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THE EFFECT OF PERFORMANCE-BASED INCENTIVES ON EDUCATIONAL ACHIEVEMENT:  
EVIDENCE FROM A RANDOMIZED EXPERIMENT

Steven D. Levitt  
John A. List  
Sally Sadoff

Working Paper 22107  
<http://www.nber.org/papers/w22107>

NATIONAL BUREAU OF ECONOMIC RESEARCH  
1050 Massachusetts Avenue  
Cambridge, MA 02138  
March 2016

We gratefully acknowledge the leadership and support of our Bloom Township School District partners Glen Giannetti, Lynn Manning, Lenell Navarre, Ron Ray, Gloria Spires, Susan Woodyatt, Matt Osterholt and Andrew Schmidt. Brian Jacob contributed insightful comments that helped improve the study. Trevor Gallen, Sean Golden, Natalie Hall, David Herberich, Mikhail Levin, Jeff Picel, Mattie Toma, Jeannine van Reeken, and Yana Peysakhovich provided truly outstanding research assistance. The project was made possible by the generous financial support of the Kenneth and Anne Griffin Foundation. The views expressed herein are those of the authors and do not necessarily reflect the views of the National Bureau of Economic Research.

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JEL No. C93,I24,I25

**ABSTRACT**

We test the effect of performance-based incentives on educational achievement in a low-performing school district using a randomized field experiment. High school freshmen were provided monthly financial incentives for meeting an achievement standard based on multiple measures of performance including attendance, behavior, grades and standardized test scores. Within the design, we compare the effectiveness of varying the recipient of the reward (students or parents) and the incentive structure (fixed rate or lottery). While the overall effects of the incentives are modest, the program has a large and significant impact among students on the threshold of meeting the achievement standard. These students continue to outperform their control group peers a year after the financial incentives end. However, the program effects fade in longer term follow up, highlighting the importance of longer term tracking of incentive programs.

Steven D. Levitt  
Department of Economics  
University of Chicago  
1126 East 59th Street  
Chicago, IL 60637  
and NBER  
slevitt@midway.uchicago.edu

Sally Sadoff  
Rady School of Management  
Wells Fargo Hall, Room 4W121  
9500 Gilman Drive #0553  
La Jolla, CA 92093-0553  
ssadoff@ucsd.edu

John A. List  
Department of Economics  
University of Chicago  
1126 East 59th  
Chicago, IL 60637  
and NBER  
jlist@uchicago.edu

# The Effect of Performance-Based Incentives on Educational Achievement: Evidence from a Randomized Experiment\*

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March, 2016

## Abstract

We test the effect of performance-based incentives on educational achievement in a low-performing school district using a randomized field experiment. High school freshmen were provided monthly financial incentives for meeting an achievement standard based on multiple measures of performance including attendance, behavior, grades and standardized test scores. Within the design, we compare the effectiveness of varying the recipient of the reward (students or parents) and the incentive structure (fixed rate or lottery). While the overall effects of the incentives are modest, the program has a large and significant impact among students on the threshold of meeting the achievement standard. These students continue to outperform their control group peers a year after the financial incentives end. However, the program effects fade in longer term follow up, highlighting the importance of longer term tracking of incentive programs.

Graduating from high school has become increasingly important in the past 25 years as wage differentials between high school graduates and dropouts have widened (e.g., Autor, Katz and Kearney, 2008). Despite the large and increasing returns, approximately one-fifth of students fail to graduate (Murnane, 2013). Dropout rates are particularly high among low-income and minority students who are 10 to 15 percentage

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points less likely to graduate than their white and more affluent peers (NCES, 2015). In low-income urban school districts, graduation rates are often even lower. Chicago Public Schools, for example, graduate only 54% of entering freshman by age 19 (Allensworth, 2005).

In contrast to many other facets of life, direct financial incentives for students are not a standard component of the American educational system. Recent studies suggest that freshman year performance may be critical for high school success (Allensworth and Easton, 2005; Neild, Stoner-Eby and Frustenberg, 2008; Roderick et al., 2014). However, the wage gains associated with earning a diploma accrue years in the future, and may lack salience for students just beginning high school.<sup>1</sup> Offering nearer term incentives can potentially motivate greater investment and thus increase graduation rates.

In this paper, we describe the results of a randomized field experiment that introduces financial incentives for meeting an achievement standard based on multiple measures of performance including attendance, behavior, grades and standardized test scores. The incentives had an expected value of \$50 per month over the course of 8 months – or, \$400 over the school year.<sup>2</sup> The program was carried out among high school freshmen in Chicago Heights, IL, a suburb thirty miles south of Chicago. Like larger urban school districts, Chicago Heights high schools are made up largely of low-income and minority students who struggle with low achievement and high dropout rates.

There has been an explosion of academic interest in incentive based education programs in recent years.<sup>3</sup> Our program is closest in design to a series of randomized ex-

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<sup>1</sup>Related research finds evidence that high discount rates among adolescents can partially explain high school dropout behavior (Oreopoulos, 2007; Cadena and Keys, 2015).

<sup>2</sup>Previous programs have offered incentives ranging from .07 – 5% of per capita GDP with a median value of about 1% of per capita GDP. Our program's incentives of \$50 per month over the course of 8 months (\$400 per year) are equivalent to about 0.8% of average US household income and represent a higher fraction of household income among our primarily low-income participants.

<sup>3</sup>Previous programs have offered incentives based on enrollment and attendance, such as Progreso/Oportunidades in Mexico (Behrman, Sengupta, and Todd, 2005; Schultz, 2004) and similar con-

periments conducted concurrently to ours by Roland Fryer. Fryer (2010, 2011) tests incentives for grade performance among ninth graders in Chicago; attendance, behavior and homework among sixth, seventh and eighth graders in the District of Columbia; interim assessment test performance among fourth and seventh graders in New York City; and reading books among second graders in Dallas. These programs all used monthly (or near monthly) piece rate rewards given to students. He finds that incentives for reading books (Dallas) have the largest effects, followed by incentives for attendance, behavior and homework (Washington D.C.). The test-based incentives (New York City) and grade-based incentives (Chicago) have little or no effect on achievement outcomes.

We expand on previous incentive interventions in two important ways. First, our research design is motivated by a theoretical framework in which student performance depends on both student and parent effort. Building on insights from behavioral economics, this model highlights the possibility that both the reward recipient within the family (student or parent) and the incentive structure (fixed rate or lottery) may influence the effectiveness of rewards. We then test these variants within a single design in order to compare their effectiveness.

Previous interventions have examined program features such as varying the performance measures or offering incentives with and without academic services (e.g., Fryer,

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ditional cash transfer programs in Columbia (Barrera-Osorio, Bertrand, Linden and Perez-Calle, 2008), the U.S. (Dee, 2011) and the UK (Dearden et al., 2009). Related programs have offered incentives for post-secondary application or enrollment in the U.S. (Rodriguez-Planas, 2012; Carrell and Sacerdote, 2013). Others have conditioned incentives on test performance, such as those using high school exit and achievement exams in Israel (Angrist and Lavy, 2009) and Texas (Jackson, 2010); standardized tests for elementary/middle school aged students in India (Berry, 2015), Kenya (Kremer, Miguel and Thornton, 2009) and Coshocton, Ohio (Bettinger, 2012); as well as assessment tests in India (Hirshleifer, 2015), Houston (Fryer, 2012) and the Chicago area (Levitt et al., forthcoming; List, Livingston and Neckermann, 2012). There have also been programs that like ours that reward overall school performance, including a program for middle school students in Nepal (Sharma, 2010), high school students in the UK (Burgess, Metcalfe and Sadoff, 2015); and college students in Canada (Angrist, Lang and Oreopoulos, 2009; Angrist, Oreopoulos and Williams, 2014), the Netherlands (Leuven, Oosterbeek, and van der Klaauw, 2010), Italy (De Paola, Scoppa and Nistico, 2012) and several U.S. cities (Barrow et al., 2014; Barrow and Rouse, 2013); as well as merit aid programs for high school students in the U.S. (Dynarski, 2002) and voucher programs for elementary school students in Columbia (Angrist et al., 2002; Angrist, Bettinger and Kremer, 2006).

2011; Angrist, Lang and Oreopoulos, 2009; Carrell and Sacerdote, 2013). Others have tested incentives of different size (Leuven, Oosterbeek, and van der Klaauw, 2010; De Paola, Scoppa and Nistico, 2012; Barrow et al., 2014; Barrow and Rouse, 2013). But, despite the now large literature on incentives in education, few studies have explored the role of incentive design.<sup>4</sup>

Second, we follow students after the program ends to test whether improving effort and achievement freshman year affects overall performance in high school. If the program improves human capital (e.g., knowledge, study habits, motivation, etc.) there may be positive post-treatment effects. If however, offering students financial incentives crowds out intrinsic motivation, once the extrinsic rewards are removed student performance may suffer (see e.g., Kohn, 1999 for further discussion).

To address this question, most incentive interventions continue to track students after the program ends. Several studies have found positive post-treatment effects, particularly among the subgroup of students who experience the largest impacts during treatment (Kremer, Miguel and Thornton, 2009; Angrist and Lavy, 2009; Angrist, Lavy and Oreopoulos, 2009; Leuven, Oosterbeek and van der Klaauw, 2010; De Paola, Scoppa and Nistico, 2012).<sup>5</sup> However these studies tend to stop at intermediate outcomes occurring one to two years post-treatment.<sup>6</sup> We conduct a longer term follow

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<sup>4</sup>As far as we know, Berry (2015) is the only previous study to vary the reward recipient (student or parent) and was conducted among a very different population: young children (first, second and third graders) in India. In studies conducted subsequently to ours, List, Livingston and Neckermann (2012) offer incentives to students, parents and teachers in various combinations; Fryer (2012) offers incentives simultaneously to students, parents and teachers but does not vary the recipient. To our knowledge, ours is the only study to compare the relative effectiveness of two incentive structures (fixed rate and lottery). In a similar vein, Volpp et al. (2008) compare a lottery incentive program to a deposit contract program for weight loss. In education, related work conducted subsequently to ours varies the timing, framing and types of rewards (e.g., Levitt et al., forthcoming; Burgess, Metcalfe and Sadoff, 2015; Hirshleifer, 2015).

<sup>5</sup>There is little evidence from this work that incentives lead to crowding out, though there are examples of negative effects in particular subgroups (Leuven, Oosterbeek and van der Klaauw, 2010; Rodriguez-Planas, 2012). More commonly, there is little or no overall impact of incentives after the program ends (Fryer, 2011; Levitt et al., forthcoming; Barrow and Rouse, 2013; Angrist, Oreopoulos and Williams, 2014).

<sup>6</sup>A notable exception is Rodriguez-Planas (2012), who conducts a five-year follow up of an intervention that combines mentoring, educational services and incentives throughout high school. She finds that female students benefit in the short, medium and long run on measures of education and employ-

up, tracking students for up to five years in order to measure the program's impact on high school achievement and graduation.

We find that while the overall impact of the incentives are modest, the program has large and significant effects among students we predict to be at the threshold for meeting the achievement standard. These students continue to outperform their control group peers in the year after the program ends. Our intermediate results suggest that repeated, near-term incentives on multiple performance measures can lead to gains in human capital that have lasting returns. However, these effects decline in longer term follow up, highlighting the challenge of program fadeout in affecting longer term outcomes.

We estimate overall program effects (on the achievement standard) between 4 – 6 percentage points, or a 15–22% increase. The results are largely driven by students predicted to be on the threshold of meeting the performance standards at baseline. Among these students, we estimate treatment effects between 10 – 11 percentage points, which represent increases of 34 – 40% over their control group peers. Threshold students who receive incentives are more likely to be on track to graduate (as measured by grades) by 14 – 15 percentage points in year 1 of the program and 11 – 12 percentage points in year 2 after the intervention ends. These effects remain positive but are smaller and not statistically significant in years 3 and 4, yielding no impact on high school graduation rates.

Turning to our examination of incentive design, we do not find a significant differential impact of offering rewards to parents compared to students. We find suggestive evidence that potential differences between these treatments may have been diluted by the perception that the parent incentives were intended for students. We also do not find an impact of varying the reward structure, either fixed rate or lottery. There is

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ment; male students show little positive impact and some negative effects on risky behaviors. At an estimated \$26,000 per participant, the cost of the program is 65 times higher than the \$400 incentive we offer.

suggestive evidence that the the two novel features of our design – parent rewards and the lottery structure – are most effective in combination, highlighting the importance of testing multiple features of the incentive design within a single experiment.

The remainder of the paper is organized as follows. Section 2 presents the motivating framework driving our incentive design. Section 3 describes the experimental design and provides details on program implementation. Section 4 presents results and Section 5 concludes.

