per dollar impact of the grant vs the loan using re-sampling of households. Probably weights were calculated in each bootstrap sample and used in the estimate of the loan impact.

Figure 1: Experimental Design: Allocation of Households to Treatments

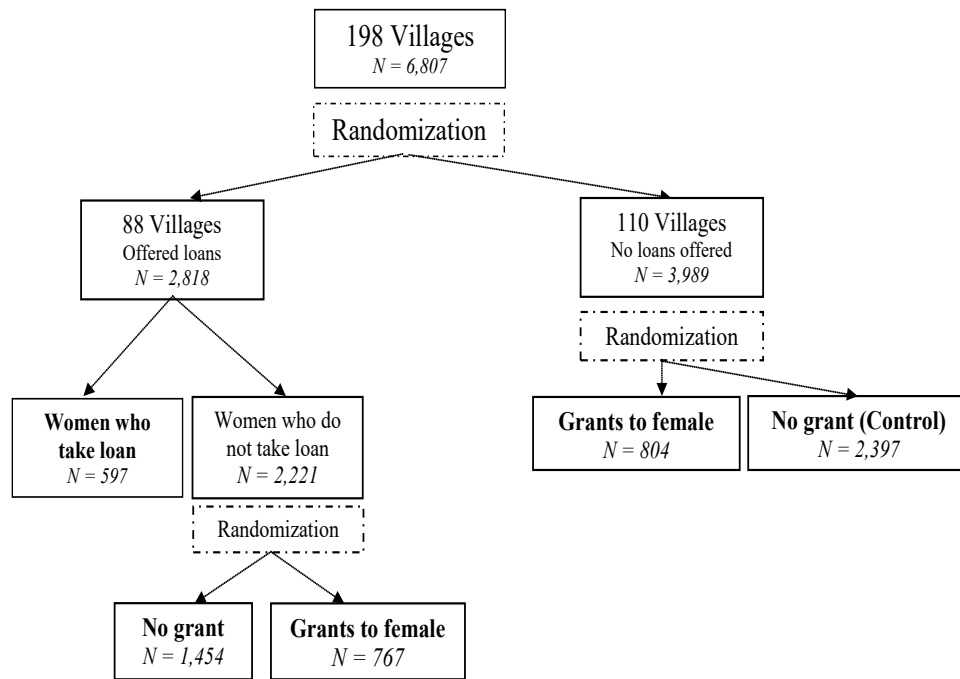


Figure 2: Baseline Characteristics of Borrowers vs. Non-borrowers in Loan Villages

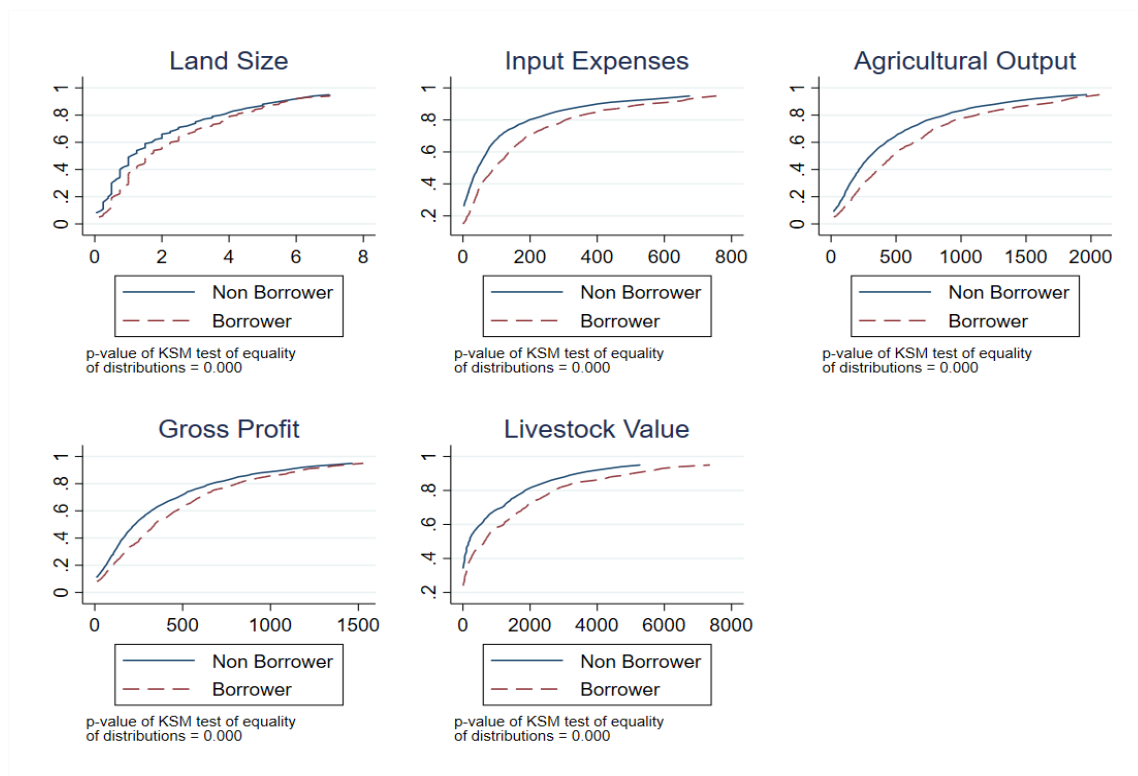
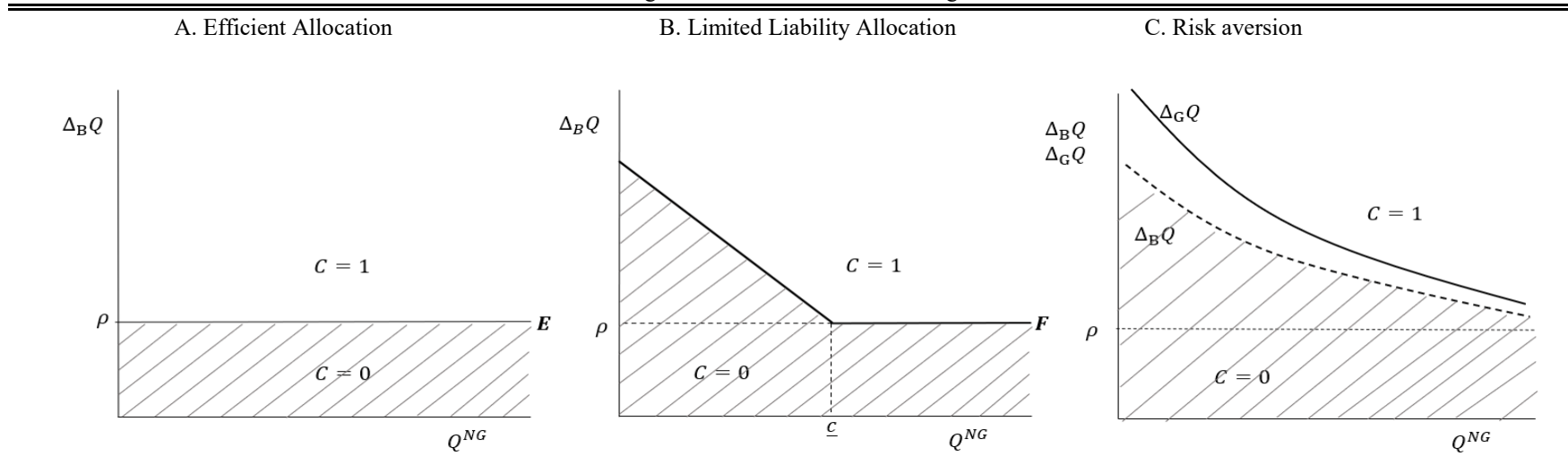


Figure 3: Selection into Borrowing



Notes

- 1 The y axis is the change in gross profit in response to receiving a loan (or a grant in panel C).  $\rho$  is the lender's gross cost of funds. The x axis represents gross profit in the absence of a grant or loan.  $\underline{c}$  is the minimum consumption required below which the limited liability constraint binds. In Panel C, borrowers have DARA preferences; as  $Q^{NG}$  increases, a risk-averse farmer requires a smaller wedge between her expected returns and  $r$  to borrow. The project chosen by a DARA borrower given a grant will have expected return weakly larger than the project she chooses with a loan, with that gap declining with  $Q^{NG}$ .

