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The Short-Run and Long-Run Effects of Behavioral Interventions: Experimental Evidence from Energy Conservation[†]

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We document three remarkable features of the Opower program, in which social comparison-based home energy reports are repeatedly mailed to more than six million households nationwide. First, initial reports cause high-frequency "action and backsliding," but these cycles attenuate over time. Second, if reports are discontinued after two years, effects are relatively persistent, decaying at 10–20 percent per year. Third, consumers are slow to habituate: they continue to respond to repeated treatment even after two years. We show that the previous conservative assumptions about post-intervention persistence had dramatically understated cost effectiveness and illustrate how empirical estimates can optimize program design. (*JEL* D12, D83, L94, Q41)

Across domains such as smoking, exercise, school performance, and many others, there is increasing interest in behavioral interventions that affect our choices in ways that might increase welfare. In some contexts, interventions such as simplified information provision, commitment contracts, appeals to the public good, and social comparisons have had at least short-term effects. Evidence on long-term effects, however, is much more limited, and some of the evidence that is available suggests that it can be difficult to achieve lasting changes in outcomes.[1]

We study a widely-implemented and highly-publicized behavioral intervention, the "home energy report" produced by a company called Opower. The Opower reports feature personalized energy use feedback, social comparisons, and energy conservation information, and they are mailed to households every month or every few

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[1] See, for example, Cahill and Perera's (2009) review of the long-run effects of smoking cessation programs, as well as some of the studies of exercise, weight loss, school performance, and other behaviors that we cite later in the introduction.

months for an indefinite period. Utilities hire Opower to send the reports primarily because the resulting energy savings help to comply with state energy conservation requirements. There are now 6.2 million households receiving home energy reports at 85 utilities across the United States. It is already well-documented that social comparisons can cause consumers to reduce energy use (Nolan et al. 2008; Schultz et al. 2007; Allcott 2011; Ayres, Raseman, and Shih 2013) and can affect a variety of other outcomes.[2] In this paper, we ask two further questions that, as we shall see, provide deeper insight into human behavior and have important policy implications.

First, how persistent are effects after the intervention ends? One potential model is that the treatment acts by providing information. In this model, consumers update their information sets and maintain behavior at a reoptimized level. An alternative model is that the treatment acts as a "cue" that draws attention to energy use. As consumers discard or forget about the reports, their behavior could return quickly to its baseline state. Even in this latter model, however, repeated treatment could cause persistent effects as consumers begin to change their energy use habits or physical capital stock.

Second, what is the incremental effect of continued treatment? By the end of our sample in 2013, some households had received home energy reports for 60 consecutive months, and one might wonder whether people had habituated to the reports after such a long time. This second question is mechanically connected to the first: if post-intervention effects are not persistent, then continued treatment is required for continued effects.

We study three Opower programs with four key features that make them well-suited to answer our questions. First, the programs are implemented as randomized control trials at a total of 234,000 households, allowing unbiased and precise estimates of effects on energy use. Second, these are the three longest-running Opower programs, having begun between early 2008 and early 2009. Third, treated households were randomly assigned to have treatment either discontinued after about two years or continued indefinitely. This allows us to measure both post-intervention persistence and the incremental effects of continued treatment relative to discontinuation. Fourth, while most utilities manually record residential electricity use on a monthly basis, one of our three utilities uses advanced meters that record consumption each day. Although in recent years, millions of households have been outfitted with similar "smart meters" (Joskow 2012; Joskow and Wolfram 2012), the granularity of these data has generated privacy concerns that make them especially difficult to acquire for research. At this site alone, we have 225 million observations of daily energy use.

Several aspects of the results are remarkable. At first, there is a pattern of "action and backsliding": consumers reduce electricity use markedly within days of receiving each of their initial reports, but these immediate efforts decay at a rate that might cause the effects to disappear after a few months if the treatment were not repeated. Over time, however, the cyclical pattern of action and backsliding attenuates. After the first four reports, the immediate consumption decreases after report arrivals are about five times smaller than they were initially.

[2] There is a body of evidence that social comparisons affect choices in a variety of domains, such as voting (Gerber and Rogers 2009), retirement savings (Beshears et al. 2012), water use (Ferraro and Miranda 2013; Ferraro and Price 2013) and charitable giving (Frey and Meier 2004; Shang and Croson 2009), as well as a broader literature in psychology on social norms, including Cialdini, Reno, and Kallgren (1990) and Cialdini et al. (2006).

For the groups whose reports are discontinued after about two years, the effects decay at about 10 to 20 percent per year—four to eight times slower than the decay rate between the initial reports. This difference implies that as the intervention is repeated, people gradually develop a new "capital stock" that generates persistent changes in outcomes. This capital stock might be physical capital, such as energy efficient lightbulbs or appliances, or "consumption capital"—a stock of energy use habits in the sense of Becker and Murphy (1988). Strikingly, however, even though the effects are relatively persistent and the "action and backsliding" has attenuated, consumers do not habituate fully even after two years: treatment effects in the third through fifth years are 50 to 60 percent stronger if the intervention is continued instead of discontinued.

What tangible actions do consumers take in response to the intervention? The only substantial differences between treatment and control on surveys of energy conservation actions relate to participation in utility-run energy efficiency programs. These typically involve improvements to large physical capital stock, such as insulation or refrigerators, that would mechanically generate persistent energy savings. We analyze administrative data from two utilities, which show that while the intervention does increase program participation, this explains only a small share of the effects on energy use. This implies that the intervention acts primarily through some combination of utilization habits and smaller unobserved changes to physical capital stock.

Although the field experiments were designed for program evaluation, not for distinguishing mechanisms, some models are more consistent with the results than others. One framework that is particularly useful is a cue-driven consumption model which embeds the Becker and Murphy (1993) persuasive advertising model in a multi-period framework. In such a model, which is a very simple analogue to Laibson (2001), Bernheim and Rangel (2004), and Taubinsky (2013), the intervention is an exogenous "cue" which temporarily lowers the marginal utility of energy consumption. As the cue is removed, consumers' energy use returns to its un-cued level. Tangibly, this is to say that the initial reports remind us to turn off the lights when we leave the house, but we lose motivation after a week or two. While the cues are active, consumers also gradually "invest" in capital stock changes, which cause persistent effects. For example, repeated home energy reports help us to rehearse the habit of turning the lights off, and if we eventually end up buying an air conditioner or washing machine, the reports induce us to buy Energy Star instead of the standard model.

Our results have concrete policy importance. Each year, electric and natural gas utilities spend billions of dollars on energy conservation programs in an effort to reduce energy use externalities and address other market failures that may reduce investment in energy efficient durable goods (Allcott and Greenstone 2012). Traditionally, one significant disposition of these funds has been to subsidize energy efficient physical capital investments, such as Energy Star appliances or home energy weatherization. Recently, there has been significant interest in "behavioral" energy conservation programs, by which is meant information, persuasion, and other non-price interventions.[3] The Opower programs are perhaps the most widely-implemented example of this approach. One of the foremost questions on practitioners' minds has been the extent to which behavioral interventions

[3] Abrahamse et al. (2005) is a useful literature review of behavioral interventions to induce energy conservation, and Allcott and Mullainathan (2010) cite some of the more recent work.

have persistent long-run effects: while capital stock changes like new insulation are believed to reduce energy use for many years, it was not obvious what would happen after several years of home energy reports. In the absence of these empirical results, regulatory analysts had typically assumed zero persistence. We show that this assumption understates electricity cost savings over our four to five year samples by more than a factor of two, predicting $41 to $63 per household versus the observed figures of $100 to $149. Given the cost effectiveness of competing energy efficiency programs, the improved cost effectiveness from observed levels of persistence relative to the previous assumptions could change program adoption decisions for typical utilities.

We also show how understanding the timing of persistence and habituation can play an important role in designing behavioral interventions. In this context, it appears that program designers can improve cost effectiveness by a factor of more than three relative to a one-shot intervention by initially repeating the intervention and then reducing treatment frequency as participants develop a new "capital stock" of habits or technologies. This highlights the importance of optimizing an intervention's timing and intensity, not just its content.

As we discuss in the literature review, there are other studies of Opower and other behavioral energy conservation programs. Our abilities to clearly document high-frequency responses and to comprehensively study long-run effects allow a considerable departure from previous work. The patterns of high-frequency responses are a striking and potentially generalizable feature of how such an intervention affects behavior, and our results on post-intervention persistence answer what had been a key policy question.

The paper proceeds as follows. The introduction concludes with a discussion of related literatures. Section I gives additional background on the program and describes the data. Section II presents the high-frequency analysis using daily data, while Section III presents the long-run analysis. Section IV discusses physical and behavioral mechanisms, including the utility energy efficiency program participation data. Section V presents the cost effectiveness analysis and policy implications, and Section VI concludes.

Related Literatures.—Our study is related to several different literatures. The action and backsliding in response to home energy reports is reminiscent of evidence that consumers "learn" about late fees and other charges as we incur them, but we act as if we forget that knowledge over time (Agarwal et al. 2013; Haselhuhn et al. 2012). Similarly, Gallagher (2013) shows that local homeowners are more likely to take up flood insurance immediately after a flood, but this effect steadily declines over time. Gilbert and Graff Zivin (2013) and Dolan and Metcalfe (2013) show similar conservation effects upon the arrival of electricity bills and energy use comparison reports, respectively. The interpretation of home energy reports as a cue to save energy makes this related to studies of reminders to save money (Karlan et al. 2010) or take medicine (Macharia et al. 1992). Ebbinghaus (1885), Rubin and Wenzel (1996), and others have quantified the decay of memory and the functional form of "forgetting curves." Our results are novel in that they illustrate one version of how people respond to repetition of similar cues: attention initially cycles, but people eventually become accustomed to the repeated reminders.

There are also studies of the medium- and long-run effects of interventions to affect exercise (Acland and Levy 2013; Charness and Gneezy 2009; Milkman, Minson, and Volpp 2013; Royer, Stehr, and Sydnor 2013), smoking (Gine, Karlan, and Zinman 2010; Volpp et al. 2009), weight loss (Anderson et al. 2009; Burke et al. 2012; John et al. 2011), water conservation (Ferraro, Miranda, and Price 2011; Ferraro and Price 2013), academic performance (Jackson 2010; Jensen 2010; Levitt, List, and Sadoff 2010; Walton and Cohen 2011), voting (Gerber, Green, and Shachar 2003), charitable donations (Landry et al. 2010; Shang and Croson 2009), job choices (Coffman, Featherstone, and Kessler 2013), labor effort (Gneezy and List 2006), and other choices; see Rogers and Frey (2014). Compared to these studies, we document relatively persistent changes in outcomes over a relatively long time horizon. Furthermore, one unusual feature of our experiments is the random assignment to continued versus discontinued treatment, which allows us to cleanly measure the incremental effect of continued treatment.

Finally, our paper is directly related to other studies of Opower and similar programs. The initial proof of concept that social comparisons could affect energy use was developed in a pair of papers by Nolan et al. (2008) and Schultz et al. (2007). There is also a literature that studies Opower programs over shorter time horizons, including Allcott (2011, 2013); Ayres, Raseman, and Shih (2013); Costa and Kahn (2013); and a number of industry reports such as Ashby et al. (2012); Integral Analytics (2012); KEMA (2012); Opinion Dynamics (2012); Perry and Woehleke (2013); and Violette, Provencher, and Klos (2009). Relative to this literature, our contributions are clear. First, we document consumers' "action and backsliding" using high-frequency data.[4] Second, we study Opower's three longest-running programs over a relatively long time horizon. Third, we exploit the continued versus discontinued treatment groups to measure both habituation and post-intervention persistence. Fourth, we bring together the high-frequency and long-run analyses to analyze how persistence and habituation affect cost effectiveness and optimal program design.