## 2 MOTIVATING FRAMEWORK

We develop a simple framework for education investment and production in a family. We then consider the impact of offering monthly incentives for meeting a performance standard. As we discuss in more detail below, our model predicts that the largest treatment effects will occur among students whose baseline achievement is on the threshold of the standard for success. These are students for whom a small increase in effort has a large impact on the probability that they meet the achievement standard and receive the incentive.

We then turn to our first incentive design feature: varying the recipient of the incentive – either the student or the parent.<sup>7</sup> We build on Becker’s seminal model of the family, the Rotten Kid Theorem (1974, 1991) which demonstrates that parents can induce children’s investment in schooling through parental transfers. A key insight of this model is that if transfers are unconstrained, external incentives provided to the child will be equivalent to external incentives provided to the parent. This occurs because the parent adjusts her internal transfers so that the child receives the same amount regardless of the reward recipient. That is, incentives given to the parent increase internal transfers while incentives given to the student crowd out internal transfers.

Our framework explores two features of this model. First, we allow the parent to

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<sup>7</sup>For clarity, we refer to the student as male and the parent as female.

affect the student's actions and outcomes not only through transfers but also through her own effort. Second, we examine the case in which incentive equivalence fails to hold because transfers are constrained. This can occur when parental transfers are small, as is likely among our low income participants. In such cases, outcomes may vary depending on the incentive recipient. Student incentives will have greater impact when marginal student effort is relatively more effective in the education production function. Parent incentives will have a greater impact when marginal parent effort is relatively more effective. Importantly, parent effort operates through two channels: it affects student achievement directly, and it also affects the student's choice of effort. Thus the impact of parent incentives will depend on whether parent effort is a complement or a substitute for student effort in the production function.<sup>8</sup>

Finally, we consider our second incentive design feature: varying the structure of the incentive – either a fixed rate or a lottery of equivalent expected value. Here again we examine the case where the standard equivalence fails. For risk neutral participants, a fixed rate incentive is equivalent to a lottery incentive with the same expected value. However, a long line of studies beginning with Kahneman and Tversky (1979) argue that individuals tend to overestimate or overweight small probabilities. If this occurs in the domain of educational incentives, lottery incentives will outperform fixed rate incentives.

## 2.1 FRAMEWORK

More formally, we consider a household with a student  $s$  and a parent  $p$ . A student's human capital  $h_t$  in a given period depends on student effort  $e_{st}$ , parent effort  $e_{pt}$  and

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<sup>8</sup>De Fraja, Oliveira and Zanchi (2010) develop a model of parent, student and school effort that does not include parental transfers. Using survey measures of effort, they find evidence that parent and student effort are complements.

human capital at the beginning of the period  $h_{t-1}$

$$h_t = h(e_{st}, e_{pt}, h_{t-1})$$

where human capital at the beginning of the first period  $h_0$  is given.<sup>9</sup> We assume human capital is weakly increasing and weakly concave in student effort, parent effort and baseline human capital. We also assume effort and baseline human capital are additively separable. However, student effort and parent effort may be either substitutes or complements in the production of human capital. As we discuss below, parent incentives can potentially take advantage of such complementarities if they exist.

We cannot observe human capital, but instead observe student achievement  $A_t$  which is a noisy measure of human capital

$$A_t = \hat{A}(h_t) + \varepsilon$$

where we assume  $\varepsilon$  is an i.i.d. error term with distribution  $\psi$  which has mean 0, variance  $\sigma^2$  and a single maximum at its mean.

In a given period, a student is considered successful if his achievement meets a given standard  $\bar{A}$  (hereafter  $t = 1$  unless otherwise noted). The probability  $\pi$  of success is

$$\pi = \pi(A(h(e_s, e_p, h_0))) = 1 - \Psi(\bar{A} - \hat{A}(h(e_s, e_p, h_0))) \quad (1)$$

where  $\Psi$  is the cumulative distribution function for  $\psi$ , the distribution of the error term

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<sup>9</sup>We assume all functions are smooth on their domains of definition.

in achievement.<sup>10</sup>

The student and parent each receive a reward from success  $r_s$  and  $r_p$  respectively.<sup>11</sup> A parent can also offer the student a bonus  $b$  for success.<sup>12</sup> The student's and parent's respective value of success are

$$V_s = r_s + b \quad (2a)$$

$$V_p = r_p - b \quad (2b)$$

where  $V_s, V_p \geq 0$  and we normalize rewards if a student is not successful to zero. We assume an individual's return from achievement is weakly increasing in his or her own reward. We also assume that the student cannot make transfers to the parent and that the parent can only give positive bonuses - that is, she cannot expropriate rewards from the student or give negative transfers.<sup>13</sup>

Each family member maximizes his or her expected return from achievement net of effort costs. We assume that the student and the parent are both risk neutral and that effort costs are strictly increasing and strictly convex.

The student chooses effort  $e_s$  to maximize his expected return from achievement

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<sup>10</sup>In more detail,

$$\begin{aligned} \pi &= \pi(A(h(e_s, e_p, h_0))) \\ &= P(A > \bar{A}) \\ &= P(\hat{A} + \varepsilon > \bar{A}) \\ &= P(\varepsilon > \bar{A} - \hat{A}) \\ &= 1 - P(\varepsilon \leq \bar{A} - \hat{A}) \\ &= 1 - \Psi(\bar{A} - \hat{A}(h(e_s, e_p, h_0))) \end{aligned}$$

Where  $P(A > \bar{A})$  is the probability that achievement  $A$  is greater than the achievement standard  $\bar{A}$ .

<sup>11</sup>The reward can be thought of as an individual's present discounted value of the returns to student achievement in the current period.

<sup>12</sup>We assume the parent has full information and that the parent can fully commit to the contract, which we argue holds in our context of repeated monthly rewards for parents and children living in the same household. See, for example, Bergstrom (1989), Chami (1998) and Berry (2015) for discussion of cases in which commitment fails to hold.

<sup>13</sup>We discuss the implications of this constraint below. Weinberg (2001) develops a model that allows for negative parental transfers.

$\pi V_s$  minus costs  $c_s$  taking parent effort  $e_p$  and the bonus  $b$  as given

$$\max_{e_s} \pi(e_s, e_p, h_0) V_s - c_s(e_s)$$

The first order condition with respect to student effort  $e_s$  is

$$\frac{\partial \pi}{\partial e_s} V_s - \frac{\partial c_s}{\partial e_s} = 0 \quad (3a)$$

for a given parent effort  $e_p$  and bonus  $b$ . Optimal student effort  $e_s^*$  solves equation (3a) above. The parent chooses effort  $e_p$  and the bonus  $b$  to maximize her expected return from achievement  $\pi V_p$ , taking the student's best response function  $e_s^*(e_p, V_s)$  as given

$$\max_{e_p, b} \pi(e_s^*(e_p, V_s), e_p, h_0) V_p - c_p(e_p)$$

subject to

$$b \geq 0$$

The first order condition with respect to parent effort  $e_p$  is

$$\left( \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial e_p} + \frac{\partial \pi}{\partial e_p} \right) V_p - \frac{\partial c_p}{\partial e_p} = 0 \quad (3b)$$

The first order condition with respect to the bonus  $b$  is

$$\frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial V_s} V_p - \pi \leq 0 \quad (3c)$$

Optimal parent effort  $e_p^*$  and the optimal bonus  $b^*$  solve the simultaneous equations (3b) and (3c) above.<sup>14</sup> The optimal probability of success is  $\pi^* = \pi(e_s^*, e_p^*, h_0)$ .<sup>15</sup>

We consider an incentive policy that increases either baseline student rewards  $r_s^0$

<sup>14</sup>We consider households who are at an interior solution at baseline. Below, we consider corner solutions under incentives.

<sup>15</sup>See Appendix B for more detail.

or baseline parent rewards  $r_p^0$  by giving the recipient  $i$  an additional reward  $\Delta r_i$  if the student is successful,  $i \in \{s, p\}$ . The treatment effect is

$$\pi^i - \pi^0 = \int_{r_i^0}^{r_i^0 + \Delta r_i} \frac{d\pi^*}{dr_i} dr_i \approx \left. \frac{d\pi^*}{dr_i} \right|_{r_i^0} \Delta r_i \quad (4)$$

where  $\pi^i$  is optimal probability of success under incentives given to recipient  $i$ ,  $\pi^0$  is the optimal probability at baseline and  $\left. \frac{d\pi^*}{dr_i} \right|_{r_i^0} \Delta r_i$  is the change in the probability under incentives.

Below, we describe the predictions of our framework. We focus on the intuition for the results with the proofs provided in Appendix B.

## 2.2 EFFECTS OF INCENTIVES

*Prediction 1: Incentives will increase achievement and human capital, with the largest treatment effects among students on the threshold of meeting the performance standard at baseline.*

The treatment effect will be maximized among students for whom exerting additional effort has the highest marginal return, in terms of the probability of meeting the achievement standard and receiving the reward. Because we set a single standard, the highest marginal return occurs among students who are on the threshold of passing before rewards are introduced. These are students for whom a relatively small increase in their effort and achievement can lead to a relatively large change in their probability of success. For example, a student who is passing all but one of his classes can move from failure to success by improving a single grade.

In contrast, students who are far below the achievement standard are unable or unwilling to exert the high levels of additional effort required to meaningfully increase their probability of receiving the reward. At the other end of the distribution, students who are already meeting the achievement standard in the absence of rewards need to exert little additional effort to ensure success.<sup>16</sup>

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<sup>16</sup>Students whose baseline achievement is above or far below the standard may still exert some addi-

By equation (4), the treatment effect is increasing in the size of the incentive  $\Delta r_i$ . We assume the program rewards are sufficiently large to motivate greater effort from students but sufficiently small such that threshold students are those whose baseline expected achievement in the absence of incentives is near-below the achievement standard. That is, we expect our distribution to contain threshold students as well as below-threshold and above-threshold students.<sup>17</sup>

*Prediction 2: If parents are resource constrained, parent incentives will be more (less) effective relative to student incentives when parent and student effort are complements (substitutes).*

As discussed above, parent and student incentives will be equivalent if transfers are unconstrained – i.e., the optimal bonus under incentives is an interior solution. Suppose for example that the parent transfers \$100 to the student at baseline and then 50% of any external incentive she receives. If the policymaker offers a \$50 incentive to the parent, the student will receive  $\$100 + \$25 = \$125$ . If instead the policymaker offers a \$50 incentive to the student, the parent will reduce her transfer from \$100 to \$75 so that the student equivalently receives  $\$75 + \$50 = \$125$ . Like the student, the parent receives the same amount (here an additional \$25) under both incentive schemes. Because the value of success is equivalent across incentive schemes so too will be optimal effort and achievement. Here, full crowding out occurs and so varying the recipient of the incentive does not affect the outcome.

However, this requires that the parent can sufficiently reduce the bonus under student incentives without violating the constraint against negative transfers. Now consider a second case in which as before the parent transfers 50% of any external incentive she receives but only transfers \$10 at baseline. Under parent incentives of \$50 the student will receive  $\$10 + \$25 = \$35$ . Under student incentives, the parent would

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tional effort due to the random error term in the achievement function  $A = \hat{A}(e_i, h_0) + \epsilon$ .

<sup>17</sup>Note that if participants could only choose the *marginal* unit of effort (rather than the optimal *level* of effort) the baseline expected achievement of threshold students would be exactly equal to the achievement standard rather than near-below it.

like to reduce her transfer from \$10 to  $-\$15$  so that the student equivalently receives  $-\$15 + \$50 = \$35$ . However if parents are constrained against imposing negative transfers then the parent will reduce her transfer to \$0 (i.e., a corner solution) and the student will receive  $\$0 + \$50 = \$50$ . Here, the student will receive \$15 more (and the parent \$15 less) under student incentives compared to under parent incentives. In this case, full crowding out does not hold and thus outcomes may vary depending on the incentive recipient.

More generally, in cases where baseline parental transfers are small relative to the external rewards, the crowding out constraint may be binding and thus the effects of student and parent incentives may not be equivalent.<sup>18</sup> We argue that this is likely to be the case among low income families in which baseline transfers tend to be relatively small.<sup>19</sup> When transfers are constrained, parents will experience larger rewards under parent incentives than under student incentives (and vice versa - students will experience larger rewards under student incentives than under parent incentives). In such cases, the effect of parent incentives will be greater than the effect of student incentives if the following equation holds (see Appendix B for derivation):

$$\left( \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial e_p} + \frac{\partial \pi}{\partial e_p} \right) \frac{\partial e_p^*}{\partial V_p} > \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial V_s} \quad (5)$$

which is evaluated at the (constrained) optimum. The right hand side of the inequality is the marginal impact of increasing the returns experienced by students; the left hand side is the marginal impact of increasing the returns experienced by parents.

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<sup>18</sup>Note that if students could make transfers to parents or parents could expropriate rewards from students, then student and parent incentives would always be equivalent – i.e, the behavior of the household would be unitary.