Figure 4: CDF of Gross Profit

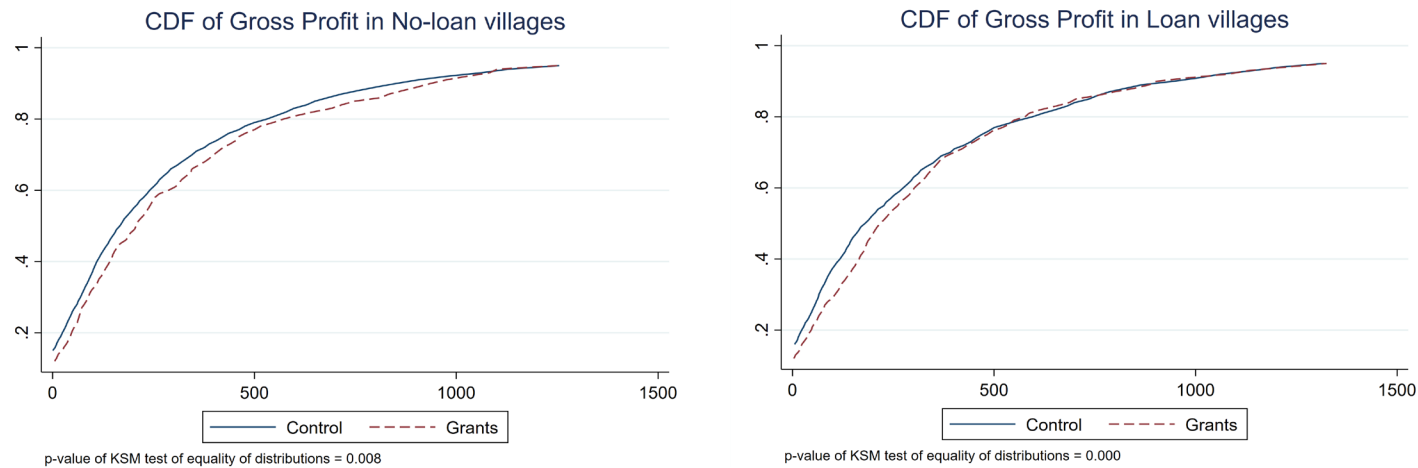
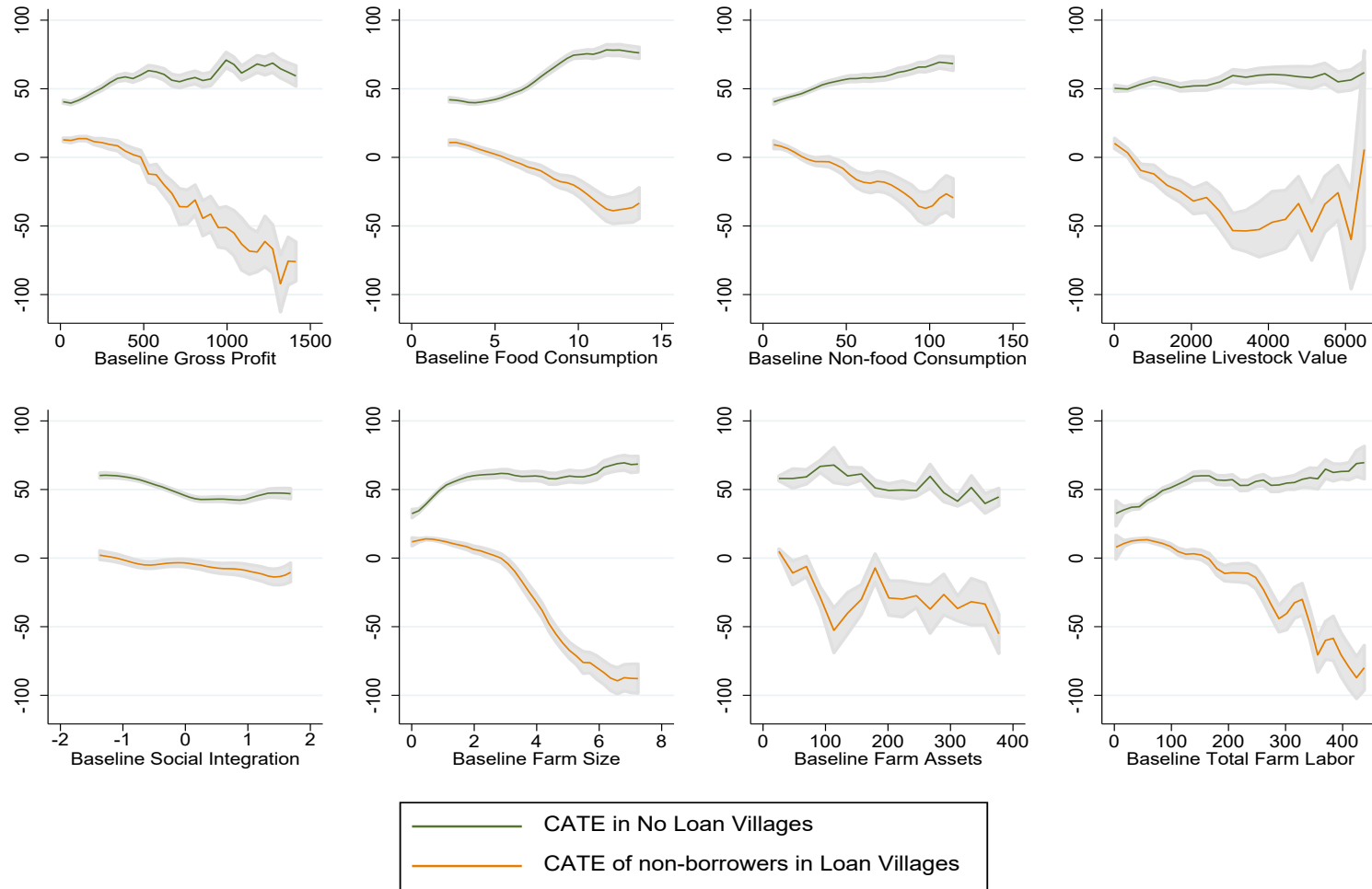




Figure 5: Predicted Treatment Effects by Baseline Characteristics



#### Notes

1 Local linear reregression estimates using Epanechnikov kernel. Shaded region is pointwise 95 percent confidence interval.

## Online Appendix for Selection into Credit Markets: Evidence from Agriculture in Mali

### Appendix A1: Sample and Randomization Details

#### *Sample*

The villages are located in two *cercles* (an administrative unit larger than the village but smaller than a region) in the Sikasso region of Mali. Bougouni and Yanfolila are the two *cercles*, both in the northwest portion of the region and within the expansion zone of Soro. The sample was determined by randomly selecting 198 villages from the 1998 Malian census that met three criteria: (1) were within the planned expansion zone of Soro Yiriwaso, (2) were not being serviced by Soro Yiriwaso, and (3) contained at least 350 individuals (i.e., sufficient population to generate a lending group).