I. Experiment Overview

A. *The Home Energy Report*

Figure 1 is a home energy report for an example utility. The first page features a Neighbor Comparison module, which compares the household's recent energy use to that of 100 neighbors with similar house characteristics. The second page includes personalized energy use feedback, which varies from report to report. This feedback might include comparisons to the household's usage in previous years or trends in usage compared to neighbors. The second page also includes an Action Steps module, which provides energy conservation tips. These are drawn from a large library of

[4] Although we are the first to document it, this potential effect has been of previous interest. For example, Ayres, Raseman, and Shih (2013) test for what they call a "staleness effect" using monthly billing data for recipients of quarterly reports, but find no evidence that effects vary with the time since the last report. It would have been unlikely for Ayres, Raseman, and Shih (2013) or others to even find suggestive evidence in monthly billing data because the report arrival dates do not match up well with the monthly data reporting periods. In their working paper, Ayres, Raseman, and Shih (2009) had also discussed informal visual tests of what they called a "retrenchment effect" using weekly data for the first few months of an Opower program, but they removed these two sentences from the published version.

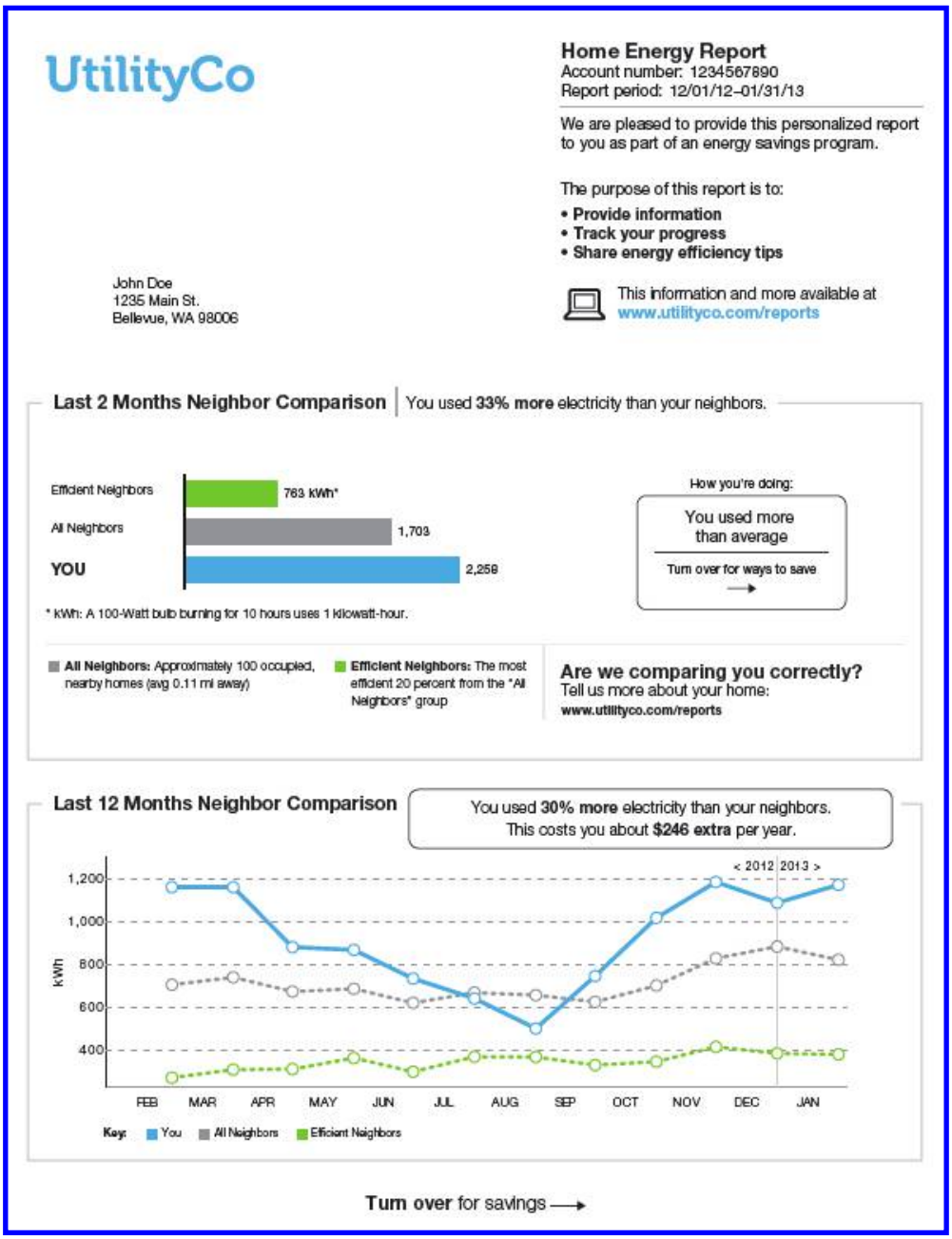

FIGURE 1. HOME ENERGY REPORT, FRONT

(*Continued*)

possible tips, and they vary with each report. Opower targets specific tips to different households: for example, a household with relatively heavy summer usage is more likely to see information about purchasing energy efficient air conditioners.

B. *Experimental Design*

Table 1 outlines the experimental design and provides descriptive statistics for our three sites, which we have been asked not to identify directly. Site 1 is in the upper

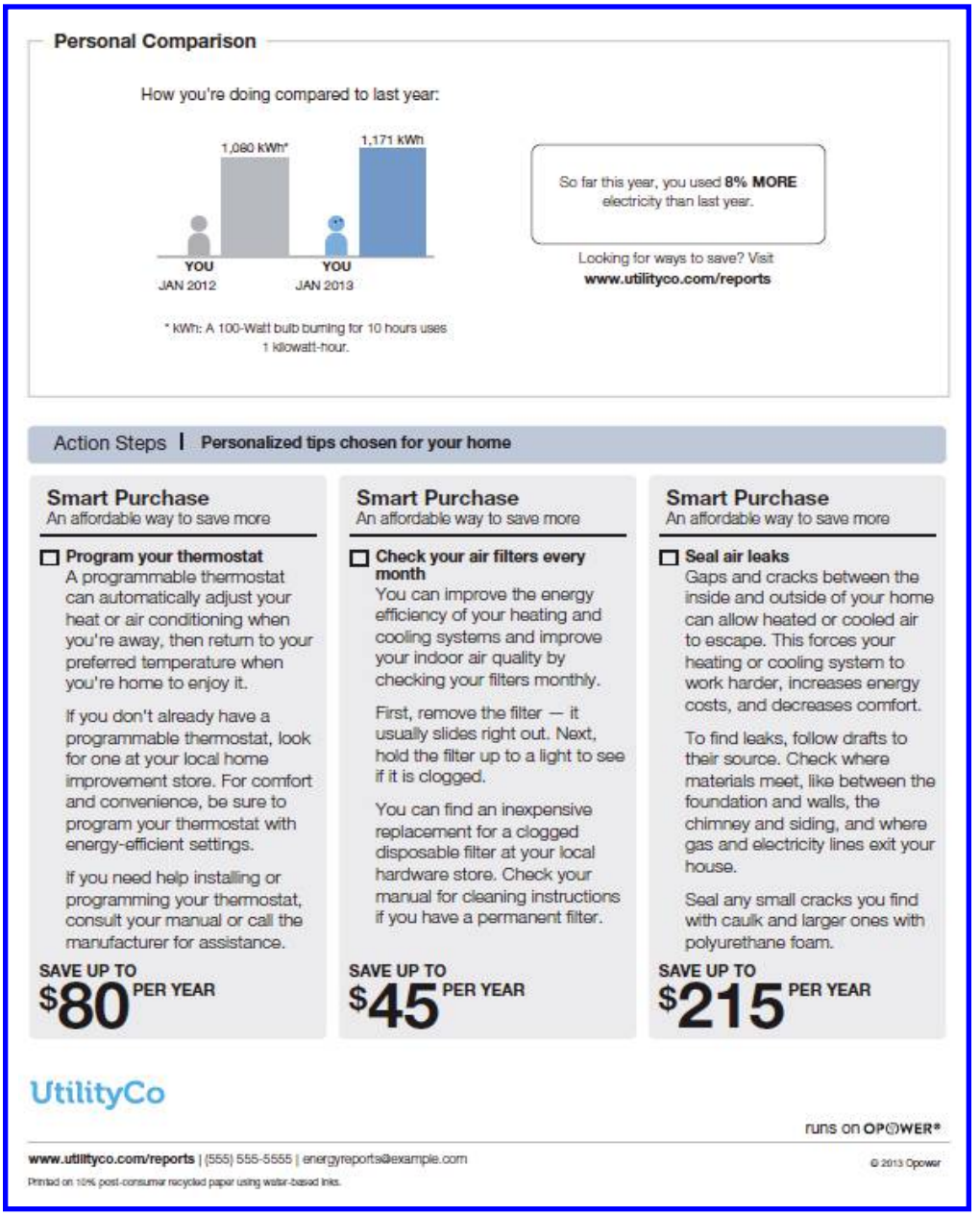

FIGURE 1. HOME ENERGY REPORT, BACK (*Continued*)

Midwest, with cold winters and mild summers, while Sites 2 and 3 are on the West Coast. The initial experimental populations across the three sites comprise 234,000 residential electricity consumers. To be eligible for the program, households must be single-family homes, have at least one to two years of valid pre-experiment energy use data, and satisfy some additional technical conditions.[5] Site 1 is a relatively small

[5] Typically, households in Opower's experimental populations need to have valid names and addresses, no negative electricity meter reads, at least one meter read in the last three months, no significant gaps in usage history, exactly one account per customer per location, and a sufficient number of neighbors to construct the neighbor

Table 1—Descriptive Statistics

Site:	(1)	(2)	(3)
Region	Upper midwest	Northwest	Southwest
Average January heating degrees	46.9	25.4	19.3
Average July cooling degrees	5.6	2.2	8.9
Narrative			
Baseline period begins	October 2007	January 2007	April 2006
First reports generated	January and February 2009	October 2008	March to May 2008
Last report generated for dropped group	January 2011	September 2010	June 2010
End of sample	April 2013	March 2013	March 2013
Frequency			
	60 percent monthly 40 percent quarterly (Randomly assigned) Continued group changed to Biannual in 2011	72 percent monthly 28 percent quarterly (Randomly assigned)	71 percent monthly (heavier users) 29 percent quarterly (lighter users)
Number of households			
Treatment: Continued	26,262	23,399	21,630
Treatment: Dropped	12,368	11,543	12,117
Control	33,524	43,945	49,290
Total	72,154	78,887	83,037
Number of electricity bill observations	4,931,925	5,418,250	6,393,523
Average usage in 2007 (*kWh*/*day*) (For all residential customers at the utility)	29.9	32.3	24.2
Baseline usage (*kWh*/*day*) (for experimental population)			
Mean	30.1	30.3	32.1
Standard deviation	16.7	13.5	15.6
Treatment—Control	0.024	0.044	−0.450
Standard error	(0.124)	(0.097)	(0.51)
Dropped—Continued	−0.074	0.062	0.026
Standard error	(0.182)	(0.154)	(0.17)
Attrition due to moving			
Share of households that move	0.20	0.23	0.26
Treatment—Control	−0.0043	0.0021	0.0109
Standard error	(0.0030)	(0.0030)	(0.0069)
Dropped—Continued	0.011	−0.0074	0.0032
Standard error	(0.0044)	(0.0048)	(0.0051)
Opt-out rate	0.020	0.019	0.026

utility, and its entire residential customer population was included. In Site 2, the utility decided to limit the program to the approximately 100,000 consumers in one county that purchase both electricity and natural gas. From this group, about 16,000 additional households were eliminated because they did not have enough comparable neighbors or because they used relatively little energy (less than the equivalent of 80 million

comparisons. Households that have special medical rates or photovoltaic panels are sometimes also excluded. Utility staff and "VIPs" are sometimes automatically enrolled in the reports, and we exclude these nonrandomized report recipients from any analysis. These technical exclusions eliminate only a small portion of the potential population.