<sup>19</sup>For further discussion of the theoretical relationship between family income and transfers, see for example, Becker (1981, 1991), Cox (1987), Weinberg (2001). A large body of literature demonstrates a positive relationship between parental income and transfers to adult children (e.g., Cox and Rank, 1992; Rosenzweig and Wolpin, 1993; Altonji, Hayashi and Kotlikoff, 1996). More recent studies document a similar relationship for investments and transfers in childhood including overall childhood expenditures (Lino and Carlson, 2009), investments in childhood learning activities (Kaushal, Magnuson and Waldfogel, 2011) and pocket money provided to children (Barnet-Verzat and Wolff, 2002).

The right-hand side is increasing in the effect of student returns on student effort  $\frac{\partial e_s^*}{\partial V_s}$  and the effect of student effort on the probability of success  $\frac{\partial \pi}{\partial e_s}$ . That is, student incentives will be relatively more effective the more responsive are students to incentives and the greater the marginal impact on achievement of increased student effort.

The left-hand side is increasing in the effect of parent returns on parent effort  $\frac{\partial e_p^*}{\partial V_p}$  and the effect of parent effort on achievement  $\frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial e_p} + \frac{\partial \pi}{\partial e_p}$ . Whereas student effort only affects achievement directly, parent effort affects achievement through two channels: the direct effect on achievement  $\frac{\partial \pi}{\partial e_p}$  and the indirect effect on achievement through its effect on student effort  $\frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial e_p}$ .

To examine the effect of parent effort on student effort, we differentiate the first order condition for student effort (equation (3a)) with respect to parent effort  $e_p$  (evaluated the optimum). Solving for  $\frac{\partial e_s^*}{\partial e_p}$  gives

$$\frac{\partial e_s^*}{\partial e_p} = \frac{\frac{\partial^2 \pi}{\partial e_s \partial e_p} V_s}{-\left(\frac{\partial^2 \pi}{\partial e_s^2} V_s - \frac{\partial^2 c_s}{\partial e_s^2}\right)}$$

The denominator of the right hand side of the equation is positive by the second order condition for a maximum.<sup>20</sup> Student returns  $V_s$  are non-negative by assumption. Thus the sign of the right hand side will be determined by the sign of the cross-partial derivative  $\frac{\partial^2 \pi}{\partial e_s \partial e_p}$ . When parent and student effort are substitutes in the production function  $\frac{\partial^2 \pi}{\partial e_s \partial e_p} < 0$ , the student will reduce his own effort in response to increased parent effort  $\frac{\partial e_s^*}{\partial e_p} < 0$ . When student and parent effort are complements  $\frac{\partial^2 \pi}{\partial e_s \partial e_p} > 0$ , an increase in parent effort will also increase student effort  $\frac{\partial e_s^*}{\partial e_p} > 0$ , which will in turn increase the effectiveness of parent incentives relative to student incentives. Thus, the relative effectiveness of parent incentives is increasing in complementarities in the production function.

More broadly, parent incentives will be relatively more effective the more respon-

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<sup>20</sup>See Appendix B equation (7a).

sive are parents to incentives and the greater the marginal impact on achievement of increased parent effort – either directly, or through its impact on (complementary) student effort. Offering incentives directly to parents potentially increases parent engagement and taps into complementarities in the production function if they exist. On the other hand, if the key to increasing achievement is motivating greater effort from students themselves, then offering incentives directly to students may be more effective.

*Prediction 3: Lottery rewards will outperform fixed rewards of equivalent expected value if individuals overvalue low probability events in this domain.*

We compare a fixed rate reward  $r^F$  to a lottery reward  $r^L$  that either the student or parent receives with a low probability  $p$  where  $r^L = \frac{r^F}{p}$ . That is, the expected value of the rewards are equivalent under the two incentive structures

$$pr^L = p \frac{r^F}{p} = r^F$$

Thus, if participants value the lottery reward at its expected value, the lottery and fixed rate incentives will be equivalent. However, as discussed above, participants may overvalue or overestimate the likelihood of low probability events. That is, the recipient's valuation of the reward may be greater than the expected value. Achievement and human capital are weakly increasing in the valuation of the reward (Prediction 1). Thus, if individuals overvalue (relative to expected value) low probability events in the domain of educational incentives, then lottery incentives will outperform fixed rate incentives.<sup>21</sup>

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<sup>21</sup>We are considering a framework in which participants are risk neutral. If participants are risk averse, we would expect fixed rate incentives to be relatively more effective. Conversely, participants may be risk loving in the domain of financial rewards (Gruber, 2001; Guryan and Kearney, 2008) in which case we would expect lottery incentives to be relatively more effective.

### 3 EXPERIMENTAL DESIGN AND PROGRAM DETAILS

Our experimental design consists of four treatment groups and a control group. In all four treatment groups, financial incentives were offered to participants each month from October to May. In order to qualify for the monthly reward, a student had to meet a monthly achievement standard for attendance, behavior, grades and test scores. The school leadership determined the standard based on what they considered to be the minimum requirements necessary to successfully complete ninth grade.

The monthly achievement standard was: no more than one unexcused absence in the month, no all day suspensions in the month, and letter grades of C or higher in all classes on the last day of the month.<sup>22</sup> In February and May, the achievement standard additionally included either scoring at grade level or improving upon one's fall score on a standardized school reading assessment taken in January and April respectively. Each month was independent so that students who did not qualify for a reward in one month could qualify for a reward the following month and vice versa.<sup>23</sup>

The treatment groups cross the reward recipient treatment (parent or student) with the incentive structure treatment (fixed rate or lottery), yielding four groups: Student Fixed, Student Lottery, Parent Fixed and Parent Lottery. In the parent treatments, parents received the incentives; in the student treatments, students received the incentives. In the fixed rate treatments, students who met the monthly achievement standards qualified for a \$50 reward. In the lottery treatments, students who met the monthly

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<sup>22</sup>We define an absence as excused if it is a school excused absence, which requires documentation (e.g., a doctor's note) or it is excused by a parent phone call to the school. Otherwise, the student's absence is considered unexcused. We consider a student as having more than one unexcused absence if in the month he is absent for more than a full day or absent for more than a total of 350 minutes of class (which is equivalent to a full day of classes). All day suspensions can either be full day in school suspensions or full day out of school suspensions. In school suspensions that are not full day (e.g., detention) do not count towards the suspension standard. In January and May, we measured grades using semester report card grades. In the other months, we used grades entered by teachers into an online database.

<sup>23</sup>However, because grades are cumulative for the year (or the semester in semester-long courses), qualification in a given month does depend on performance in previous months (absence and suspension records are reset each month).

achievement standards qualified for a lottery in which they had about a 10% probability of winning \$500. The lotteries were organized as follows: each month ten names (out of about 100) were chosen randomly. If a student whose name was chosen had met the monthly achievement standard, he (or his parent) received \$500. If a student whose name was chosen had not met the monthly achievement standards, he received nothing.

This structure preserves an expected value for meeting the achievement standard of about \$50 per student per month across treatment groups. If a student met the achievement standard every month, he (or his parent) received an expected value of \$400 over the course of the 8-month program.

We implemented the randomized field experiment beginning in September 2008 in the Bloom Township School District in Chicago Heights, Illinois. Bloom Township is made up of two high schools: Bloom High School and Bloom Trail High School (referred to hereafter as Bloom and Trail respectively).<sup>24</sup> The district struggles with low achievement and high dropout rates: 80% of eleventh grades fail to meet the Illinois state standards, fewer than half the freshmen students eventually graduate, and less than a third meet the achievement standard set forth by the school.<sup>25</sup> As shown in Table 1, about three-fourths of the students are African-American or Hispanic, a similar proportion are low-income (as measured by eligibility for free or reduced lunch), and almost 40% have a single guardian.<sup>26</sup>

We offered the program to every freshman in Bloom Township and all but 25 students (2.5%) agreed to participate. We randomized students at the individual level into

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<sup>24</sup>While both of the high schools in Bloom Township are located in Chicago Heights, they also serve students from surrounding areas, including: Ford Heights, Lynwood, Sauk Village, South Chicago Heights and Steger. We refer to the entire district as either Bloom Township or Chicago Heights.

<sup>25</sup>For state standards, see Illinois District Report Card (2008). Achievement standard calculations are based on school district data. The Chicago Heights Promise Working Group provided the estimates of graduation rates.

<sup>26</sup>We measure single guardian status by whether a student has one guardian listed in his school registration file. Students with more than one guardian may still live in single parent homes, as the second guardian is not necessarily a parent or may not live in the same household as the child. Similarly, students may live in two parent homes but have only one guardian listed in their registration file.

the four treatment groups and one control group, blocking on school (Bloom or Trail), gender, race/ethnicity and baseline (eighth grade) test score when available.<sup>27</sup> Thus, at each school about 80% of freshmen were in a treatment group and about 20% were in the control group.<sup>28</sup>

Table 1 presents the student means for demographics and baseline achievement by treatment group. There are no statistically significant differences between the control and treatment groups on the blocked characteristics (school, gender, race/ethnicity and baseline test score). We are also well balanced on the additional demographic characteristics including eligibility for free or reduced priced lunch, single guardian status, English as a Second Language (ESL) status and eligibility for an Individualized Education Plan (IEP); as well as, baseline achievement measures taken before the program announcement six weeks into school, which include baseline grade point average (GPA) and baseline grades, absences and suspensions (measured by whether students met the relevant achievement standard in the first month of school).<sup>29</sup> The one exception is highly significant differences across groups for the number of honors class assignments (honors status was not available at the time of randomization).<sup>30</sup> The percentage of honors students in the treatment groups is about twice the percentage in the control group, a difference that is statistically significant at the  $p < 0.01$  level. As shown below, the results are robust to including honors classes along with our other covariates.

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<sup>27</sup>The only exception to individual level randomization is that we randomized siblings into the same treatment group. Eighth grade test scores were only available for about half the students at the time of randomization.

<sup>28</sup>Our initial randomization included every student in Bloom Township as of mid-September. We conducted a second randomization in January to include 26 students who entered Bloom Township after our initial randomization.

<sup>29</sup>An Individualized Education Plan (IEP) is a written plan for students eligible for special education services. GPA is an average of a student's grades in each of her classes with a minimum of 0 and a maximum of 4. Students with a C average have a GPA of 2.

<sup>30</sup>Honors class assignments measure a student's honors class assignments in English and math. These assignments occurred at the beginning of the year before the program began and are based on the student's performance in eighth grade (students are assigned to either regular or honors classes in English and math).

We announced the “Chicago Heights Miracle” program the third week in September, approximately six weeks after school had begun. Students’ performance as of the program announcement serves as their baseline achievement. We held informational meetings for each of the treatment groups at the students’ schools. In the fixed rate groups, we offered reward recipients \$20 in cash to attend the informational meeting. In the lottery groups, we randomly chose 10 names (out of about 100) to receive a cash reward of \$200. Participants had to attend the meeting to receive the reward. These rewards were designed to demonstrate the program incentives and encourage attendance. Families who did not attend the meeting received the informational materials by mail. We did not distribute materials to families in the control group. However, not surprisingly, control group participants did learn about the program from their peers (over 90% of control group students report that they have heard about the program).

Each month during the school year, we held “Miracle Rewards Day” meetings for each of the treatment groups.<sup>31</sup> While we notified participants of their achievement status prior to the meeting, both participants who had met the achievement standard and those who had not met the achievement standard were encouraged to attend. We advertised meetings through mailings and phone calls. And, we incentivized attendance by offering free food and a raffle for ten \$40 gift cards (participants did not need to meet the achievement standard to qualify for the raffle).

At the meetings for the fixed rate treatment, we paid qualifying participants \$50 in cash. At the meetings for the lottery treatment, we held a public lottery in which we randomly chose 10 lottery winners (out of about 100) in each group.<sup>32</sup> Lottery winners who had met the monthly achievement standards received \$500 in cash (or their parent

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<sup>31</sup>We held separate meetings for Bloom participants and Trail participants. We also held separate meetings for the fixed rate and lottery groups. We pooled the student and parent groups into the same meeting. We therefore held four meetings each month: Bloom fixed rate (students and parents), Bloom lottery (students and parents), Trail fixed rate (students and parents) and Trail lottery (students and parents).

<sup>32</sup>Lottery winners were chosen by pulling 10 bingo balls from a tumbler. We assigned each participant an anonymous number that corresponded to one of the numbered bingo balls.

did). Lottery winners who had not met the monthly achievement standards received nothing. We also presented winners with an oversized check and gave them a ride home in a Hummer limousine. These features aimed to increase the excitement around the lottery and celebrate the success of students who met the achievement standard. Similarly, qualifying students in all treatment groups received a wristband that read “I met the standards.”