#### *Randomization Stratification and Re-randomization Procedures*

We ran a loop with a set number of iterations that randomized villages to either loan or no-loan in each iteration, and then we selected the random draw that minimized the t-values for all pairwise orthogonality tests. This is done because of the difficulties stratifying using a block randomization technique with this many baseline and continuous variables. For village-level randomization of stage one loans, we used the following: village size, whether the village was all Bambara (the dominant ethnic group in the area), distance to a paved road, distance to the nearest market, percent of households with a plough, percent of women with a plough, frequency of fertilizer use among women in the village, literacy rate, and distance to the nearest health center. For household-level randomization of stage two grants, after first stratifying on stage one village loan status, we used the following: whether the household was part of an extended family; whether the household was polygamous; an index of the household's agricultural assets, other assets, and per capita food consumption; and, the primary female respondent's land size, fertilizer use, and plough access. See Bruhn and McKenzie (2009) for a more detailed description of the randomization procedure.

### Appendix A2: Loan allocation with frictions

#### i. Limited liability

Consider a simple limited liability model of credit. A frictionless allocation maximizes the gain in gross profits from loans, net of the cost of capital to the lender ( $\rho$ ). The frictionless allocation is defined by the indicator function  $B(\Delta_B Q, Q^{NG})$  chosen to maximize

$$\int_{\underline{\Delta_B Q}}^{\overline{\Delta_B Q}} \int_{\underline{Q^{NG}}}^{\overline{Q^{NG}}} B(\Delta_B Q, Q^{NG}) (\Delta_B Q - \rho) \tilde{f}(\Delta_B Q, Q^{NG}) dQ^{NG} d\Delta_B Q \quad (18)$$

where  $\tilde{f}(\Delta_B Q, Q^{NG})$  is the joint density of marginal returns to borrowing ( $Q^B - Q^{NG}$ ) and  $Q^{NG}$  implied by the joint distribution of potential outcomes  $F(Q^{NG}, Q^G, Q^B)$  defined in section 3.

In this frictionless allocation,  $B(\Delta_B Q, Q^{NG}) = 1$  if  $\Delta_B Q \geq \rho$ , and  $B = 0$  otherwise.

However, suppose there is limited liability – the farmer must be left with at least  $\underline{c}$  after loan repayment, and the farmer participation constraint that repayment be less than or equal to  $\Delta_B Q$ . Because of limited liability, the maximum repayment that the lender can obtain from a borrower is  $\Delta_B Q$  if  $\underline{c} \leq Q^{NG}$ ,  $Q^{NG} + \Delta_B Q - \underline{c}$  if  $Q^{NG} \leq \underline{c} \leq Q^{NG} + \Delta_B Q$ , and 0 if  $Q^{NG} + \Delta_B Q \leq \underline{c}$ . The breakeven constraint of the lender, therefore, is

$$\begin{aligned}
& \int_{\underline{\Delta_B Q}}^{\overline{\Delta_B Q}} \int_{\underline{c}}^{\overline{Q^{NG}}} \Delta_B Q B(\Delta_B Q, Q^{NG}) \tilde{f}(\Delta_B Q, Q^{NG}) dQ^{NG} d\Delta_B Q \\
& + \int_{\underline{\Delta_B Q}}^{\overline{\Delta_B Q}} \int_{\underline{c} - \Delta_B Q}^{\underline{c}} (\Delta_B Q - \underline{c}) B(\Delta_B Q, Q^{NG}) \tilde{f}(\Delta_B Q, Q^{NG}) dQ^{NG} d\Delta_B Q \quad (19) \\
& \geq \int_{\underline{\Delta_B Q}}^{\overline{\Delta_B Q}} \int_{\underline{Q^{NG}}}^{\overline{Q^{NG}}} \rho B(\Delta_B Q, Q^{NG}) \tilde{f}(\Delta_B Q, Q^{NG}) dQ^{NG} d\Delta_B Q.
\end{aligned}$$

The left hand side of the breakeven constraint is the revenue generated by the lending, which is equal to the full gain in output for farmers not subject to the limited liability constraint plus the constrained payments from those farmers subject to the limited liability constraint (which are zero for all farmers with  $Q_i^{NG} + \Delta_B Q \leq \underline{c}$ ). The RHS is the cost of all loans. The constrained efficient allocation is the function  $B(\Delta_B Q, Q^{NG})$  that maximizes (18) subject to the breakeven constraint (19).

If the breakeven constraint does not bind when  $B_i = 1$  for all farmers  $i$  with  $\Delta_B Q_i \geq \rho$ , and  $B_i = 0$  for all farmers with  $\Delta_B Q_i < \rho$ , then the frictionless allocation remains feasible. The breakeven constraint may not bind at the unconstrained efficient allocation if the distribution of farmers is such that the surplus generated by farmers for whom limited liability does not bind is sufficient to cover the losses from borrowers who are (at least partially) defaulting. In this case

$$\begin{aligned}
& \int_{\rho}^{\overline{\Delta_B Q}} \int_{\underline{c} + \rho - \Delta_B Q}^{\overline{Q^{NG}}} (\Delta_B Q - \rho) \tilde{f}(\Delta_B Q, Q^{NG}) dQ^{NG} d\Delta_B Q \\
& + \int_{\rho}^{\overline{\Delta_B Q}} \int_{\underline{Q^{NG}}}^{\underline{c} + \rho - \Delta_B Q} (\max(Q^{NG} + \Delta_B Q - \underline{c}, 0) - \rho) \tilde{f}(\Delta_B Q, Q^{NG}) dQ^{NG} d\Delta_B Q \geq 0.
\end{aligned}$$

The first term is the surplus generated from high-return farmers ( $\Delta_B Q \geq \rho$ ) who pay the cost of their loans in full ( $\Delta_B Q + Q^{NG} \geq \underline{c} + \rho$ ). The second term are the losses from high return farmers ( $\Delta_B Q \geq \rho$ ) who are too poor to fully repay the cost of their loans ( $\Delta_B Q + Q^{NG} < \underline{c} + \rho$ ). In this case, the allocation remains frictionless.

However, if (19) is violated at the unconstrained efficient allocation, then it remains the case that  $B_i = 1$  for all farmers with both  $Q_i^{NG} + \Delta_B Q_i \geq \underline{c}$  and  $\Delta_B Q_i \geq \rho$  (because such loans relax the breakeven constraint and increase net gain in output), and  $B_i = 0$  for all farmers with  $\Delta_B Q_i \leq \rho$  because such loans decrease the net gain in output and tighten the breakeven constraint. However, not all farmers with high marginal returns and low base output  $Q_i^{NG}$  can receive loans. The allocation of these remaining loans is determined by the function  $B(\Delta_B Q, Q^{NG})$  to maximize

$$\int_{\rho}^{\overline{\Delta_B Q}} \int_{\underline{Q^{NG}}}^{\underline{c} + \rho - \Delta_B Q} (\Delta_B Q - \rho) B(\Delta_B Q, Q^{NG}) \tilde{f}(\Delta_B Q, Q^{NG}) dQ^{NG} d\Delta_B Q \quad (20)$$

subject to

$$\begin{aligned}
& \int_{\rho}^{\overline{\Delta_B Q}} \int_{\underline{Q^{NG}}}^{\underline{c} + \rho - \Delta_B Q} (\max(Q^{NG} + \Delta_B Q - \underline{c}, 0)) B(\Delta_B Q, Q^{NG}) \tilde{f}(\Delta_B Q, Q^{NG}) dQ^{NG} d\Delta_B Q \\
& \leq \int_{\rho}^{\overline{\Delta_B Q}} \int_{\underline{c} + \rho - \Delta_B Q}^{\overline{Q^{NG}}} (\Delta_B Q - \rho) \tilde{f}(\Delta_B Q, Q^{NG}) dQ^{NG} d\Delta_B Q
\end{aligned} \quad (21)$$

The RHS of (21) is a constant, the surplus generated by lending to high return farmers who repay the full cost of their loans. The problem is to allocate that fixed budget across the set of high-return farmers who cannot fully repay their loans to maximize (20).