British Thermal Units per year). In Site 3, Opower selected census tracts within the customer territory to maximize the number of eligible households.

The experimental populations were randomly assigned to treatment or control. In Site 3, which was Opower's first program ever, households were grouped into 952 geographically-contiguous "block batch" groups, each with an average of 88 households, which were randomly assigned to treatment or control. This was done because of initial concern over geographic spillovers: that people would talk with their neighbors about the reports. No evidence of this materialized, and all programs since then, including Sites 1 and 2, have been randomized at the household level. In Sites 1 and 2, treatment group households were randomly assigned to receive either monthly or quarterly reports. In Site 3, heavier users were assigned to receive monthly reports, while lighter users were assigned to quarterly.

The three experiments began between early 2008 and early 2009. After about two years, a subset of treatment group households were randomly selected to stop receiving reports. We call this group the "dropped group." The remainder of the treatment group, which we call the "continued group," kept receiving reports. In Sites 2 and 3, the entire continued group kept receiving reports at their original assigned frequency. In Site 1, the continued group was changed to biannual frequency at the beginning of 2012.

C. *Data for Long-Run Analysis*

In the "long-run analysis," we analyze monthly billing data from the three sites over the past four to five years. The three utilities bill customers approximately once a month, and our outcome variable is mean electricity use per day over a billing period. We therefore have about 12 observations per household per year, or 16.7 million total observations in the three sites.

In each site, we construct baseline usage from the earliest one-year period when we observe electricity bills for nearly all households.[6] In each site, average baseline usage is around 30 kilowatt-hours (kWh) per day, or between 11,000 and 11,700 kWh per year. These figures are comparable to the national average of 11,280 and to the average across all residential customers in each utility (US Energy Information Administration 2011, 2013).

For context, one kilowatt-hour is enough electricity to run either a typical new refrigerator or a standard 60-watt incandescent lightbulb for about 17 hours. In the average American home, space heating and cooling are the two largest uses of electricity, comprising 26 percent of consumption. Refrigerators and hot water heaters use 17 and 9 percent of electricity, respectively, while lighting also uses about 9 percent (US Energy Information Administration 2009). Online Appendix Figure A1 provides more detail on nationwide household electricity use.

The three utilities also have fairly standard pricing policies. The utility in Site 1 charges 10 to 11 cents/kWh, depending on the season. The utilities in Sites 2 and 3

[6] As shown in Table 1, the 12-month baseline periods in the three sites begin 16 to 23 months before the first reports. The remaining 4 to 11 months before the interventions begin are used in Figure 4 and the first row of Table 4 to show that pretreatment levels and trends do not differ between treatment and control. We have much higher power to detect potential spurious differences in levels and trends once we condition on baseline usage.

have increasing block schedules, with marginal prices of 8 to 11 cents/kWh and 8 to 18 cents/kWh, respectively, depending again on the season.

While there appear to be very few errors in the dataset, there are a small number of very high meter reads that may be inaccurate. We exclude any observations with more than 1500 kWh per day. In Site 2, for example, this is 0.00035 percent of observations. Table 1 documents that in all three sites, baseline energy usage is balanced between treatment and control groups, as well as between the dropped and continued groups within the treatment group.

We also observe temperature data from the National Climatic Data Center (NOAA 2014), which are used to construct heating degree-days (HDDs) and cooling degree-days (CDDs). The heating degrees for a particular day is the difference between 65 degrees and the mean temperature, or zero, whichever is greater. Similarly, the cooling degree days (CDDs) for a particular day is the difference between the mean temperature and 65 degrees, or zero, whichever is greater. For example, a day with average temperature 95 has 30 CDDs and zero HDDs, and a day with average temperature 60 has zero CDDs and 5 HDDs. HDDs and CDDs vary at the household level, as households are mapped to different nearby weather stations. Because heating and cooling are such important uses of electricity in the typical household, heating and cooling degrees are important correlates of electricity demand.

There is one source of attrition from the data: households that become "inactive," typically when they move houses. If a customer moves, he or she no longer receives reports after the inactive date, and in most cases we do not observe electricity bills. In our primary specifications, we do include the households that eventually become inactive, but we exclude any data observed after the inactive date. As Table 1 shows, 20 to 26 percent of households move in the four to five years after treatment begins, or about 5 percent per year. The table presents six tests of balanced attrition from moving: treatment versus control and dropped versus continued in each of the three sites. One of those six tests rejects equality: in Site 1, dropped group households are slightly more likely to move than continued households. For several reasons, we are not very concerned that this could bias the results: the two groups are balanced on pretreatment usage, Figure 4 panel A shows that the treatment effects during the joint treatment period are almost visually indistinguishable, and Table 5 confirms that the treatment effects are statistically indistinguishable during the first and second years of joint treatment.

There is also a source of attrition from the program: people in the treatment group can contact the utility and opt out of treatment. In these sites, about 2 percent of the treatment group has opted out since the programs began. We continue to observe electricity bills for households that opt out, and we of course cannot drop them from our analysis because this would generate imbalance between treatment and control. We estimate an average treatment effect (ATE) of the program, whereby "treatment" we more precisely mean "receiving reports or opting out." Our treatment effects could also be viewed as intent-to-treat estimates, where by the end of the sample, the Local Average Treatment Effect on the compliers who do not opt out is about $1/(1 - 0.02)$ larger than our reported ATE. Because the opt-out rate is so low, we do not make any more of this distinction. However, when calculating cost effectiveness, we make sure to include costs only for letters actually sent, not letters that would have been sent to households that opted out or moved.

D. *Data for High-Frequency Analysis*

In Sites 1 and 3, each household's electricity meter is read each month by utility staff, who record the total consumption over the billing period. By contrast, Site 2 has advanced electricity meters which record daily electricity consumption. The "high-frequency analysis" exploits these daily data.

For the high-frequency analysis, it is useful to separately analyze the groups randomly assigned to monthly versus quarterly frequencies. We also exclude the dropped group households in the monthly and quarterly groups after their reports are discontinued. This reduces the sample size somewhat after September 2010 but does not generate imbalance because these households were randomly selected.

There was also a "second wave" of about 44,000 households from a nearby suburb that began treatment in February 2011. The treatment group received a total of six bimonthly reports before their intervention was discontinued in mid-2012. Instead of random assignment, households were assigned to treatment and control using even versus odd address numbers. This generated mild imbalance on baseline usage $(0.69\ \text{kWh/day}, \text{SE} = 0.20\ \text{kWh/day})$. Although it appears that conditioning on season-specific baseline usage addressed potential biases, we have relegated these results to the online Appendix. Results from this group are consistent with results from the monthly and quarterly groups. Between the monthly, quarterly, and bimonthly groups, there are 225 million household-by-day observations at 123,000 households.

All reports delivered in a given month to any household in Site 2 are generated and mailed on the same days. Opower's computer systems generate the reports between Tuesday and Thursday of the first or second week of the month. The computer file of reports for all households in each utility is sent to a printing company in Ohio, which prints and mails them on the Tuesday or Wednesday of the following week. We use these mailing dates and the US Postal Service estimates of delivery times to residences in Site 2 to predict report arrival dates.[7] Of course, reports may arrive before or after the predicted day, and people may not open the letters immediately.

II. High-Frequency Analysis

A. *Graphical*

Figure 2 plots the average treatment effects for each day of the first year of the Site 2 experiment for the monthly and quarterly groups, using a seven-day moving window to smooth over idiosyncratic variation. These ATEs are calculated simply by regressing Y_{it}, household i's electricity use on day t, on treatment indicator T_i, for all days within a seven-day window around day d. We include a set of day-specific constants $\boldsymbol{\pi}_t$, and we also control for a vector of three baseline usage variables $\mathbf{Y}_i^b$: average baseline usage (January–December 2007), average summer baseline usage (June–September 2007), and average winter baseline usage (January–March and

[7] According to the US Postal Service "Modern Service Standards," the monthly and quarterly groups are in a location where expected transit time is eight USPS "business days," which include Saturdays but not Sundays or holidays. The bimonthly group is in a nearby suburb where the expected transit time is nine business days.

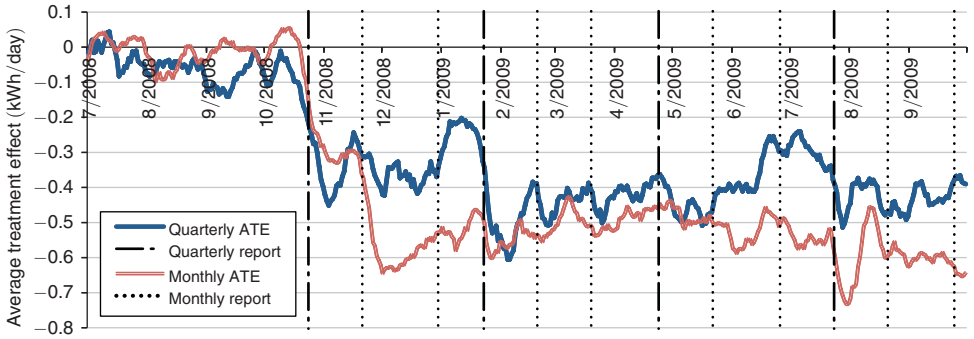

FIGURE 2. HIGH-FREQUENCY TREATMENT EFFECTS

Note: This figure plots the seven day running mean treatment effects for each day of the first year of treatment for the monthly and quarterly treatment groups, as estimated by equation (1).

December 2007). Here and everywhere else in the paper, superscripts always index time periods; we never use exponents. For each day d, the regression is

$$(1) \qquad Y_{it} = \tau^d T_i + \boldsymbol{\theta} \mathbf{Y}_i^b + \boldsymbol{\pi}_t + \varepsilon_{it}, \qquad \forall t \in [d-3, d+3].$$

In this regression and all others, standard errors are robust and clustered at the household level to control for arbitrary serial correlation in ε_{it}, per Bertrand, Duflo, and Mullainathan (2004). Online Appendix Figure A2 replicates this figure but also includes standard errors, which average 0.067 and 0.095 kWh/day for the monthly and quarterly groups. Note that treatment effects are negative, indicating that the treatment causes a reduction in electricity use, and much of the apparently-idiosyncratic variation in treatment effects is within the confidence intervals.

We could instead include all pretreatment observations and estimate an analogous model using household fixed effects. Excluding baseline observations and controlling for baseline usage improves precision, so we follow this approach throughout the paper. Using three seasonal baseline usage variables further improves precision, as individual households have different seasonal usage patterns.