At the meetings we handed out reminder notices for the next meeting that described the monthly achievement standard and incentives. We also distributed report cards describing students’ performance on each of the standards, which we discussed individually with students and parents. We addressed questions they had about their performance, offered guidance on how students could improve and encouraged them to meet the achievement standard in the coming month. Participants who did not attend the meeting received meeting notices and report cards by mail. If they qualified for a reward, we sent them a check for their reward. We also notified students who had been chosen in the lottery but did not qualify for a reward due to a failure to meet the achievement standard.

In addition to monthly meetings and mailings, we made monthly phone calls to participants to discuss their performance and encourage them to meet the achievement standard.<sup>33</sup> We also worked with an administrator at each school that acted as the in-school liaison for the program, addressing student questions and concerns about the program and facilitating school services, such as after school tutoring for participants.

We term as “cheerleading” the combined efforts of the monthly meetings, mailings, phone calls and in-school administration. We designed these activities to make the rewards of the program salient, provide participants with feedback on their performance and encourage a culture of success. Thus, the effect of our incentives includes both the financial rewards and these non-financial features.

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<sup>33</sup>The phone calls focused effort on students whose grades were on the threshold of either meeting or missing the achievement standard.

We also administered surveys to participants in the fall before the treatments were implemented, at the end of the first semester (in mid-December), at the end of the year (in mid-May) and in the fall of sophomore year (October) after the program ended.

## 4 RESULTS

### 4.1 EFFECT OF INCENTIVES ON ACHIEVEMENT

To examine the effect of incentives, we begin by pooling the four incentive treatments. As discussed in Section 2, we predict that incentives will increase achievement, particularly among those students who are near-below the achievement threshold at baseline (Prediction 1). These are the students for whom exerting additional effort is likely to determine whether or not they receive the reward. In contrast, we expect small (or zero) treatment effects among students whose baseline achievement is above or far below the standard.

Figure 1 plots the relationship between predicted grade point average (GPA) and the probability of meeting the achievement standard for both the control group and the pooled treatment group.<sup>34</sup> The vertical line represents the performance standard – i.e., the GPA at which 50% of students are expected to meet the grades standard.<sup>35</sup> We use the grade performance of the prior freshman cohort (in the year before the program began) to estimate the achievement standard GPA, as well as the coefficients to predict end of the year GPA from baseline grade performance and student demographics. We then apply these coefficients to our experimental cohort using their baseline grade performance in the first six weeks of school before the program began.<sup>36</sup>

Among students whose predicted GPA is above or far below the standard, the treat-

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<sup>34</sup>The figure plots the proportion of students meeting the monthly achievement standard for twenty quantiles of predicted GPA. The s-curve for each group was fitted using LOWESS.

<sup>35</sup>The estimated performance standard GPA is 2.96.

<sup>36</sup>We did not have the relevant data from the prior year cohort to include absences and suspensions in the prediction. As discussed below, the grades standard largely determined whether a student met the overall achievement standard.

ment and control groups are identical. However, a gap emerges among students near-below the standard. Here, treated students are more likely to meet the achievement standard compared to control group peers with equivalent baseline performance. Figure 2 plots the treatment-control difference in the proportion of students meeting the achievement standard by predicted GPA.<sup>37</sup> The treatment-control difference is maximized near-below the standard and declines both above and far below the standard.

Our main regression results are reported in Table 2, which present OLS estimates of the effects of incentives on meeting the monthly achievement standard, pooling the four treatments. Each month of the program serves as an observation with standard errors clustered by student. Estimates for the whole sample and threshold subgroups (threshold, below threshold and above threshold) are presented first absent any controls and then including the covariates presented in Table 1.<sup>38</sup>

The first two columns of Table 2 present estimates for the full sample. Achievement in the control group is low with only a quarter of students meeting the achievement standard. The incentives have a modest positive impact, increasing performance by 4–6 percentage points, significant at the  $p < 0.05$  level. These effects represent increases of 15 – 22% above the control group mean.

Columns (3) and (4) present results for threshold students. Notably, threshold students' performance in the control group is very similar to the population average. However, the impact of incentives on threshold students is about twice as large as the effects estimated for the full sample. Incentives improve achievement by an estimated 10 – 11 percentage points, significant at the  $p < 0.01$  level. This represents an increase of 34 – 40% above their control group peers. Treatment effects among below threshold

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<sup>37</sup>The figure plots the difference between the proportion of students meeting the monthly achievement standards in treatment and control for ten quantiles of predicted GPA. The treatment effect line was fitted using LOWESS. Dashed lines indicate 95% confidence intervals. As in Figure 1, the vertical line represents the grade performance standard.

<sup>38</sup>We define threshold students as those whose predicted GPA is between -0.75 and 0.25 grade points of the estimated performance standard. Appendix A Figures 1 and 2 present results by month for the whole sample and for threshold students. All results discussed below are robust to using probit estimates (available upon request).

students are positive but small and not significant. There is no impact of incentives among above threshold students who are already meeting the achievement standard at high rates in the control group.

As we predicted, the treatment effects are concentrated among threshold students. In the following results therefore we focus on threshold students in order to understand the impact of incentives among students who were the most responsive to them.

#### 4.2 EFFECT OF INCENTIVE DESIGN

We now turn to examining the effects of varying the incentive design. As discussed in Section 2, we predict that there may be differential effects of offering incentives to parents rather than students. In particular, parent incentives may be relatively more effective if they tap into complementarities of parent and student engagement in education (Prediction 2). We also varied the incentive structure in order to test whether recipients were more responsive to lottery rewards than to fixed rate rewards of equivalent expected value (Prediction 3).

In Table 3, we estimate the treatment effects for each of our four treatment arms – Student Fixed, Student Lottery, Parent Fixed and Parent Lottery – among all students (columns 1-2) and among threshold students (columns 3-4). As in Table 2, each month of the program serves as an observation with standard errors clustered by student (odd numbered columns contain no covariates; even numbered columns contain the covariates discussed above).

The estimated effects range from 3-8 percentage points in the full sample and generally are not statistically significant. As in Table 2, the estimated effects among threshold students are about twice as large, ranging from from 6-16 percentage points. The Parent Lottery group which combines our two novel design features – parent rewards and the lottery structure – has the largest estimated effects ( $p < 0.01$ ). However, the effects are not statistically distinguishable across the various treatment arms.

As discussed in Section 2, parent and student incentives can only differ if net parental transfers under the two treatments differ. While we are not able to measure net transfers, our survey evidence suggests that many students received the full reward in both the student and parent treatments. Over 60% of students in the parent incentive treatment mistakenly believed that they were the reward recipient (in the student incentive treatment only 4% of students mistakenly believed that the parent was the reward recipient).<sup>39</sup> This suggests that in the parent treatment, many parents transferred the full reward to their children. Indeed, the researchers frequently witnessed parents handing the cash incentive to students immediately after receiving it. If parental behavior leads to equivalent transfers in both treatments, this will dampen any differential effects of varying the reward recipient.

#### 4.3 HETEROGENEOUS EFFECTS AND GAMING

Table 4 reports estimated treatment effects for the demographic subgroups we blocked on in our randomization: gender, race/ethnicity and baseline test score. We find no significant differences across subgroups. However, there is suggestive evidence that treatment effects are strongest among males, black students and those scoring below the median on the baseline test. These findings are particularly interesting in light of previous studies that tend to find larger impacts for women (Angrist and Lavy, 2009; Angrist, Lang and Oreopoulos, 2009; Rodriguez-Planas, 2012) and high achieving students (De Paola, Scoppa and Nistico, 2012; Leuven, Oosterbeek and van der Klaauw, 2010). The difference may be attributable to the fact that we provided nearer term rewards compared to earlier programs. The finding that boys are more responsive is consistent with studies demonstrating that boys are more sensitive to shorter term rewards than girls, which may be due in part to gender differences in time preferences (e.g., Bettinger and Slonim, 2007; Castillo et al., 2011; Levitt et al., forthcoming).

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<sup>39</sup>Percentages are based on pooled responses from the winter and spring surveys, which both had a 60% response rate among treated students.

Similarly, there is evidence that short-run discounting is more common among lower achieving students (Benjamin, Brown and Shapiro, 2013).

In Table 5, we examine treatment effects on each of the performance measures used to determine the achievement standard: grades, absences, suspensions, and test scores. Whether a student met the achievement standard was largely determined by whether he met the grades standard. Fewer than a third of students in control meet the grades standard and, in only 3% of cases did a student meet the grades standard but fail to meet the achievement standard. Therefore, we examine treatment effects on non-grade performance measures both unconditionally and conditional on a student meeting the grades standard (columns 3 and 6).<sup>40</sup> We find a large, positive and significant impact on grades in both the full sample and among threshold students. The incentives do not have a significant impact on any of the other performance measures except for a small negative impact on threshold students meeting the attendance standard. This effect disappears among students who are meeting the grades standard.

Finally, we address the concern that the structure of the achievement standard could induce behaviors we broadly refer to as “gaming.” We examine two potential forms of gaming that could be induced by the grades standard requiring students to earn at least a C grade in all of their classes. First, a student could reduce the number of classes he takes. Second, he could crowd his grades around the C standard – e.g., bring a D grade up to a C in one class by letting a B grade fall to a C in another class. If this is the case, treated students would have a higher percentage of C grades and a lower percentage of all other grades compared to control. In Table 6, we report the effect of treatment on the number of classes a student takes as well as the distribution of his letter grades measured by the percentage of A grades, B grades, C grades, D grades and E grades (where E is a failing grade).

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<sup>40</sup>As in previous tables, each month of the program serves as an observation with standard errors clustered by student. As discussed in Section 3, test scores were only included in the achievement standard in February and May.

Among threshold students, the incentives significantly decrease the percentage of D grades which was the aim of the program. However this does not come at the expense of above-C grades with the percentage of A grades actually increasing. The results in the full sample are similar though not statistically significant. We also find no evidence that treated students decrease the number of classes they take in order to more easily satisfy the achievement standard.

#### 4.4 MEDIUM AND LONG TERM EFFECTS OF INCENTIVES

Our treatment group received repeated short-term incentives to meet an achievement standard based on multiple performance measures. If human capital accumulation requires this kind of broad-based sustained effort, then students who are responsive to the incentives may increase their longer term achievement (Prediction 1). That is, students who receive incentives in their freshman year will carry forward the skills acquired during treatment and outperform their control group peers after the incentives have ended.<sup>41</sup>

To explore whether these effects persist and in particular whether we could improve high school graduation rates, we follow students for up to five years through the end of high school (allowing an additional year to graduate). In Table 7 Panel A, we measure the impact of treatment (in Year 1) on the probability of meeting the on track grade standard in Year 1, Year 2, Year 3 and Year 4.<sup>42</sup> In Panels B and C, we measure treatment effects on 4-year and 5-year high school graduation for all students randomized to treatment (Panel B) and conditional on Year 4 enrollment (Panel C).<sup>43</sup> As in previous tables, we present results for both the full sample and the threshold

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<sup>41</sup>As discussed above, these effects will be attenuated if offering students performance-based incentives crowds out intrinsic motivation.

<sup>42</sup>The dependent variable is whether semester grades meet the grades standard. Semester 1 and Semester 2 grades determine whether students earn the necessary credits to graduate. Each semester serves as an observation and standard errors are clustered at the student level.

<sup>43</sup>We separately estimate the effect of treatment on attrition in Appendix Table A.1 and find no evidence of differential attrition across groups.

subsample, with and without covariates.

In line with the main results from Table 2, the incentives significantly improve grades in Year 1 by 7 – 8 percentage points in the full sample ( $p < 0.05$ ) and 14 – 15 percentage points among threshold students ( $p < 0.01$ ). In Year 2, the effects persist for threshold students, yielding intermediate impacts of approximately 12 percentage points. However in longer term follow up in Years 3 and 4, the effects fade out. Among threshold students, the effects remain positive but are about half the size and never statistically significant. Similarly, we find no impact of treatment on our measures of high school graduation.

## 5 CONCLUSION

This study reports the results of a performance-based incentive program tested using a randomized field experiment. Within the program we test variations of the incentive design, allowing us to compare their effectiveness. We also perform a long term follow up of the program in order to track persistence and program fade out. We find that the program is particularly effective among students for whom the achievement standard is most relevant – i.e., students just below the performance measure at baseline. These students continue to outperform their control group peers in the second year after the incentives end. Based on our short run and intermediate follow up, we would project that the incentives would significantly improve graduation rates at an approximate cost of \$1,200 per additional graduate.<sup>44</sup> However, the program effects fade in years 3 and 4 yielding no impact on high school graduation rates.