The increase in (20) from lending to farmer  $j$  is  $\Delta_B Q_j - \rho$ , while the cost is  $\rho - \max(Q_j^{NG} + \Delta_B Q_j - \underline{c}, 0)$ . Therefore, farmers are allocated loans in order of decreasing ratios of benefit to cost: if  $B_j = 1$  and  $B_k = 0$ , then  $\frac{\Delta_B Q_j - \rho}{\rho - \max(Q_j^{NG} + \Delta_B Q_j - \underline{c}, 0)} \geq \frac{\Delta_B Q_k - \rho}{\rho - \max(Q_k^{NG} + \Delta_B Q_k - \underline{c}, 0)}$ , and the

boundary between  $B(\Delta_B Q, Q^{NG}) = 1$  and  $B(\Delta_B Q, Q^{NG}) = 0$  for farmers who partially repay their loans is characterized by  $\frac{\Delta_B Q - \rho}{\rho - \max(Q^{NG} + \Delta_B Q, -c, 0)} = k$  for some constant  $k > 0$ . Therefore, the boundary between borrowers and nonborrowers in a constrained efficient allocation is downward sloping in  $(Q^{NG}, \Delta_B Q)$ . Thus, some farmers with high returns to capital may not receive loans, while similar farmers with the same marginal productivity but higher baseline output do borrow.

## ii. Risk aversion

Alternatively, consider expected utility-maximizing farmers with decreasing absolute risk aversion. They are presented with an opportunity to borrow a fixed amount at cost  $\rho$ , with full enforcement. The loan would finance a risky project with random return  $\Delta_B Q$  over baseline gross profit  $Q^{NB}$ . Suppose  $E(\Delta_B Q) \geq \rho$  and that there is a farmer  $i$  indifferent between taking the loan to finance the project or not. Then any farmer with a higher no-grant gross profit with the same preferences and investment opportunity would strictly prefer to take the loan, and indeed would take a loan to finance a strictly inferior investment opportunity, with returns that are first order stochastically dominated by the project with return  $\Delta_B Q_i$ .<sup>1</sup> Farmers with lower no-grant gross profits require higher expected returns to be willing to accept the additional risks associated with borrowing. Risk aversion and self-selection also generates a downward sloping (dashed line in Figure 3c) boundary in  $(E(Q^{NG}), E(\Delta_B Q))$  between those who do and do not borrow.

Risk averse farmers will in general select different projects to finance with grants and loans. Suppose a farmer receiving a loan is indifferent between two risky projects with returns  $\eta^1 \equiv \Delta_B Q^1$  and  $\eta^2 \equiv \Delta_B Q^2$  with  $E(\eta^1) > E(\eta^2)$ . That farmer would strictly prefer the riskier, higher expected return project 1 if offered a grant rather than a loan. Therefore, the project chosen by the marginal borrower who is given a grant instead will have an expected return (weakly) greater than the project that that farmer would have chosen to implement with the loan. Risk aversion generates selection across projects of a farmer as well as across farmers. Therefore, in Figure 3C, the solid line boundary in  $(E(Q^{NG}), E(\Delta_G Q))$  between those who borrow and those who do not lies above that boundary in  $(E(Q^{NG}), E(\Delta_B Q))$ , and with DARA preferences the difference between the boundaries declines as  $E(Q^{NG})$  rises.<sup>2</sup> Within-farmer selection of projects implies  $E(\Delta_G Q|C = 1) \geq E(\Delta_B Q|C = 1)$ . Since we have shown (in (10) and (13)) that each of these

<sup>1</sup> For  $i$ ,  $EU(\Delta_B Q_i + Q_i^{NG} - \rho) = EU(Q_i^{NG})$ . Then farmer  $j$  with  $Q_j^{NG} > Q_i^{NG}$  with the same project has  $EU(\Delta_B Q_i + Q_j^{NG} - \rho) > EU(Q_j^{NG})$ . So there is a constant  $\epsilon_j > 0$  with  $EU(\Delta_B Q_i - \epsilon_j + Q_j^{NG} - \rho) > EU(Q_j^{NG})$ .

<sup>2</sup> This discussion may raise the possibility that farmers borrowing with a limited liability constraint may also choose different projects than they would with a grant. In this case, the convexity of returns generated by the limited liability could induce borrowers to take *more* risk. However, this would imply some default in equilibrium, and we observe no instance of a defaulted loan.

quantities are identified by our experimental design, in section 6 we examine the evidence that farmers may be selecting among projects.

### **Appendix A3: Causal forest estimates**

We implement a generalized causal forest to estimate conditional average treatment effects (CATE) at the observation level. This method has two clear advantages over standard linear regression methods. First, it allows the researcher to consider a relatively high-dimensional set of observable characteristics that may influence the effectivity of the treatment. Second, it accounts for the potentially non-linear relationship between the treatment effect and the predictors.

We employ the generalized causal forest method proposed by Athey et al. (2019), which adapts the causal forests of Wager and Athey (2018) to a generalized random forest approach. These forests are aggregations of “causal trees”: a variant of a regression tree which recursively partitions the sample one covariate at time (e.g. split based on gender then based on income then based on household size). This results in a tree model with each observation assigned to a single terminal node, or “leaf”. Each causal tree is grown from a random sub-sample of the data drawn without replacement, which is then split in half. The first half is used to select splits in the tree, maximizing heterogeneity of treatment effects across terminal nodes while penalizing for variance of treatment and control outcomes within leaves. Then, each observation in the second half is assigned to a leaf according to the constructed tree and their predicted CATEs are calculated as the treatment effect within each leaf. After all trees are constructed and CATEs are produced, each observation is assigned a single predicted CATE estimated using a kernel-based weighted average of their predicted CATEs. These weights are derived from the fraction of trees where each observation in the sample falls in the same leaf as the target observation.

### **Implementation**

#### **i. Preparing the dataset**

Our sample for the estimation of the causal forests consists of all observations present at both the baseline and the first follow-up rounds of surveys. We estimate a different causal forest for the no-loan villages and the loan villages. The covariates are baseline net revenue, an indicator for the presence of an extended household, per capita food and non-food consumption, the value of livestock owned, area of land cultivated, the value of agricultural assets owned by the household, the total days of labor used, and the index of social capital.

#### **ii. The algorithm**

We implement the algorithm using the R package *grf* version 2.20 (Tibshirani et al. 2018). Following Athey and Wager (2019), and we allow the algorithm to tune the parameters through

cross-validation using the “R-learner” objective function for heterogeneous treatment effects. This regularization method is not a standard cross-validation technique like “leave one out” or k-fold cross validation. It was developed by the authors specifically for generalized random forests. Intuitively, it picks random combinations of parameters to train multiple “mini forests”, then uses the out-of-bag predictions to estimate the objective function (the “R-objective”) for each forest, and picks the combination that minimizes it.

The parameters that are determined through this method are the number of variables considered during each split, minimum node size, the fraction of the sample drawn for the construction of each tree, the percentage of observations assigned to the training and the estimations samples, the split balance parameters, and whether empty leaves are pruned from the estimated trees. We used the “tune all” option in the algorithm (instead of manually selecting which parameters to tune) as done in the application in Athey and Wager (2019).

Regarding the number of trees in the forest, the documentation to the grf algorithm recommends “that users grow trees in proportion to the number of observations”. Davis and Heller (2019) use 100,000 trees. We tested different number of trees and noticed that the correlation between the predictions across different pairs of random seeds increases slightly with the number of trees in the forest until reaching 100,000 trees, after which it stabilizes. We verified that increasing the number of trees to 250,000, 500,000 or even 1,000,000 does not lead to meaningful changes in the distribution of the predictions or their stability. Therefore, we use 250,000 trees. The correlation between the predictions generated by different random seeds was consistently above 0.9 in the no-loan sample, and above 0.99 in the loan sample. The depth of the trees is controlled by a parameter (min.node.size) in the algorithm and is tuned jointly with the other parameters listed above.