Figure 2 has two important features. First, households reduce energy use markedly within one to two weeks of the first few report arrival dates. The first report arrival, which occurred around October 24th, is the most stark: energy use decreases by 0.3 to 0.4 kWh/day between mid-October and November 3rd. This is 1 to 1.3 percent of average electricity use, and it is equivalent to each treatment group household turning off six standard 60-watt lightbulbs for an hour every day. When the second reports arrive in late November (for the monthly group) or late January (for the quarterly group), there is again a marked reduction in energy use. After the first few reports, however, it becomes harder to visually distinguish any immediate conservation effects after the predicted arrival dates. Note that these smoothed treatment effects begin to change slightly before the predicted report arrival dates because the seven-day bandwidths start to include some post-arrival days.

Figure 2's second key feature is that consumers appear to backslide on their immediate conservation actions. This is easiest to see for the quarterly group, as

they have three times longer than the monthly group to backslide between reports. Between early November and early January, for example, the quarterly treatment effect weakens by about 0.2 kWh/day, meaning that about half of their initial conservation actions were abandoned within two months.

While we like the transparency of this simple presentation of raw data, collapsing across multiple report arrivals and analyzing effects in "event time" can both increase precision and smooth over idiosyncratic factors such as holidays. Furthermore, controlling for weather could be important to ensure that "action and backsliding" is caused by changes in conservation effort, not by changes in weather correlated with report arrivals. For example, if the second or third report happened to arrive in an extremely cold week, the treatment effects would likely have been stronger in that week even if the report had arrived a week later. If weather is systematically correlated with report arrivals, failing to control for weather might cause us to falsely interpret such treatment effect fluctuations as immediate cue-driven responses of conservation effort.

We therefore estimate a vector of event time treatment effects $\boldsymbol{\tau}^a$, where a indexes days before and after report arrivals. We include a vector of indicators ϕ_t for the periods around each individual report arrival. The interaction of ϕ_t with T controls for the fact that the treatment effect could be weaker or stronger over the entire window around each particular report, due to seasonality or other factors. The two-part vector $\mathbf{M}_{it}$ includes heating degrees and cooling degrees on day t at the weather station closest to household i. The event time regression is

$$(2) \qquad Y_{it} = \phi_t T_i + \boldsymbol{\tau}^a T_i + \boldsymbol{\beta}_1 T_i \mathbf{M}_{it} + \boldsymbol{\beta}_2 \mathbf{M}_{it} + \boldsymbol{\theta} \mathbf{Y}_i^b + \pi_t + \varepsilon_{it}.$$

To further increase precision, we graph the average of the daily ATEs over three or five day moving windows, with standard errors calculated using the Delta method.[8]

Figure 3A plots the treatment effects, using only the sample of days around the first four reports. The monthly and quarterly groups both follow the same striking pattern. There is no trend four to ten days before the arrival date. Effects start to appear one to three days before the predicted arrival date, both because the mail may arrive earlier than predicted and because the running mean bandwidth includes some post-arrival days. Treated households then reduce consumption by about 0.2 kWh/day in the several days after the predicted arrival date. Conservation effort reaches its peak about 10 days after report arrival, and consumers backslide after that point. The monthly group does not have much time for backsliding, because the next report soon arrives and cues additional action. For the quarterly group, the treatment effect decays by almost 0.2 kWh/day between 10 days and 80 days after the report arrival.

Figure 3B is analogous to Figure 3A, except that the sample begins with the fifth report. The cyclical action and backsliding effects, if any, are substantially attenuated relative to the first four reports. Consumers act as if they become accustomed to the reports and are no longer "surprised" and spurred into immediate action.

[8] The choice of bandwidth does not affect the basic shape of the graph. Based on visual inspection, we used three-day and five-day bandwidths for the monthly and quarterly groups, respectively. The omitted a categories are the first two days in each of the event windows, so these coefficients are normalized to zero.

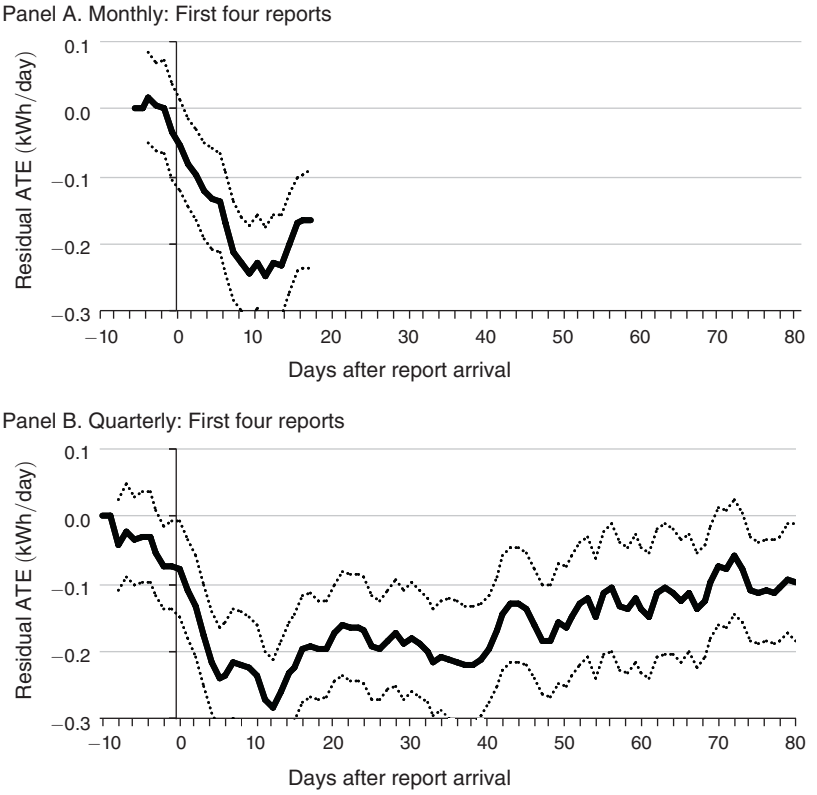

FIGURE 3A. HIGH-FREQUENCY EFFECTS IN EVENT TIME

B. *Empirical Strategy*

We now formally quantify the "action and backsliding" patterns suggested by the figures. We first estimate the immediate conservation effects. Define S_t^0 as an indicator variable for the "Arrival Period": the seven days beginning three days before and ending three days after the predicted arrival date. S_t^1 is an indicator for the seven day period after that, which we call the "Post-Arrival Period," and S_t^{-1} is an indicator for the seven-day "Pre-Arrival Period" before. Define $S_t^a = S_t^{-1} + S_t^0 + S_t^1$ as an indicator for all 21 days in that window. As above, ϕ_t is a vector of indicators for the window around each individual report, $\mathbf{M}_{it}$ is heating and cooling degrees on day t for the weather station nearest household i, $\mathbf{Y}_i^b$ is the three seasonal baseline usage controls, and π_t are day-of-sample dummies. The regression is

$$(3)\quad Y_{it} = (\phi_t S_t^a + \tau^0 S_t^0 + \tau^1 S_t^1 + \tau) \cdot T_i + \beta_1 T_i \mathbf{M}_{it} + \beta_2 \mathbf{M}_{it} + \boldsymbol{\theta} \mathbf{Y}_i^b + \boldsymbol{\pi}_t + \varepsilon_{it}.$$

τ^1 is our coefficient of interest: the change in the treatment effect in period S^1 relative to period S^{-1}.

We then estimate the rate at which the treatment effect decays between reports. We define an indicator variable S_t^w to take value 1 if day t is in a "Window" beginning eight days after a predicted arrival date and ending four days before the earliest arrival of a subsequent report. The variable d_t is an integer reflecting the time (in

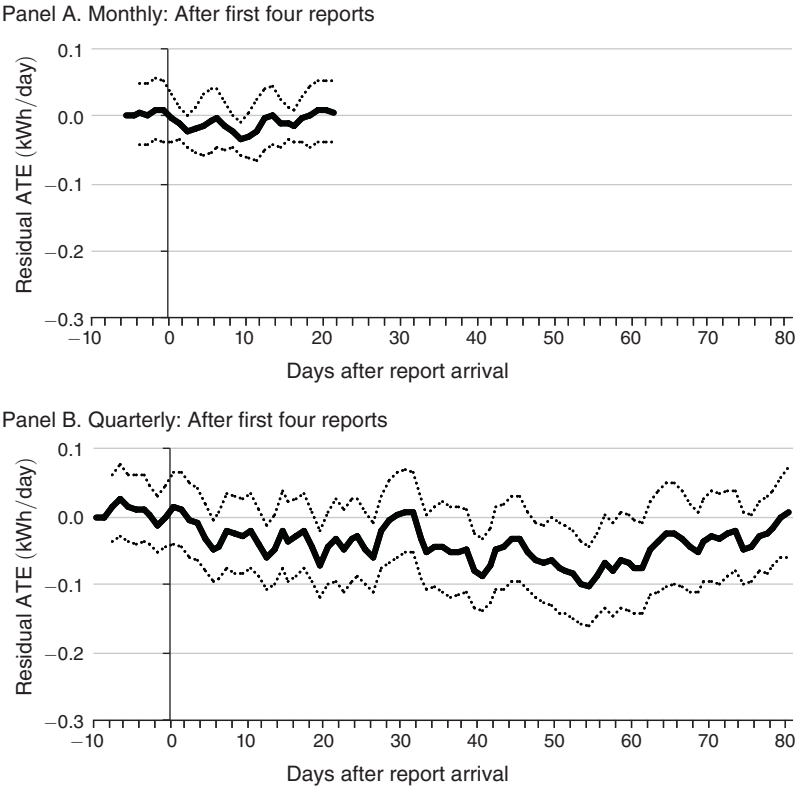

FIGURE 3B. HIGH-FREQUENCY EFFECTS IN EVENT TIME

Notes: Figures 3A and 3B plot the ATEs in event time for the first four reports and all remaining reports, respectively, as estimated by equation (2). "Residual ATE" refers to the fact that these ATEs are residual of the association of weather and report-specific controls with the treatment effect. The dotted lines reflect 90 percent confidence intervals, with robust standard errors clustered by household.

years) past the beginning of the window. For example, for a t that is 18 days after a predicted arrival date, d takes value $(18–8)/365$. Thus, the coefficient on d_t, denoted δ, measures the decay of the treatment effect over the window S^w in units of kWh/day per year. The regression is

$$(4) \quad Y_{it} = (\phi_t S_t^w + \delta d_t S_t^w + \tau) \cdot T_i + \boldsymbol{\beta}_1 T_i \mathbf{M}_{it} + \boldsymbol{\beta}_2 \mathbf{M}_{it} + \boldsymbol{\theta} \mathbf{Y}_i^b + \boldsymbol{\pi}_t + \varepsilon_{it}.$$

For simplicity, this model assumes that treatment effects decay linearly over time. One might hypothesize that the decay process could be convex or concave, and it is almost certainly unrealistic to extrapolate beyond the time when the predicted treatment effect reaches zero. However, we do not have enough households or time between reports to test this.