These results highlight two key challenges for both performance-based incentives and educational interventions more generally. First, programs need to be tailored to

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<sup>44</sup>Calculations are based on Year 1 and Year 2 estimated treatment effects among threshold students and baseline rates in the control group of 0.29 in Year 1 and 0.248 in Year 2. Estimated costs range from \$1,189 to \$1,255. For the full population, estimated costs per additional graduate range from \$1,816 to \$2,493 with baseline rates in control of 0.294 in Year 1 and 0.225 in Year 2.

students' abilities and needs, which is difficult given the broad distribution of students in most settings (Cullen et al., 2013). Second, while our intervention and previous ones like it have demonstrated near term impacts of incentives, we still have a limited understanding of how to effect longer term behavioral change (see Gneezy, Meier and Biel, 2011 for further discussion). In this vein, we believe interventions aimed at building human capital in ways that allow for individualization hold the greatest promise.

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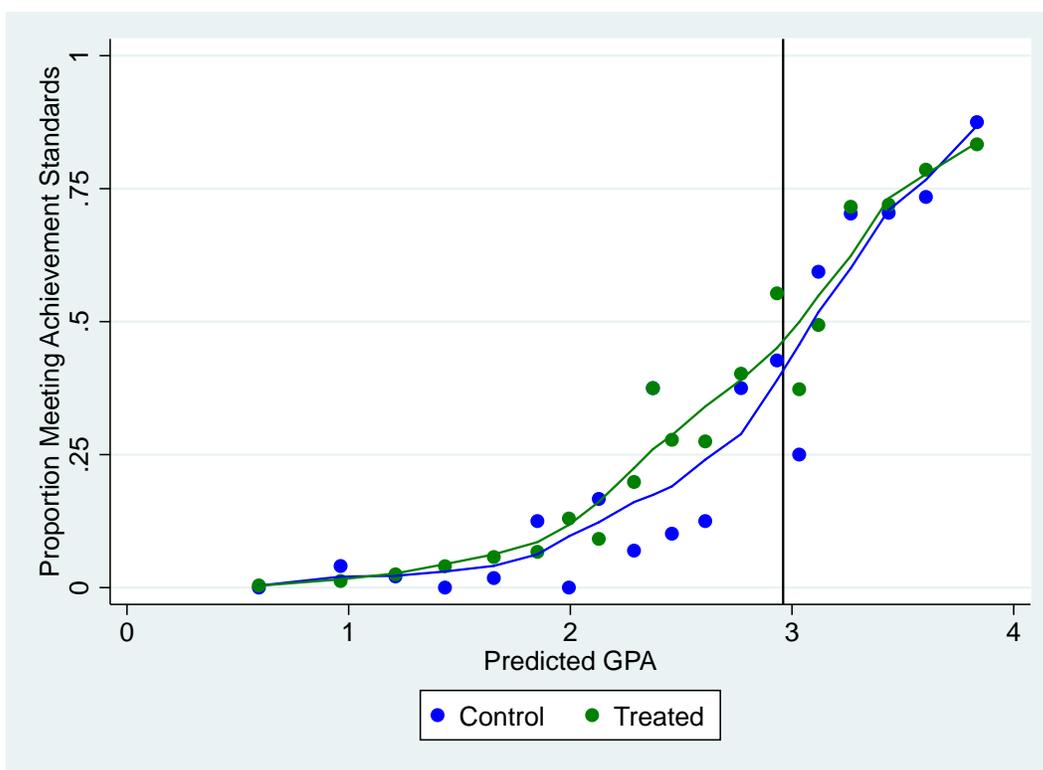
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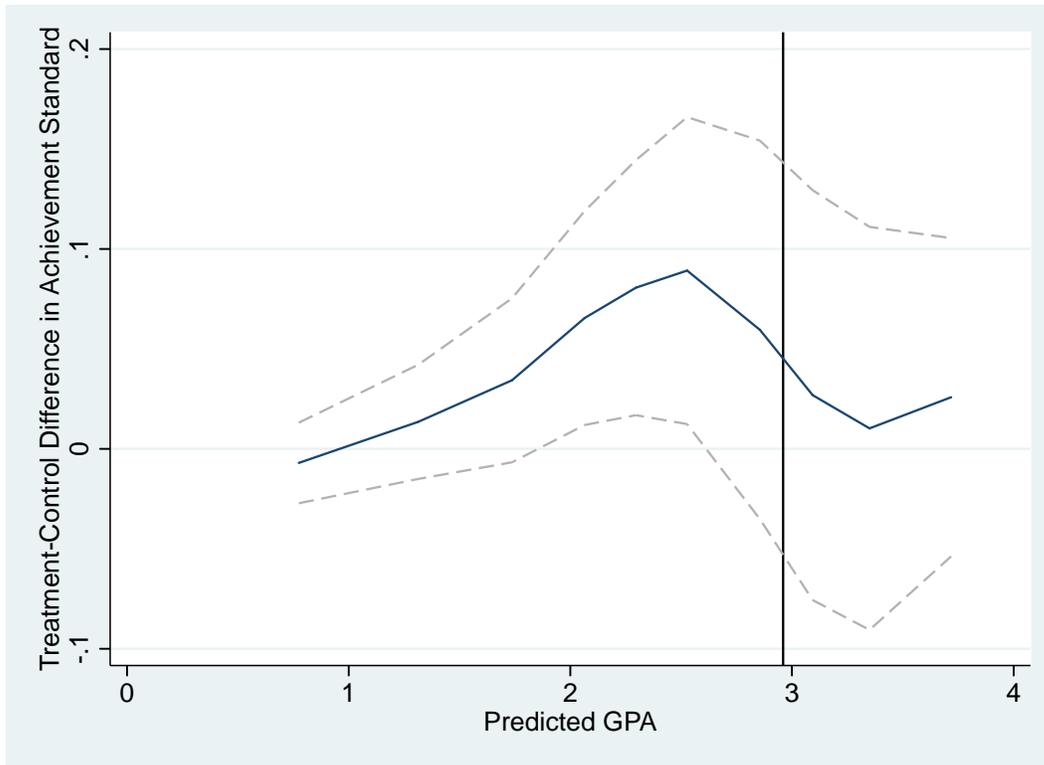
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Figure 1: Effect of Predicted GPA on Achievement



*Note:* The figure plots the proportion of students meeting the monthly grades standards for each of the twenty quantiles of predicted GPA. GPA was predicted from baseline demographic and achievement information, using coefficients estimated from the previous cohort of Freshmen. The fitted line was fitted using LOWESS. The vertical line indicates the achievement standard.

Figure 2: Effect of Predicted GPA on Treatment Effects



*Note:* The figure plots the difference between the proportion of students meeting the monthly grades standards in treatment and control for each of the ten quantiles of predicted GPA. GPA was predicted from baseline demographic and achievement information, using coefficients estimated from the previous cohort of Freshmen. The fitted line was fitted using LOWESS. Dashed lines indicate 95% confidence intervals. The vertical line indicates the achievement standard.

Table 1: Baseline Characteristics: Summary Statistics By Treatment Group

	Control	Pooled Treated	Student Fixed	Parent Fixed	Student Lottery	Parent Lottery
N (Assigned)	193	802	198	199	202	203
N (In Study at Least One Month)	175	750	186	185	189	190
Bloom High School	0.469 (0.038)	0.483 (0.018)	0.495 (0.037)	0.497 (0.037)	0.466 (0.036)	0.474 (0.036)
Female	0.451 (0.038)	0.481 (0.018)	0.500 (0.037)	0.459 (0.037)	0.439 (0.036)	0.526 (0.036)
African-American	0.583 (0.037)	0.593 (0.018)	0.608 (0.036)	0.573 (0.036)	0.566 (0.036)	0.626 (0.035)
Hispanic	0.206 (0.031)	0.188 (0.014)	0.188 (0.029)	0.205 (0.030)	0.180 (0.028)	0.179 (0.028)
White	0.149 (0.027)	0.143 (0.013)	0.129 (0.025)	0.135 (0.025)	0.169 (0.027)	0.137 (0.025)
Free/Reduced Lunch	0.811 (0.030)	0.793 (0.015)	0.812 (0.029)	0.800 (0.029)	0.810 (0.029)	0.753 (0.031)
Single Guardian	0.406 (0.037)	0.345 (0.017)	0.360 (0.035)	0.286** (0.033)	0.349 (0.035)	0.384 (0.035)
English as a Second Language (ESL)	0.291 (0.034)	0.300 (0.017)	0.274 (0.033)	0.281 (0.033)	0.317 (0.034)	0.326 (0.034)
Individualized Education Plan (IEP)	0.217 (0.031)	0.184 (0.014)	0.199 (0.029)	0.178 (0.028)	0.196 (0.029)	0.163 (0.027)
Baseline Grades	0.368 (0.037)	0.352 (0.018)	0.358 (0.036)	0.311 (0.035)	0.402 (0.036)	0.335 (0.035)
Baseline Absences	0.865 (0.027)	0.871 (0.013)	0.868 (0.026)	0.898 (0.023)	0.856 (0.026)	0.863 (0.025)
Baseline Suspensions	0.883 (0.025)	0.889 (0.012)	0.885 (0.024)	0.892 (0.023)	0.917 (0.020)	0.863 (0.025)
Honors Class Assignments	0.131 (0.429)	0.284*** (0.623)	0.237* (0.577)	0.324*** (0.653)	0.280*** (0.628)	0.295*** (0.632)
Baseline Grade Point Average (GPA)	2.396 (1.039)	2.462 (0.966)	2.375 (1.009)	2.485 (0.967)	2.593* (0.933)	2.392 (0.947)
Baseline Test: Composite	-0.074 (0.902)	-0.008 (1.033)	-0.030 (1.014)	0.005 (1.000)	-0.002 (1.116)	-0.005 (1.005)

*Note:* The table reports sample means for each treatment group. Standard deviations are in parentheses. Baseline grades, absences and suspensions report the proportion of students meeting the monthly standard. Baseline test scores are standardized to have mean zero and standard deviation one. Asterisks indicate a difference of means (compared to the control group) significant at \*0.1, \*\*0.05, \*\*\*0.001 levels.

Table 2: Effect of Incentives on Achievement

	All Students		Threshold Students		Below Threshold		Above Threshold	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Control Mean	.251		.261		.034		.738	
Treated	0.058** (0.029)	0.040** (0.020)	0.111** (0.043)	0.102*** (0.038)	0.020 (0.016)	0.023 (0.017)	0.013 (0.044)	-0.002 (0.042)
Covariates	No	Yes	No	Yes	No	Yes	No	Yes
Observations	7056	7056	2659	2659	2838	2838	1330	1330
Students	925	925	338	338	369	369	167	167

*Note:* The table reports OLS estimates of treatment effects for the pooled treatment group. Threshold students have expected baseline achievement within -0.75 to 0.25 grade points of the achievement standard. The dependent variable is meeting the monthly achievement standards. Standard errors clustered by student are reported in parentheses. Odd numbered columns contain no covariates. Even numbered columns include covariates for school, gender, race/ethnicity, free/reduced lunch status, single guardian status, English as a Second Language (ESL) status, Independent Education Plan (IEP) status, honors class assignments, baseline GPA, and baseline grades, absences, suspensions, and test score. Asterisks indicate significance at \*0.1, \*\*0.05, \*\*\*0.001 levels.

Table 3: Effects of Incentive Design on Achievement

	All Students		Threshold Students	
	(1)	(2)	(3)	(4)
Control Mean	.251		.261	
Student Fixed	0.044 (0.037)	0.046* (0.025)	0.148** (0.058)	0.105** (0.053)
Student Lottery	0.055 (0.037)	0.033 (0.024)	0.058 (0.052)	0.075 (0.047)
Parent Fixed	0.074* (0.038)	0.028 (0.025)	0.087 (0.054)	0.093* (0.047)
Parent Lottery	0.059 (0.037)	0.053** (0.025)	0.158*** (0.057)	0.137*** (0.049)
Covariates	No	Yes	No	Yes
Observations	7056	7056	2659	2659
Students	925	925	338	338

*Note:* The table reports OLS estimates of treatment effects for each treatment arm. Threshold students have expected baseline achievement within -0.75 to 0.25 grade points of the achievement standard. The dependent variable is meeting the monthly achievement standards. Standard errors clustered by student are reported in parentheses. Columns (1) and (3) contain no covariates. Columns (2) and (4) include covariates for school, gender, race/ethnicity, free/reduced lunch status, single guardian status, English as a Second Language (ESL) status, Independent Education Plan (IEP) status, honors class assignments, baseline GPA, and baseline grades, absences, suspensions, and test score. Asterisks indicate significance at \*0.1, \*\*0.05, \*\*\*0.001 levels.