### *Overfitting*

The grf algorithm uses honest estimation and the use of out-of-bag predictions to minimize the risk of overfitting. The goal is to avoid overfitting and allow for generalizability without giving up part of the sample when training the forest. Honesty is defined by Wager and Athey (2018) as “A tree is honest if, for each training example  $i$ , it only uses the response  $Y_i$  to estimate the within-leaf treatment effect or to decide where to place the splits, but not both.” Nevertheless, Davis and Heller (2017) demonstrate that overfitting can occur even with honest estimation. They propose out-of-bag predictions in addition to honest estimation to reduce the overfitting risk. In practice, this means that the prediction for a given observation is calculated using only trees that were not trained with that observation (or cluster, when using cluster-robust estimation as in our case, which we discuss below). The grf package, released after Davis and Heller (2017), uses both out-of-bag predictions and honest estimation by default.

### *Clustered RCT design*

A key aspect of our experimental design is that the loan experiment is a clustered design, with randomization at the village level. We need to adjust the implementation of Athey and Wager (2019) in a few ways. In our context, the clusters are uneven in size (villages are not all the same size), and there are some clusters with a small number of observations. This leads to three adjustments. First, the training and estimation samples for each tree are determined by selecting a random subset of clusters, and then drawing an equal number of observations from each cluster. Second, we further reduce the risk of overfitting by adjusting the way we construct our out-of-bag predictions. We ensure that for each observation  $i$ , the prediction is generated using only the trees where no observation in the training or estimation samples belongs to the same cluster as the target observation

### *Inference with causal forest estimates*

We follow the sample-splitting method of Chernozhukov et al. (2020) to produce confidence intervals adjusted for the variability of predicted CATEs when used as regressors. This method uses repeated 50% subsamples to estimate the causal forest with one half and produce predicted CATEs and regression estimates with the other half. We then take the median point estimates and standard errors from 1000 iterations of 1000 tree forests to generate confidence intervals.

### **Appendix A4: Predicting returns based on observable characteristics**

Table 1 demonstrated that loan-takers are systematically different at baseline than those who do not take out loans on a number of characteristics, some which are likely to be important in cultivation: they have more land, spend more in inputs, and enjoy higher output and gross profits. Are these baseline characteristics enough to predict who could most productively use capital on their farm? Theoretically, the prediction is ambiguous: in many models those who have the highest returns are households who are the most credit constrained. But we observe that individuals who take out loans have on average *more* wealth in the form of livestock. It could be that those with lower returns to investments in cultivation instead invest in livestock. Several variables show that those who take-up loans are wealthier in general (more land, more livestock, higher consumption), and wealthier households may also have access to better technologies, like a plough, which could increase their returns to capital.

Here we examine whether the marginal returns from grants and the selection effect discussed above are predicted fully by characteristics observed in the baseline, or if there is additional selection that occurs based on unobservables.



We start by examining heterogeneity in returns by observable characteristics in no-loan villages only, in the unselected random sample of farmers. Columns (1) and (2) of Appendix Table 6 show that there is limited evidence of heterogeneity using the variables that we saw to be important in Table 1, including baseline gross profits, baseline land size, and baseline value of livestock. However, the estimates of the interaction terms with observable characteristics are very imprecise, and noise in the data may limit our power to detect heterogeneity. The exercise still demonstrates that it would be difficult for local NGOs or other policymakers to predict returns using easy-to-collect data.

Instead of relying on our intuition for choosing baseline characteristics, we also exploit a machine learning algorithm to estimate heterogeneity in treatment effects, as described above in A3. In Appendix Table 6 Column (3) we assess heterogeneity using the predicted treatment effects from the algorithm trained on the no-loan village data only. As in Chernozhukov et al. (2020) and Davis and Heller (2017; 2019), we examine how well the estimated treatment effects (CATEs) predict how gross profits vary with treatment. The point estimate is positive but noisy (0.39, se=0.56), suggesting—but far from concluding—evidence of heterogeneity in no-loan villages.

Columns (1)-(3) demonstrate that if we had only implemented a cash grant experiment in randomly selected villages, without the experimental design that allows us to compare returns to non-borrowers, we would not have concluded on the basis of the characteristics we observe that there is substantial heterogeneity in the returns to investments in cultivation.

We also estimate CATEs from the causal forests algorithm trained on the selected sample of non-borrowers in loan villages. Appendix Table 6, column (4) looks at this loan villages sub-sample. When we train a causal forest algorithm on this sub-sample, we find strong evidence of heterogeneous treatment effects. Grant \* predicted causal effects is positive and significant at the 5% level (1.19, se=0.56). Baseline characteristics, among a selected sample of nonborrowers, can predict heterogeneity in the returns to capital but we can only detect this heterogeneity with the assistance of the two-stage experiment.

## **Appendix A5: Randomization inference**

We follow Young (2019) to implement the Randomization Inference (RI) procedure.<sup>3</sup> First, we generated 10,000 simulations of the assignment of grants. In each simulation, we reproduced the re-randomization routine described in Section 2.1 to ensure that the grant assignments are drawn from the same distribution as the original experiment. We took the villages type (loan village / no-loan village), as well as the selection of households in loan villages into taking the

<sup>3</sup> We use an adapted version of the Stata command “randcmd” (updated 5/20 by Young) which allows for more flexibility in the randomization routine.

loan, as given. Therefore, the sample of eligible recipients of the grant (i.e., all households in no-loan villages and non-borrowers in loan villages) was pre-determined and identical across all iterations. In each iteration, we reproduced the main analysis using the synthetic treatment assignment and stored the coefficients for all the relevant tests. That is, we re-estimated the effect of receiving a grant and its interaction with village type on all the agricultural outcomes of interest, for each year of the experiment. We then used the results to approximate the covariance matrix of the estimated coefficients of interest across the universe of potential treatment assignments. This allowed us to calculate the randomization-c p-values from a two-tailed test of significance for each treatment effect, as in Young (2019). We also implement randomization-based joint testing procedures to test the null hypothesis that all relevant treatment effects in an equation family are zero. To avoid grouping together aggregate outcomes of interest with their individual components, we divide the agricultural variables into three independent families: (i) agricultural inputs and crop choice, (ii) total input expenses and value of output, and (iii) gross profit. We report RI p-values for joint Wald tests of significance of the treatment effects of the grant and its interaction with village type on all the outcomes in a given family (i.e., an omnibus test of overall experimental significance for that equation group).

## **Appendix A6: Robustness**

### *A6.1 Timing of delivery of grants*

One concern about our interpretation of the results is a timing issue: households received grants in loan villages on average 20 days later than in no-loan villages because of delays in the administration of the loans. If farmers in loan villages received grants too late in the agricultural cycle to make productive investments, we would erroneously conclude that there is positive selection into agricultural loans, since we would observe more investments and returns in no-loan villages than in loan villages. We do observe grant-recipients in no-loan villages cultivating more land (and land cultivation is of course a decision made early in the agricultural cycle). But, when we exploit the variation in timing within treatment groups, we do not find cause for concern: the land cultivation decision as well as an index of all agricultural outcomes is uncorrelated with the timing of the grants within the grant-recipient households in no-loan villages (Appendix Table 3).<sup>4</sup>

<sup>4</sup> We employ two main specifications for this test: one in which we include the date the grant was received linearly and squared, and a second in which the sample is split into the first half of the grant period and the second half (since most of the grants in the loan-available villages were distributed in the second half). In both cases we control for whether this was the team's first visit to the village (rather than a revisit). Households who are revisited are those who were not available during the first visit to the village. They may be systematically different than households who are reached during a first visit.