C. *Results*

Table 2 presents the estimates of equation (3). There are four columns, one pair each for the monthly and quarterly groups. Analogously to Figures 3A and 3B, we

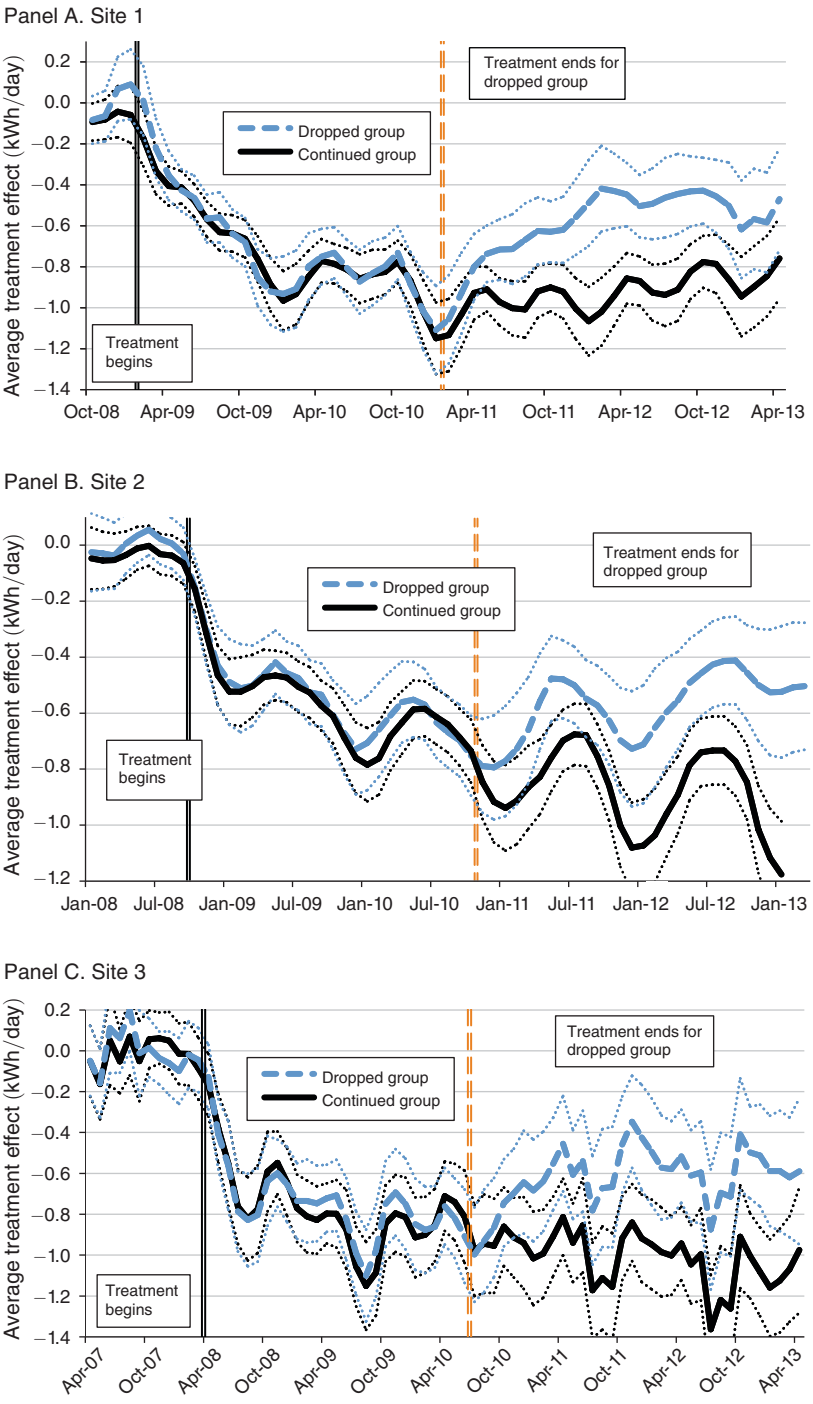

FIGURE 4. LONG-RUN EFFECTS

Notes: These figures plot the ATEs for each month of the sample for the continued and dropped groups, estimated by equation (5). The dotted lines reflect 90 percent confidence intervals, with robust standard errors clustered by household in Sites 1 and 2 and by block batch in Site 3.

Table 2—Effects Immediately After Report Arrival

	Monthly early (1)	Monthly later (2)	Quarterly early (3)	Quarterly later (4)
1(Treated) · 1(Post-arrival period)	−0.185	−0.033	−0.197	−0.038
	0.027***	0.009***	0.035***	0.022*
1(Treated) · 1(Arrival period)	−0.062	−0.017	−0.070	−0.005
	0.024***	0.007**	0.028**	0.019
1(Treated)	−0.451	−0.706	−0.420	−0.509
	0.086***	0.059***	0.084***	0.095***
Observations	8,515,691	75,217,587	19,333,058	52,418,516

Notes: This table presents estimates of equation (3) for the monthly and quarterly groups. Within each group, the "early" column presents estimates for the first four reports, and the "later" column presents estimates for all reports after that. The outcome variable is electricity use, in kilowatt-hours per day. Standard errors are robust, clustered by household.

***Significant at the 99 percent level.
**Significant at the 95 percent level.
*Significant at the 90 percent level.

present separate estimates for the earliest four reports (the left column of each pair) and all later reports (the right column). Using four reports as the division into "early" and "later" was our initial judgment. It is intended as a discrete approximation to what is likely a gradual process through which the action and backsliding effect might attenuate. We would need many more programs with high-frequency data to reliably estimate the speed of this attenuation.

The formal estimates mirror the figures. For the first four reports, τ^1 is 0.185 and 0.197 kWh/day for the monthly and quarterly groups. This means that in the week after the seven-day arrival windows compared to the week before those windows, electricity consumption decreases by the equivalent of about three 60-watt lightbulbs used for one hour. After the first four monthly and quarterly reports, the τ^1 coefficients are still statistically significant, but they are less than one-fifth the magnitude of $\hat{\tau}^1$ for the initial four reports.

These results can be used to highlight how much of consumers' responses to the intervention happen almost immediately after receiving the initial reports. First, consider the monthly group. Multiplying the incremental post-arrival period effect $\hat{\tau}^1$ by four gives a total decrease of 0.74 kWh/day—the equivalent of turning off a standard 60-watt lightbulb for an additional 12 hours. This means that if the intervention's only effect were to generate immediate action in the post-arrival period, and if that immediate action were sustained over time, the treatment effect after the first four reports would be −0.74 kWh/day. However, the average treatment effect just before the fifth report (the monthly group's $\hat{\tau}^d$ estimated by equation (1) for February 13, 2009) is −0.52. The reason for this potential "overestimate" is that the treatment group's immediate action is not sustained over time—the effects decay in the intervening days between the seven-day post arrival period S^1 and the arrival of the next report. It must be the case that consumers are backsliding, or the average treatment effects would need to be larger.

The story is the same for the quarterly group. Multiplying $\hat{\tau}^1$ by four gives a total decrease of 0.79 kWh/day. Thus, if these immediate actions were sustained, the

Table 3—Decays between Reports

	Monthly early (1)	Monthly later (2)	Quarterly early (3)	Quarterly later (4)
1(Treated) · 1(Window) · Time	4.082	0.393	0.708	0.023
	1.302***	0.315	0.187***	0.140
1(Treated)	−0.098	−0.682	−0.338	−0.532
	0.095	0.058***	0.084***	0.091***
Observations	8,515,691	75,217,587	19,333,058	52,418,516

Notes: This table presents estimates of equation (4) for the monthly and quarterly groups. Within each group, the "early" column presents estimates for the first four reports, and the "later" column presents estimates for all reports after that. The outcome variable is electricity use, in kilowatt-hours per day. Standard errors are robust, clustered by household.

***Significant at the 99 percent level.
**Significant at the 95 percent level.
*Significant at the 90 percent level.

treatment effect after the first four reports would be -0.79 kWh/day. In contrast, the ATE just before their fifth report is -0.35. This difference is even larger than for the monthly group because the quarterly group has three times longer to backslide on its immediate actions.

Table 3 formally measures this backsliding using equation (4). A positive δ implies that treatment group consumption increases in the windows between reports. This backsliding is statistically significant only for the initial four reports, and the point estimates are much larger than for the later period. To put the magnitudes of δ in context, focus on the estimates for the quarterly group. A $\hat{\delta}$ of 0.708 means that a treatment effect of -0.708 kWh/day would decay to zero in one year, if the linear decay continued to hold. Thus, the jump in treatment effects of $\hat{\tau}^1 = -0.197$ from column 3 of Table 2 would decay away fully within just over three months. This never happens, because the next report arrives less than three months after the window S^w begins.

After the initial four reports, the fact that the point estimates of δ are still positive suggests that there may still be some decay, but the event windows are not long enough for precise estimates. This highlights the importance of the next section, in which we exploit the discontinuation of reports to estimate a decay rate over a much longer period: two to three years instead of two to ten weeks.

Online Appendix Tables A1 through A4 present robustness checks for Tables 2 and 3. The results are highly insensitive to excluding weather controls, using different weather controls, and excluding outliers. The only substantive difference is that when weather controls are excluded, the decay rate δ for the monthly group between the initial four reports becomes smaller and has a t-statistic of 1.07. This particular coefficient is relatively difficult to estimate because the monthly event windows S^w are so short and because the sample is limited to the first four reports. The results for the bimonthly group are similar to the monthly and quarterly results.[9]

[9] The one substantive difference is that the bimonthly group's τ^1 coefficient, which reflects the immediate conservation effect in the Post-Arrival Period, is larger in absolute value for the fifth and sixth reports than it is for the first four. This difference is not statistically significant, however, and because the coefficient is estimated off of

All households in all treatment groups receive reports around the same day of the month, typically between the 19th and the 25th. One might worry that our results could somehow be spuriously driven by underlying monthly patterns in the treatment effect. Of course, these underlying patterns would have to take a very specific form: they would need to generate cycles in treatment effects that begin in October 2008 and eventually attenuate for the monthly and quarterly groups, then appear beginning in February 2011 for second wave households but do not reappear for the monthly and quarterly groups. We can explicitly test for spurious monthly patterns by exploiting the differences in report frequencies to generate placebo report arrivals. We consider only the period after the first four reports, because before that, the quarterly ATE decays significantly in the time between reports. If there were spurious day-of-month effects, the quarterly group's treatment effects would jump in absolute value at the times when the monthly group receives reports but the quarterly group does not. Online Appendix Table A5 shows that the $\hat{\tau}^0$ and $\hat{\tau}^1$ coefficients for these placebo report arrival dates are statistically zero and economically small relative to those estimated in Table 2.

III. Long-Run Analysis

For the long-run analysis, we analyze the household-by-month billing data at each of the three sites. Unlike in the high-frequency analysis, we combine the monthly and quarterly groups, as their differences are not useful in making our argument. We ask two questions. First, how persistent are effects for the dropped group after treatment is discontinued? Second, does treating the continued group cause incremental conservation, or have people fully habituated after two years of treatment?

A. *Graphical*

We first plot the time path of treatment effects over the sample for both the continued and dropped groups, for each of the three sites. Analogously to the high-frequency graphical analysis, we use a three month moving window to smooth over idiosyncratic variation. The variable Y_{itm} is household i's average daily electricity usage for the billing period ending on date t occurring in month-of-sample m. The variables D_i and E_i are indicator variables for whether household i was assigned to the dropped group and the continued group, respectively, with $D_i + E_i = T_i$. The coefficients τ_n^D and τ_n^E are the average treatment effects for the three-month window around month n for each group. We include month-by-year controls for baseline usage, denoted $\boldsymbol{\theta}_m \mathbf{Y}_{im}^b$, where $\mathbf{Y}_{im}^b$ is household i's average usage in the same calendar month during the baseline period. The $\boldsymbol{\pi}_m$ are month-by-year intercepts.