Table 4: The Effect of Incentives on Achievement Within Demographic Subgroups

	<i>All</i>	<i>Gender</i>			<i>Race</i>			<i>Baseline Score</i>			
	<i>Students</i>	Male	Female	p-value	White	Hispanic	Black	p-value	Above Median	Below Median	p-value
Treated	0.040** (0.020)	0.053** (0.024)	0.027 (0.032)	0.503	-0.060 (0.057)	0.075* (0.041)	0.055** (0.024)	0.126	0.030 (0.028)	0.062** (0.031)	0.434
Controls	Yes	Yes	Yes		Yes	Yes	Yes		Yes	Yes	
Observations	7056	3663	3393		1033	1373	4142		3622	2713	
Students	925	485	440		133	177	547		462	351	

*Note:* The table reports OLS estimates of treatment effects for the pooled treatment arm within subgroups. The dependent variable is meeting the monthly achievement standards. Standard errors clustered by student are reported in parentheses. All columns include covariates for school, gender, race/ethnicity, free/reduced lunch status, single guardian status, English as a Second Language (ESL) status, Independent Education Plan (IEP) status, honors class assignments, baseline GPA, and baseline grades, absences, suspensions, and test score. The p-value reports the results of a test for equality (chow test) over the coefficients in the given subgroup. Asterisks indicate significance at \*0.1, \*\*0.05, \*\*\*0.001 levels.

Table 5: Effect of Incentives on Grades, Attendance, Behavior and Test Scores

	Control Mean	All Students			Control Mean	Threshold Students		
		(1)	(2)	(3)		(4)	(5)	(6)
Grades	0.300	0.063*	0.049**		0.317	0.124***	0.117***	
		(0.033)	(0.021)			(0.047)	(0.041)	
		7056	7056			2659	2659	
		925	925			338	338	
Attendance	0.873	0.001	-0.014	0.003	0.942	-0.034**	-0.043**	-0.004
		(0.016)	(0.013)	(0.012)		(0.015)	(0.017)	(0.022)
		7056	7056	2484		2659	2659	1113
		925	925	509		338	338	255
Suspensions	0.753	0.026	0.014	-0.011	0.822	0.016	0.024	0.001
		(0.025)	(0.020)	(0.014)		(0.035)	(0.032)	(0.021)
		7056	7056	2484		2659	2659	1113
		925	925	509		338	338	255
Test Scores	0.630	-0.001	-0.021	0.067	0.602	0.013	0.001	0.113
		(0.035)	(0.036)	(0.065)		(0.060)	(0.058)	(0.088)
		1495	1495	533		588	588	220
		781	781	324		299	299	146
Covariates		No	Yes	Yes		No	Yes	Yes
Conditional on Grades		No	No	Yes		No	No	Yes

*Note:* The table reports OLS estimates of treatment effects for the pooled treatment group. Students were incentivized during Year 1 of the program. Threshold students have expected baseline achievement within -0.75 to 0.25 grade points of the achievement standard. The dependent variable is reported for each row. Meet Grades Standard is based on first semester and second semester grades in the indicated year. Standard errors are reported in parentheses. Sample Sizes and Number of Clusters are reported below the standard errors. Columns (1), (2), (4) and (5) only includes students enrolled in the program schools in the indicated year. Columns (3) and (6) include attrited students who are assigned a zero for the indicated outcome. Columns (2), (3), (5), and (6) include covariates for school, gender, race/ethnicity, free/reduced lunch status, single guardian status, English as a Second Language (ESL) status, Independent Education Plan (IEP) status, honors class assignments, baseline GPA, and baseline grades, absences, suspensions, and test score. Asterisks indicate significance at \*0.1, \*\*0.05, \*\*\*0.001 levels.

Table 6: Gaming of Incentives

	All Students		Threshold Students	
	(1)	(2)	(3)	(4)
<i>No. of Classes</i>	0.001 (0.042)	-0.022 (0.026)	0.019 (0.072)	-0.036 (0.047)
<i>Letter Grades</i>				
A grades	0.017 (0.019)	0.007 (0.013)	0.044** (0.019)	0.042** (0.018)
B grades	-0.012 (0.016)	-0.017 (0.013)	-0.022 (0.023)	-0.019 (0.022)
C grades	0.014 (0.012)	0.009 (0.011)	0.011 (0.018)	0.006 (0.017)
D grades	-0.015 (0.011)	-0.013 (0.009)	-0.032** (0.016)	-0.034** (0.014)
E grades	-0.004 (0.020)	0.013 (0.012)	-0.002 (0.016)	0.003 (0.015)
Covariates	No	Yes	No	Yes
Observations	7056	7056	2659	2659
Students	925	925	338	338

*Note:* The table reports OLS estimates of treatment effects for the pooled treatment group. Threshold students have expected baseline achievement within -0.75 to 0.25 grade points of the achievement standard. The dependent variable is reported for each row. Letter grades are the percentage of A, B, C, D and E (failing) grades. Standard errors are reported in parentheses. Columns (1) and (3) contain no covariates. Columns (2) and (4) include covariates for school, gender, race/ethnicity, free/reduced lunch status, single guardian status, English as a Second Language (ESL) status, Independent Education Plan (IEP) status, honors class assignments, baseline GPA, and baseline grades, absences, suspensions, and test score. Asterisks indicate significance at \*0.1, \*\*0.05, \*\*\*0.001 levels.

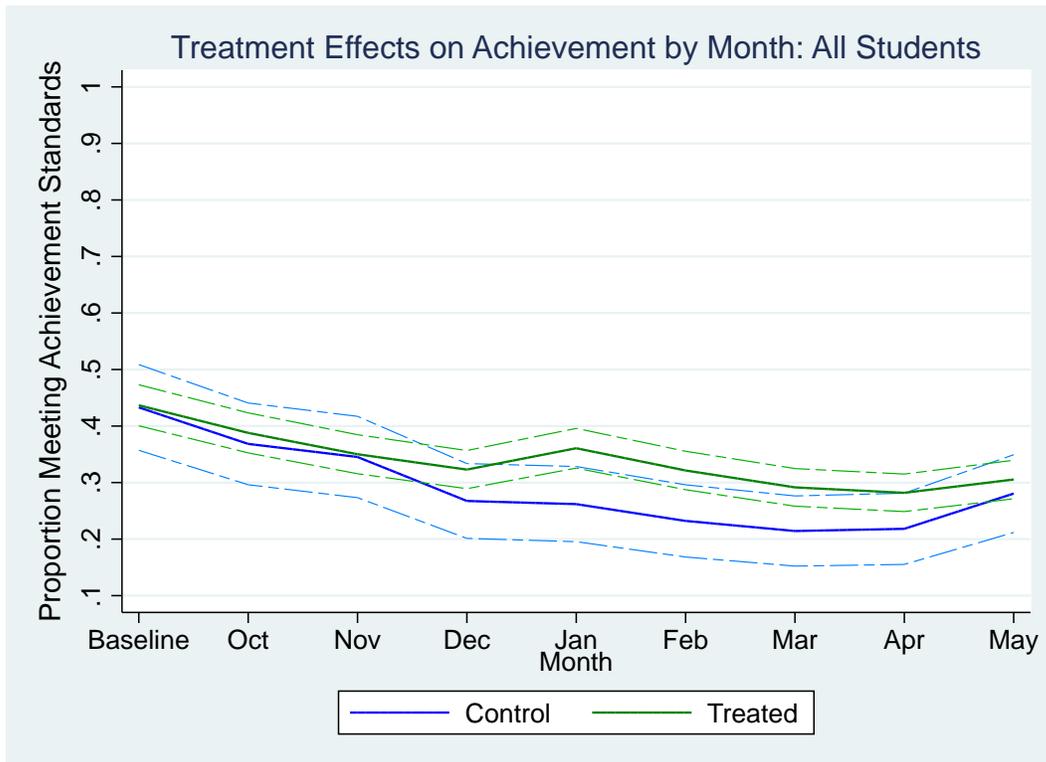
Table 7: Long Term Effects of Incentives

	All Students		Threshold Students	
	(1)	(2)	(3)	(4)
<i>Panel A: Meet on Track Grade Standard</i>				
Year 1	0.083** (0.036)	0.065** (0.026)	0.147*** (0.055)	0.144*** (0.053)
	1766 904	1766 904	661 333	661 333
Year 2	0.063* (0.038)	0.043 (0.035)	0.120** (0.061)	0.116* (0.059)
	1513 782	1513 782	589 300	589 300
Year 3	-0.003 (0.042)	-0.013 (0.038)	0.050 (0.063)	0.067 (0.060)
	1270 641	1270 641	528 265	528 265
Year 4	0.017 (0.047)	-0.003 (0.045)	0.055 (0.072)	0.029 (0.071)
	1125 565	1125 565	496 249	496 249
<i>Panel B: High School Graduation</i>				
Graduated within 4 Years	-0.006 (0.040)	-0.037 (0.035)	-0.038 (0.064)	-0.034 (0.064)
	995	995	339	339
Graduated within 5 Years	0.003 (0.040)	-0.028 (0.035)	-0.035 (0.064)	-0.027 (0.064)
	995	995	339	339
<i>Panel C: High School Graduation, Conditional on Year 4 Enrollment</i>				
Graduated within 4 Years	-0.010 (0.030)	-0.021 (0.029)	0.011 (0.036)	-0.004 (0.036)
	567	567	250	250
Graduated within 5 Years	0.003 (0.029)	-0.005 (0.028)	0.016 (0.034)	0.005 (0.035)
	567	567	250	250
Covariates	No	Yes	No	Yes

*Note:* The table reports OLS estimates of treatment effects for the pooled treatment group. Students were incentivized during Year 1 of the program. Threshold students have expected baseline achievement within -0.75 to 0.25 grade points of the achievement standard. The dependent variable is reported for each row. Meet on Track Grade Standard is based on first semester and second semester grades in the indicated year. Standard errors (clustered by student in Panel A) are reported in parentheses. Sample Sizes and Number of Students are reported below the standard errors. Columns (1) and (3) contain no covariates. Columns (2) and (4) include covariates for school, gender, race/ethnicity, free/reduced lunch status, single guardian status, English as a Second Language (ESL) status, Independent Education Plan (IEP) status, honors class assignments, baseline GPA, and baseline grades, absences, suspensions, and test score. Asterisks indicate significance at \*0.1, \*\*0.05, \*\*\*0.001 levels.

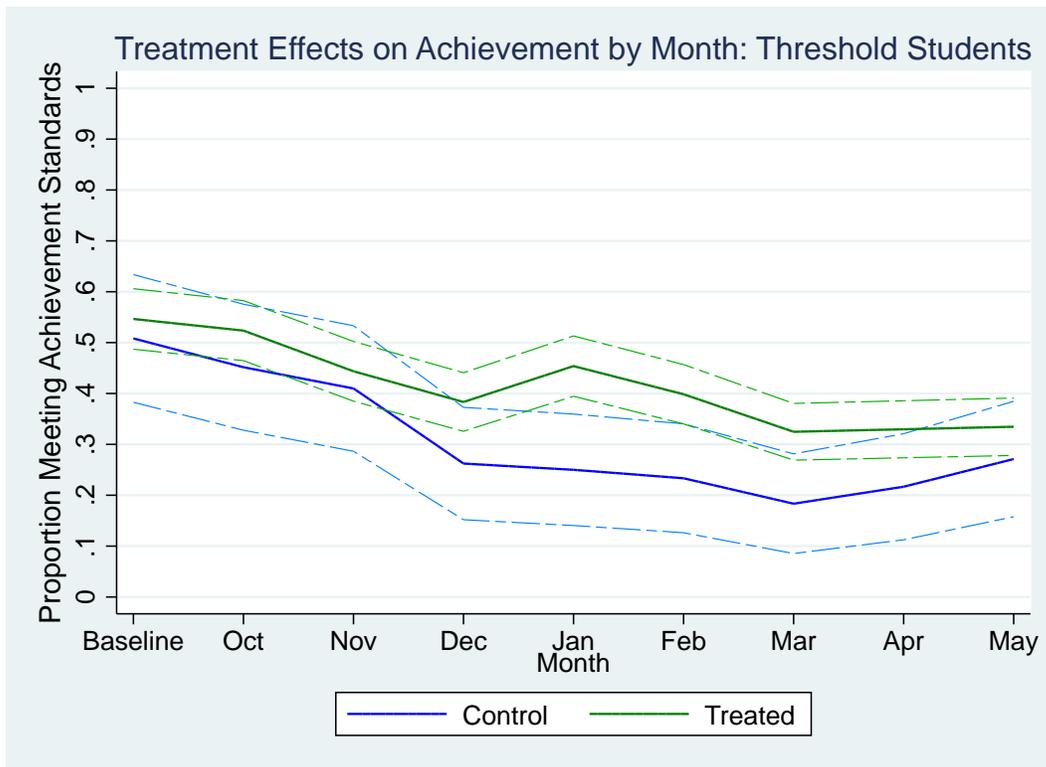
## A APPENDIX FIGURES AND TABLES

Figure 1



*Note:* The figure plots the proportion of students meeting the monthly achievement standards in treatment and control for each month of the program. For consistency across months, we exclude the test score standard that was only used in February and May. Dashed lines indicate 95% confidence intervals.