## A6.2 Spillovers

In this section, we use data from an additional 69 villages in the same administrative units (cercles) as our study villages to look for evidence of spillovers in loan and no-loan villages.<sup>5</sup> Appendix Table 4 shows that no-grant households in no-loan villages had similar agricultural practices to households in villages where we did no intervention. There are no statistically significant differences in hectares of land cultivated, suggesting that the increase in land cultivated among grant recipients was not zero-sum with households who did not get a grant. We also observe no statistically significant change in land cultivated with rice or groundnuts (column (2)). This is important since land used to grow rice, which needs to be in a flood plain, is more constrained than other types of land and is thus most likely to be crowded out by treated households. There are also no statistically significant differences in total input expenses, value of the harvest, and gross profits (columns (6)–(8)). The number of hired labor days (column (4)) is the one statistically significant difference: non-grant recipients in no-loan villages hired more labor by 4 laborer days ( $se=1.37$ ). While this is precisely estimated and a point estimate comparable to main treatment effect in Table 2, recall that this is four man-days over the entire course of the agricultural season and therefore unlikely to have affected total output and gross profits. Column (9) suggests no statistically significant changes in equilibrium prices. This makes sense since villages in Mali are small. Households engage in market activities in local weekly markets, which bring multiple villages together (Ellis and Hine 1998). Column (10) shows no change in an index of wages.

We note that this analysis cannot speak directly to the possibility of spillovers in loan villages. Recent evidence by Banerjee et al. (2021) highlights how the introduction of formal credit can alter existing informal risk sharing arrangements. Our main concern is whether the patterns of spillovers are different in loan vs no-loan villages. If so, this would affect our interpretation of the results as being about selection into credit. In Appendix Table 5, we analyze data on loans given to and received from family and friends. We compare households in no-intervention villages with non-borrowers in the loan villages and households in no-loan villages. We find evidence that grant recipients in no-loan villages give out more loans. But there is no evidence of more loans to non-borrowers in loan villages. In fact, non-borrowing households in loan villages are less likely

<sup>5</sup> Our partner organization would only commit to not enter 110 villages, which serve as our no-loan villages. The villages we use as no-intervention villages were villages not used for the primary study, but the selection of villages into the experimental study sample was not explicitly randomized. For example, the no-intervention villages have larger average population size but fewer children per household than study villages. Also Soro Yiriswaso may have offered loans in up to 15 of the 69 villages in year 1. Removing those 15 villages leaves Appendix Table 4 qualitatively unchanged.

to receive loans<sup>6</sup> than households in no-intervention villages and no-grant households in no-loan villages. Moreover, the point estimates are sufficiently small that spillovers are unlikely to be driving the main results in Table 2. This analysis comes with the important caveat that we are unsure whether the no-intervention villages are comparable at baseline to study villages.

## **Appendix A7: Persistence of Treatment Effects**

### *Agriculture*

We observe a persistent increase in output and gross profits in the 2011–2012 agricultural season (year 2) from the grant given in 2010. In Panel A of Appendix Table 10, column (9) shows that output is higher in grant recipient households by US\$77 (se=24) and column (10) demonstrates that gross profit was higher by US\$62 (se=18). This is striking since we do not observe grant-recipient households spending more on inputs *that we can easily measure* in column (8) (US\$10.53, se=11.87). Recall that there are a number of inputs, such as land, seeds used from the previous year's harvest, and family labor, that we cannot value. Columns (2)–(4) provide evidence that grant recipients continued to make different investments than the control group. Grant recipients in no-loan villages planted 8.0% more land with rice and peanut crops in year 2. Rice and peanuts are high value crops. Grant recipients in no-loan villages were also 5.2% more likely to use a plough during land preparation (4 pp, se=1), and used 7.6% more seeds (7.1 kg, se=2.8).

We show the estimates of the interaction term of Grant \* Loan village in year 2 in Appendix Table 10, but the interpretation of the results is challenging. In the second year of the experiment, the MFI offered loans again. Only about half of households who took out a loan in year 1 took out another loan. There were also households who did not borrow in year 1 who chose to borrow in year 2. Moreover, households who randomly received a loan in year 1 are more likely to receive a loan in year 2. With the caveats in mind, we see a similar negative interaction term on gross profits in column (10) of Panel A as in year 1 (-US\$72, se=26). The lower gross profits may be a result of higher input use: column (8) shows that, in loan villages, grant-recipient households spent more on agricultural inputs (US\$12, se=18) than control households in 2012.

### *Longer-term follow-up*

In 2017, almost seven years after the grants were distributed, we conducted another round of data collection, interviewing 5,560 of the original sample households. Panel B of Appendix Table 10 shows no evidence of a persistent effect of the grant on the key agricultural outcomes

<sup>6</sup> The lower rate of receiving informal loans among no-grant, non-borrowers could reflect that (i) they have low demand for loans since they opted out of borrowing (i.e. they do not have a high return project) or (ii) they are poor and too risky to lend to.

analyzed in the paper. The time period between 2012 and 2017 was a tumultuous time in Mali. There was a military coup in March 2012, followed by a French military intervention in the north of the country until 2014 (all of which were factors in why there was a large gap in our field work between the second and seven year follow-ups). Second, unrelated to the political instability, there was an expansion in cotton cultivation in the Segou region of Mali. From 2007 to 2010, it is estimated that between 200 and 244 million tonnes of cotton were produced per year. In 2017, that figure had risen to 703 million tonnes (USAID 2018). The increase largely came from an increase in the land dedicated to cotton cultivation. The state-owned Malian Textile Development Company (CMDT), which was re-structured starting in late 2010, provides fertilizer and credit to cotton farmers. This change in cultivation patterns could easily wash out any long-term benefits from a single cash transfer many years prior.

Note that we did not analyze if there is a difference in agricultural outcomes between loan and no-loan villages since our partner organization Soro was unable to provide any information on whether loans were disbursed in the treatment and/or control villages between 2012 and 2017.

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Appendix Table 1: Balance check

	Loan vs no-loan villages			Grants vs no-grants in no-loan villages			Grants vs no-grants in loan villages		
	Mean of control group	Difference between T and C	p-value	Mean of control group	Difference between T and C	p-value	Mean of control group	Difference between T and C	p-value
Household size	7.43	0.07	0.52	7.45	-0.07	0.59	7.42	-0.04	0.77
Land (ha)	2.00	0.23	0.05	2.00	-0.00	1.00	2.19	-0.01	0.89
Days of family labor	144.57	-1.03	0.88	145.71	-0.23	0.97	137.93	5.78	0.22
Days of hired labor	11.51	1.36	0.24	11.33	0.17	0.83	12.46	-0.27	0.77
Input expenses (USD)	137.98	18.65	0.19	135.66	16.48	0.08	150.95	0.31	0.98
Agricultural output (USD)	548.90	47.39	0.24	542.33	20.18	0.45	579.00	12.13	0.67
Livestock value (USD)	1,520.29	-120.52	0.28	1,515.83	2.63	0.98	1,389.71	-36.17	0.79
Has a Business	0.54	0.01	0.67	0.53	0.02	0.35	0.54	0.01	0.61
Monthly non-food expenses	40.89	-0.06	0.97	41.21	-0.83	0.59	40.37	-0.39	0.80
F- test for joint significance			0.13			0.41			0.89