For each month n, the regression is

$$(5) \quad Y_{itm} = \tau_n^D D_i + \tau_n^E E_i + \boldsymbol{\theta}_m \mathbf{Y}_{im}^b + \boldsymbol{\pi}_m + \varepsilon_{itm}, \quad \forall m \in [n-1, n+1].$$

only the fifth and sixth reports, it is difficult to infer much of a pattern. For example, there could have been other idiosyncratic factors that increased the treatment effects as these two reports arrived, or these reports could have presented information in a particularly compelling way. This also highlights that the action and backsliding effect likely attenuates gradually, not suddenly, and one might still expect some immediate action as the fifth and sixth reports arrive.

In this regression, standard errors are clustered over time at the level of randomization, per Bertrand, Duflo, and Mullainathan (2004). We cluster by household in Sites 1 and 2 and by block batch in Site 3.

Figure 4, panels A–C present the results for Sites 1–3. The *y*-axis is the treatment effect, which is negative because the treatment causes a reduction in energy use. The three figures all illustrate the same basic story. To the left of the first vertical line, the intervention has not yet started, and the treatment effects are statistically zero. The effects grow fairly rapidly over the intervention's first year, after which the growth rate slows. Until the second vertical line, both the continued and dropped groups receive the same treatment, and the effects for the two groups are indistinguishable, as would be expected due to random assignment. The average treatment effects in the second year range from 0.7 to 1.0 kWh/day, or about 3 percent of average consumption. After the dropped group's last report, the effects begin to decay relative to what they had been during the intervention, but the effects are remarkably persistent. The dropped group ATEs seem to diminish by about 0.1 to 0.2 kWh/day each year.

The effects are highly seasonal. In all three sites, effects are stronger in the winter compared to the adjacent fall and spring. Although the great majority of households in the populations primarily use natural gas instead of electricity for heat, the fans for natural gas heating systems use electricity, and many homes also have portable electric heaters. In Sites 1 and 3, the effects are also stronger in the summer compared to the fall and the spring. This suggests that an important way in which people respond to the treatment is to reduce heating and cooling energy, either through reducing utilization or perhaps changing to more energy efficient physical capital stock. In Site 2, the average daily temperature in July is a mild 67 degrees, so air conditioner use is more limited, and the treatment effects are relatively weak in the summer. In Site 3, the monthly point estimates jump around more because of the block batch-level randomization, but they do not move more than we would expect given the confidence intervals and underlying seasonality.

The graphs also illustrate that the continued groups do not fully habituate to treatment: in all sites, continued treatment has incremental effects relative to the dropped group. Furthermore, in Sites 2 and 3 where treatment is continued at the same frequency, treatment effects continue to strengthen over time. In Site 1, the continued group's effects begin to diminish slightly as they begin to receive biannual instead of monthly or quarterly reports.

B. *Empirical Strategy*

For the formal long-run analysis, we break the samples into four periods. Period 0 is the pretreatment period, period 1 is the first year of treatment, and period 2 runs from the beginning of the second year to the time when treatment is discontinued for the dropped group. Period 3 is the post-drop period: the remainder of the sample after the dropped group is discontinued. We denote P_m^p as indicator variables for whether month m is in period p. The variable r_t measures the time (in years) since the beginning of period 3. Analogous to the high-frequency analysis, $\mathbf{M}_{im}$ represents two weather controls: average heating degrees and average cooling degrees for household i in month m.

The primary estimating equation is

$$
\begin{aligned}
(6) \qquad Y_{itm} = {} & (\tau^0 P_m^0 + \tau^1 P_m^1 + \tau^2 P_m^2) \cdot T_i \\
& + (\alpha^0 P_m^0 + \alpha^1 P_m^1 + \alpha^2 P_m^2) \cdot E_i \\
& + (\tau^3 T_i + \alpha^3 E_i) \cdot P_m^3 \\
& + (\delta^{LR} r_t D_i + \rho r_t E_i + \omega r_t) \cdot P_m^3 \\
& + \mathbf{M}_{im}(P_m^2 + P_m^3) \cdot (T_i \boldsymbol{\psi}_1 + \boldsymbol{\psi}_2) \\
& + \boldsymbol{\theta}_m \mathbf{Y}_{im}^b + \boldsymbol{\pi}_m + \varepsilon_{itm}.
\end{aligned}
$$

The third and fourth lines parameterize the treatment effects for the continued and dropped groups in the post-drop period. The coefficient δ^{LR} captures the treatment effect decay rate for the dropped group, while ρ measures the trend in the continued group treatment effect. Because r_t has units in years, the units on δ^{LR} and ρ are kWh/day per year. The τ^3 and α^3 coefficients are intercepts: the fitted treatment effects for the day at the beginning of period 3.

The fifth line controls for the interaction of $(P_m^2 + P_m^3) \cdot T_i$ with heating and cooling degrees $\mathbf{M}_{im}$. When these controls are included, τ^2, τ^3, α^2, α^3, δ^{LR}, and ρ represent predicted effects and decay rates for a month in which the mean temperature each day is 65 degrees. These weather controls are important because if temperatures were more (less) mild later in the post-drop period, this would likely make the treatment effects weaker (stronger), which would otherwise load onto δ^{LR} and ρ. Such changes in the broader "economic environment" would confound our interpretation of the δ^{LR} parameter as reflecting a change in household behavior or capital stock.

C. *Statistical Results*

Table 4 presents estimates of equation (6), excluding the fourth and fifth lines. This gives estimates of the dropped group treatment effects (τ) and the difference between continued and dropped group effects (α). The table contains two "placebo tests," both of which confirm the randomization's validity: effects are statistically zero in the pretreatment period P^0, and effects do not differ between the dropped and continued groups while they both receive the same treatment in P^1 (the "First Year") and P^2 ("Second Year Until Drop").

The table demonstrates persistence: in all three sites, the dropped group still has a statistically nonzero treatment effect in the post-drop period. The τ^3 coefficients are very similar, ranging from -0.584 to -0.627. In tangible terms, a treatment effect of -0.6 kWh/day means that the average treatment group household took actions equivalent to turning off a standard 60-watt lightbulb for about ten hours each day. Recalling that average usage is around 30 kWh/day, this corresponds to 2 percent of electricity use.

Table 4 also demonstrates that people do not fully habituate to the intervention, even after two years of repeated treatment. In all three sites, the continued group has

TABLE 4—LONG-RUN EFFECTS

Site:	(1)	(2)	(3)
1(Treated) · 1(Pretreatment)	0.016	0.004	−0.004
	0.080	0.052	0.071
1(Treated) · 1(First year)	−0.549	−0.438	−0.642
	0.060***	0.062***	0.094***
1(Treated) · 1(Second year until drop)	−0.852	−0.638	−0.840
	0.073***	0.075***	0.104***
1(Treated) · 1(Post-drop)	−0.591	−0.584	−0.627
	0.085***	0.089***	0.123***
1(Continued) · 1(Pretreatment)	−0.079	−0.038	−0.007
	0.085	0.057	0.055
1(Continued) · 1(First year)	−0.024	−0.018	0.002
	0.062	0.067	0.066
1(Continued) · 1(Second year until drop)	−0.022	−0.032	−0.039
	0.075	0.081	0.080
1(Continued) · 1(Post-drop)	−0.339	−0.286	−0.380
	0.086***	0.096***	0.093***
Observations	3,294,294	4,435,689	5,063,949

***Significant at the 99 percent level.
**Significant at the 95 percent level.
*Significant at the 90 percent level.

a statistically significantly stronger treatment effect in the post-drop period relative to the dropped group. The point estimates of τ^3 and α^3 suggest that continuing the intervention increases the treatment effects in the post-drop period by a remarkable 50 to 60 percent.

Table 5 presents estimates of equation (6), excluding the second line. The δ^{LR} and ρ coefficients are the bottom two coefficients in each column. The δ^{LR} parameters range from 0.09 kWh/day per year in Site 3 to 0.18 kWh/day per year in Site 1. If the linear trend continues, the effects would not return to zero until five to ten years after treatment was discontinued. If the linear model understates (overstates) persistence, our cost effectiveness projections later in the paper will be conservative (optimistic).

Compare these $\hat{\delta}^{LR}$ parameters to the $\hat{\delta}$ decay rate from the previous section between each of the first four reports. Our preferred estimate is the $\hat{\delta} = 0.708$ the quarterly group, as this is the most statistically precise and is estimated off of the longest window between reports. This is four to eight times faster than $\hat{\delta}^{LR}$. This implies that between the first four reports and the time when treatment is discontinued, the dropped group forms some kind of "capital stock" which causes substantially more persistence. In the next two sections, we discuss the potential causes and consequences of this process.[10]

[10] We note that the long-run persistence is measured from one to four years after the period when the short-run decay rate is measured. It is possible that changes in macroeconomic conditions or other time-varying factors might cause differences in these decay rates. Ultimately, however, we are not very concerned with this issue.

TABLE 5—LONG-RUN DECAY PARAMETERS

Site:	(1)	(2)	(3)
1(Treated) · 1(First year)	−0.565	−0.450	−0.641
	0.042***	0.043***	0.084***
1(Treated) · 1(Second year until drop)	−0.925	−0.584	−0.756
	0.062***	0.062***	0.107***
1(Treated) · 1(Post-drop)	−0.840	−0.631	−0.590
	0.090***	0.091***	0.134***
1(Continued) · 1(Post-drop)	−0.190	−0.174	−0.305
	0.096**	0.102*	0.114***
1(Dropped) · 1(Post-drop) × time	0.178	0.113	0.090
	0.053***	0.047**	0.046*
1(Continued) · 1(Post-drop) × time	0.087	−0.061	−0.082
	0.041**	0.039	0.036**
Observations	3,294,294	4,435,689	5,063,949

Notes: Table 4 presents estimates of equation (6), omitting the fourth and fifth lines, while Table 5 presents estimates of the same equation, omitting the second line. The outcome variable is monthly average electricity use, in kilowatt-hours per day. Standard errors are robust and clustered by household in Sites 1 and 2 and by block batch in Site 3.

***Significant at the 99 percent level.

**Significant at the 95 percent level.

*Significant at the 90 percent level.

The online Appendix includes additional results. Online Appendix Table A6 tests whether the effects decay proportionally faster or slower for the different frequency groups or for heavier baseline users, but the standard errors are too wide for useful inference. Online Appendix Table A7 replicates Table 4, except excluding all data for households that move at any point. These balanced panel estimates are important because by the end of the sample, 20 to 26 percent of households have moved. Even though this is balanced between treatment and control, if the movers had systematically different treatment effects, this could cause the estimated treatment effects to change over time. Online Appendix Table A8 replicates Table 5, first excluding weather controls and then limiting to the balanced panel. The results are strikingly robust: every single coefficient is statistically and economically the same.

IV. Physical and Behavioral Mechanisms

What actions underlie the observed effects? In particular, to what extent does the intervention change utilization habits versus investments in physical capital stock? While this question is difficult to answer, we can provide some information from surveys of energy conservation actions and administrative data on participation in utility-run energy conservation programs. At the end of this section, we discuss potential behavioral mechanisms underlying these actions.