Figure 2



*Note:* The figure plots the proportion of threshold students meeting the monthly achievement standards in treatment and control for each month of the program. For consistency across months, we exclude the test score standard that was only used in February and May. Dashed lines indicate 95% confidence intervals.

Table A.1: Attrition

	All Students		Threshold Students	
	(1)	(2)	(3)	(4)
Completed Year 1	0.028 (0.027)	-0.001 (0.021)	0.038 (0.025)	0.037 (0.025)
Completed Year 2	0.023 (0.035)	-0.013 (0.031)	-0.025 (0.050)	-0.036 (0.050)
Completed Year 3	0.028 (0.038)	-0.005 (0.035)	0.005 (0.058)	-0.003 (0.059)
Completed Year 4	0.004 (0.040)	-0.028 (0.035)	-0.053 (0.062)	-0.039 (0.062)
Covariates	No	Yes	No	Yes
Students	995	995	339	339

*Note:* The table reports OLS estimates of treatment effects for the pooled treatment group. Threshold students have expected baseline achievement within -0.75 to 0.25 grade points of the achievement standard. The dependent variable is reported for each row. Standard errors are reported in parentheses. Columns (1) and (3) contain no covariates. Columns (2) and (4) include covariates for school, gender, race/ethnicity, free/reduced lunch status, single guardian status, English as a Second Language (ESL) status, Independent Education Plan (IEP) status, honors class assignments, baseline GPA, and baseline grades, absences, suspensions, and test score. Asterisks indicate significance at \*0.1, \*\*0.05, \*\*\*0.001 levels.

## B FRAMEWORK IN MORE DETAIL

### Optimal human capital, optimal achievement and optimal probability of success.

Optimal human capital is

$$h^* = h(e_s^*, e_p^*, h_0) \quad (6a)$$

Optimal achievement is

$$A^* = A(h^*) = A(h(e_s^*, e_p^*, h_0)) = A(e_s^*, e_p^*, h_0) \quad (6b)$$

Optimal probability of success is

$$\pi^* = \pi(A^*) = \pi(A(h^*)) = \pi(A(h(e_s^*, e_p^*, h_0))) = \pi(e_s^*, e_p^*, h_0) \quad (6c)$$

where baseline human capital  $h_0$  is given and the following equations hold for optimal student effort  $e_s^*$ , optimal parent effort  $e_p^*$ , the student's optimal value of success  $V_s^*$ , the parent's optimal value of success  $V_p^*$  and the optimal bonus  $b^*$ :

$$e_s^* = e_s(e_p^*, V_s^*) \quad (6d)$$

$$e_p^* = e_p(V_p^*) \quad (6e)$$

$$V_s^* = V_s(b^*) = r_s + b^* \quad (6f)$$

$$V_p^* = V_p(b^*) = r_p - b^* \quad (6g)$$

$$b^* = b(r_p, r_s) \quad (6h)$$

**Second order conditions for a maximum** We assume the following second order conditions for a maximum hold at the optimum:

$$\frac{\partial^2 \pi}{\partial e_s^2} V_s - \frac{\partial^2 c_s}{\partial e_s^2} < 0 \quad (7a)$$

which follows from differentiating the first order condition for student effort (3a) with respect to student effort  $e_s$  (evaluated at the optimal bonus  $b^*$  and optimal parent effort  $e_p^*$ ).

$$\left( \frac{\partial^2 \pi}{\partial e_s^2} \left( \frac{\partial e_s^*}{\partial e_p} \right)^2 + 2 \frac{\partial^2 \pi}{\partial e_s \partial e_p} \frac{\partial e_s^*}{\partial e_p} + \frac{\partial \pi}{\partial e_s} \frac{\partial^2 e_s^*}{\partial e_p^2} + \frac{\partial^2 \pi}{\partial e_p^2} \right) V_p - \frac{\partial^2 c_p}{\partial e_p^2} < 0 \quad (7b)$$

which follows from differentiating the first order condition for parent effort (3b) with respect to parent effort  $e_p$ . And,

$$\left( \frac{\partial^2 \pi}{\partial e_s^2} \left( \frac{\partial e_s^*}{\partial V_s} \right)^2 + \frac{\partial \pi}{\partial V_s} \frac{\partial^2 e_s^*}{\partial V_s^2} \right) V_p - 2 \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial V_s} < 0 \quad (7c)$$

which follows from differentiating the first order condition for the bonus (3c) with respect to the optimal bonus  $b^*$ .

**Proof of Prediction 1** *Incentives will increase achievement and human capital, with the largest treatment effects among students on the threshold of meeting the performance standard at baseline.*

. We will first show that human capital, achievement and the probability of success are weakly increasing in rewards,  $\frac{d\pi^*}{dr_i}, \frac{dA^*}{dr_i}, \frac{dh^*}{dr_i} \geq 0$ , where  $\pi^*$ ,  $A^*$  and  $h^*$  are respectively optimal probability of success, optimal achievement and optimal human capital,  $i \in \{s, p\}$ .

The effect of a change in student rewards on the optimal probability of success  $\pi^* = \pi(e_s^*, e_p^*, h_0)$  is, differentiating  $\pi^*$  with respect to  $r_s$  (evaluated at the optimum)

$$\frac{d\pi^*}{dr_s} = \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial V_s} \frac{\partial V_s(b^*)}{\partial r_s} + \left( \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial e_p} + \frac{\partial \pi}{\partial e_p} \right) \frac{\partial e_p^*}{\partial V_p} \frac{\partial V_p(b^*)}{\partial r_s} \quad (8a)$$

which follows from equations (6c)-(6h). Similarly, the effect of a change in parent rewards is, differentiating  $\pi^*$  with respect to  $r_p$  (evaluated at the optimum)

$$\frac{d\pi^*}{dr_p} = \frac{\partial\pi}{\partial e_s} \frac{\partial e_s^*}{\partial V_s} \frac{\partial V_s(b^*)}{\partial r_p} + \left( \frac{\partial\pi}{\partial e_s} \frac{\partial e_s^*}{\partial e_p} + \frac{\partial\pi}{\partial e_p} \right) \frac{\partial e_p^*}{\partial V_p} \frac{\partial V_p(b^*)}{\partial r_p} \quad (8b)$$

which also follows from equations (6c)-(6h).

The right-hand sides of equations (8a) and (8b) are non-negative by lemmas 1 - 6 and the assumption that an individual's value of success is increasing in her own reward. Thus, the optimal probability of success is weakly increasing in rewards,  $\frac{d\pi^*}{dr_s}, \frac{d\pi^*}{dr_p} \geq 0$ .

Further,  $\frac{d\pi^*}{dr_s} = \frac{d\pi}{dA} \Big|_{A^*} \frac{dA^*}{dr_s}$  and  $\frac{d\pi^*}{dr_p} = \frac{d\pi}{dA} \Big|_{A^*} \frac{dA^*}{dr_p}$  by equations (6b)-(6h).  $\frac{d\pi^*}{dr_s}, \frac{d\pi^*}{dr_p} \geq 0$  from above.  $\frac{d\pi}{dA} \Big|_{A^*} \geq 0$  by the assumption that the probability of success is weakly increasing in achievement. Thus, optimal achievement is weakly increasing in rewards,  $\frac{dA^*}{dr_s}, \frac{dA^*}{dr_p} \geq 0$ .

Similarly,  $\frac{dA^*}{dr_s} = \frac{dA}{dh} \Big|_{h^*} \frac{dh^*}{dr_s}$  and  $\frac{dA^*}{dr_p} = \frac{dA}{dh} \Big|_{h^*} \frac{dh^*}{dr_p}$  by equations (6a)-(6b) and (6d)-(6h).  $\frac{dA^*}{dr_s}, \frac{dA^*}{dr_p} \geq 0$  from above.  $\frac{dA}{dh} \Big|_{h^*} \geq 0$  by the assumption that achievement is weakly increasing in human capital. Thus, optimal human capital is weakly increasing in rewards,  $\frac{dh^*}{dr_s}, \frac{dh^*}{dr_p} \geq 0$ .

We will next show that the treatment effect is maximized for students whose optimal expected achievement  $\hat{A}^i$  under incentives given to recipient  $i \in \{s, p\}$  equals the achievement standard  $\bar{A}$ . And, that such students are those whose baseline achievement is near-below the achievement standard. The treatment effect is

$$\pi^i - \pi^0 = \int_{r_i^0}^{r_i^0 + \Delta r_i} \frac{d\pi^*}{dr_i} dr_i = \int_{r_i^0}^{r_i^0 + \Delta r_i} \frac{d\pi^*}{dA} \frac{dA}{dr_i} dr_i = \int_{A(r_i^0)}^{A(r_i^0 + \Delta r_i)} \frac{d\pi^*}{dA} dA \approx \frac{d\pi^*}{dA} \Big|_{A^0} \Delta A$$

where the first equality follows from equation (4); the second equality follows from equations (6b)-(6h); and, the third equality follows from u-substitution under the assumption that effort and baseline human capital are additively separable and therefore

$\frac{dA}{dr_i}$  is independent of baseline achievement  $A^0$ . To find the achievement level where the treatment effect is maximized, we differentiate the treatment effect with respect to baseline achievement

$$\frac{\partial}{\partial A^0}(\pi^i - \pi^0) \approx \frac{\partial}{\partial A^0} \left( \left. \frac{d\pi^*}{dA} \right|_{A^0} \Delta A \right) = \psi'(\bar{A} - \hat{A}^i) \Delta A$$

where the final equality follows from equation (1). Setting the above equal to zero gives

$$\psi'(\bar{A} - \hat{A}^i) \Delta A = 0$$

$\Delta A$  is weakly positive under incentives (prediction 1). Thus, the maximum occurs where  $\psi'(\bar{A} - \hat{A}^i) = 0$ .  $\psi'(u) = 0$  at the mean of  $\psi$ , which is 0. This occurs where  $\bar{A} - \hat{A}^i = 0$ , or  $\hat{A}^i = \bar{A}$ . Thus, the treatment effect is maximized for students whose optimal expected achievement under incentives  $\hat{A}^i$  equals the achievement standard  $\bar{A}$ .

Achievement and the probability of success are weakly increasing in the reward (prediction 1). Thus, students whose optimal achievement under incentives equals the achievement standard will have weakly lower achievement at baseline  $A^0 \leq \hat{A}^i = \bar{A}$ . Note that if participants could only choose the *marginal* unit of effort (rather than the optimal *level* of effort) the baseline expected achievement of threshold students would exactly equal the achievement standard. ■

## Prediction 2 - Derivation of equation (5)

. The difference in the effect of parent and student incentives is (from equation 4)

$$\begin{aligned}\pi^p - \pi^s &\approx \left( \frac{d\pi^*}{dr_p} - \frac{d\pi^*}{dr_s} \right) \Delta r \\ &= \left( \left( \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial e_p} + \frac{\partial \pi}{\partial e_p} \right) \frac{\partial e_p^*}{\partial V_p} - \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial V_s} \right) \left( \frac{\partial V_s(b^*)}{\partial r_s} - \frac{\partial V_s(b^*)}{\partial r_p} \right) \Delta r\end{aligned}\quad (9)$$

evaluated at the optimum where  $\Delta r = \Delta r_s = \Delta r_p$ . The final equation follows from substituting the right-hand sides of equations (8a) and (8b) for  $\frac{d\pi^*}{dr_s}$  and  $\frac{d\pi^*}{dr_p}$  respectively; and substituting  $\frac{\partial V_p(b^*)}{\partial r_p} = 1 - \frac{\partial V_s(b^*)}{\partial r_p}$  and  $\frac{\partial V_p(b^*)}{\partial r_s} = 1 - \frac{\partial V_s(b^*)}{\partial r_s}$  (Remark 1).

For interior solutions of the optimal bonus  $b^*$ , there will be no difference between parent and student incentives,  $\pi^p - \pi^s = 0$  (lemma 8). When parents are resource constrained, the optimal bonus under student incentives will be a corner solution (lemma 9). In such cases,  $\pi^p - \pi^s > 0$  iff the following holds, evaluated at the (constrained) optimum:

$$\left( \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial e_p} + \frac{\partial \pi}{\partial e_p} \right) \frac{\partial e_p^*}{\partial V_p} > \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial V_s}$$

which follows from equation (9),  $\frac{\partial V_s(b^*)}{\partial r_s} - \frac{\partial V_s(b^*)}{\partial r_p} > 0$  if the optimal bonus is a corner solution under student incentives (lemma 9) and the assumption that  $\Delta r > 0$ . ■

**Lemma 1**  $\frac{\partial \pi}{\partial e_s} \geq 0$  at the optimum.

**Proof.** At the optimum,  $\frac{\partial \pi}{\partial e_s} = \frac{1}{V_s} \frac{\partial c_s}{\partial e_s}$  by equation (3a). The right hand side is non-negative by the assumptions that effort costs are strictly increasing and  $V_s \geq 0$ . Thus,  $\frac{\partial \pi}{\partial e_s} \geq 0$  at the optimum. ■

**Lemma 2**  $\left( \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial e_p} + \frac{\partial \pi}{\partial e_p} \right) \geq 0$  at the optimum.