Appendix Table 2: Attrition

	Loan vs no-loan villages				Grants vs no-grants in no-loan villages				Grants vs no-grants in loan villages			
	Year 1		Year 2		Year 1		Year 2		Year 1		Year 2	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
Treatment	0.001 (0.004)	-0.008 (0.007)	0.010 (0.007)	-0.007 (0.011)	0.006 (0.005)	0.013 (0.014)	0.000 (0.005)	-0.004 (0.014)	0.000 (0.004)	0.002 (0.010)	-0.004 (0.006)	0.001 (0.016)
Interaction of treatment and:												
Household size		0.000 (0.001)		0.000 (0.001)		0.000 (0.002)		0.001 (0.001)		-0.001 (0.001)		0.001 (0.002)
Land (ha)		0.002 (0.003)		-0.005 (0.004)		0.002 (0.004)		0.006 (0.005)		0.002 (0.004)		0.000 (0.004)
Days of family labor†		0.000 (0.000)		-0.001 (0.001)		-0.001 (0.000)		-0.001 (0.000)		-0.001 (0.001)		-0.002 (0.001)
Days of hired labor†		-0.001 (0.002)		-0.002 (0.002)		-0.002 (0.002)		0.000 (0.002)		-0.001 (0.002)		0.001 (0.003)
Input expenses*		0.000 (0.003)		0.002 (0.004)		0.002 (0.003)		0.006 (0.005)		0.002 (0.005)		0.002 (0.006)
Agricultural output *		0.000 (0.001)		0.005 (0.002)		0.000 (0.001)		-0.002 (0.002)		0.000 (0.002)		0.000 (0.002)
Livestock value*		0.000 (0.000)		0.000 (0.000)		0.000 (0.000)		0.000 (0.000)		0.000 (0.000)		0.000 (0.000)
Has a Business		0.014 (0.005)		0.024 (0.008)		0.007 (0.011)		0.005 (0.010)		0.012 (0.010)		0.015 (0.009)
Monthly non-food expenses*		-0.015 (0.009)		-0.010 (0.011)		-0.005 (0.011)		-0.002 (0.013)		0.026 (0.017)		0.004 (0.019)
N	5649	5465	5649	5465	3201	3104	3201	3104	2448	2361	2448	2361
Mean attrition control	0.014		0.015		0.012		0.015		0.015		0.026	
F- test for joint significance of coefficients of treatment and interaction terms		0.14		0.14		0.56		0.51		0.19		0.08

Notes. \* Variables divided by 100 for ease of exposition. † Variable divided by 10 for ease of exposition.

Appendix Table 3: Timing robustness (No-loan villages)

	Index			Land Size		
	(1)	(2)	(3)	(4)	(5)	(6)
Date (linear)	0.001 (0.004)	-0.001 (0.008)		0.000 (0.012)	0.001 (0.026)	
Date squared		0.000 (0.000)			0.000 (0.001)	
1 if before June 1st			-0.061 (0.138)			-0.110 (0.457)
Revisit to Village	-0.013 (0.104)	-0.030 (0.117)	-0.032 (0.119)	-0.027 (0.344)	-0.020 (0.386)	-0.087 (0.394)
Observations	787	787	787	787	787	787

## Notes

- 1 Index includes: land area, number of family labor days, number of hired labor days, an indicator for whether fertilizer was used, value of fertilizer expenses, value of other chemical expenses, value of all input expenses, value of harvest, and profits.
- 2 Sample includes only grant recipients in no-loan villages.

Appendix Table 4: Spillovers in No-loan Villages

	Land cultivated (ha)	Land planted with rice and groundnut (ha)	Family labor (days)	Hired labor (days)	Fertilizer and chemical expenses (USD)	Total input expenses (USD)	Value output (USD)	Gross Profit (USD)	Price Index	Wage index
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
No-loan village	-0.17 (0.13)	0.00 (0.06)	1.21 (10.04)	3.70 (1.37)	4.35 (10.16)	-1.14 (15.84)	-7.27 (50.07)	-12.64 (37.44)	0.00 (0.40)	-0.21 (0.42)
N	3679	3705	3679	3679	3705	3679	3679	3679	175	170
Mean of excluded group	2.19	0.91	129.24	13.76	137.13	196.13	609.82	415.72	0.08	0.09
SD of excluded group	2.65	0.91	147.93	22.24	267.82	314.30	845.22	612.08	0.97	0.97

## Notes

- 1 The sample includes households in (i) no-intervention villages and (ii) households in no-loan villages who did not receive a grant. The analysis uses only data from follow-up year 1. The excluded group are households in no-intervention villages.
- 2 Additional controls for columns (1)-(8) include: *cercle* fixed effects; the baseline value of the dependent variable, along with a dummy when missing; the baseline value of the dependent variable interacted with the no-intervention village dummy; an indicator for the HH being administered the input survey in 2011; village-level stratification controls as listed in table 6; and individual-level stratification controls as listed in table 2. Standard errors are clustered at the village level.
- 3 Columns (9) and (10) are village-level regressions. Additional controls include *cercle* fixed effects and the village-level stratification controls. Also included are the following individual controls: the number of adult household members, the number of children in the household, the average age of adults in the household and the share of adults with primary school education level.
- 4 The price index is a normalized average of grain prices and livestock. The wage index is a normalized average of wages for men, women, and children for 3 agricultural activities.



Appendix Table 5: Informal borrowing and Lending

	Received loan from family or friend in previous 12 months	Amount (\$) received in loans from family and friends in previous 12 mo	Gave out loan in previous 12 months	Amount (\$) given out as loans in previous 12 months
	(1)	(2)	(3)	(4)
No loan village	0.10 (0.04)	23.44 (8.42)	-0.07 (0.04)	1.04 (5.16)
Loan village	-0.04 (0.02)	-10.06 (4.87)	-0.02 (0.02)	0.75 (3.16)
Grant	-0.04 (0.02)	-4.14 (5.95)	0.09 (0.02)	11.53 (3.73)
Grant * Loan village	0.00 (0.03)	-2.67 (7.71)	-0.04 (0.03)	-5.16 (5.37)
p-value for Grant + grant*loan	0.009	0.163	0.008	0.102
p-value for No loan == Loan	0.003	0.002	0.261	0.965
N	6184	6513	6513	6513
Mean of no-intervention sample	0.41	69.67	0.52	49.09
SD	0.49	127.13	0.50	104.69

## Notes

- 1 The sample includes: all households in no-intervention villages, all households in no loan villages, and non-borrowers in loan villages in year 1.
- 2 Additional controls include: cercle fixed effects; the baseline value of the dependent variable, along with a dummy when missing, the baseline value interacted with being a GE village and the missing indicator (we only have baseline data in non-intervention villages for 330 out of the 1330 households) and village-level stratification controls listed in the notes of table 6.
- 3 Standard errors are in parentheses and clustered at the village level in all specifications.

Appendix Table 6: Are Returns Predicted by Baseline Characteristics?

	Gross Profit			
	(1)	(2)	(3)	(4)
Grant	-3.79	-6.37	22.81	17.42
	25.65	25.63	29.55	15.37
			[-73.64, 127.05]	[-41.16, 82.62]
Predicted Causal Effects			-1.11	-2.69
			0.41	0.47
			[-1.63, .58]	[-3.03, 0]
Grant * Predicted Causal Effects			0.39	1.19
			0.56	0.56
			[-1.56, 2.31]	[-1.19, 3.03]
Grant * Baseline gross profit	0.04	0.04		
	(0.06)	(0.06)		
Grant * Baseline land	-1.61	-1.91		
	(11.51)	(11.47)		
Grant * Baseline value of livestock	0.02	0.02		
	(0.01)	(0.01)		
Grant * Large HH at baseline	68.36	70.13		
	(45.02)	(46.18)		
Grant * Baseline social index		-34.18		
		(14.15)		
Grant * Baseline intra-household bargaining index		-9.26		
		(15.04)		
N	3160	3159	3065	2142
Year	1	1	1	1
Sample	No loan vill	No loan vill	No loan vill	Loan vill
Additional HH structure controls interacted with grant & year	Yes	Yes	No	No
HH decision-making/community action interacted with grant & year	No	Yes	No	No
Mean of Baseline gross profit	408.96			
SD of Baseline gross profit	528.08			
Mean of Baseline land	2.03			
SD of Baseline land	2.43			

## Notes

- 1 See the notes of Table 2 for details on specification and additional controls.
- 2 Large household is 6 or more adults in the household.
- 3 Other household structure controls include: an indicator for the presence of an extended family and the number of children in the household.
- 4 Predicted causal effects in column (3) are generated by a causal forest algorithm on no-loan village data and then extrapolated to all no-loan village households. Predicted causal effects in column (4) are generated by a causal forest algorithm on loan village data and then extrapolated to all loan village households.
- 5 Columns (3) and (4) show sample splitting confidence intervals, suggested by Chernozhukov et al (2020) and adapted by Davis and Heller (2020) for causal forests. See appendix A3.ii for details.