A. *Utility Energy Efficiency Program Participation*

We have analyzed surveys in which about six thousand consumers in six Opower sites were asked about a series of energy conservation actions. Because these are

self-reported data, we relegate the results to the online Appendix. The only substantive differences between treatment and control groups relate to participation in utility energy efficiency programs. Fortunately, this is precisely the area where additional data are available.

In this section, we analyze data on participation in utility energy efficiency programs in Sites 2 and 3. These data have three useful features. First, they are administrative data instead of self-reports, so they are comprehensive and consistent. Second, utilities estimate the energy conserved through each action, which makes it possible to translate percentage point effects into effects on energy use. Third, while these data cover only a small share of the ways that households can conserve, they are a good measure of the largest physical capital stock investments that save the most energy.

In Site 3, the utility offers rebates or low-interest loans in three categories: appliances, "home improvement," and HVAC (heating, ventilation, and air conditioning). For appliances, the utility mails $50 to $75 rebate checks to consumers who purchase energy efficient clothes washers, dishwashers, or refrigerators. To claim the rebate, the homeowner needs to fill out a one-page rebate form and mail it with the purchase receipt and a current utility bill to the utility within 30 days of purchase. For "home improvement," the utility offers up to $5,000 in rebates for households that install better insulation or otherwise retrofit their homes in particular ways. For HVAC, the utility offers $400 to $2,000 for energy efficient central air conditioning systems or heat pumps, or $50 for energy efficient window air conditioners. Most home improvement and HVAC jobs are done by contractors. Some consumers probably buy energy efficient appliances and window air conditioners without claiming the utility rebates, and thus these capital stock changes might be unobserved in the data. However, because the home improvement and HVAC rebates are larger, and because the contractors coordinate with the utility and facilitate the rebate process, consumers who undertake these large physical capital improvements are very likely to claim the rebates and thus be observed in the administrative data.

Panel A of Table 6 presents Site 3's program participation statistics for the first two years of the program, from April 2008 through June 2010. In total, 3,855 households in the experimental population participated in one of the three programs. Column 1 presents estimates of the savings that might accrue for the average participant.[11] Column 3 presents the difference in participation rates between treatment and control, in units of percentage points ranging from 0 to 100. The results confirm the qualitative conclusions from the household surveys: the treatment group is slightly (0.417 percentage points) more likely to participate in energy conservation programs. Participation rates are 44 out of every 1,000 households in control and 48 out of every 1,000 households in treatment.

How much of the treatment effect on energy use does this explain? Table 4 showed that by the program's second year, the treatment group is conserving about 860 Watt-hours/day (0.860 kWh/day) relative to control. Column 4 of Table 6 multiplies the difference in participation rate by the savings estimates in column 1, showing that the difference in program participation might cause energy use to decrease by

[11] We do not have the utility's administrative estimates in Site 3. These are thus our estimates based on the administrative estimates for similar programs in Site 2.

TABLE 6—PROGRAM PARTICIPATION

Measure:	Average savings (kWh/day) (1)	Number of households (2)	Treatment: control participation rate (percent) (3)	Treatment: control savings (Wh/day) (4)
Panel A. Site 3				
New appliance	1	1,590	0.23**	2.3**
			(0.098)	(1.0)
Heating, ventilation, and air conditioning	5	1,481	0.028	1.4
			(0.093)	(4.7)
Insulation, air sealing, and other "home improvement"	5	890	0.18**	9.0**
			(0.074)	(3.7)
All programs	3.4	3,855	0.417***	14.2***
			(0.149)	(5.1)
Panel B. Site 2				
Clothes washer	0.35	1,357	0.11	0.38
			(0.11)	(0.43)
Insulation	0	271	0.040	0
			(0.049)	(0)
Refrigerator decommissioning	1.37	215	0.045	0.41
			(0.043)	(0.59)
Showerhead	0.15	214	0.025	0.09
			(0.043)	(0.10)
Duct sealing	0	213	−0.021	0
			(0.042)	(0)
Compact fluorescent lightbulbs	2.27	204	0.161***	2.25**
			(0.046)	(1.14)
Water heater	1.36	144	0.035	−0.99
			(0.035)	(1.16)
Freezer decommissioning	1.52	99	0.020	0.31
			(0.028)	(0.43)
Heat pump	1.77	41	0.010	−0.19
			(0.019)	(0.38)
New refrigerator	1.75	6	−0.007	−0.10
			(0.007)	(0.13)
Windows	6.69	5	0.008	0.89
			(0.008)	(0.82)
Conversion to gas heat	28.08	1	−0.002	−0.64
			(0.002)	(0.64)
All programs	0.70	2,481	0.36**	2.40
			(0.14)	(2.19)

Notes: This table presents data on participation in energy conservation programs in Site 3 for April 2008 through June 2010, and in Site 2 for calendar year 2011. For readability, the coefficients in column 3 are in percentage points, ranging from 0 to 100, and the coefficients in column 4 are in Watt-hours per day instead of kilowatt-hours per day. Standard errors are robust.

***Significant at the 99 percent level.
**Significant at the 95 percent level.
*Significant at the 90 percent level.

14 Watt-hours per day. Thus, while there are statistically significant changes in program participation, this explains less than 2 percent of the treatment effect.

The fact that treatment effects decay more slowly as the home energy report intervention continues suggests that it is especially important to test for capital stock formation later after treatment begins. Therefore, we also examine similar administrative data in Site 2 for 2011, the Opower program's third year. This utility offers a

similar set of programs as in Site 3, except that the exact rebate amounts may vary, and some rebate forms can be submitted online instead of in the mail. In the Site 2 data, we observe more precisely the action that the consumer took, as well as the utility's estimate of the electricity savings.

Panel B of Table 6 presents the Site 2 data. The most popular programs are clothes washer rebates, insulation, removal of old energy-inefficient refrigerators and freezers, installation of low-flow showerheads, energy efficient windows, and compact fluorescent lightbulbs (CFLs). Savings in column 1 are zero for insulation and duct sealing because for regulatory purposes, the utility deems that these programs reduce natural gas use but not electricity.

Columns 3 and 4 compare the take-up rates and implied electricity savings between the control group and the continued treatment group, which was still receiving home energy reports during 2011. There is a statistically significant difference for only one program: CFL replacement, which generates 2.25 Watt-hours/day incremental savings in the continued treatment group. Using the estimates in the bottom row, which combine the savings across all programs, the upper bound of the 90 percent confidence interval on savings is about 6 Watt-hours/day. By contrast, the continued group's treatment effect in the post-drop period was (negative) 870 Watt-hours/day (0.870 kWh/day), which was an increment of 181 Watt-hours/day compared to the year before. Thus, as in Site 3, only a small fraction of the savings are due to participation in utility energy efficiency programs.[12]

B. *Behavioral Mechanisms*

Although these experiments were not designed to provide sharp tests of behavioral models, some models are more likely than others to explain the results. For example, one potential model would have been that the energy conservation tips and social comparisons act purely through information provision. In a standard information provision model, consumers update information sets and permanently re-optimize consumption. If this were the only mechanism through which the intervention acted, it would be difficult to explain the observed backsliding.

As suggested in the introduction, one model consistent with these results is a multi-period model of persuasive advertising combined with long-run formation of capital stock. The reports are an exogenous "cue" which causes people to pay attention to energy conservation. This lowers the marginal utility of energy consumption (increases the marginal utility of energy conservation) and thus reduces energy use. The cue is removed as people discard the paper report, and as memory decays, the marginal utility of consumption returns to its un-cued state. This causes energy use to cycle with report arrivals. The fact that the cycles have relatively high frequency implies that the initial reports primarily affect utilization behaviors, such as adjusting thermostats, turning off lights, and unplugging unused electronics.

[12] Several recent consulting reports, including Integral Analytics (2012); KEMA (2012); Opinion Dynamics (2012); and Perry and Woehleke (2013), have also examined the intervention's effect on utility program participation at these sites and others. Their findings are very similar to ours: the Opower intervention sometimes causes increases in program participation, but this accounts for only a small fraction of the overall reduction in energy use.

However, the attenuation of these cycles after about the first four reports suggests that people become accustomed to the cues. This is consistent with psychological models of habituation such as those reviewed by Rankin et al. (2009) and Thompson and Spencer (1966). This result is different than the Laibson (2001) cue-theory model, in which cues affect marginal utility more powerfully over time as people increasingly associate the cue with a behavior. Laibson (2001) gives the example of Pavlov's dogs, who begin to salivate when they hear bells after repeated pairings of bells with food. In our case, the cue is already closely associated with behavior: a report about energy conservation naturally makes one think about ways to conserve energy. Thus, repeated cues are not needed to generate a conditioned response. Instead, people become accustomed to them, and eventually we are not "surprised" when the next cue arrives. In this particular sense, our results are more consistent with the inattentive choice model of Taubinsky (2013).

Of course, there are other models that could explain the observed "action and backsliding" and attenuation thereof. For example, the energy conservation tips could cause people to experiment with different energy conservation actions, which they discard after learning that the net benefits are not as high as expected. While some treated households may do this, three factors make this model seem less likely to be widely applicable. First, the initial research by Nolan et al. (2008) and Schultz et al. (2007) suggested that the most powerful feature of this type of intervention is the social comparison module, which makes energy use salient but gives no practical guidance on energy conservation actions. Second, the survey results on "repeated actions" in online Appendix I imply that the treatment group is not experimenting with new actions. Instead, people appear to be increasing the effort devoted to actions that they were already taking. Third, the primary way in which consumers learn about the gross benefits of energy conservation is when they receive their energy bills. These bills, however, are calculated and sent with some delay, while the observed backsliding starts less than two weeks after the home energy report arrives.

One additional model is that consumers could literally learn and forget new energy conservation actions, as suggested by the Agarwal et al. (2013) phrase of "learning and backsliding" in the case of credit card fees. However, it seems unlikely that people would literally forget new information so quickly.

Simultaneous to this high-frequency cyclicality, there is also a long-run process of capital formation: the fact that the treatment effects decay more slowly after two years than between the initial reports means that consumers have formed some type of new "capital stock." The program participation data shows that very little of this capital stock is large changes to physical capital such as insulation or home energy retrofits. However, consumers may make other smaller changes to physical capital stock, such as installing energy efficient compact fluorescent lightbulbs or window air conditioners.

Much of this capital stock may also reflect changes to consumers' utilization habits, which Becker and Murphy (1988) call "consumption capital." This stock of past conservation behaviors lowers the future marginal cost of conservation, because the behavior has become automatic and can be carried out with little mental attention in environments that are stable over time (Oullette and Wood 1998, Schneider and Shiffrin 1977, Shiffrin and Schneider 1977). This "rehearsal" property is consistent with the results of Charness and Gneezy (2009), who show that financial incentives

to exercise have some long-run effect after the incentives are removed, suggesting that they induce people to form new habits of going to the gym. In Becker and Murphy (1988), consumption capital also depreciates, which is consistent with the finding that treatment effects decay even after two years of the intervention.