**Proof.** At the optimum,  $\left( \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial e_p} + \frac{\partial \pi}{\partial e_p} \right) = \frac{1}{V_p} \frac{\partial c_p}{\partial e_p}$  by equation (3b). The right hand side is non-negative by the assumptions that effort costs are strictly increasing and  $V_p \geq 0$ . Thus,  $\left( \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial e_p} + \frac{\partial \pi}{\partial e_p} \right) \geq 0$  at the optimum. ■

**Lemma 3**  $\frac{\partial e_s^*}{\partial V_s} \geq 0$  at the optimum.

**Proof.** Differentiating the first order condition for student effort (3a) with respect to the student's value of success  $V_s$  (evaluated at the optimum) and rearranging gives

$$\frac{\partial e_s^*}{\partial V_s} = \frac{\frac{\partial \pi}{\partial e_s}}{-\left(\frac{\partial^2 \pi}{\partial e_s^2} V_s - \frac{\partial^2 c_s}{\partial e_s^2}\right)}$$

The right-hand side numerator is non-negative by lemma 1. The denominator is positive by the second order condition for a maximum (7a). Thus,  $\frac{\partial e_s^*}{\partial V_s} \geq 0$  at the optimum.

■

**Lemma 4**  $\frac{\partial e_p^*}{\partial V_p} \geq 0$  at the optimum.

**Proof.** Differentiating the first order condition for parent effort (3b) with respect to the parent's value of success  $V_p$  (evaluated at the optimum) and rearranging gives

$$\frac{\partial e_p^*}{\partial V_p} = \frac{\frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial e_p} + \frac{\partial \pi}{\partial e_p}}{-\left(\frac{\partial^2 \pi}{\partial e_s^2} \left(\frac{\partial e_s^*}{\partial e_p}\right)^2 + 2 \frac{\partial^2 \pi}{\partial e_s \partial e_p} \frac{\partial e_s^*}{\partial e_p} + \frac{\partial \pi}{\partial e_s} \frac{\partial^2 e_s^*}{\partial e_p^2} + \frac{\partial^2 \pi}{\partial e_p^2}\right) V_p - \frac{\partial^2 c_p}{\partial e_p^2}}$$

The right-hand side numerator is non-negative by lemma 2. The denominator is positive by the second order condition for a maximum (7b). Thus,  $\frac{\partial e_p^*}{\partial V_p} \geq 0$  at the optimum.

■

**Lemma 5**  $\frac{\partial V_p(b^*)}{\partial r_s} \geq 0$  at the optimum.

**Proof.** Differentiating the parent's value of success (2b) with respect to student rewards  $r_s$  evaluated at the optimum gives

$$\frac{\partial V_p(b^*)}{\partial r_s} = \frac{\partial}{\partial r_s} (r_p - b^*) = -\frac{\partial b^*}{\partial r_s} > 0$$

where the final inequality follows from lemma 7 ■

**Lemma 6**  $\frac{\partial V_s(b^*)}{\partial r_p} \geq 0$  at the optimum.

**Proof.** Differentiating the student's value of success (2a) with respect to parent rewards  $r_p$  evaluated at the optimum gives

$$\frac{\partial V_s(b^*)}{\partial r_p} = \frac{\partial}{\partial r_p}(r_s + b^*) = \frac{\partial b^*}{\partial r_p} \geq 0$$

where the final inequality follows from lemma 7 ■

**Lemma 7** *The optimal bonus is weakly increasing in parent rewards and weakly decreasing in student rewards, with  $0 \leq \frac{\partial b^*}{\partial r_p} \leq 1$ ,  $-1 \leq \frac{\partial b^*}{\partial r_s} \leq 0$  and  $\frac{\partial b^*}{\partial r_s} = \frac{\partial b^*}{\partial r_p} - 1$  at the optimum.*

**Proof.** Differentiating the first order condition for the bonus (3c) with respect to parent rewards  $r_p$  (evaluated at the optimum) and rearranging gives

$$\frac{\partial b^*}{\partial r_p} = \frac{\frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial V_s}}{-\left(\left(\frac{\partial^2 \pi}{\partial e_s^2} \left(\frac{\partial e_s^*}{\partial V_s}\right)^2 + \frac{\partial \pi}{\partial V_s} \frac{\partial^2 e_s^*}{\partial V_s^2}\right) V_p - 2 \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial V_s}\right)} \quad (10a)$$

The right-hand side numerator is non-negative by lemmas 1 and 3. The denominator is positive by the second order condition for a maximum (7c). Thus,  $\frac{\partial b^*}{\partial r_p} \geq 0$ .

Differentiating the parent's value of success (2b) with respect to parent rewards  $r_p$  (evaluated at the optimum) gives

$$\frac{\partial V_p(b^*)}{\partial r_p} = \frac{\partial}{\partial r_p}(r_p - b^*) = 1 - \frac{\partial b^*}{\partial r_p} \geq 0$$

where the final inequality follows from the assumption that an individual's value of success is increasing in her own reward. Thus,  $\frac{\partial b^*}{\partial r_p} \leq 1$ .

Similarly, differentiating the first order condition for the bonus (equation (3c)) with respect to student rewards  $r_s$  (evaluated at the optimum) and rearranging gives

$$\begin{aligned} \frac{\partial b^*}{\partial r_s} &= \frac{\left(\frac{\partial^2 \pi}{\partial e_s^2} \left(\frac{\partial e_s^*}{\partial V_s}\right)^2 + \frac{\partial \pi}{\partial V_s} \frac{\partial^2 e_s^*}{\partial V_s^2}\right) V_p - \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial V_s}}{-\left(\left(\frac{\partial^2 \pi}{\partial e_s^2} \left(\frac{\partial e_s^*}{\partial V_s}\right)^2 + \frac{\partial \pi}{\partial V_s} \frac{\partial^2 e_s^*}{\partial V_s^2}\right) V_p - 2 \frac{\partial \pi}{\partial e_s} \frac{\partial e_s^*}{\partial V_s}\right)} \\ &= \frac{\partial b^*}{\partial r_p} - 1 \end{aligned} \quad (10b)$$

where the final equality follows from equation (10a). From above,  $0 \leq \frac{\partial b^*}{\partial r_p} \leq 1$ , so  $-1 \leq \frac{\partial b^*}{\partial r_s} \leq 0$ . ■

**Lemma 8** For interior solutions of the optimal bonus  $b^*$ , there will be no difference between parent and student incentives,  $\pi^p - \pi^s = 0$ .

**Proof.** We will show that for interior solutions of  $b^*$ ,  $\frac{\partial V_s(b^*)}{\partial r_s} - \frac{\partial V_s(b^*)}{\partial r_p} = 0$  on the right-hand side of equation (9) and therefore  $\pi^p - \pi^s = 0$ .

$$\begin{aligned} \frac{V_s(b^*)}{\partial r_s} - \frac{\partial V_s(b^*)}{\partial r_p} &= \frac{\partial}{\partial r_s}(r_s + b^*) - \frac{\partial}{\partial r_p}(r_s + b^*) \\ &= 1 + \frac{\partial b^*}{\partial r_s} - \frac{\partial b^*}{\partial r_p} \\ &= 0 \end{aligned}$$

where the final equality follows from substituting  $\frac{\partial b^*}{\partial r_s} = \frac{\partial b^*}{\partial r_p} - 1$  (lemma 7). ■

**Lemma 9** For corner solutions of the optimal bonus under student incentives  $b^{*'} , \frac{\partial V_s(b^*)}{\partial r_s} - \frac{\partial V_s(b^*)}{\partial r_p} > 0$

**Proof.**

$$\begin{aligned} \frac{\partial V_s(b^*)}{\partial r_s} - \frac{\partial V_s(b^*)}{\partial r_p} &= \frac{\partial}{\partial r_s}(r_s + b^{*'}) - \frac{\partial}{\partial r_p}(r_s + b^{*'}) \\ &= 1 + \frac{\partial b^{*'}}{\partial r_s} - \frac{\partial b^{*'}}{\partial r_p} \\ &> 1 + \frac{\partial b^*}{\partial r_s} - \frac{\partial b^*}{\partial r_p} \\ &> 0 \end{aligned}$$

where the first inequality follows from  $\frac{\partial b^{*'}}{\partial r_s} > \frac{\partial b^*}{\partial r_s}$  (remark 3); and  $\frac{\partial b^{*'}}{\partial r_p} = \frac{\partial b^*}{\partial r_p}$  because bonuses are not constrained under parent rewards (remark 2). The final inequality follows from substituting  $\frac{\partial b^{*'}}{\partial r_s} = \frac{\partial b^*}{\partial r_p} - 1$  (lemma 7). ■

**Remark 1**  $\frac{\partial V_p}{\partial r_p} = 1 - \frac{\partial V_s}{\partial r_p}$  and  $\frac{\partial V_p}{\partial r_s} = 1 - \frac{\partial V_s}{\partial r_s}$ .

**Proof.** Differentiating the parent's value of success (2b) with respect to student rewards  $r_s$  gives

$$\frac{\partial V_p}{\partial r_s} = \frac{\partial}{\partial r_s}(r_p - b) = -\frac{\partial b}{\partial r_s} = 1 - \left(1 + \frac{\partial b}{\partial r_s}\right) = 1 - \frac{\partial}{\partial r_s}(r_s + b) = 1 - \frac{\partial V_s}{\partial r_s}$$

Differentiating the parent's value of success (2b) with respect to parent rewards  $r_p$  gives

$$\frac{\partial V_p}{\partial r_p} = \frac{\partial}{\partial r_p}(r_p - b) = 1 - \frac{\partial b}{\partial r_p} = 1 - \frac{\partial}{\partial r_p}(r_s + b) = 1 - \frac{\partial V_s}{\partial r_p}$$

■

**Remark 2** *When parents are resource constrained, the optimal bonus under student incentives will be a corner solution. The optimal bonus under parent incentives will always be an interior solution.*

**Proof.** The optimal bonus  $b_i$  under incentives given to recipient  $i \in \{s, p\}$  must satisfy the non-negativity (crowding out) constraint on bonuses

$$0 \leq b_i = b^0 + \int_{r_i^0}^{r_i^0 + \Delta r_i} \frac{\partial b^*}{\partial r_i} \partial r_i \approx b^0 + \left. \frac{\partial b^*}{\partial r_i} \right|_{r_i^0} \Delta r_i \quad (11)$$

where  $b^0$  is the optimal bonus at baseline and  $\left. \frac{\partial b^*}{\partial r_i} \right|_{r_i^0} \Delta r_i$  is the change in the bonus under incentives given to recipient  $i \in \{s, p\}$ . That is, in response to incentives parents cannot reduce the bonus by more than they transfer at baseline. From lemma 7, transfers increase under parent incentives  $\left. \frac{\partial b^*}{\partial r_p} \right|_{r_p^0} \geq 0$  and thus the constraint will always hold; under student incentives, however, transfers decrease  $\left. \frac{\partial b^*}{\partial r_s} \right|_{r_s^0} \leq 0$  and thus the crowding out constraint may bind. This is more likely to occur when the external incentive  $\Delta r_s$  is large relative to baseline transfers  $b^0$ . Because  $-1 \leq \left. \frac{\partial b^*}{\partial r_s} \right|_{r_s^0} \leq 0$ , if the baseline bonus is greater than the incentive  $b^0 \geq \Delta r_s$ , the constraint will not be binding. In such cases, the optimal bonus  $b_s^*$  is negative and so the constrained bonus will be a corner solution  $b'_s = 0$ . ■

**Remark 3** For corner solutions of the optimal bonus under student incentives,  $\frac{\partial b^{*'}}{\partial r_s} > \frac{\partial b^*}{\partial r_s}$  where  $\frac{\partial b^{*'}}{\partial r_s} \Delta r_s$  is the constrained change in the bonus under student incentives.

**Proof.** If the optimal bonus under student incentives is negative  $b_s < 0$ , then the constrained bonus under student incentives will be a corner solution  $b'_s = 0$ . Hence

$$\begin{aligned} b'_s &> b_s \\ b^0 + \frac{\partial b^{*'}}{\partial r_s} \Delta r_s &> b^0 + \frac{\partial b^*}{\partial r_s} \Delta r_s \\ \frac{\partial b^{*'}}{\partial r_s} &> \frac{\partial b^*}{\partial r_s} \end{aligned}$$

where the second equation follows from equation (11). ■