Appendix Table 7: Returns to Grant for Bottom Tercile of Baseline Characteristics

	Gross Profit			
	(1)	(2)	(3)	(4)
Grant	50.86 (22.58)	40.40 (22.67)	53.15 (22.29)	57.81 (21.27)
Grant * Loan village	-64.03 (32.10)	-45.52 (31.29)	-92.16 (32.92)	-84.31 (30.50)
Grant * T1 Baseline gross profit	-24.71 (29.04)			
Grant * T1 Baseline gross profit * Loan village	65.37 (47.24)			
Grant * T1 Baseline livestock		6.86 (33.06)		
Grant * T1 Baseline livestock * Loan village		6.47 (46.19)		
Grant * T1 Baseline food consumption			-41.87 (28.71)	
Grant * T1 Baseline food consumption * Loan village			160.66 (48.75)	
Grant * T1 Baseline non-food expenditure				-48.09 (38.66)
Grant * T1 Baseline non-food exp * Loan village				126.95 (54.02)
N	5392	5391	5294	5225
Grant impact for bottom tercile of baseline Z	27.50	8.21	79.78	52.36
SE	(25.45)	(23.00)	(25.72)	(28.57)

## Notes

- 1 The covariates T1 Baseline gross profit, T1 Baseline livestock, T1 Baseline food consumption and T1 Baseline non-food consumption are all indicator variables which are 1 if the household was in the bottom tercile of the baseline distribution of a that variable and 0 otherwise.
- 2 See the notes of Table 2 for details on additional controls.

Appendix Table 8: Additional Outcomes for Loan Intent to Treat

	Own any livestock (0/1)	Total value of livestock (USD)	HH has a business (0/1)	Food consumption EQ (past 7 days) (USD)	Monthly non-food exp (USD)	HH has any financial savings (0/1)	Educ expenses (USD)	Medical expenses (USD)	Intra HH Decision- making Index	Community Action Index	Social Capital Index
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Loan village - year 1	0.015 (0.014)	-13.86 (94.85)	-0.033 (0.022)	-0.41 (0.19)	-1.45 (2.26)	0.001 (0.024)	-0.47 (3.91)	-5.69 (1.77)	0.02 (0.04)	0.06 (0.05)	-0.01 (0.05)
Loan village - year 2	-0.013 (0.016)	184.61 (106.64)	0.018 (0.015)	0.86 (0.22)	1.71 (2.67)	0.015 (0.025)	3.59 (3.42)	-2.04 (1.89)	0.01 (0.05)	0.05 (0.04)	0.01 (0.05)
N	8634	8634	8634	8491	8478	8533	6130	8642	7929	7934	7937
Mean of control (year 1)	0.78	1351.59	0.83	6.01	44.97	0.63	72.34	36.64	0.04	-0.02	-0.03
SD (year 1)	(0.41)	(2476.76)	(0.37)	(3.41)	(40.97)	(0.48)	(88.43)	(52.53)	(0.95)	(0.98)	(0.97)
Per \$100 impact, TOT, year 1	0.06 (0.06)	-58.41 (399.69)	-0.14 (0.09)	-1.72 (0.79)	-6.12 (9.51)	0.00 (0.10)	-1.97 (16.46)	-23.98 (7.47)	0.07 (0.16)	0.24 (0.20)	-0.03 (0.21)

## Notes

- 1 See the notes of Table 6 for details on specification and additional controls.
- 2 Standard errors are in parentheses and clustered at the village level in all specifications.
- 3 Mean of control is the mean of the dependent variable in the column heading among households in no-loan villages.
- 4 The per dollar return, TOT, year 1 is: the coefficient on Loan village - year 1 / (.21\*113) since the average value of the loan was \$113. The standard error on the difference in per dollar impact is the result of a bootstrap of 1000 draws comparing the per dollar impact of the grant vs the loan using re-sampling of households. Probably weights were calculated in each bootstrap sample and used in the estimate of the loan impact.

Appendix Table 9: Agriculture - Year 2 &amp; Long-term follow up

	Land cultivated (ha)	Land planted with rice and groundnut (ha)	Used Plough (0/1)	Quantity Seeds (Kg)	Family labor (days)	Hired labor (days)	Fertilizer and chemical expenses (USD)	Total input expenses (USD)	Value agricultural output (USD)	Gross profit (USD)
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
<b>A. Impact of grants in Year 2</b>										
Grant $\beta_1$	0.14 (0.08) [0.217]	0.08 (0.03) [0.006]	0.04 (0.01) [0.003]	7.14 (2.77) [0.012]	-3.39 (3.88) [0.26]	1.08 (0.90) [0.17]	4.55 (10.02) [0.72]	10.53 (11.86) [0.82]	77.39 (24.43) [0.02]	62.50 (18.39) [0.002]
Grant * loan village $\beta_2$	0.00 (0.12) [0.535]	0.04 (0.04) [0.17]	-0.01 (0.02) [0.68]	0.12 (3.89) [0.78]	12.21 (6.69) [0.12]	1.85 (1.30) [0.21]	11.03 (15.29) [0.00]	12.17 (18.25) [0.11]	-65.98 (35.64) [0.46]	-71.98 (26.44) [0.07]
Grant + Grant * loan village = 0	0.15	0.00	0.03	0.01	0.11	0.00	0.18	0.10	0.66	0.62
N	5293	5438	5353	5353	5353	5353	5438	5353	5293	5293
Mean of control	2.33	0.94	0.81	94.30	127.07	16.53	181.95	264.83	535.26	268.65
SD of control	(2.55)	(0.80)	(0.39)	(84.69)	(129.44)	(25.19)	(312.48)	(373.65)	(754.76)	(476.79)
<b>B. Impact of grants in Long-term follow up</b>										
Grant $\beta_1$	0.07 (0.10) [0.233]	0.03 (0.04) [0.318]	0.03 (0.02) [0.131]	10.51 (8.45) [0.130]	-0.06 (5.28) [0.581]	0.83 (2.33) [0.265]	17.04 (14.60) [0.659]	17.89 (20.05) [0.219]	12.41 (45.20) [0.598]	-5.81 (33.49) [0.750]
Grant * loan village $\beta_2$	0.12 (0.16) [0.635]	0.04 (0.06) [0.618]	-0.01 (0.03) [0.605]	-6.42 (11.11) [0.866]	6.51 (8.49) [0.898]	-2.74 (3.80) [0.475]	-14.42 (22.09) [0.686]	-1.12 (34.98) [0.872]	19.58 (66.12) [0.528]	19.21 (56.29) [0.512]
Grant + Grant * loan village = 0	0.123	0.074	0.515	0.577	0.335	0.525	0.874	0.559	0.509	0.767
N	5007	5207	5007	5007	5007	5007	5207	5007	4998	4998
Mean of control	2.26	0.93	0.72	112.96	127.86	27.60	201.18	331.57	751.40	419.41
SD of control	3.00	0.98	0.45	186.39	149.21	64.57	397.59	653.00	1300.62	1085.09

## Notes

- 1 See the notes of Table 2 for details on specification and additional controls. Standard errors are in parentheses and clustered at the village level in all specifications.
- 2 Rows showing Grant + Grant \* loan village = 0 shows the p value of the test of whether the total effect of grants in loan villages is statistically different from zero.
- 3 Mean of control is the mean of the dependent variable in the column heading among households in no-loan villages.
- 4 In brackets are randomization inference  $p$  values as described in the notes of table 2. The p-values for the omnibus test of the overall experimental significance for each family in panel A is as follows:  $p < 0.001$ ;  $p = 0.009$ ; and  $p = 0.012$ . The p-values for the omnibus test of the overall experimental significance for each family in panel B is as follows:  $p = 0.784$ ;  $p = 0.522$ ; and  $p = 0.798$ .