V. Implications: Cost Effectiveness and Program Design

In this section, we assess the importance of persistence for cost effectiveness and for program design. We define cost effectiveness as the cost to produce and mail reports divided by the kilowatt-hours of electricity conserved.[13]

A. *Persistence Matters for Cost Effectiveness*

When assessing the cost effectiveness of Opower home energy reports and other "behavioral" energy conservation programs, most utilities have implicitly or explicitly assumed zero persistence. These programs are often evaluated in one-year cycles, where the program costs for that year are compared to econometric estimates of energy conserved in that year. This conservatively ignores the possibility that reports delivered during a given year will also cause additional conservation in future years. In contrast, utilities typically evaluate traditional programs to replace air conditioners, lightbulbs, and other physical capital changes by summing all expected future savings over assumed capital stock lifetimes. The reason for this difference is that until now, it was an open question whether behavioral interventions like the home energy reports would cause persistent savings. When evaluating interventions still in progress, academic studies such as Ayres, Raseman, and Shih (2013) and our own past work (Allcott 2011) have similarly calculated cost effectiveness by considering only the costs accrued and energy savings up to a given date.

Zero persistence would almost certainly be wrong, as it was the most conservative possible assumption. But how wrong was it? Table 7 presents electricity savings and cost effectiveness for the programs delivered to the dropped group in each site, using empirical estimates from Section III.[14] To keep the results transparent and avoid extrapolating out of sample, we assume no time discounting and limit the time horizon only to the observed sample period. Of course, extrapolating into the future only magnifies the importance of persistence, and online Appendix Table A9 re-creates Table 7 with linearly-extrapolated decay rates.

[13] We assume that the cost per report is \$1 and ignore fixed costs. Although cost effectiveness is a common metric by which interventions are assessed, we emphasize several of the reasons why this is not the same as a welfare evaluation. First, consumers might experience additional unobserved costs and benefits from the intervention: they may spend money to buy more energy efficient appliances or spend time turning off the lights, and they might be more or less happy after learning how their energy use compares to their neighbors'. Second, the treatment also causes households to reduce natural gas use, which we do not study here. Third, this measure does not take into account the fact that electricity has different social costs depending on the time of day when it is consumed. Of course, this distinction between the observed outcome and welfare is not unique to this domain: with the exception of DellaVigna, List, and Malmendier (2012), most studies of weight loss, smoking, charitable contributions, and other behaviors are only able to estimate effects on behaviors, not on welfare. In our setting, however, the focus on cost effectiveness is still relevant: regulators mandate that utilities run cost-effective energy conservation programs, without explicit regard for welfare.

[14] The electricity savings estimates are simply the average treatment effects for each period multiplied by the length of each period. For example, post-treatment savings under observed persistence in Site 2 are $(\tau^3 = 0.584$ kWh/day$) \cdot (910$ days).

Table 7—In-Sample Cost Effectiveness for the Dropped Group Design

Site:	(1)	(2)	(3)
Program cost ($/household)	17	18	20
Panel A. Electricity savings (kWh/household)			
Savings during treatment	523	405	628
(standard error)	(25)	(25)	(52)
Post-treatment savings	709	600	859
(standard error)	(43)	(47)	(91)
Total savings	1,232	1,004	1,487
(standard error)	(50)	(53)	(105)
Panel B. Cost effectiveness (cents/kWh)			
Zero persistence assumption	3.31	4.44	3.20
(standard error)	(0.16)	(0.27)	(0.26)
Observed persistence	1.40	1.79	1.35
(standard error)	(0.06)	(0.09)	(0.1)
Panel C. Dropped group electricity cost savings ($millions)			
Zero persistence assumption	0.65	0.47	0.76
(standard error)	(0.03)	(0.03)	(0.06)
Observed persistence	1.52	1.16	1.80
(standard error)	(0.06)	(0.06)	(0.13)

Notes: This table shows the results of the interventions received by the dropped groups in each site, under different assumptions about post-treatment persistence. Standard errors are calculated using the Delta method.

Panel A of Table 7 shows that under the zero persistence assumption, electricity savings are 405 to 628 kWh/per household, compared to the 1,004 to 1,487 kWh/household actually observed. At benchmark electricity prices of $0.10/kWh, the observed savings amount to $100 to $149. Under the zero persistence assumption, cost effectiveness ranges from 3.20 to 4.44 cents/kWh. By contrast, the observed persistence over the sample implies a cost effectiveness of 1.35 to 1.79 cents/kWh. If applied to all households in the dropped groups, total retail electricity cost savings over the sample would be between $470,000 and $760,000 assuming zero persistence, whereas the true numbers to date are $1.16 to $1.80 million. These simple calculations underscore the importance of our empirical results: in each site the intervention is more than twice as effective as had often been assumed.

One reason why assumptions about persistence are so important is that they can impact whether utilities adopt behavioral interventions or other energy conservation programs. There are some benchmark cost effectiveness estimates for traditional programs, although they are controversial (Allcott and Greenstone 2012). Using nationwide data, Arimura et al. (2011) estimate average cost effectiveness to be about 5.0 cents/kWh when they assume a 5 percent discount rate. The American Council for an Energy Efficient Economy (ACEEE) estimates that in 14 states with aggressive energy conservation programs, the states' cost effectiveness estimates ranged from 1.6 to 3.3 cents per kilowatt-hour (Friedrich et al. 2009). Under the conservative zero persistence assumption, the two-year programs are better than Arimura et al.'s (2011) estimates but tend to be worse than ACEEE's. This suggests that at least for some utilities, alternative energy conservation programs might be preferred. Allowing for the observed persistence, however, the two-year programs

Table 8—Cost Effectiveness of Incremental Treatment

Site:	(1)	(2)	(3)
Panel A. One-shot intervention			
Cost ($/household)	1.00	1.00	1.00
Savings (kWh/household)	23	23	23
Cost effectiveness (cents/kWh)	4.31	4.31	4.31
Panel B. Two-year intervention			
Incremental cost ($/household)	15.89	16.55	17.90
Incremental savings (kWh/household)	1,108	967	1,727
Due to slower decay (kWh/household)	495	498	1,057
Due to effects during treatment (kWh/household)	613	469	670
Incremental cost effectiveness (cents/kWh)	1.43	1.71	1.04
Overall cost effectiveness	1.49	1.77	1.08
Panel C. Four-year intervention			
Incremental cost ($/household)	4.35	15.92	17.14
Incremental savings (kWh/household)	631	885	902
Due to slower decay (kWh/household)	0	0	0
Due to effects during treatment (kWh/household)	631	885	902
Incremental cost effectiveness (cents/kWh)	0.69	1.80	1.90
Overall cost effectiveness	1.21	1.78	1.36

Notes: This table shows the cost effectiveness of different program designs in each site. See text for details.

are about as good as the most optimistic estimates from the literature. This example suggests that empirical estimates of persistence could make an important difference in policymakers' program adoption decisions.

B. *Persistence Matters for Program Design*

Table 8 shows the cost effectiveness of incremental intervention at each site. Panel A shows the costs and energy savings from a one-shot intervention. The estimates are the same for each site because they are all based on the initial effect size and decay rates for the Site 2 quarterly group in Tables 2 and 3. Panel B shows the incremental cost effectiveness of a two-year program relative to the one-shot intervention, using the treatment effects and decay rates for each site's dropped groups, as estimated in Tables 4 and 5. Panel C shows the incremental effects of a four-year program relative to the two-year, using each site's continued group treatment effects from Table 4 and assuming the same post-intervention decay rate as observed for the dropped treatment.[15] Because we are now considering longer interventions than in Table 7, we count the full horizon of effects until the predicted savings decay to zero. All dollar costs and electricity savings are now discounted to the beginning of the program at a 5 percent discount rate.

Our high-frequency estimates suggest that a one-shot intervention would have had a cost effectiveness of 4.31 cents/kWh. Extending the intervention to two years has two effects. First, more energy is saved during treatment, both because the treatment effect (the "flow" of daily savings) increases and mechanically because that flow accrues over more days. Second, more energy is saved after treatment, because

[15] One might hypothesize that the decay rate is slower after four years than after two, but we do not have any data that allows us to improve on our assumption.

the effects decay at a slower rate due to "capital stock" formation. Panel B shows that across the three sites, these two forces contribute roughly equally to the incremental savings. The two-year intervention is much more cost effective than the one-shot intervention, both because people have not habituated after the first report and because the capital stock formation process takes time.

Extending the intervention to four years has different results. In Site 1, the continued group received biannual instead of monthly or quarterly reports, so the incremental cost is very low. The incremental savings are still substantial, and thus the incremental cost effectiveness of this reduced-intensity program design is extremely good: 0.69 cents per kilowatt-hour. In Sites 2 and 3, the continued groups' treatment intensity was unchanged over these four years. Given the assumption that the post-intervention decay rate is the same as for the two-year intervention, no additional savings accrue through this channel, and the total incremental savings are thus more limited. Extending the intervention with the same report frequency is likely to reduce cost effectiveness relative to the two-year intervention. However, it is remarkable how little cost effectiveness decreases after two years, suggesting strikingly little habituation.

These assumptions suggest a result that would be remarkable if it is true. Typically one might model an intervention as having concave effects, i.e., decreasing marginal effects. These results suggest that some additional reports are complementary to the first report, by reinforcing effects on capital stock formation, and thus have improved cost effectiveness relative to a one-shot intervention. This generates increasing marginal effects until habituation eventually causes marginal effects to decrease. However, these results rely on linearly-extrapolated decay. Since the linear decay model predicts that the two-year intervention is between 2.5 and 4.2 times more cost effective than the one-shot intervention, the linear model would have to substantially overstate decay for the one-shot intervention relative to the two-year intervention for the "result" to be incorrect. This is certainly an interesting question for a future experiment, either in energy conservation, exercise, or some other domain, which would randomly assign people to be discontinued from an intervention at many more points in time.

These calculations highlight how measuring the dynamics of habituation and persistence can help to optimize program design. Although further experimentation and long-term measurement will clearly be useful in refining these calculations, the basic principle suggested by Table 8 is to repeat an intervention to induce consumers to form new capital stock, and reduce treatment intensity after this has happened.[16]

VI. Conclusion

We study the three longest-running sites of a large and policy-relevant behavioral intervention, the Opower home energy report. There are several striking empirical regularities. First, we show how the intervention spurs immediate energy

[16] It would also be useful to vary the content of the intervention to test what generates more persistent effects. In this context, marketing weatherization programs or providing more tips about energy efficient appliances might induce additional households to make long-lasting changes to physical capital stock. In the context of exercise, Royer, Stehr, and Sydnor (2013) show that combining incentives with commitment contracts causes more persistent changes in gym attendance than incentives alone.

conservation, but consumers' efforts begin to decay relatively quickly. This could be explained by multiple models, including a simple model in which the reports are "cues" that change the marginal utility of consumption, but utility returns to its un-cued state after the cue is removed. Second, the cyclical pattern of action and backsliding diminishes as people become accustomed to receiving reports. Third, we show how effects become more persistent as the intervention continues, implying that consumers gradually change their capital stock of habits or physical technologies. If the intervention stops after two years, the effects decay at only 10 to 20 percent per year. Fourth, even after two years of treatment, consumers have not fully habituated, and continued treatment still has substantial incremental effects.

There are two main policy implications. First, we demonstrate how long-run persistence can materially change cost effectiveness, which in some cases could affect whether a policymaker should or should not adopt a program. In this case, many policymakers had made assumptions that we now see were far too conservative. Second, we show how empirical estimates of persistence and habituation can be used to optimize program design. In this setting, the optimal program design may be to continue the intervention for long enough for people to develop some new capital stock, then reduce treatment intensity. This suggests that an important part of the future research agenda on behavioral interventions is to more precisely identify when and why people form a new "capital stock" that causes persistent long-run effects.

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